

CARLISLE CITY COUNCIL

Report to:- Carlisle City Council

Date of Meeting:- 8th November 2011

Agenda Item No:-

Public/Private*

Title:- Carlisle and Eden CDRP Partnership Plan 2011-12

Report of:- Assistant Director – Community Engagement

Report reference:- CD19/11

Summary:- Carlisle and Eden Crime and Disorder Reduction Partnership have developed a partnership plan for 2011/12 (attached as appendix 1 of this report). This plan will form part of Carlisle City Council's Policy Framework and replace the existing plan (2010/11). It was initially considered by Carlisle City Council's Executive on the 26 July 2011. It was then forwarded by the Executive on to Carlisle City Council's Community Overview and Scrutiny and to the Carlisle and Eden Community Safety Partnership Joint Scrutiny Panel for their consideration.

The plan was considered again by Carlisle City Council's Executive on 26 September 2011 together with overview and scrutiny panels' comments. It is now being recommended to Carlisle City Council for adoption.

Recommendation:- Carlisle City Council is requested to consider adoption of the plan onto Carlisle City Council's Policy Framework.

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Note: in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers: None

1. BACKGROUND INFORMATION AND OPTIONS

The Crime & Disorder Act 1998 placed statutory obligations on local authorities and the police to act in co-operation with the probation service, health authorities and other relevant agencies, and to work together to develop and implement a partnership plan for tackling crime and disorder in their area.

Section 97 of the Police Reform Act 2002 amended the above act so that responsible authorities also include the Police Authority, Fire Service and Primary Care Trusts for the area. Further reforms now list Environment Agency and Residential Social Landlords as 'participatory bodies'.

The legislation requires the Partnership to produce a plan setting out how it intends to tackle crime and disorder over the next 3 years, and allowing the development of strategies to tackle short, medium and long-term priorities. This also allows alignment to other planning cycles, most notably partners' individual corporate planning and Carlisle's Community Plan.

The attached plan outlines these priorities for 2011-12 and is supported by a series of actions delivered by the task groups of the CDRP. The purpose of the Partnership Plan is to provide a single document that presents the priorities and how they have been agreed. The plan illustrates the partnership structure that will address these priorities and how it will manage performance. This plan has now been considered and supported by Executive and the relevant Overview and Scrutiny Panels.

This plan was initially considered by Carlisle City Council's Executive on the 26th July 2011 and was recommended to the Community Overview and Scrutiny Panel for their consideration.

The plan was subsequently presented to the Carlisle and Eden Community Safety Partnership Joint Scrutiny Panel on the 4th August 2011. The plan was presented to that panel by Louise Wilkinson, Carlisle and Eden CDRP Business Manager and was supported by the panel.

The Partnership Plan 2011-12 was then also considered by Carlisle City Council's Community Overview and Scrutiny Panel on the 1st September 2011. The Panel supported the plan but raised concerns regarding the level of contribution made by Eden District Council, and the future of the Partnership.

The Community Engagement Portfolio Holder shared the Panel's concerns and informed the Panel that she had proposed to rationalise the two support posts in the current financial year. This proposal had not been successful but it was hoped it would be successful next year and it would highlight the relative contributions made by all partners.

The panel then resolved that their own comments and the minutes of the Carlisle and Eden Community Safety Partnership Joint Scrutiny Panel be approved and forwarded to Carlisle City Council's Executive for their consideration as they review the Carlisle and Eden CDRP Partnership Plan 2011-12.

2. CONSULTATION

Central to the development of the Partnership Plan is a 'Strategic Assessment'. Undertaken in September, this is an assessment of information collected from responsible authorities, other partners, and the community. It is a document that best reflects the most up-to-date needs of the communities.

However, the plan must be revised annually, allowing the Partnership to take account of new priorities emerging from the ongoing assessments. The assessments are conducted every six months. The priorities must reflect the concerns raised by local people and there is a key requirement to carry out community consultation as part of the strategic assessment.

Through the publishing of the consultation document on the website and consultation exercises, we have shared the draft priorities with communities across the district.

As previously outlined this plan has also now been considered by Carlisle City Council's Executive (26th July 2011 and 26th September 2011), Community Overview and Scrutiny Panel (1st September 2011) and the Carlisle and Eden Joint Scrutiny Panel (4th August 2011).

3. RECOMMENDATIONS

- 3.1 Council is requested to consider adoption of the plan onto Carlisle City Council's Policy Framework.

4. REASONS FOR RECOMMENDATIONS

The purpose of the Partnership Plan is to provide a single document that presents the priorities and how they have been agreed. The plan illustrates the partnership structure that will address these priorities and how it will manage performance. This plan has now been considered and supported by Executive and the relevant Overview and Scrutiny Panels.

5. IMPLICATIONS

- Staffing/Resources – The Leadership Group of the CDRP has funding in place for a CDRP Manager and a CDRP Administration Officer for 2011-12.
- Financial – The CDRP has a pooled budget, to which the City Council has contributed £30,000 for 2011/12. In addition it receives a share of the Safer & Stronger Communities Fund from the County Strategic Partnership. The CDRP has a total budget of £138,261 for 2011/12 of which £126,340 is allocated to priority work in task groups.
- Legal – The plan meets our duties under The Crime & Disorder Act 1998 and Section 97 of the Police Reform Act 2002 and forms part of our Policy Framework.
- Corporate – The CDRP Plan forms a statutory part of our Policy Framework and directly supports the delivery of our Corporate Plan.
- Risk Management – The risks relating to the CDRP are recorded and managed by the CDRP Manager.
- Equality and Disability – Please refer to the impact assessment below.
- Environmental – The CDRP is an important partner(s) in delivering the safer and stronger outcomes in our Local Environment priority.
- Crime and Disorder – A measured reduction in crime and disorder is the main purpose of the plan.
- Impact on Customers – An effective partnership will be able to turn its resources to tackle the community issues (environmental and crime and disorder) to the satisfaction of its customers.

Impact assessments

Does the change have an impact on the following?

Equality Impact Screening	Impact Yes/No?	Is the impact positive or negative?
Does the policy/service impact on the following?	Yes	Positive
Age	No	
Disability	No	
Race	Yes	Positive
Gender/ Transgender	Yes	Positive
Sexual Orientation	No	
Religion or belief	No	
Human Rights	Yes	Positive
Social exclusion	Yes	Positive
Health inequalities	No	
Rurality	Yes	Positive

The strategic assessment and plan have been subject to an impact assessment.

The plan is going to have a positive impact on the inequalities around crime and disorder. The inclusion of Domestic Abuse will ensure that the gender inequalities associated with violent crime remains a focus. The plan supports the First Protocol, Human Rights, by protecting property. Rural acquisitive crime is also being addressed via the work of task groups.



**Partnership Plan
2011 /2012**

Foreword

Carlisle and Eden CDRP has been a catalyst for multi agency working to address crime and disorder since 2002. In this time we have worked effectively to contribute to sustained falls in crime and disorder. In the past 5 years alone we have seen incredible reductions in crime levels, with 2009/10 recording under 10000 total crimes throughout North Cumbria.

Our Strategic Assessment sets out the priorities that are of most importance to the safety of North Cumbria and this Partnership Plan sets out how we will address these priorities in partnership.

The recent funding reductions brought in by the Government means it is even more important than ever that we work in partnership to reduce duplication, and use our resources to effectively add value to mainstream activity. I am confident that Carlisle and Eden CDRP has both the strong strategic leadership and the operational knowledge, through our task groups, to meet these objectives.

This year will see many changes in preparation for the introduction of elected Policing and Crime Commissioners. We are committed to working with our counterparts in the rest of the County to ensure we are ready for this new way of working and to ensure we can continue to be effective in a new Partnership environment.

Jane Muller
CDRP Chair

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Introduction

Background

The Crime & Disorder Act 1998 placed statutory obligations on Local Authorities and the Police to act in co-operation with Health Authorities and other relevant agencies, to work together to develop and implement a partnership plan for tackling crime and disorder in their area.

Section 97 of the Police Reform Act 2002 amended the above act so that responsible authorities also include the Police Authority, Fire Service and Primary Care Trusts for the area. Further reforms now list the Probation Service as responsible authority and the Environment Agency and Registered Social Landlords as 'participatory bodies'.

The Police and Justice Act 2006 made a significant number of amendments to the Crime and Disorder Act. In particular, this Act brought in the requirement for responsible authorities to produce a Partnership Plan, detailing how we will address our priorities.

Central to the development of the Partnership Plan is the annual strategic assessment. This document combines recorded crime data with information from a wide range of partners, including Health, local Councils and the Fire Service, to provide a detailed picture of crime, disorder and substance misuse in Carlisle and Eden. The assessment highlights the issues that are of most importance to our communities and enables the Partnership to identify emerging trends and plan tactics to tackle these issues.

The Strategic Assessment also helps to inform the Cumbria Community Safety Agreement. This document highlights County level priorities and areas that can be effectively addressed at this level and through the joining of resources.

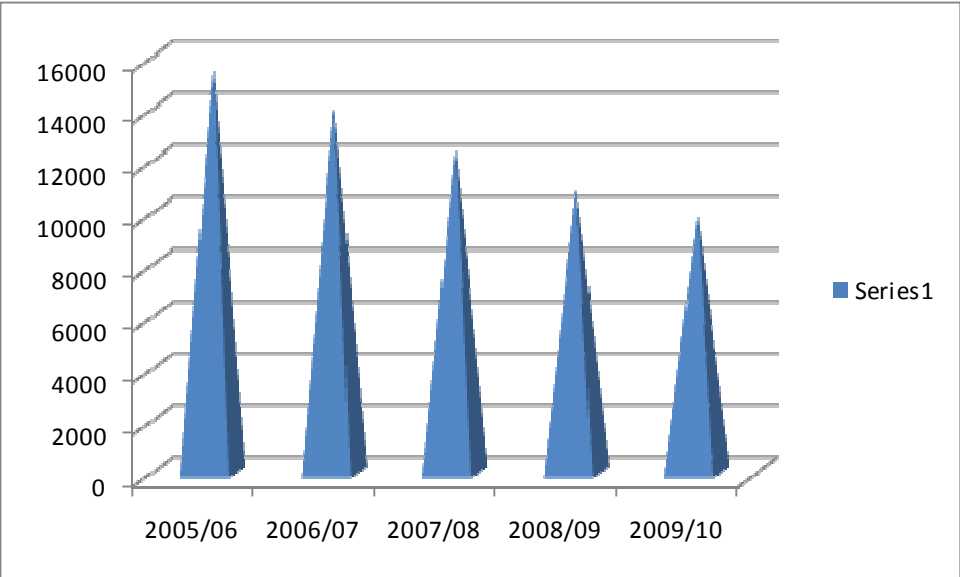
Purpose of the Plan

The CDRP Partnership Plan has been compiled to provide key stakeholders and the community with a picture of the key actions to be taken during the 2011/12 financial year to tackle crime, disorder and substance misuse. Through the Plan and associated action plans, Carlisle and Eden CDRP will, deliver action to address the priorities identified through the Strategic Assessment. It will be kept under review, both to ensure our work is effective and that our priorities continue to be relevant to local needs.

The Partnership plan offers an opportunity for all Partners to work closely towards a common aim; to maintain Carlisle and Eden as a safe place to live, work and visit.

The Current Picture

Table 1: Crime in Carlisle and Eden



North Cumbria has seen significant reductions over the last 5 years, with the previous full year (2009/10) recording under 10000 overall crimes. This is a reduction of 9% on the previous year and an overall reduction of 37% since 2005/06.

These reductions show how successful Partnership working is and how, through the joining of resources and intelligence led working, we can have a significant positive impact on our communities.

Developing the Plan

This plan is a three year strategy, based on the priorities identified in the strategic assessment. It is revised annually, in line with national requirements and to reflect changes to our communities and emerging priorities. This high level action plan sets out an ambitious but achievable work plan to reduce crime, disorder and substance misuse in Carlisle and Eden. The plan also aims to increase feelings of safety within our communities and increase confidence in partner agencies dealing with issues that communities feel are important to them.

Community Engagement

The views and concerns of our communities are an essential element in the CDRP's work to tackle crime, disorder and substance misuse. In addition to information gathered from our Partners, the strategic assessment also gathered information from the British Crime Survey, and the Public Consultation Survey.

The feedback obtained from these surveys showed a great deal of overlap between the concerns and priorities of residents and those identified by the statutory agencies working as part of Carlisle and Eden Crime and Disorder Reduction Partnership.

Communicating with residents and informing them of our work and how they can highlight issues in their community is an important part of this Partnership Plan. In addition to the actions set out in this document, we will endeavour to take every opportunity to engage with our communities and publicise the work of the partnership.

The Priorities

The priorities for Carlisle and Eden, as identified through the strategic assessment, are:

- Anti Social Behaviour – To incorporate Criminal Damage and Deliberate Fires
- Violent Crime – To incorporate all aspects of a safer night time economy
- Domestic Violence
- Reducing Re-offending

In addition to these priorities, the CDRP will respond to community priorities as and when they are identified.

Links with other Plans

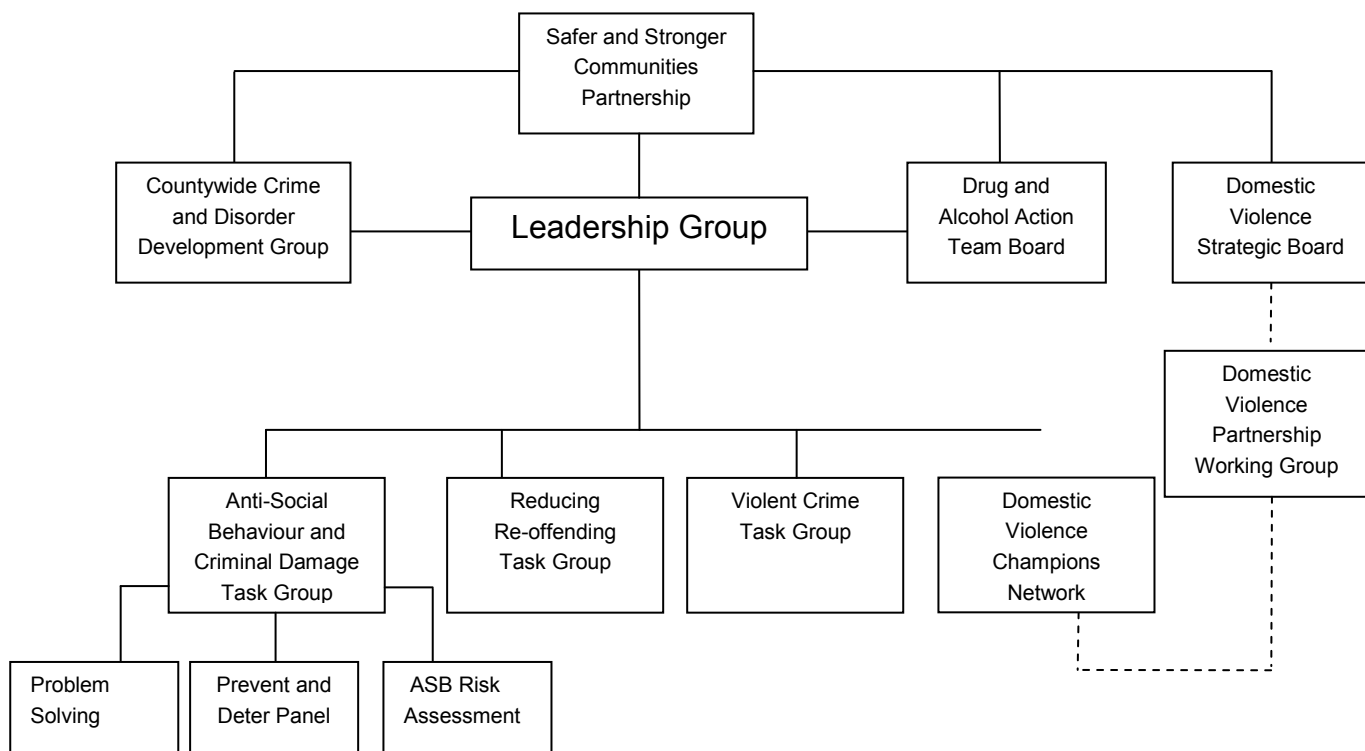
As Carlisle and Eden CDRP is part of a complex group of Partnerships, this plan was not developed in isolation and is aligned to a number of key strategies and documents, listed below;

- Cumbria Community Safety Agreement
- Eden Sustainable Community Strategy
- Cumbria Fire and Rescue Service Carlisle Locality Plan
- Carlisle Sustainable Community Strategy
- Cumbria Constabulary Policing Plan
- Cumbria Alcohol Strategy
- Cumbria Domestic Violence Strategic Board Business Plan

Monitoring Performance and Delivery

The structure of the Carlisle and Eden CDRP is shown below. A range of task groups have been established to ensure our priorities are addressed appropriately and effectively. Each task group has its own action plan detailing further, how it will address key issues and priority areas.

Crime and Disorder Reduction Partnership delivery arrangements



In addition to projects and actions led by the Partnership, we also work closely with County wide Partnerships, such as the Drug and Alcohol Action Team and Domestic Violence Strategic Management Board, to address local issues.

Each task group will follow an agreed process and consider projects and actions based on 3 over arching elements for each priority; prevention, education and enforcement. All tactics, actions and tasks developed from this plan will fall into one of these categories.

This plan directs activity for year 2011/12 and will be reviewed, based on an agreed performance management framework, by March 2012. Task groups will determine actions that are complete and therefore to be removed from the plan and those deemed successful and / or continuous.

Progress against key objectives will be reviewed regularly by the task groups and reported to the Leadership Group. In turn we will also provide regular performance reports to the County CDRP.

Tackling the Priorities

The following sections set out headline activities that the CDRP intends to deliver in order to address the Priorities as set out in the strategic assessment. Each Task Group will develop their action plans based on these activities.

In addition to the activities set out in this document, Carlisle and Eden CDRP encourages innovation from Partners. We will support new and challenging ideas to address existing and emerging issues, which means Task Group activities will go beyond what is outlined here in order to set our strategic direction.

Anti-Social Behaviour and Criminal Damage

Anti-social behaviour and criminal damage can cover a broad range of issues that impact on others in a negative way. Although anti social behaviour and criminal damage has seen significant reductions in North Cumbria, certain types of anti-social behaviour are still identified as community concerns for residents in Carlisle and Eden. Furthermore, 2009/10 saw an increase in deliberate fires throughout Eden and due to this rise, it is recommended that the Task Group consider this issue as part of their work to address ASB and criminal damage.

It is important to note that incidents of anti-social behaviour are based on details given by the caller, so may depend on their perception rather than what is actually occurring. For example a group of friends meeting on a street, could be just that but can be perceived as anti-social or intimidating by someone else. Therefore it is a complex issue to tackle and interventions must include engaging with communities.

Although the number of incidents can depend on perceptions it is important to consider these calls because they add to the overall pattern of crime and disorder, especially in relation to issues that impact on people's lives and perceptions of their area.

The Carlisle and Eden Anti-Social Behaviour and Criminal Damage Task Group exists to provide a co-ordinated response to tackling anti-social behaviour and criminal damage.

Aim - To contribute to a high quality of life for all across both urban and rural communities and to create an environment where people can feel secure and live without the threat or fear of Crime and Disorder.

This will be achieved through a range of detailed interventions, based on the following headline activities:

- In order to achieve a victim focussed approach, the Partnership will endeavour to role out the principles of the anti social behaviour strategy, developed by Cumbria Constabulary, throughout each Partner agency. In addition to this, the Partnership will use these principles when developing action to address anti social behaviour.
- The Partnership will fully support the Multi Agency Anti Social Behaviour Risk Assessment process and share information with partners when appropriate.

- Through the appropriate use of Partner data and community intelligence, the Partnership will use intelligence led processes to target activity to address ASB, criminal damage and deliberate fires.
- The Partnership will develop and support a range of diversionary activities for young people to enable engagement with targeted age groups, divert young people away from anti social activities and to prevent them from becoming victims of crime.
- Early interventions are recognised as an effective way to stop anti social behaviour escalating to more serious crime. We will endeavour to support mediation and early intervention processes and projects where appropriate.
- The Partnership will support school attendance initiatives and other school projects where appropriate to reducing anti social behaviour and criminal damage.
- We will work with our Partners and other organisations to support a partnership approach to challenging and supporting anti-social households.
- Through the use of inter-generational initiatives, the Partnership will promote a better understanding between adults and young people.
- In order to tackle deliberate fires and arson, the Partnership will support a partnership approach to securing derelict and vacant properties and work alongside our Partners in the Fire and Rescue service to support a co-ordinated approach to address this issue.
- The Partnership will fully utilise CCTV where appropriate and ensure a co-ordinated approach to the deployment of partnership resources.
- As a Partnership, we will fully support a co-ordinated approach to issues of environment crime and fully utilise enforcement powers through Partner agencies where appropriate.
- As part of our intelligence led planning, the Partnership will develop and implement dedicated action and campaigns in response to seasonal increases of ASB and criminal damage.
- The Partnership will ensure a co-ordinated approach to improving the use of 'design out crime' techniques and will work with our Partners in the Probation Pay Back Team to support the continuation of this work.
- The Partnership will fully support the Prevent and Deter panel in utilising available powers and resources to tackle known offenders of anti social behaviour, criminal damage and deliberate fire setting.

Violent Crime and a Safer Night Time Economy

Data from the strategic assessment showed an overall reduction in violent crime throughout North Cumbria in 2009/10, however the number of violent crimes committed under the influence of alcohol has remained relatively static throughout 2008/09 and 2009/10. While Partner data shows us that throughout Cumbria, 41% of emergency department attendances and 48% of ambulance calls for assault are on a Saturday, Sunday or Monday between the hours of 00.00 and 03.59.

In addition to tackling overall violent crime, the Task group has been committed to reducing alcohol related violent crime over recent years and has worked closely with the night time economy to achieve this. However, the figures show us that this issue is still a priority for partners and we must work together to continue the good work of the Task Group.

Aim – To reduce violent crime, including alcohol related violent crime in Carlisle and Eden. Minimise the impact of alcohol misuse and work in partnership to ensure the night time economy is a safe place to work and visit.

Throughout 2011/12 the Partnership will not only concentrate on violent crime, but all impacts of alcohol misuse, a safer night time economy and the impacts of this on all Partner agencies.

This will be achieved through a range of detailed interventions, based on the following headline activities:

- The Partnership will support a programme of multi agency visits to licensed premises to ensure they are a safe environment for staff and visitors and support appropriate enforcement action where necessary.
- In order to prevent low level disorder escalating into serious violent crime, we will utilise targeted early interventions where appropriate.
- The Partnership, working closely with our Police and District Council Partners, will monitor, enforce and utilise designated public place orders.
- The Best Bar None Scheme has enabled Partners to engage closely with the night time economy trade, and we intend to continue to support this scheme, which has grown year on year.
- Working with the night time economy trade and doorstaff, we will support and deliver a programme of training to increase the safety of staff and visitors.
- The Partnership will support Partners to deliver a programme of intelligence led, targeted test purchasing operations in order to reduce sales of alcohol to individuals under 18. In addition to this, the Partnership will deliver action to raise awareness around purchasing alcohol for under 18's.
- The Partnership will utilise existing resources and develop further action to address substance misuse within the night time economy.

- Working closely with our Partners from the Fire and Rescue Service, we will develop action to address accidental fires relating to alcohol misuse.
- As part of our intelligence led planning, the Partnership will develop and implement dedicated action and campaigns in response to seasonal increases in alcohol related violent crime and disorder.
- The Partnership will continue to support the delivery and enhancement of Pubwatch schemes in North Cumbria.
- The Partnership will support and add value to a co-ordinated response in relation to high profile events throughout North Cumbria.
- The Partnership will fully utilise CCTV where appropriate and ensure a co-ordinated approach to the deployment of partnership resources.

Domestic Violence

Domestic violence has devastating consequences for the victim, their families and the wider community. It is rarely a one off incident, and should instead be seen as a pattern of abusive and controlling behaviour through which, the abuser seeks power over their victim. Victims of domestic violence suffer on many levels, health, housing, education, and lose the freedom to live their lives how they want, and without fear. The definition used by the Association of Chief Police Officers is:

‘Any incident of threatening behaviour, violence or abuse (psychological, physical, sexual, financial or emotional) between adults who are or have been intimate partners or family members, regardless of gender or sexuality.’

Aim – Contribute to the delivery of the Cumbria Domestic Violence Business Plan through increasing awareness of domestic violence, responding to local issues and mainstreaming referral routes through Partner agencies.

Carlisle and Eden CDRP acknowledges that providing effective, consistent and comprehensive service provision for domestic violence requires a multi agency approach and increased partnership working. Through working together we can increase identification of domestic violence and reduce both the proportion of repeat incidents and the impact on those experiencing domestic violence.

In order to do this effectively, the CDRP will support the development of Domestic Violence Champions and a Domestic Violence Champions Network in North Cumbria. Through this development, we aim to proactively draw together the agencies who can provide prevention, protection and support services and who will be instrumental in raising awareness of domestic violence within organisations in North Cumbria.

Domestic violence Champions will be the main link between their own organisation and the Partnership regarding action to address domestic violence and will cascade information throughout their organisation.

In addition to this the CDRP will support the work of the Cumbria Domestic Violence Strategic Management Board through a number of actions:

- The Partnership will support the Multi Agency Risk Assessment Conference (MARAC) and Specialist Domestic Violence Courts programme to ensure a co-ordinated response to tackling domestic violence.
- As a Partnership we will support the Champions Network in raising awareness and understanding of domestic violence through targeted campaigns.
- The Partnership recognises the unrivalled support that the Independent Domestic Violence Advisor can give to victims of domestic violence, and we will support the continuation of this programme in North Cumbria.

Reducing Re-offending

CDRPs have a responsibility to ensure that mechanisms are in place within their locality to support joint agency work to address the offending behaviour of priority individuals, known as prolific and priority offenders.

The CDRP will continue to manage and support the Prevent and Deter Panel; a multi agency group that assesses targeted individuals, who's current behaviour signals potential for future offending. The group works together to attempt to stop this offending behaviour through education, diversionary activities and other early interventions in addition to providing the information needed for relevant court action.

Furthermore, the Partnership will support the role out of a co-ordinated approach to those individuals who cause excessive strains on resources within partner organisations. Following the principles of integrated offender management, the Partnership will bring together relevant parties to assess these individuals and put action in place to address their offending or problematic behaviour.

Substance and alcohol misuse

Substance and alcohol misuse is a cross cutting issue which can impact on every area of the Partnership, therefore this area of work will be addressed through the task group structures.

In addition, the Partnership has also made a commitment to work closely with the Cumbria Drug and Alcohol Action Team to ensure we are effectively delivering the DAAT Strategy and the Cumbria Alcohol Strategy at a local level. Working with the DAAT, we will identify gaps in delivery and, where possible, put actions in place to deal with any gaps that arise through our existing task group structure.

Emerging Issues

In addition to the activities set out in this Partnership Plan, the CDRP are committed to addressing emerging issues that cause high levels of distress to our communities. When issues are identified, we will bring together all relevant agencies at a local level to ensure we can address issues effectively and in a timely manner.

Resourcing the Plan

The funding made available to the CDRP enables us to deliver the actions set out in this plan, add value to mainstream work and respond to emerging issues quickly.

In the current financial climate it is even more important to provide efficient services and to reduce any duplication. We will do this by working closely with our partners to utilise core funding effectively and to use funding provided by the Home Office to address issues highlighted in this plan and the County Community Safety Agreement.

The Leadership Group considers an annual budget at the start of each financial year. This budget includes projects that have gained support from the relevant Task Group through an agreed application process. Applications clearly state how and for what the monies will be used and go through a quarterly evaluation process in addition to working closely with the task groups to ensure each project is meeting its aims and objectives.