

Resources Overview and Scrutiny Panel

Agenda Item:

A.2

Meeting Date: 28th November 2013

Portfolio: Finance, Governance and Resources

Key Decision: Yes: Recorded in the Notice Ref: KD.026/13

Within Policy and

Budget Framework YES
Public / Private Public

Title: ASSET REVIEW BUSINESS PLAN - REFRESH OF DISPOSAL

PROGRAMME

Report of: Director of Resources

Report Number: RD.47A/13

Purpose / Summary:

In discussion with Portfolio Holders Officers' have undertaken a midterm review of the Disposal Programme to take stock of the current position and progress, reflect changing circumstances and embrace the emerging priorities of the Carlisle Plan 2013 – 2016 to address future housing needs. The attached Executive Report RD.47A/13 sets out details of the update, proposes some changes to the content of the Programme, and suggests ways to bring forward a supply of housing sites from the revised Disposal Programme. The Panel is invited to note the current position, consider and comment on the changes and the plans to bring forward sites with potential for future housing development.

Recommendations:

- 1. The Panel notes progress on the Disposal Programme and provides any comment on the current position.
- 2. Provides the Executive with observations and feedback on the proposed revisions to the content of the Programme, and the plans to bring forward sites for housing, in order to inform the way forward for the Council.

Tracking

Executive:	16 th December 2013
Overview and Scrutiny:	N/A
Council:	7 th January 2013



Report to Executive

Agenda Item:

Meeting Date: 28th October 2013

Portfolio: Finance, Governance and Resources

Key Decision: Yes: Recorded in the Notice Ref: KD.026/13

Within Policy and

Yes

Budget Framework

Public / Private Public

Title: Asset Review Business Plan – Refresh of Disposal Programme

Report of: Director of Resources

Report Number: RD.47A/13

Purpose / Summary:

In discussion with Portfolio Holders Officers' have undertaken a midterm review of the disposal programme, stocktaking the current position in the light of progress, changing circumstances, and the emerging priorities in the Carlisle Plan 2013 – 2016 to address future housing needs. This Report provides an update, proposes some changes to the content of the Programme and outlines proposals to bring forward a pipeline supply of future housing development sites from the revised Disposal Programme. The Executive is invited to consider the changes and, following any comments or amendments, forward the Report to Resources Overview and Scrutiny Panel for scrutiny. Observations from the Panel will come back to the Executive and if it so chooses the revised Programme can then be considered by full Council for adoption.

Recommendations:

- **1.** The Executive note the current position and progress with the Disposal Programme.
- 2. The Executive considers and comments upon the proposed changes to the Disposal Programme, and the plans to bring forward potential housing development sites to meet the priorities of the Carlisle Plan and address future housing needs, before passing the Report to scrutiny for consideration.

Tracking

Executive:	28 th October 2013
Overview and Scrutiny:	ROSP 28 th November 2013
Executive:	Executive 16 th December 2013
Council:	7 th January 2014

1. BACKGROUND

1. Asset Review Business Plan – Disposal Programme

The citizens and businesses of Carlisle benefit from the City Council owning a substantial property portfolio with a value of circa £130m. This portfolio generates income of approximately £5.5m pa – a substantial contribution to the costs of delivering services in the City.

The Asset Review Business Plan was developed by Montagu Evans, working principally with Property Services and the Chief Executive, and approved by Council on 11th January 2011(Report Ref CE.39/10 refers).

The Plan's objectives are to rationalise and consolidate the portfolio, with a programme of disposals spread over 4 years realising capital receipts of £24 m, and to have:-

- Clear and separate management of the operational, investment and economic development assts.
- Fewer, higher yielding investment assets which are cheaper and easier to manage.
- Maximisation of the embedded value within the portfolio.
- Council owned assets which are well maintained and continue to be attractive for occupiers.
- Increase returns through higher income and lower outgoings.

The capital receipts will be used to fund investment purchases, generating an additional £1m pa to support budget and efficiency savings, and help secure service delivery into the future, and to finance improvements to the operational and economic development portfolios.

A total of 51 assets were identified for disposal over the life of the Plan. The Montagu Evans Business Plan sets out the business case and detailed information on all the assets; this can be accessed on the web link http://bit.ly/ccc-ARBP. Separately there is also an ongoing review of operational property used for service delivery, which includes the Civic Centre office accommodation and the Depots.

2. Current Situation

Disposal Monitoring Schedule

The Disposal Monitoring Schedule sets out in **Appendix1** the current position and work in progress for each of the original 51 assets earmarked for disposal. It also shows, for those assets where sales have been completed, the target receipts and

actual outcomes, the impact on rental income and leases, and the cost to date of realising sales.

Summary Position

The overall position to date in terms of disposals, acquisitions and the impact on the estate and rental income can be summarised in the following table. The cost to date of realising sales including marketing, agency fees and ancillary disbursements amounts to circa £133k which at 2% of gross receipts is within budget targets.

<u>Sales</u>	No Assets	Target Receipt	Actual Receipt
Completed	25	£4.4m	£5.5
In the pipeline	4	£495k	
<u>Purchases</u>			
Completed	7	£2.235m	Rickergate properties, Bhs Woolworth Building, Herbert Atkinson House
In the pipeline	1	£1.1m	Morton land exchange

Rentals	No Assets	No Leases	Amount pa
Losses	25	70	£199k
Gains	7	6	£220k

Morton

A significant part of the Business Plan delivery, and the re-engineering of the Council's portfolio, hinges on the release and disposal of the latent value in the Council's retail and residential assets at Morton. There is a risk that delays in the disposal of this asset will have a substantial impact on the disposal programme, the capital reinvestment plans and revenue position of the Council. This has been recognised and identified on the Council's Corporate Risk Register and is being carefully monitored.

Housing Priorities

The Carlisle Plan 2013-16 identifies the delivery of housing as a priority action for the Council going forward. A number of sites earmarked for disposal in the original

Disposal Programme (10 in total) have the potential, subject to market demand and planning to deliver residential development opportunities in the short to medium and longer term. This could be through the private sector, Registered Social Landlords, a mix of both or bespoke initiatives such as self build schemes.

Additionally a recent trawl of the operational portfolio has been undertaken to identify any vacant land, or assets which may become surplus to requirements in the future, and merit consideration for inclusion in the Disposal Programme as a 2nd Phase of asset sales, which potentially may be suitable for release as housing development land. The sift has resulted in a further 9 assets being identified for possible inclusion in the Disposal Programme, these are shown listed within the Disposal Monitoring Schedule **Appendix 1** as "Phase 2".

Bringing forward land for residential development for sale in the market place is commonly a resource intensive and time consuming exercise. Much depends on the planning situation, whether there is a current housing allocation, the prospect if at all for a future allocation and, if this can be realised, whether the timescale is in the short, medium or longer term.

The suitability of the 19 assets in the original Disposal Programme and "Phase 2" to deliver future housing needs has been assessed through a desk top appraisal by Planning, Housing and Property officers. Site locations for all the assets involved are shown on the Plan, attached to this Report as **Appendix 2**, edged in red and shaded either green, red, orange or yellow. Land shaded light pink on the Plan highlights the relationship of these sites with other land in Council ownership. The desktop evaluation has looked at the pertinent criteria most likely to influence the ability to deliver land for residential development including inter alia current use and occupation, planning, site conditions and constraints, end users, value and market demand, and timescales. The conclusions from the exercise have been assembled and tabled together; they are presented in **Appendix 5** to the Executive for comment with a proposed recommendation in terms of disposal strategy and a pipeline delivery programme.

2. PROPOSALS

2.1 Disposal Programme Going Forward

- Appendix 3 This schedule details the asset sales within the original Programme which have been put on hold, delayed or postponed. The position is noted and a future course of action for each is proposed.
- Appendix 4 This schedule sets out details for asset which have already received Executive consent to release. Sales are in the pipeline or the preparatory work to bring the assets to the market is already underway. The Executive is invited to note the position.

- Appendix 5 This schedule details the 19 assets identified from the original Disposal Programme (10), and the recent trawl of operational property (9), which have been assessed for suitability and viability as potential housing development sites with a view to bringing forward a future delivery programme to meet the Council's housing aspirations and budgetary requirements. For each site under assessment the asset details are set out, together with the current planning position, and other material considerations. A proposed course of action is suggested for each individual asset which can be broken down into the following 5 groupings and proposed outcomes/actions:-
 - No prospect of housing development These assets, shown shaded red in Appendix 5, should be released for sale as part of the disposal programme or retained for operational use.
 - Ripe for immediate sale development Most of these assets, shown shaded dark green in Appendix 5, are already included in the Disposal Programme and have the benefit, apart from the land at Westwood Road, Morton, of a current planning allocation for primary residential use. The land at Raffles is already in the course of development through the Lovells Partnership Agreement, and the housing site at Lonning Foot, Rockcliffe has been on the market for some time now. It is suggested, for sites which are not already underway, they should be brought forward to the market as soon as possible on the basis of the proposals set out within the schedule. A separate Report RD. 48 A and B/13 has been prepared for the Executive to consider on the Land at Westwood Road.
 - Strong possibility for development in the short term These sites, identified in light green, have the potential to be brought forward for housing within the next 2 to 3 years, subject to planning, to meet private house builder demands and also provide a mix of affordable/social housing through Registered Social Landlords. Work to bring these sites forward in order to deliver within the timescale envisaged needs to commence straightaway.
 - Longer term opportunities These are large sites, shown coloured orange in the Appendix which, if they are to be brought forward for housing, require a strategic approach worked up over the longer term.
 - Miscellaneous sites Coloured yellow in the Appendix these remaining sites, which are relatively small in size, all have intrinsic constraints commonly around access which limit scope for housing purposes unless a special purchaser, such as an Registered Social

Landlord, or specific use for example self build, can be found to unlock any future potential.

3. CONSULTATION

3.1. The Asset Review Business Plan has been endorsed by full Council following an extensive period of consultation with stakeholders and Members. These proposals to refresh the content of the Plan and meet the housing needs of the Carlisle Plan 2013-16 have been discussed at Senior Management Team, Joint Management Team and the Strategic Housing Development Group. Their views and opinions have been incorporated into the Report.

4. CONCLUSION AND REASONS FOR RECOMMENDATIONS

4.1. To more effectively manage the Council's assets in pursuit of wider strategic and budgetary objectives, and bring forward land for development to meet the goals of the Carlisle Plan to address housing needs.

5. CONTRIBUTION TO THE CARLISLE PLAN PRIORITIES

- **5.1.** It is considered the proposals will support the following priorities:-
 - Addressing the current and future housing needs of the City.
 - Promoting partnership working with private and public organisations.
 - Providing capital receipts to support the Asset Business Plan and maintain public services.

Contact Officer: Raymond Simmons Ext: 7421

Appendices Appendix 1 – Disposal Programme Monitoring Schedule

attached to report: Appendix 2 – Housing Sites Location Plan

Appendix 3 - Asset Sales on Hold

Appendix 4 – Asset Sales Consented and Underway

Appendix 5 – Schedule of potential Housing Development Sites

Note: in compliance with Section100d of the Local Government (Access to Information) Act 1985 the Report has been prepared in part from the following papers: CE 39/10 Draft Asset Business Plan

CORPORATE IMPLICATIONS/RISKS:

Chief Executive's - None

Community Engagement – None

Economic Development - None

Governance – The Council has a fiduciary duty to properly manager its property assets. It has the legal powers to both buy and sell land and, in terms of disposals, should sell surplus land. The Asset Management Plan is part of the Council's reserved Budget & Policy framework and, as such, the Executive is required to consult with Overview & Scrutiny before making a recommendation to Council.

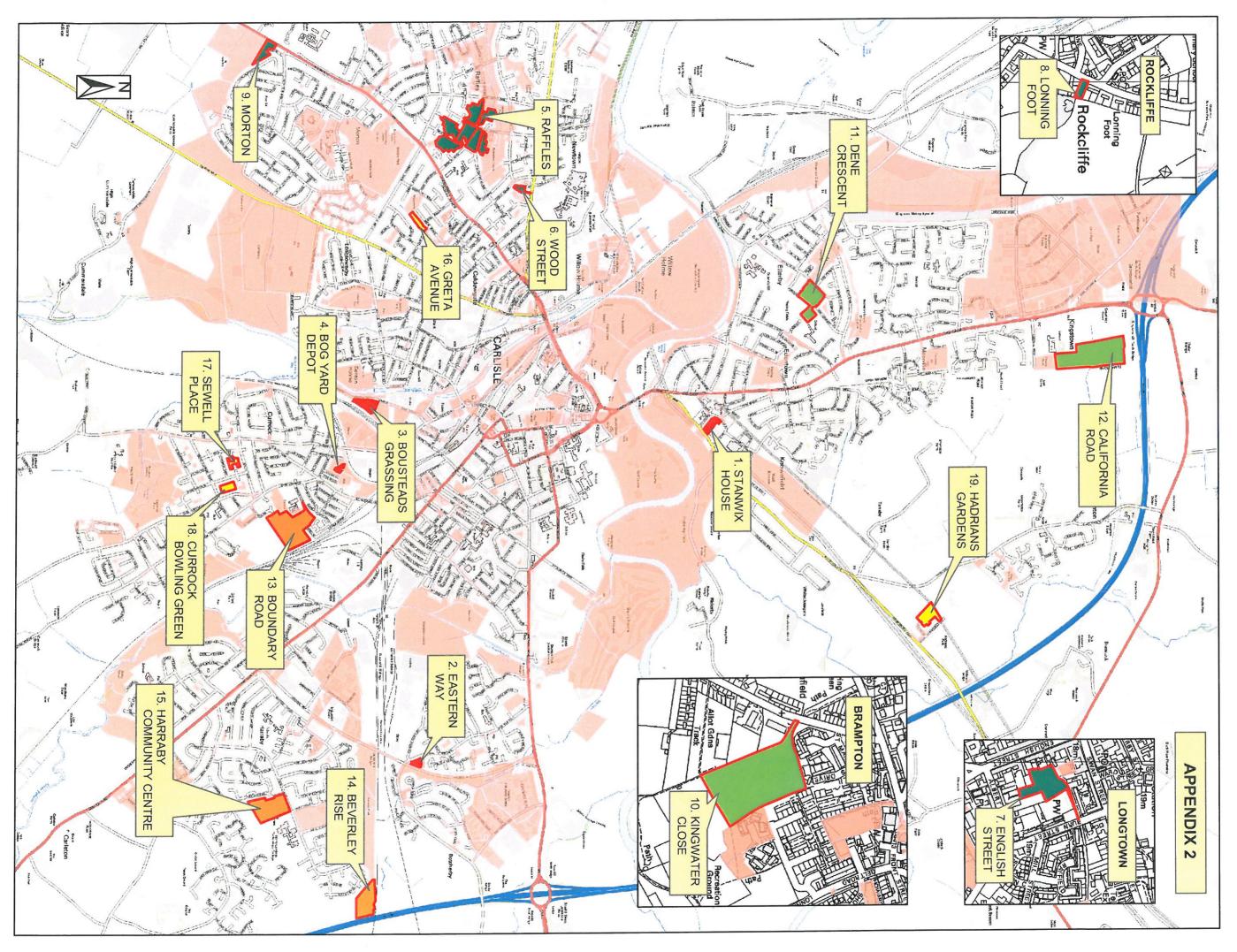
Local Environment – None

Resources – The asset review business plan has been progressing since its implementation and to date has achieved £1m more capital receipts than originally anticipated (£5.5million against £4.5million). Some of these additional receipts have been utilised to progress the Arts Centre proposals. Seven purchases have been completed at a total cost of £2.25million and new income has been generated of £220,000. Lost rental income on assets sold of £199,000 has been incurred. Further assets have been identified for potential disposal which, if sold will provide additional receipts over and above those originally envisaged.

Asset Review Business Plan - Disposal Programme - Monitoring Schedule

-	Disposal Programme						Progress								Comments & Issues	
	Sisposai i io	J						 								
Item	Property	10 1	Ye	2 13 14	Target Receipt (£)	Rental Loss (£)	No of Leases / licences / tenancies	Property	Legal Planning	Communication	Marketing	Completion	Gross Receipt Net of VA	i i ardet	No of Leases / licences / tenancies sold	
	Morton Residential Site (Church Commisioners)						1									Montagu Evans. Linkage Morton Retail. Negs close finalising land exchange. Exec consent 11/2/13
	Cumbria University - Paternoster Row/Castle St					94,500	2									Historic Quarter. Tullie Trust.
	Carlisle Airport						1									Planning. Development prospects.
	Rosehill Industrial Estate (part)					100,000	26	\perp								Special purchasers. Marriage value. Contamination. Parking. EDU significance
	Whinnie House Residential Ground Lease					6,250	1									Rent Review imminent
	Doctors Surgery Fusehill Street				10,000		1				+	++	20,00			Sold
7	Depot R/O Old Raffles Parade				30,000		1 0				4		24,00	-20.00) '	1 Sold
	Land between Eastern Way and Durranhill Road Land at Boundary Road			_			0	\vdash	+	_	_	+				Planning & Development Planning & Development
	Land at Boundary Road Land at Dene Crescent			_			0	-	+		+	++				Planning & Development Planning & Development
	Land at Beverley Rise			-			1	\vdash	\blacksquare		+	+				Planning & Development
	Land at Kingwater Close Brampton			-			2	\vdash	+		+	++				Planning & Development
	Doctors Surgery at Eastern Way			_	137,500	8,250	1				+	++	160,00	16.36		1 Sold
	James Street Workshops			_	137,300	51,750	7	\vdash	+		+		100,00	10.50	,	Auction in February postponed. Hold in abeyance pending further consideration
	Cumbria University - Stanwix House/Cottage			_		19,200	2		+		-	++				Planning & Development
	BBC Annetwell Street					10,200	1	\vdash			-					Held in abeyance outcome BBC review. Progress sale Exec consent 30th Oct
	Port Road Workshops and Storage Land				300,000	29,925	6			_	+		275,00	0 -8.33	. 6	6 Sold
	Land at Gelt Rise Brampton				200,000				+		+	++	216,00			Sold
	Land at Low Meadow				324.000			\vdash			+	+	360,00			Sold
	Morton Retail Land				02 1,000		1	\vdash			+		000,00			Montagu Evans. Linkage Morton Residential land & Viaduct Est.
	Treasury Court					13,500	1				+					Tenant pre emption. Bringing to market Auction 16th Oct
	Land at Leabourne Road				24,000		1	\vdash			+		14,00	-41.67	, .	1 Sold
	Land at Wood Street				= 1,000		1						,			Planning and Development. Community interest
	Hewson Street Workshops				200,000	20,000	5				_		180,00	0 -10.00) ;	5 Sold
	South John Street Workshops & Storage Land				190,000		8				T	$\pm \pm$	164,95			B Sold
	Land adjoining Morton Petrol Filling Station				50,000						T	$\pm \pm$	47,50			1 Sold
	Land at central Longtown				,		0				т		·			Planning and Development. Marriage adjoining site discussions in hand
28	17 Scotch Street (Save the Children)					26,000	1									Linkages with City Centre and sale of Lanes
	Retail Units 1,2 & 3 Market Place, Brampton				237,000	23,350	2				T		240,00	0 1.27	2	2 Sold
30	Viaduct Industrial Estate					21,325	2				T					Hold in abeyance pending Morton retail site linkage
31	Burgh Road Industrial Estate				1,000		1				Т		50	-50.00	,	1 Sold
32	Land at Lonning Foot Rockcliffe						0									Planning Consent. Autumn 2011 marketing. Sale fallen through remarketing
	Currock Road Retail Site				1,393,000	77,000	3						1,910,00	37.11	;	3 Sold
	Long Island Park Industrial Estate				157,000								244,80		2 3	3 Sold
	Longtown Industrial Estate				90,000	,							80,00	_		3 Sold
	Willowholme Industrial Estate				300,000		25						544,00			sites 8-11, 12, site adj 13, 15, 18, 20, 21 & 22 completed. Remainder Estate bringing to Auction 16th Oct. Show
	Airport Industrial Estate				30,000		2						63,60	112.00) 2	2 Sold
	Sub Stations			$\perp \perp$		87	21							1		Records. Identification
	Rigg Street				5,000		1						12,00	140.00) ′	1 Sold
	Residential Enclosures			$\perp \perp$		500	203							1		Records. Identification
	Garages at Isabella Street			$\perp \perp$	12,000		5						19,00	58.33	3 .	5 Sold
	Garages at Gardenia Street			$\perp \perp$			3	H		4						Hold linkage Depot Accommdation Review
	Garages at Tullie Street			++	12,000					Щ			18,00			2 Sold
	Garages at Allason Court Brampton	\vdash		+	10,000	,							11,70	17.00) 4	4 Sold
	Garages at Broad Street			+	05.000	1,256	10	H			H		05.00	10.		Withdrawn Auction. Holding pending further consultation
	Land at Old Isolation Hospital, Moorhouse			\perp	65,000		2						95,00			2 Sold
	Agricultural land at Carlisle Airport			\perp	300,000		5			H			479,76			5 Sold
	Agricultural land at Harker		+	++	32,000		1 1	H		H			39,50 210.00			1 Sold
	Land at Gelt Bridge Brampton		+	++	150,000		1	\vdash		-1			-,			
	Esk Street Depot Raffles Development Land				13,000		0						13,00	0.00 0 #DIV/0		Sold Lovells Partnership Agreement. Dalton Ave & Thomlinson Rd
31	rames Development Laftu						0						65,00	וטייין ויטיייין ע		Lovens r armership Agreement. Dattorrave a morninsoff Ru
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	Disposal Pr	rogramm	ne						ı	Progress			Comments & Issues
Item	Property		ear	Target Receipt (£)	Loss (£)	No of Leases / licences / tenancies	Property Legal	Planning Communication	Governance Marketing Completion	Gross Receipt Net of VA (£)	i larget	No of Leases / licences / tenancies sold	
	Annual Loss of Rent:				562,653				eceipts:	5,507,31	0	25	properties sold. Total no' leases, licences & tenancies sold: 72
	Annual Sales:			4,272,500			Total Di	sposa	I costs:	132,72	7		Net receipts over estimate:
			To	otal no' leases			Net Rec			5,374,58			£1,102,083.03
			lic	cences & tenai	ncies:	371	Costs %	of Gr	oss rcpts:	20	6		n.b. Net receipts now includes Willowholme - as from 31/03/13
-	VEV.												
	KEY:												
	Progress Indicator	Red		Not started									
		Yellow	,	Underway									
		Green		Completed									
\vdash	Progress Categories:	Proper	tı.	Property prep	aratory s	alo tacks			Inchect	ion: Plans: F	Poundario	· Occupatio	ons; Utility Services; Highways; Drainage; Use; Rates
	rrogress categories.	riopen	ıy	r roperty prep	aratory s	aic iasks			mspeci	iori, r iaris, L	oundane	, Оссирано	nis, ounty services, riighways, Diamage, ose, Nates
		Legal		Legal prepara	ations for	sale			Report	on title: Reg	istration;	Crichel Dow	vn; Public Open Space; Legal Pack
										,			
	Planning Establishing planning position								Local D	evelopment	Framewo	rk; Site Appı	oraisal; Listing; Designations; Advice; Planning Application
						.,							
		Commi	unication	Informing rele	evant pari	ties			vvara iv	iembers; Pa	risn Coun	ciis; i enants	s; Adjoining owners
		Govern	nance	Consents & a	nnrovals								
		00.0	141100	00//00///0 & &	pprovaio					ve; Council;	Otalato/)	арртотаю	
		Market	ing	Undertaking t	he sale				Valuation	on; Disposal	route (pri	/ate treaty/te	ender/auction); Agency appoinment; Marketing budget;
		•							Sales p	articulars; A	dvertising	Marketing;	Viewing; Negotiations; Heads of term; Section 123 Valuation
		1 -											
		Comple	etion	Completion le	egal docu	mentation			Instructions; draft documentation; Pre contract enquiries; Exchange; Completion; SDLT; Land Registry				
		Record	łs	Update Reco	rds				Finance	· Asset Rei	nister: Pro	nerty Datah	ase; Terrier plans; Insurance
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													Date of report: 17 October 2013
			-						•	-			
<u> </u>													
								Phas	se 2 - Pro	posed Di	sposal	Programn	<u>me</u>
n/a	Land at California Road				1	0							Consideration Exec 28th Oct RD 47A/13
	Bousteads Grassing Depot	111				0					1		Consideration Exec 28th Oct RD 47A/13
	Land at Westwood Road Morton					0							Consideration Exec 28th Oct RD 47A/13
	Land at Harraby Community Centre	$oldsymbol{\perp}oldsymbol{\perp}$				0							Consideration Exec 28th Oct RD 47A/13
	Currock Bowling Green	+				0		\blacksquare					Consideration Exec 28th Oct RD 47A/13
	Hadrians Gardens Brampton Road Bog Yard Depot	+++				0		Consideration Exec 28th Oct RD 47A/13					
-	Land at Sewell Place	+++		+	-	0		Consideration Exec 28th Oct RD 47A/13 Consideration Exec 28th Oct RD 47A/13					
	Land at Greta Avenue	+++		+		0		+			+		Consideration Exec 28th Oct RD 47A/13
, Q													30.10



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Asset Review Business Plan - Disposal Programme Potential Housing Development Sites

Civic Centre Rickergate Carlisle CA3 8QG



<u>ASSET REVIEW BUSINESS PLAN – DISPOSAL PROGRAMME</u>

SALES ON HOLD - DELAYED OR POSTPONED

Monitoring Schedule Ref	Montagu Evans Plan Page Ref	Asset	Position	Proposed Action		
45	56	Garages at Broad Street	Members postponed proposed auction sale following interest by local residents group to retain as amenity open space.	 Land – agree terms with Resident Group for lease as amenity open space. Dispose of let garages on open market asap. 		
16	81	BBC Annetwell Street	Members postponed sale to sitting tenant when cuts threatened future of BBC Radio Cumbria.	BBC position clarified. Progress disposal. Executive consent 30 th Sept 2013		
14	72	James Street Workshops	Proposed auction sale. Members put on hold pending further consideration on the way forward.	Hold in abeyance on the Disposal Programme pending further consideration of position		

APPENDIX 3

Monitoring Schedule Ref	Montagu Evans Plan Page Ref	Asset	Position	Proposed Action
42	58	Gardenia Street Garages	Hold pending Depot Review, possible access / development	Continue to hold in abeyance until decision on Bog Yard made following Depot Review
30	69	Viaduct Industrial Estate	Strategic site pending outcome Morton transactions	Hold in abeyance until Morton outcome materialises
28	36	17 Scotch Street (Save the Children)	Strategic linkages with The Lanes Shopping Centre and Rickergate	Lanes in new ownership. Discuss incorporating asset into Lanes family portfolio.

<u>ASSET REVIEW BUSINESS PLAN – DISPOSAL PROGRAMME</u>

ASSET SALES CONSENTED & UNDERWAY

Monitoring Schedule Ref	Montagu Evans Plan Page Ref	Asset	Position	Proposed Action		
36	65	Willowholme Industrial Estate	Remaining sites 1 & 4, 3 7, 6, 13, 14, 16, 17	Bringing to market by auction on 16th October		
36	n/a	Willowholme Depot	Sale fell through. Back on market	Bringing to market by auction on 16th October		
21	33	Treasury Court	Sale to sitting tenant (right of pre-emption) fallen through	Re-marketing with auction on 16 th October		
32	117	Lonning Foot, Rockcliffe	Sale fell through. Back on market	Re-marketing for sale by private treaty, possible auction later		
40	82	Residential Enclosures	Numerous scattered house / flats freehold reversions. Poor records, resource intensive with little return	Progress sales as priorities & resources allow		

APPENDIX 4

Monitoring Schedule Ref	Montagu Evans Plan Page Ref	Asset	Position	Proposed Action		
38	83	Electricity Sub Station Sites	Numerous scattered freehold reversionary sites. Poor records, resource intensive with little return	Progress sales as priorities & resources allow		
5	94	Whinnie House Road	Outstanding Rent Review to resolve. Several interested parties	Resolve Rent Review. Bring to market formally		

ASSET REVIEW BUSINESS PLAN – DISPOSAL PROGRAMME POTENTIAL HOUSING DEVELOPMENT SITES

LOCTN	MONT.		ASSET			PL	ANNING POSIT	ION		CONSIDERATIONS	PROPOSED ACTION
PLAN REF	EVANS PLAN PAGE REF	Name	Portfolio & Disposal Programme	Area Ha Acs	Use	Local Plan 2001-16	SHLAA Assmt Timing	Density L/M/H	Nos Dwgs		
1	95	Stanwix House & Cottage	Investment Disposal Programme	0.74 1.8	Leased to Cumbria University	Primary Leisure	No	N/A	N/A	Primary Leisure. Hadrians Wall. Redevelopment of buildings acceptable but little prospect on land	Housing scope nil Disposal Programme sale Bring to open market
2	114	Land between Eastern Way & Durranhill Road, Botcherby	Investment Disposal Programme	0.39 0.96	Open space	Amenity Open Space	No	N/A	N/A	No scope. Retain open space or sell to reduce maintenance liabilities	Housing scope nil Review Disposal Programme sale Retain as open space and remove from Disposal Programme
3	N/A	Bousteads Grassing Depot	Operational	1.09 2.69	Depot	Primary Employment	Yes 6-15yrs	М	33	Depot Review. Flood risk. Limited scope for residential.	Housing scope limited Consider future use following accommodation Depot Review
4	N/A	Bog Yard Depot	Operational	0.327 0.81	Depot	White land	No	L	6	Depot Review. Scope but poor access.	Housing scope limited Consider future use following accommodation Depot Review
5	107	Raffles Development Land	Investment Disposal Programme	11.64 28.7	Lovells Dev't Scheme	Residential consent	No	Н	248	Lovells Partnership Development Programme. Ph 4,5,6 & Dalton Ave to build out. Affordable houses for sale	Continue to progress housing dev / sales with Lovells Mix affordable Pvte Sector & Social Housing.
6	105	Land at Wood Street	Investment Disposal Programme	0.22 0.55	Former Bowling Green Vacant	Primary Residential	No	L	14	Part Flood Zone. Poor access. Neighbourhood issues. Deliverable	Disposal Programme sale. Bring to market for Partnership social housing/HCA Apprentice Scheme
7	110	Land at English Street, Longtown	Investment Disposal Programme	0.46 1.14	Former Allotments Vacant	Primary Residential	No	Н	18	Feasibility of joint development with Catholic Church. Access issues. Consent on neighbouring land issued – see application 11/0279. Deliverable	Pvte Sector Housing Disposal Programme sale. Progress discussions with Church to jointly bring to market
8	117	Land at Lonning Foot, Rockcliffe	Investment Disposal Programme	0.075 0.18	Former Garden land Vacant	Residential	No	L	1	Agreement for sales fallen through Site for 1/2 dwellings	Pvte Sector Housing Disposal Programme sale
9	N/A	Land at Wigton Road, Morton	Operational	0.78 1.93	Open space	Primary Leisure Area	Yes 6-15yrs	M	23	Adjacent Retail Site. Primary leisure area under review Morton – linked with development of Morton allocation. Timing dependant on delivery of	Interest from RSL, Autism provider & nursery use currently being pursued / worked up. Report to Executive on proposals RD 47A/13

APPENDIX 5

										PLA for Morton housing allocation. Developable	
10	100	Land SW of Kingwater Close, Brampton	Investment Disposal Programme	2.32 5.73	Agricultural land	Urban Fringe Landscape	Yes 0-5yrs	М	70	Attractive/desirable site for pyte developers. Access limitations to unpick. Development in conjunction adjoining land.	Pvte Sector Housing Disposal Programme sale. Bring forward into market
11	111	Land at Dene Crescent, Belah	Investment Disposal Programme	2.19 4.93	Open space	Primary Leisure	No	N/A	N/A	Part only assessed for SHLAA . Some potential on part	Mixed Pvte /Social sector Housing scope Disposal Programme sale
12	N/A	Land at California Road, Greymoorhill	Investment	6.54 16.15	Agricultural land	Allotments	Yes 0-5yrs	М	196	Association with Kingstown IE Allotment allocation review. Part only? Access. Possible joint approach but road improvements may be required. Deliverable	Mix Pvte Sector & Social Housing Include in Kingstown / Parkhouse Future Management Options?
13	112	Land at Boundary Road/York Gdns	Investment Disposal Programme	4.70 11.5	Open space	Primary Leisure, Education & Community	Yes 5-10yrs	L	94	Joint opportunity with County. Part Primary Leisure Area. Contamination. May be scope to reconfigure site to retain some open space and allow for limited residential development.	Site for Social Housing. Bring forward longer term with County. Mixed scheme
14	103	Land at Beverley Rise, Harraby	Investment Disposal Programme	2.15 5.30	Agricultural land	Urban Fringe Landscape	Yes 0-5yrs	M	64	Various potential access points. M6 buffer screening required. Deliverable.	Mix Pete Sector & Social Housing Disposal Programme sale. Bring forward to market in longer term.
15	N/A	Land at Harraby Community Centre	Operational	2.92 7.21	Open space	Primary Leisure Community	No	М	88	Harraby Campus Project. Planners to assess in SHLAA.	To assess possibly Mix Pvte Sector & Social Housing
16	N/A	Land at Greta Ave	Operational	0.41 1.00	Former Allotment Vacant	Primary Leisure Area	No	L	8	Planners to review in SHLAA. Scope with limited access. Consider allotment status	Site for Social Housing
17	N/A	Land at Sewell Place, Currock	Operational	0.353 0.87	Former Allotment Vacant	Primary Residential	No	L	7	Vacant Allotment. Access to overcome. Social Housing scope.	Site for Social Housing
18	N/A	Currock Bowling Green	Operational	0.46 1.13	Former Bowling Green Vacant	Primary Leisure Area	No	L	9	Vacant. Review designation. Access restricted, suited to Specialist Housing use? Or small scale open market scheme.	Site for Social Housing unless access can be provided
19	N/A	Hadrians Gardens, Brampton Road	Operational	1.14 2.8	Open space	Not designated	No	L	22	Amenity land. Outside scope. Outside Urban boundary. Planners to review in SHLAA	Site for Social Housing or Self Build or other specialist needs

LEGEND	Red	No Prospect Housing	Dark Green	Immediate Development Sites	Light Green	Short Term Sites
	Orange	Longer term Sites	Yellow	Miscellaneous Housing Sites		

EXCERPT FROM THE MINUTES OF THE EXECUTIVE HELD ON 28 OCTOBER 2013

EX.121/13 ASSET REVIEW BUSINESS PLAN – REFRESH OF DISPOSAL

PROGRAMME

(Key Decision – KD.026/13)

Portfolio Finance, Governance and Resources

Relevant Overview and Scrutiny Panel Resources

Subject Matter

The Finance, Governance and Resources Portfolio Holder reported (RD.47A/13) that, in discussion with Portfolio Holders, Officers had undertaken a mid-term review of the Disposal Programme, stocktaking the current position in the light of progress, changing circumstances, and the emerging priorities in the Carlisle Plan 2013-2016 to address future housing needs.

Members' attention was drawn to the Disposal Monitoring Schedule (Appendix 1) which set out the current position and work in progress for each of the original 51 assets earmarked for disposal. Also shown (for those assets where sales had been completed) were the target receipts and actual outcomes; the impact on rental income and leases; and the cost to date of realising sales.

The Finance, Governance and Resources Portfolio Holder also summarised the overall position to date in terms of disposals, acquisitions and the impact on rental income. The cost to date of realising sales including marketing, agency fees and ancillary disbursements, amounted to circa £133k which at 2% of gross receipts was within budget targets.

A significant part of the Business Plan delivery, and the re-engineering of the Council's portfolio, hinged on the release and disposal of the latent value in the Council's retail and residential assets at Morton. There was a risk that delays in the disposal of that asset would have a substantial impact on the Disposal Programme, the capital reinvestment plans and revenue position of the Council. That had been recognised and identified on the Council's Corporate Risk Register and was being carefully monitored.

Turning to the issue of Housing priorities, the Finance, Governance and Resources Portfolio Holder indicated that The Carlisle Plan 2013-16 identified the delivery of housing as a priority action for the Council going forward. A number of sites earmarked for disposal in the original Disposal Programme (10 in total) had the potential, subject to market demand and planning to deliver residential development opportunities in the short to medium and longer term. That could be through the private sector, Registered Social Landlords, a mix of both or bespoke initiatives such as self build schemes.

Additionally a recent trawl of the operational portfolio had been undertaken to identify any vacant land, or assets which may become surplus to requirements in the future, and merit consideration for inclusion in the Disposal Programme as a 2nd Phase of asset sales, which potentially may be suitable for release as housing development land. The sift had resulted in a further 9 assets being identified for possible inclusion in the Disposal Programme, those were shown listed within the Disposal Monitoring Schedule Appendix 1 as "Phase 2".

Bringing forward land for residential development for sale in the market place was commonly a resource intensive and time consuming exercise. Much depended upon the planning situation, whether there was a current housing allocation, the prospect if at all for a future allocation and, if that could be realised, whether the timescale was in the short, medium or longer term.

The suitability of the 19 assets in the original Disposal Programme and "Phase 2" to deliver future housing needs had been assessed through a desk top appraisal by Planning, Housing and Property Officers. Site locations for all the assets involved were shown on the Plan, attached as Appendix 2, edged in red and shaded either green, red, orange or yellow. Land shaded light pink on the Plan highlighted the relationship of those sites with other land in Council ownership.

The desktop evaluation had looked at the pertinent criteria most likely to influence the ability to deliver land for residential development including inter alia current use and occupation, planning, site conditions and constraints, end users, value and market demand, and timescales. The conclusions from the exercise had been assembled and tabled together; and were presented in Appendix 5 for comment, with a proposed recommendation in terms of disposal strategy and a pipeline delivery programme.

The Finance, Governance and Resources Portfolio Holder then outlined the Disposal Programme going forward, highlighting the undernoted Schedules:

Appendix 3 – detailed the asset sales within the original Programme which had been put on hold, delayed or postponed. The position was noted and a future course of action for each was proposed.

Appendix 4 – set out details for assets which had already received Executive consent to release. Sales were in the pipeline or the preparatory work to bring the assets to the market was already underway. The Executive was invited to note the position.

Appendix 5 – detailed the 19 assets identified from the original Disposal Programme (10), and the recent trawl of operational property (9), which had been assessed for suitability and viability as potential housing development sites with a view to bringing forward a future delivery programme to meet the Council's housing aspirations and budgetary requirements. For each site under assessment the asset details were set out, together with the current planning position, and other material considerations. A proposed course of action was suggested for each individual asset which could be broken down into a number of groupings and proposed outcomes/actions.

In conclusion the Finance, Governance and Resources Portfolio Holder moved the recommendations which were agreed.

Summary of options rejected None

DECISION

That the Executive:

- 1. Noted the current position and progress with the Disposal Programme.
- 2. Had considered the proposed changes to the Disposal Programme, and the plans to bring forward potential housing development sites to meet the priorities of the Carlisle Plan, and address future housing needs, as set out in Report RD.47A/13, prior to passing the report to scrutiny for consideration.

Reasons for Decision

To more effectively manage the Council's assets in pursuit of wider strategic and budgetary objectives, and bring forward land for development to meet the goals of the Carlisle Plan to address housing needs