

# **AGENDA**

# Community Overview and Scrutiny Panel

Thursday, 09 January 2014 AT 10:00 In the Flensburg Room, Civic Centre, Carlisle, CA3 8QG

\*\*Briefing meeting for Members will be at <u>9.15 am</u> in the Flensburg Room\*\*

#### **Apologies for Absence**

To receive apologies for absence and notification of substitutions.

#### **Declarations of Interest**

Members are invited to declare any disclosable pecuniary interests, other registrable interests and any interests, relating to any item on the agenda at this stage.

#### **Public and Press**

To agree that the items of business within Part A of the agenda should be dealt with in public and that the items of business within Part B of the agenda should be dealt with in private.

#### Minutes of Previous Meeting

To approve the minutes of the meetings held on 19 November 2013. [Copy Minutes in Minute Book Vol 40(4)]

#### PART A

#### To be considered when the Public and Press are present

#### A.1 CALL-IN OF DECISIONS

To consider any matter which has been the subject of call-in.

#### A.2 OVERVIEW REPORT AND WORK PROGRAMME

5 - 22

To consider a report providing an overview of matters related to the work of the Community Overview and Scrutiny Panel, together with the latest version of the Work Programme and details of the Key Decisions items relevant to this Panel as set out in the Notice of Executive Key Decisions (Copy Report OS.02/14 herewith)

#### A.3 CARLISLE SPORTS & PHYSICAL ACTIVITY STRATEGY

23 - 62

(Culture, Health, Leisure and Young People Portfolio)

The Deputy Chief Executive to submit a report presenting the City Council's overall Sports and Physical Activity Strategy for 2013-17 (copoy Report SD.11/13 and Minutes Excerpt EX.141/13 herewith)

#### A.4 PRIVATE SECTOR HOUSING ENFORCEMENT

(Communities and Housing Portfolio)

The Director of Economic Development to submit a report that contains an enforcement policy that reflects what the Council does to achieve improvements to housing, health and the environment in the private rented sector within the district.

(Copy Report ED.03/14 to follow)

#### **PART B**

To be considered when the Public and Press are excluded from the meeting

#### **Members of the Community Overview and Scrutiny Panel**

Conservative – Ellis, Mrs Prest (Vice Chairman), Mrs Vasey, Bainbridge (sub), Lishman (sub), Mrs Mallinson (sub) Labour – Scarborough, Miss Sherriff, Mrs Stevenson, Wilson, Dodd, (sub) Forrester (sub), Whalen (sub) Liberal Democrat – Mrs Luckley (Chairman), Allison (sub)

#### **Item Title**

Enquiries, requests for reports, background papers, etc to Committee Clerk: Sheila Norton - 817557



# **Community Overview and Scrutiny Panel**

Agenda Item:

**A.2** 

Meeting Date: 9<sup>th</sup> January 2014
Portfolio: Cross Cutting

Key Decision: No

Within Policy and Budget Framework

Public / Private Public

Title: OVERVIEW REPORT AND WORK PROGRAMME

Report of: Overview and Scrutiny Officer

Report Number: OS 02/14

#### **Summary:**

This report provides an overview of matters related to the Community O&S Panel's work. It also includes the latest version of the work programme.

#### **Recommendations:**

Members are asked to:

- Decide whether the items on the Notice of Key Executive Decisions should be included in the Panel's Work Programme for consideration.
- Note and/or amend the Panel's work programme

#### **Tracking**

Executive:	Not applicable
Overview and Scrutiny:	9 <sup>th</sup> January 2014
Council:	Not applicable

#### 1. Notice of Key Executive Decisions

The most recent Notice of Key Executive Decisions was published on 16<sup>th</sup> December 2013. The following issues fall into the remit of this Panel and full details are attached at **Appendix 1**:

KD.029/13 Carlisle Sports Strategy 2013-23 – on the agenda for this meeting of the Panel

**KD.033/13 Private Sector Housing Enforcement** – on the agenda for this meeting of the Panel.

#### 2. References from the Executive

The following reference from the Executive meeting on 9<sup>th</sup> December is attached at **Appendix 2.** 

EX.150/13 – Budget 2014/15 – Feedback from the Overview and Scrutiny Panels on the draft Budget reports

#### 3. Scrutiny Chairs Group

A meeting of the Scrutiny Chairs Group was held on 12<sup>th</sup> December 2013. Notes of the meeting are attached at **Appendix 3**.

#### 4. Work Programme

The Panel's current work programme is attached at **Appendix 4** for comment/amendment.

Contact Officer: Nicola Edwards Ext: 7122

Appendices attached to report:

1. Notice of Key Decisions

2. References from the Executive

3. Notes of the Scrutiny Chairs Group Meeting 12/12/13

4. Community O&S Work Programme 2013/14

Note: in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers: None

#### Notice of Key Decisions to be taken by the Executive

The following key decision is to be made on behalf of Carlisle City Council:

y ,	16 Se Made on Benair of Carnete City Council.
Key Decision Reference:	KD.029/13
Decision Title:	Carlisle Sports Strategy 2013-23
Decision Title.	Carilisie Sports Strategy 2015-25
Decision to be taken:	The Executive will be asked t review and approve the draft
	Sports Strategy for Carlisle.
Date Decision to be	18 November 2013 consultation period to include Overview and
considered:	Scrutiny as appropriate (EX.141/13)
Data Daginian to be taken	15 January 2014
Date Decision to be taken:	15 January 2014
Is the Decision Public or	The decision will be taken in Public.
Private?:	
Documents submitted for	Report SD.08/13 - Carlisle Sports and Physical Activity Strategy
consideration in relation to	on 18 November 2013
the Decision:	
Contact Officer for this	Deputy Chief Executive, Carlisle City Council, Civic Centre,
Decision:	Carlisle, CA3 8QG
Relevant Portfolio Area:	Culture, Health, Leisure and Young People (Councillor Ms Quilter)
Relevant or Lead	Community Overview and Scrutiny Panel
Overview and Scrutiny Panel:	Community Overview and Scruttilly Fatier

All public reports can be viewed in the Customer Contact centre of the Civic Centre, Carlisle, the Public Library and on the Council's website <a href="www.carlisle.gov.uk">www.carlisle.gov.uk</a>.

Other documents relevant to the matter may be submitted to the decision maker.

These, if available, may be obtained by contacting the named contact officer.

Items relevant to the Community Overview and Scrutiny Panel:

### Notice of Key Decisions to be taken by the Executive

The following key decision is to be made on behalf of Carlisle City Council:

Key Decision Reference:	KD.030/13
Decision Title:	Budget Process 2014/15
Decision to be taken:	To consider strategic financial issues arising from the budget setting process:  (a) Budget Update – Revenue Estimates (18th November 2013)  (b) Individual Charges Reviews (Local Environment, Governance, Economic Development, Community Engagement) (18th November 2013)  (c) New Revenue Spending Proposals (18th November 2013)  (d) New Savings Proposals (18th November 2013)  (e) New Capital Spending Proposals and Provisional Capital Programme (18th November 2013)  (f) Repair and Maintenance (18th November 2013)  (g) Treasury Management and Prudential Borrowing Implications (18th November 2013)  (h) Consideration of Overview and Scrutiny Consultation feedback (9th December 2013)  (i) Draft Revenue Support Grant Settlement (if available) (16th December 2013)  (k) Draft Treasury Management and Investment Strategy including MRP Strategy (16th December 2013)  (l) Executive Draft Budget Proposals for consultation (16th December 2013)  (m) Final Revenue Support Grant and Final Revenue Budget Summary (15th January 2014)  (n) Provisional Capital Programme (15th January 2014)  (o) Treasury Management and Investment Strategy including MRP Strategy (15th January 2014)  (p) Consideration of Final Budget Consultation (15th January 2014)  (q) Pension Fund Revaluation (15th January 2014)  (r) Executive's Final Budget Proposals (15th January 2014)
Date Decision to be considered:	18 November 2013 (EX.128/13, EX.129/13, EX.130/13,EX133/13, EX.134/13, EX.135/13, EX.136/13, EX.137/13, EX.138/13) 9 December 2013 (EX.150/13), 16 December 2013 and 15 Janaury 2014 consultation period to include Overview and Scrutiny as appropriate
Date Decision to be taken:	18 November 2013, 9 December 2013, 16 December and 15 January 2014

Items relevant to the Community Overview and Scrutiny Panel:

Is the Decision Public or Private?:	The decision will be taken in Public
Documents submitted for consideration in relation to the Decision:	Minutes from the Community Overview and Scrutiny Panel 19 November 2013, Environment and Economy Overview and Scrutiny Panel 21 November 2013 and Resources Overview and Scrutiny Panel 28 November 2013 on 9 December 2013 Report RD.51/13 - 2013/14 Revised Revenue Base Estimates and Updated Medium Term Financial Plan Projections: 2014/15 to 2018/19 on 18 November 2013 Report LE.30/13 - Review of Charges 2014/15 - Local Environment on 18 November 2013 Report CD.53/13 - Review of Charges 2014/15 - Community Engagement on 18 November 2013 Report ED.35/13 - Review of Charges 2014/15 - Economic Development on 18 November 2013 Report GD.50/13 - Review of Charges 2014/15 - Governance Directorate - Licensing on 18 November 2013 Report RD.53/13 - Summary of New Revenue Spending Pressures on 18 November 2013 Report RD.54/13 - Summary of New Saving Proposals and Additional Income on 18 November 2013 Report RD.56/13 - Revised Capital Programme 2013/14 and Provisional Capital Programme 2014/15 to 2018/19 on 18 November 2013 Report RD.58/13 - Corporate Assets - 3 Year Repair and Maintenance Programme on 18 November 2013 Report RD.55/13 - Treasury Management July - September 2013 and Forecasts for 2014/15 to 2018/19 on 18 November 2013
Contact Officer for this Decision:	Director of Resources, Carlisle City Council, Civic Centre, Carlisle, CA3 8QG
Relevant Portfolio Area:	Finance, Governance and Resources (Councillor Dr Tickner)
Relevant or Lead Overview and Scrutiny Panel:	Resources Overview and Scrutiny Panel, Environment & Economy Overview and Scrutiny Panel and Community Overview and Scrutiny Panel

All public reports can be viewed in the Customer Contact centre of the Civic Centre, Carlisle, the Public Library and on the Council's website <a href="www.carlisle.gov.uk">www.carlisle.gov.uk</a>.

Other documents relevant to the matter may be submitted to the decision maker.

These, if available, may be obtained by contacting the named contact officer.

Items relevant to the Community Overview and Scrutiny Panel:

#### Notice of Key Decisions to be taken by the Executive

The following key decision is to be made on behalf of Carlisle City Council:

Key Decision Reference:	KD.033/13
Decision Title:	Private Sector Housing Enforcement
Decision to be taken:	The Executive will be asked to approve the draft Enforcement Policy for Private Sector Housing, before passing the report to scrutiny for consideration
Date Decision to be considered:	16 December 2013 - consultation period to include Overview and Scrutiny as appropriate
Date Decision to be taken:	15 January 2014
Is the Decision Public or Private?:	The decision will be taken in public
Documents submitted for consideration in relation to the Decision:	The report of the Director of Economic Development will be available five working days before the meeting
Contact Officer for this Decision:	Director of Economic Development, Carlisle City Council, Civic Centre, Carlisle, CA3 8QG
Relevant Portfolio Area:	Communities and Housing (Councillor Mrs Riddle)
Relevant or Lead Overview and Scrutiny Panel:	Community Overview and Scrutiny Panel

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Other documents relevant to the matter may be submitted to the decision maker.

These, if available, may be obtained by contacting the named contact officer.

# EXCERPT FROM THE MINUTES OF THE EXECUTIVE HELD ON 9 DECEMBER 2013

EX.150/13 BUDGET 2014/15 - FEEDBACK FROM THE OVERVIEW AND

**SCRUTINY PANELS ON THE DRAFT BUDGET REPORTS** 

(Key Decision – KD.030/13)

**Portfolio** Finance, Governance and Resources

Relevant Overview and Scrutiny Panel Community; Environment and

Economy; and Resources

#### **Subject Matter**

The Minutes of the meetings of the following Overview and Scrutiny Panels relating to the draft Budget reports considered by the Executive on 18 November 2013 were submitted:

- (a) Community 19 November 2013 (COSP.76/13)
- (b) Environment and Economy 21 November 2013 (EEOSP.79/13)
- (c) Resources 28 November 2013 (ROSP.83/13)

Copies of the above Minute Excerpts had been circulated prior to the special meeting.

The Leader reported that invitations had been extended to the Overview and Scrutiny Panel Chairmen to attend the special meeting.

It was noted that the Chairman of the Environment and Economy Overview and Scrutiny Panel had submitted apologies, and that the Chairman of the Resources Overview and Scrutiny Panel was not in attendance.

The Chairman of the Community Overview and Scrutiny Panel was present. She indicated that the observations of the Panel were as detailed within Minute Excerpt COSP.76/13, to which there was little she could add.

The Finance, Governance and Resources Portfolio Holder wished to place on record thanks to all Members of the Overview and Scrutiny Panels for their work in scrutinising the draft Budget Reports. He had attended the Resources Overview and Scrutiny Panel meeting, when it was clear that Members had gone through the various options under consideration with a fine tooth comb.

The Portfolio Holder confirmed that Executive Members had received the Minutes of the Panel meetings. The Minutes and any additional comments would be taken into account as part of the Executive's deliberations on the budget.

The Finance, Governance and Resources Portfolio Holder then responded to Overview and Scrutiny's observations on the Budget Process as follows:

#### **Community Overview and Scrutiny Panel – 19 November 2013**

Whilst the Panel had queried several areas of the budget, they were satisfied with the responses provided. Minor queries had been raised on the Charges Reports, responses being:

#### **Local Environment Charges Report**

- Sports Pitches Charges the Portfolio Holder had recommended option 2 in the charging proposals for 2014/15 set out in the original report
- City Centre Events the Portfolio Holder had recommended option 2 in the charging proposals for 2014/15 set out in the original report, which only increased the charges above inflation in respect of large commercial promotions

#### Community Engagement Charges Report

Although the individual rent charges for the Hostels were increased by the CCP target of 3.8%, the overall budgeted income did not increase due to the 2013/14 income being below target (£30,000) as a result of reduced occupancy rates. Therefore the increased rent would mitigate any income shortfall in 2014/15.

#### **Environment and Economy Overview and Scrutiny Panel – 21 November 2013**

Whilst the Panel had queried several areas of the budget, they were satisfied with the responses provided. Minor queries were raised on the Charges Reports, responses being:

#### **Local Environment Charges Report**

 City Centre Events – the Portfolio Holder had recommended option 2 in the charging proposals for 2014/15 set out in the original report, which only increased the charges above inflation in respect of large commercial promotions.

#### **Economic Development Charges Report**

Assembly Room hire charge (per session) rounded to £66 from £66.43

#### **Resources Overview and Scrutiny Panel – 28 November 2013**

Whilst the Panel had queried in detail several areas of the budget, they were satisfied with the responses provided.

The Finance, Governance and Resources Portfolio Holder then expressed grateful thanks to the Director of Resources' Team for the information and advice provided to Overview and Scrutiny and himself, which had enabled good questioning of the various issues to take place. The Portfolio Holder further thanked the Director for his responses to those questions.

The Chairman of the Community Overview and Scrutiny Panel made reference to the amended Review of Charges 2014/15 Reports, copies of which had been circulated to all Members on 6 December 2013. Panel Members were very glad to see that some of the charges had been retained at this year's rates. She particularly made reference to City Centre Events / children's rides. As everyone was aware, businesses were struggling and those opportunities would add to their income.

The Chairman further referred to the hire of football pitches by junior clubs, commenting that the Panel was particularly concerned at the impact increased charges would have on families with more than one member. She further highlighted the healthy city implications thereof. Although option 2 was not the worst case scenario, Members were concerned to ensure that charges were affordable for the junior clubs.

In conclusion, the Leader seconded the comments expressed by the Finance, Governance and Resources Portfolio Holder. He further echoed thanks to Overview and Scrutiny Members and to the Director of Resources and his Team.

#### Summary of options rejected None

#### **DECISION**

That the Overview and Scrutiny Panels be thanked for their consideration of the draft Budget reports; and their comments, as detailed within the Minutes submitted, would be taken into account as part of the Executive's deliberations on the 2014/15 Budget.

#### **Reasons for Decision**

The views of the Overview and Scrutiny Panels would be taken into account as part of the 2014/15 Budget process

#### **SCRUTINY CHAIRS GROUP MEETING**

#### 12 December 2013 at 2.30pm

Attended: Councillor Whalen, Lead Member and Vice Chairman of the Environment

and Economy Overview and Scrutiny Panel

Councillor Mrs Luckley, Chairman of the Community Overview and

Scrutiny Panel

Councillor Mrs Prest, Vice Chairman of the Community Overview and

Scrutiny Panel

Councillor Mrs Bowman, Chairman of the Environment and Economy

Overview and Scrutiny Panel

Councillor Watson, Chairman of the Resources Overview and Scrutiny

Panel

Darren Crossley, Deputy Chief Executive

Sarah Irving, Press Officer

Nicola Edwards, Scrutiny Officer

Rachel Rooney, Lead Committee Clerk

#### 10/13 APOLOGIES FOR ABSENCE

An apology for absence was submitted on behalf of Dr Gooding, Town Clerk and Chief Executive.

#### 11/13 RAISING AWARNESS OF SCRUTINY

The Lead Member welcomed the Press Officer to the meeting and asked her to outline ways in which the Council currently interacted with the public and how they could be used to engage members of the public in scrutiny.

The Press Officer outlined her role in the authority and explained that there was a variety of options available for Members to increase awareness of the scrutiny function.

#### Press

It was suggested that an informal briefing meeting be held for members of the press to inform them of specific agenda items which Scrutiny would be considering at future meetings. This would encourage the press to attend the meetings and, hopefully, report on the items of interest. This would be of most use when subject reviews were being undertaken by the Panels.

#### Social Media

The Council had developed a Digital Champions Group, made up of a representative of each Directorate, which was developing social media and the Council's website. Both

the Facebook site and the Twitter feed had relatively short text boxes but could be used as links to the Scrutiny web pages or specific documents. The City Council Facebook page had 5,157 likes and the Twitter account had 2,567 followers.

The Scrutiny Officer felt that this would be easiest way to capture information from people which could then fed into meetings, she added that it would also be appropriate for the Chairman and Vice Chairman to be proactive and put information on social media. She informed the Group that a number of authorities had a dedicated scrutiny Twitter account and asked what the protocol would be for this authority. The Press Officer explained that the Policy and Communications Manager was the relevant contact officer for social media but she understood that all information was to feed through the existing pages.

#### Carlisle Focus

The Carlisle Focus residents' magazine was published twice a year in November and June. The magazine was sent to all residential properties and businesses in Carlisle and was an excellent way of signposting information for members of the public. She suggested a short article on Scrutiny be included in the June issue which gave members of the public information on scrutiny and signposted them to further information on the City Council website. It was agreed that the Annual Scrutiny Report was a timely document to be promoted in the June Carlisle Focus magazine.

#### Citizens' Panel

A new Citizens' Panel was being established and it was suggested that this would be an appropriate group to question regarding their knowledge of scrutiny. The feedback could then be used as a benchmark for future monitoring.

#### Website

The Scrutiny pages on the Council's website would be maximised by asking IT to create a URL address for them so they can be accessed much quicker with a shorter easy to use web address.

#### Customer Contact Centre

The Customer Contact Centre had large screens which could be used for the advertisement of meetings or specific agenda items and they also linked in to the self serve kiosks.

AGREED – That the Scrutiny Officer and the Chairs Group follow up on the various suggestions outlined above and be more pro-active in promoting the work of scrutiny.

#### 12/13 CIVIC CALENDAR

The Lead Committee Clerk had previously circulated the 2014/15 draft Civic Calendar. She highlighted the change in date to the 2014 elections and the Annual Council meeting and the effect on the meetings in the current year.

The Group had asked if it was possible to give consideration to the County Council schedule of meetings when preparing the City Council calendar to avoid any clashes. The Lead Committee Clerk was awaiting a copy of the County Council 2014/15 calendar and information on the process used to produce the calendar. She explained that consideration had to be given primarily to the City Council's constitution when setting the calendar but efforts would be made to avoid clashing with the County Council meeting and the Local Area Committee where possible.

A Member asked if it would be possible to change the way the substitutes were appointed to Committees and move to unnamed substitutes in a similar manner to the County Council. The Lead Committee Clerk agreed to investigate this further.

AGREED – That the schedule of dates and times of meetings for the municipal year 2014/15, including additional meetings required as a result of the proposed change in date for the local elections from 1 May 2014 to 22 May 2014 be recommended to Council for approval.

That further information regarding substitute membership of Committees be sought by the Lead Committee Clerk and circulated to the Group.

#### 13/13 CHAIRS TRAINING

Councillor Mrs Bowman provided feedback from the Chairs training course she had attended which had been facilitated by North West Employers. She urged the Group to attend the training as it would be an excellent refresher and networking opportunity.

The Scrutiny Officer felt that the Chairman and Vice Chairman could make more use of the pre meetings to work out what the Panel wanted to achieve in the meetings and to encourage the Panel to work as a team. Although Task and Finish Groups had proved to be successful, the three Panels played an important role and more robust scrutiny could be achieved if Members of the Panels talked more and encouraged everyone to be involved. This would lead to a more effective and focused meeting.

A Member questioned the added value of scrutiny and the impact made to the Council's policy and direction. The Group agreed that Scrutiny had produced some excellent work which led to improvements in the services provided and felt that it was up to the Chairman to ensure the Panels were adding value.

AGREED – That Councillor Mrs Bowman's update be welcomed.

#### 14/13 SCRUCTURE OF SCRUTINY

The Lead Member asked the Group to give consideration to the structure of Scrutiny including the number of Panels, any savings which could be made and support for

Scrutiny. He asked that Members go back to their Groups to discuss the issues and report back to the next meeting of the Chairs Group.

AGREED – That the Scrutiny Chairs Group ask their relevant Groups for feedback on the future structure of Scrutiny.

That the Scrutiny Officer gather further information on available models for Scrutiny and report back to the next meeting of the Scrutiny Chairs Group.

#### 15/13 ANY OTHER BUSINESS

The Chairman and Vice Chairman were asked to provide resolutions for agenda items to assist the Committee Section in the production of minutes and to assist the Panel in making clear recommendations.

#### **16/13 DATE OF NEXT MEETING**

AGREED – That the next meeting of the Scrutiny Chairs Group will take place on 6 February 2014 at 10.00am.

(The meeting ended at 3.35pm)

# Appendix 4

# COMMUNITY OVERVIEW AND SCRUTINY PANEL WORK PROGRAME 2012/13



		Ty	pe of	Scrut	iny			Meeting Dates							
Issue	Performance Management	Key Decisions Item/Referred from Executive	Policy Review/Development	Scrutiny of Partnership/ External Agency	Monitoring	Budget	Comments/status	30 May 13	11 Jul 13	22 Aug 13	3 Oct 13	19 Nov 13	9 Jan 14	13 Feb 14	27 Mar 14
CURRENT MEETING - 9th January 2014															
Carlisle Sports Facility Strategy 2013–23		✓	✓				Pre-decision scrutiny of draft strategy		✓				<b>✓</b>		
Private Housing Enforcement		✓					Pre-decision scrutiny of draft policy						<b>✓</b>		
					T/	ASK AN	ID FINISH GROUPS								
Hate Crime			<b>√</b>				Evidence Gathering			<b>✓</b>				?	?
Customer Access Strategy			✓				To receive update on implementation of strategy			✓				✓	
Community Centres				<b>√</b>			Monitor implementation of recommendations							?	
						FUTI	URE MEETINGS								
Crime and Disorder Reduction Partnership	<b>✓</b>		<b>✓</b>				To consider Strategic Assessment 2013 Partnership Plan 2014/15							<b>✓</b>	

# COMMUNITY OVERVIEW AND SCRUTINY PANEL WORK PROGRAME 2012/13



		Тур	oe of	Scrut	iny	_		Meeting Dates							
Issue	Performance Management	Key Decisions Item/Referred from Executive	Policy Review/Development	Scrutiny of Partnership/ External Agency	Monitoring	Budget	Comments/status	30 May 13	11 Jul 13	22 Aug 13	3 Oct 13	19 Nov 13	9 Jan 14	13 Feb 14	27 Mar 14
Performance Monitoring Reports	✓						Reporting of performance relevant to remit of Panel	✓		✓		<b>√</b>		✓	
Riverside Carlisle				<b>✓</b>			Monitoring progress and developments of joint working		<b>√</b>					<b>√</b>	
Arts Centre		✓					Scrutiny of reports detailing progression of Arts Centre		<b>✓</b>						
Scrutiny Annual Report			<b>✓</b>		✓		Draft report for comment before Chairs Group								<b>√</b>
						COMP	PLETED ITEMS			,					
Tullie House Trust							Business Plan 2013/14 - 2016/17					<b>✓</b>			
Budget 14/15 – 18/19		<b>√</b>	<b>√</b>				Consideration of service implications					✓			

# COMMUNITY OVERVIEW AND SCRUTINY PANEL WORK PROGRAME 2012/13



		Туј	pe of	Scrut	iny			Meeting Dates							
Issue	Performance Management	Key Decisions Item/Referred from Executive	Policy Review/Development	Scrutiny of Partnership/ External Agency	Monitoring	Budget	Comments/status	30 May 13	11 Jul 13	22 Aug 13	3 Oct	19 Nov 13	9 Jan 14	13 Feb	27 Mar 14
Carlisle's Play Provision Action Plan							To consider report detailing review of play								
							pitches and to consider the options indentified.				<b>√</b>				
Revenue & Benefits Services							Report detailing pressures and performance of service				<b>✓</b>				
Benefits Advice Service							Report detailing cost and impact of service				<b>✓</b>				
Localisation of Council Tax							Update on proposals for scheme 2014/15				<b>✓</b>				
Transformation					✓	<b>✓</b>	Update of savings proposals and Directorate Restructure				<b>√</b>				

# COMMUNITY OVERVIEW AND SCRUTINY PANEL WORK PROGRAME 2012/13



		Туј	pe of	Scrut	iny			Meeting Dates							
Issue	Performance Management	Key Decisions Item/Referred from Executive	Policy Review/Development	Scrutiny of Partnership/ External Agency	Monitoring	Budget	Comments/status	30 May 13	11 Jul 13	22 Aug	3 Oct 13	19 Nov 13	9 Jan 14	13 Feb 14	27 Mar 14
ССТУ		<b>√</b>				✓	To monitor any effects of the reduction of CCTV provision			<b>✓</b>					
Shaddongate Resource Centre					✓		Update on provision, services and financial plan	<b>✓</b>							
Regulatory Reform Order  - Empty Property Policy Amendments		<b>√</b>					Consideration of Executive Report	<b>✓</b>							
INFORMATION ONLY ITEM	INFORMATION ONLY ITEMS														
Details								Da	ate C	irculat	ed				



# Report to Community Overview and Scrutiny Panel

Agenda

**A.3** 

Meeting Date: 9th January 2014

Portfolio: Culture, Health, Leisure and Young People Key Decision: Yes: Recorded in the Notice Ref:KD.029/13

Within Policy and

Budget Framework YES
Public / Private Public

Title: CARLISLE SPORTS & PHYSICAL ACTIVITY STRATEGY

Report of: The Deputy Chief Executive

Report Number: SD11/13

#### **Purpose / Summary:**

The purpose of this report is to present the City Council's overall Sports and Physical Activity Strategy for 2013 – 17 for consideration by the Community Overview and Scrutiny Panel.

The Sports and Physical Activity Strategy (Appendix A) sets out the City Council's vision for Carlisle to become more active, healthy and successful. It aims to create opportunities, and overcome the barriers that prevent people taking part in sport and physical activity.

The Sport and Physical Activity Strategy is underpinned by and dependent on specific work around the provision of indoor and outdoor facilities and pitches.

The Carlisle Sports Facilities Strategy 2013-23 (Appendix B) proposes a framework for the development of indoor facilities across the city to successfully support and enable the Sport and Physical Activity Strategy. The Carlisle Sports Facilities Strategy 2013-23 is therefore also included in this report for consideration by the Community Overview and Scrutiny Panel.

While the two documents are stand alone texts, they are co-dependent and together form a platform for an integrated sports development, participation and investment programme in future years.

There is also a third element of the Sports Development Strategic Framework which is a Playing Pitch Strategy (outlining the development needs and provision of outdoor pitches and facilities across Carlisle over the same period), This is currently also in draft format but is currently subject to final consultation with Sport England (who have offered some strategic planning related lessons learned from other authorities and are keen to offer this advice in direct relation to Carlisle's playing pitch strategy). The finalised Playing Pitch Strategy will be brought to Executive and Community Overview and Scrutiny Panel as soon as this advice has been reviewed.

#### **Recommendations:**

It is recommended that the Community Overview and Scrutiny Panel consider the proposals arising from both the attached Carlisle Sports and Physical Activity Strategy and the Sports Facility Strategy and feedback their views and comments to the Executive.

## **Tracking**

Executive:	18 <sup>th</sup> November 2013; 15 <sup>th</sup> January 2014
Overview and Scrutiny:	9 <sup>th</sup> January 2014
Council:	

#### 1. BACKGROUND

1.1 The Sport and Physical Activity Strategy has been developed in consultation with partners and key stakeholders across the city. Its aim is to propose an overall vision for Carlisle to become more active, healthy and successful by creating opportunities and overcoming barriers to take part in sport and physical activity. It is necessary in order to focus existing Council resources on areas of greatest need; bring partners together and align resources towards shared and explicit objectives; and to support applications for external grant funding by demonstrating a clear strategy for sports development over the coming years.

However, any Sports Development Strategy is clearly dependent on the availability of and access to adequate and appropriate facilities and venues. The City Council and its partners commissioned Kavanagh, Knight & Page (KKP) to undertake a current and future needs assessment of sports facilities. By assessing current and future supply of, and demand for, sports facilities in Carlisle, options for the type and location of new schemes can be considered and a facility development plan could be formulated.

KKP has submitted its final report on the needs-assessment and has supported work with the council and its partners to develop a Sports Facilities Strategy. Both the assessment of need and subsequent Facilities Strategy is centred on three types of facility: sports halls, swimming pools and health & fitness.

#### 2. PROPOSALS

#### 2.1 Sports and Physical Activity Strategy

#### 2.1.1 Objectives

The Sport and Physical Activity Strategy breaks the City Council and its partners ambitions down into a series of clear objectives. Explicitly these are:

- Working in partnership, provide and promote high quality opportunities for adults of all abilities to become involved in sport and physical activity on a regular basis.
- Working in partnership facilitate opportunities for children and young people of all abilities to become involved in sport and physical activity on a regular basis.
- To provide and promote high quality and safe opportunities for all Carlisle residents especially disabled, socially excluded or under represented groups.
- To support talented performers and assist them to reach their personal dreams and goals.

- To support the ongoing development of coaching and volunteering capacity within the sport and physical activity sector in Carlisle.
- To encourage access to a range of quality places in Carlisle to play sport and take part in physical activity.
- To maintain and develop the culture of working in partnership that delivers on its promises to local communities and funding bodies.

#### 2.1.2 Anticipated Costs / Key Issues

The proposed Sports and Physical Activity Strategy does not make any new direct budgetary demands on the City Council (above and beyond the budgetary implications of the supporting Sports Facilities Strategy which are detailed in the next section of this report). However it does provide a clear framework for the Council to prioritise and allocate the direct and indirect resources it commits to sports development in the coming years. It also documents shared objectives which allow partners to align resources and maximise all available resource across Carlisle. Crucially it provides a clear vision for Sports Development across Carlisle which is critical in accessing external funding and grant support.

#### 2.2 Sports Facility Strategy

#### 2.2.1 Facilities

<u>Sports Halls</u> - Carlisle is achieving lower levels of supply which cannot meet demand and which will be exacerbated further in 2013 and 2023 given the predicted increase in the population. Due to the dual use of the Sands Centre as a sports hall and an Arts and Entertainment centre, there is a shortage of consistently-available space in the sports hall. This has a detrimental affect on other sports halls in Carlisle as these are constantly full due to the lack of space available across Carlisle. Longer-term participation rates in sport are also affected and in turn will hinder the delivery of the Carlisle Sport and Physical Activity strategy. There is a demonstrable need for an additional sports hall in Carlisle.

<u>Swimming Pools</u> - Although the study highlights that supply is currently meeting demand, there are issues relating to the level of pool space which is available for community use. A further consideration is the level of quality of the swimming pool provision in Carlisle, with KKP's report highlighting the unwelcoming and dated nature of The Pools, which reduces demand. There are also concerns about the quality of three other key pools in the district: Richard Rose Morton, Richard Rose Central Academy and Trinity. There is therefore a demonstrable need for a new 8 lane swimming pool alongside a smaller teaching pool.

<u>Health & Fitness</u> - Although the current fitness offer in Carlisle meets with demand, the majority of this provision is in the private sector. KKP's study identifies that more needs to be done to meet the needs of some of the more deprived communities, and to improve the quality of fitness provision in the district. Improving the facilities for group fitness programmes (such as aerobics) help to both increase income and drive up sport participation rates. There is a need to improve the current health & fitness offer in the district.

<u>Playing Pitches</u> - There is demand for the development of at least one 3G football pitch in Carlisle and possibly two in a phased approach. The development of one or more 3G football pitches in Carlisle would allow for organised sports games to be played along with new formats of football at junior level. This approach will take the pressure off over-used playing pitches and allow local Sports clubs to develop and expand. It will also free up current sports hall space currently being used for five-aside football, which should allow other sports the space and capacity to develop.

#### 2.2.2 Location

A three-pronged approach should be taken to provision of sports facilities in Carlisle, with a clear focus on a 'flagship' facility at the Sands Centre complimented by significant facility development at Harraby and tertiary core developments as part of the overall offer. This will meet the local identified need in the city and will be integral to a City-wide offer.

<u>The Sands Centre</u> - A new swimming pool, a new sports hall and an improved health & fitness offer is best located at the Sands Centre. Provision here maximises both existing infrastructure and the opportunities for business development, mitigating initial capital costs and presenting opportunities to reduce revenue cost. Other reasons for locating new facilities at the Sands Centre include:

- The Sands Centre is already the recognised 'flagship' facility in Carlisle.
- The Sands Centre is well located in the city centre.
- A significant level of infrastructure, such as car parking, already exists.
- A management and staffing structure would not have to be duplicated (this is estimated to save £150,000 p/a on revenue staffing costs, compared to locating the development at Morton).
- It presents innovative pricing and cross-selling opportunities, combining both the swimming pool and fitness offer. For example, female participation rates are based on swimming and fitness; combining the offer provides chances to increase income.

 It provides the opportunity to link with the College and University. Both could become anchored tenants, utilising facilities during the day (off-peak hours). By providing teaching and learning opportunities at the Sands Centre, the Sands Centre could become a sporting hub for both the University and the College; effectively providing 'the student experience at the Sands Centre'.

<u>Harraby</u> - Harraby should be the priority site for a 3G football pitch. Football pens (smaller pens) can be utilised to increase the financial viability, and long-term sustainability, of the scheme. Improvements should also be made to the existing sports hall, and the changing rooms should be improved to allocate for the extra provision of football on the site. The development of the site should be based on a multi-sport approach, with engagement with local clubs and governing bodies of sport.

New	Sands Leisure Centre	Harraby Leisure Centre	Tertiary		
	8 lane pool	3G Astro Turf Pitch	3G Astro Turf Pitch		
	large teaching pool	4 smaller 3G Astro Turf Pitch football pens	1km Closed Road		
	Sports Hall		Cricket Centre		
			Gymnastics Centre		
Upgrade / Refurbishment	100 station fitness	Changing facilities	30 station fitness		
Neiui bisiiiieiit	Dedicated Arts and Entertainments hall	Sports Hall	swimming pool		
Budget cost	£8.5- 9.0 million	£1.6 million	£5-6 million		

<u>Tertiary Facility Development</u> - Provision should focus on the development of sport and recreation facilities, which could include a 1km closed road cycle track, a cricket centre and a gymnastics centre. Improvements or rationalisation to smaller education owned pools should also be considered as part of the wider sports strategy. This is likely to be a phased development in partnership with governing bodies of sport and education providers. At least one further 3G football pitch should also be considered, should the funding opportunity arise along with opportunities for active family recreation.

#### 2.2.3 Anticipated Costs

Consultation with key partners, including a KKP-affiliated architect, has provided information on provisional costings for sports facilities in Carlisle.

#### 2.2.4 Key Issues

<u>Funding</u> - If the City Council accepts the recommendation to develop a further sports hall at the Sands Centre, alongside a new swimming pool and improved health and fitness facilities, there will be a funding gap between the capital cost of such a scheme and the capital allotted in the City Council's 2015/16 capital budget.

There is a need and opportunity to secure financial support from partners to support the capital development of the scheme. Conversations have been held with the University of Cumbria, Carlisle College and the Richard Rose Trust regarding jointworking to bring a scheme forward. However, it should be noted that financial contributions from partners are most likely to come in the form of medium / longer term revenue commitments via block booking or usage contracts with Carlisle City Council or its leisure contractor. This could be used to offset the costs of additional capital funding from the City Council.

Though supportive of the City Council's plans, all partners have outlined that, before agreeing to consider contributing to the development of any scheme, there is a need for a firm commitment and vision from the City Council on its plans for new sports facilities.

Carlisle is a priority area for Sport England, and therefore opportunities may exist for capital funding from Sport England and support from some National Governing Bodies (NGBs). Opportunities to utilise internal budgets to contribute to the development of new sports facilities have been explored, and funding and/or support from the health sector would also be sought to mitigate costs and develop a comprehensive public health and fitness offer for local residents.

Finally, there is a clear need to explore the opportunities to offset capital commitment to the project through recurring revenue savings on the leisure contract. However, in order to deliver a scheme in-line with the aspirations and recommendations of this strategy this would involve exploring savings on the contract above and beyond the levels needed to support the existing £5M provision within the Medium Term Financial Plan.

<u>Management & Programming</u> - There is currently a fragmented approach to sports facilities in Carlisle and this may be hindered by a lack of a single operator. The creation of a single operator, managing a range of sporting facilities across Carlisle, would enable a more strategic approach to be taken, both in terms of promotion and pricing, but also in terms of programming.

This recommendation for a single operator needs to be considered within the context of the leisure facility contract with CLL, which comes to an end on 30 November 2017. In April 2012, the Director of Governance set out his view on the duties and obligations imposed if the City Council were to cancel the existing contract with CLL and create a new one, or if the City Council amended the current contract with CLL.

He concluded that taking either approach would likely require the City Council to go through a competitive tendering process. Such a tendering process will have to consider the recommendations by KKP, as well as the possible repercussions of accepting partner funding for the Sands Centre scheme on the future income of a contractor.

#### 3. CONSULTATION

3.1 The Sports and Physical Activity Strategy and related Facilities Strategies have been developed in full consultation with partners and key stakeholders who have all contributed to the development of this final draft.

A steering group consisting of Carlisle City Council, Cumbria County Council, the University of Cumbria, Carlisle College, Richard Rose Morton Academy, Active Cumbria and Carlisle Leisure Limited has guided the facility project. As part of the detailed evidence base Carlisle City Council Officers, National governing bodies of sports officers, education representatives, local sports clubs and public and private facility providers have been consulted.

3.2 The Sports and Physical Activity Strategy and related Facilities Strategies went to the City Council's Executive on 18<sup>th</sup> November 2013 where they were considered and the views of the Community Overview and Scrutiny Panel are requested.

#### 4. CONCLUSION AND REASONS FOR RECOMMENDATIONS

4.1 It is recommended that both the Sport and Physical Activity Strategy and the Sports Facilities Strategy are approved and pursued by Carlisle City Council in order to support increased participation in Sports and Physical Activity across the district and the well documented health and well being benefits this brings to all communities.

#### 5. CONTRIBUTION TO THE CARLISLE PLAN PRIORITIES

This report contributes to the Carlisle Plan priority:"We will work more effectively with partners to achieve the City Council's priorities."

Contact Officer: Darren Crossley Ext: 7004

Appendices Sports & Physical Activity Strategy 2013/17

attached to report: Carlisle Facility Strategy 2013/15

Note: in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers:

• SD08/18

#### CORPORATE IMPLICATIONS/RISKS:

Chief Executive's -

Community Engagement -

**Economic Development –** 

**Governance** – The Carlisle Sports and Physical Activity Strategy and the Sports Facility Strategy are not part of the Council's reserved Budget & Policy Framework (Article 4 of the Constitution). They, therefore, fall to be approved by the Executive following due consideration.

#### Local Environment -

Resources - There are no direct financial implications of adopting the Carlisle Sports and Physical Activity Strategy and the Sports Facility Strategy; however as mentioned within the report, the Council has earmarked £5million within the 2015/16 Capital Programme, funded from borrowing, to improve sports and leisure facilities within the district. These Strategies, once approved, will be used to inform the preferred scheme of improvements, which should be fully supported by a robust business case/plan. This business case/plan should, if necessary, address any potential shortfall in funding whether this be through working with partners or attracting and securing other sources of external funding. Full compliance with the Council's policies on External Funding, Partnership Working and Contract Procedure Rules will be fundamental in the successful delivery of this capital project.



Carlisle City Council Sport and Physical Activity Strategy

2013-17



#### **Foreword**

Carlisle City Council has an excellent track record in using sport and physical activity to encourage participation, promote social inclusion and support community cohesion. They play a significant role in improving the quality of life for people of all ages. We want to maximise the impact that sport and physical activity has in Carlisle by working collaboratively, ambitiously and determinedly, towards clear, defined and inspiring goals.

The London 2012 Olympic and Paralympic Games have been the biggest, and best, celebration of sport and culture the UK has ever seen. Carlisle is well placed to use the opportunity the Games presented to get more local people involved in sport, physical activity, coaching and volunteering. The aim is to inspire Carlisle residents and change people's habits for a lifetime by unlocking the wider benefits of sport and physical activity.

On a local level, if we are to maximise the impact of the strategy, it is imperative that we link to existing plans and partnerships, to achieve our aim of sustaining and increasing participation in sport and physical activity.

We will raise the profile of sport and physical activity through:

- Creative participation
- Creative volunteering opportunities
- Creative places
- Creative partnerships

Whilst it is recognised that these aims are ambitious and challenging, the benefits will be enormous. We are confident that we can make a real difference and create a sporting city for all to enjoy.

Anne Quiller

#### **Carlisle City Cllr Anne Quilter**

Portfolio Holder for Culture, Health, Leisure & Young People

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#### Introduction

Carlisle is in the north of Cumbria and covers an area of 93 square miles, including a wide range of communities, including deprived urban areas and affluent wards. The district's rural areas contain outstanding natural landscapes, attractive market towns and dispersed settlements.

With a population of 107,500 the district of Carlisle is home to the largest number of residents in the county. Of Cumbria's six districts, Carlisle also has the greatest proportion of working age residents and the second greatest proportion of residents from Black and Minority Ethnic (BME) groups.

Average life expectancy in Carlisle is only marginally lower than county and national averages. However, there is significant variation in life expectancy across Carlisle's wards, and the district is rated highest in the county in terms of low birth weight babies and years of life lost to cancer. The wards where crime and disorder is prevalent and the wards with the lowest life expectancies in the district tend to be deprived areas characterised by high levels of unemployment and child poverty.

While average educational standards are comparable with the average for the North West region and average levels of unemployment are relatively low across the district, there are geographical concentrations across some of Carlisle's urban wards and pockets in the rural areas where levels of educational achievement are low and levels of unemployment are high. Although the University of Cumbria attracts students to Carlisle, high level qualifications are still less prevalent and average earnings are relatively low.



Zumba in the city centre

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Sport and physical activity are valued in their own right for friendship, fun and enjoyment. They bring people together, break down barriers and help to build communities. Sport and physical activity play a key part in helping us to live longer, healthier and more active lives, and promote overall well-being by reducing stress, anxiety and depression. As such, increasing levels of activity present the opportunity for the biggest health gain across the whole population and should be considered a priority as a consequence. Indeed, the positive impact on emotional health and wellbeing is particularly important, as psychological equilibrium is a prerequisite for informed and balanced decision-making which is the foundation stone for overall quality of life. The positive contribution of participation in sport and physical activity was confirmed in the Chief Medical Officer's 2009 Annual Report which stated: "The benefits of regular physical activity to health, longevity, well-being and protection from serious illness have long been established. They easily surpass the effectiveness of any drugs or other medical treatment".

We recognise the need to develop and support active citizenship. We want our communities to be strong and vibrant as these are important to the quality of life of local people. A demonstration of this belonging is volunteering, which is a key contributor to achieving social cohesion objectives and aligns well with the coalition Government's 'Big Society' agenda. Sport makes the largest single contribution to total volunteering in England, with 26% of all volunteers being involved in sport. Sport contributes in the drive to deliver cohesive communities by demonstrating greater emphasis on supporting 'pro-social' behaviour, which is a positive step forward.



Rowing on Talkin Tarn

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#### **Our Vision**

For Carlisle to become more active, healthy and successful by creating opportunities and overcoming barriers to take part in sport and physical activity.

#### **Our Mission**

To ensure sport and physical activity make a positive impact on people's lives.

What we want to achieve:

- Sustained and growing participation in sport and physical activity
- More quality coaches, volunteers, officials, sports clubs and facilities
- Improved health and wellbeing through sport and physical activity
- Raise aspiration, increase success and celebrate our Outcomes

#### **Our Values**

Throughout this process we will strive to be passionate, fun, innovative, consistent, creative and accountable.



A Talkin Tarn guided walk

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#### **Our Successes**

Our new strategy gives us the opportunity to celebrate the excellent outcomes and successes of 2012. Building on these successes, we continue to encourage our partners to work with us to get more people to take part in sport and physical activity. The list below shows a snapshot of progress and achievements by Carlisle City Council during the last year:

- Carlisle Sports Awards Supported Carlisle Sports Council to deliver a successful event to celebrate sport
- Commissioned the Carlisle and District Sport and Physical Activity Alliance Foundation (SPAAF) to deliver SAFE (Sport Activity Fitness Exercise) clubs around the City using sport as a tool to tackle anti-social behaviour
- Worked in partnership with the Cumberland Football Association to deliver football development initiatives including festivals for disabled athletes and coach education courses
- Funded through the Carlisle Athletics Development Plan, and in partnership with the Carlisle Sport and Physical Activity Alliance Foundation (SPAAF), 1,336 young people received athletics coaching during school time and through holiday schemes
- Together with Carlisle Leisure Limited (CLL) and the Carlisle SPAAF, we have successfully delivered tennis opportunities as part of the Tennis Development Plan to 2,495 people
- In partnership with CLL and the Carlisle SPAAF we have provided holiday sports opportunities to over 2,000 young people

- Targeted specific Back2Sports activities in partnership with England Netball and England Hockey to encourage people 16+ to participate in sport and physical activity
- Launched a new Gifted and Talented Support Scheme in partnership with CLL for young people competing at county, regional and national level

Park and Ride Event 2012, Bitts Park



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- Delivered social inclusion sports coaching schemes on the Multi-Use Games Areas around Carlisle to over 2,000 young people
- A successful partnership with the University of Cumbria resulted in established student links, work placement opportunities and event industry experience as part of their degree courses
- Funded 19 coaches to attend coach education courses through the Coach Development Scheme
- Delivered a Rounders Activators Course with 25 attendees and a Tennis Leaders course with 15 attendees
- In partnership with Carlisle Sports Council, we have funded 13 Sports Clubs through the Club Development Scheme
- Successfully welcomed the Olympic Torch Relay to Carlisle and together with sports clubs and voluntary groups, held related sports activities at the event
- Successfully delivered the start Stage 4 of the Tour of Britain
- As lead partner, we have worked with Sport England, CLL, Richard Rose Morton Academy, Trinity School, Carlisle College and the University of Cumbria and Cumbria County Council to commission a Sports Facility and Playing Pitch Strategy for Carlisle.



Tour of Britain, Carlisle Stage Start 2012

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# **Creative Participation: Adults**

32.7% of adults (over 16) in Carlisle participate in sport at moderate intensity, for at least 30 minutes once per week (Active People Survey 6 2011- 12). Research suggests that by 2031 there will be a significant increase in the number of people in the over 65 category. The DCMS Strategy 'creating a Sporting habit for life' emphasises creating opportunities for teenagers and young people aged 14-25. Our Strategy will work to support these aims. The challenge for Carlisle is to identify the range of interventions that offer the highest probability of achieving sustained growth in adult participation year on year based on evidence and need and work with our partners to deliver them.

**Our objectives:** Working in partnership, provide and promote high quality opportunities for adults of all abilities to become involved in sport and physical activity on a regular basis by:

- Expanding the range of opportunities for participation at all levels
- Targeting and finding new ways of involving low and non-participant groups
- Working with education to provide opportunities for participation
- Working with partners to develop a co-ordinated approach to events.

#### Success will be measured by:

 An increase in the number of adults participating in regular sport and physical activity using a range of indicators measured through the Active People Survey as a data source.



Spinning at The Sands Centre

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# **Creative Participation: Children & Young People**

Childhood obesity is a significant issue in the city. 23.6% of reception age children are considered to be either overweight or obese and by the time they reach year 6 this has increased to 31.7 %. The challenge is to ensure we have a variety of programmes that motivate children and young people to become more active. We want to develop initiatives that improve their skills and build confidence and enthusiasm to take part in sport and physical activity. Along with key partners, the Carlisle SPAAF and CLL, we have agreed on the Olympic Legacy promise to 'Inspire the next generation'.

**Our Objectives:** Working in partnership facilitate opportunities for children and young people of all abilities to become involved in sport and physical activity on a regular basis by:

- Expanding the range of opportunities for participation within a formal and informal club setting
- Targeting and finding effective ways of involving those with low and non-participation in 14-25 age groups
- Supporting structures for participation in Sport in Club and School settings.

#### Success will be measured by:

 An increase in the number of young people age 14-19 participating in sport and physical activity



Holiday programme, Go4it 2012

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# **Creative Participation: Inclusion**

Social inclusion and equity are central to our sports development work. We continue to tackle social exclusion through the use of sport and physical activity as a tool to engage with local communities. 11.2% of disabled people aged 16 and over participate in sport and physical activity for 30 minutes per week. 75% of disabled people aged 16+ in Carlisle do not participate in sport and physical activity. Alongside this evidence, local statistics tell us that there are increasingly high numbers of young people in the NEET category (Not in Education Employment or Training).

The challenge is to work with partners to make sport and physical activity fully inclusive and accessible to all Carlisle residents. To challenge the barriers to sports participation, working directly with groups and individuals traditionally under-represented in sport and physical activity.

**Our Objectives:** To provide and promote high quality and safe opportunities for all Carlisle residents especially disabled, socially excluded or under represented groups by:

- Expanding the range of opportunities for participation at all levels
- Support the development of appropriate sports opportunities
- Encouraging and promoting the inclusion of disabled and socially excluded people.

#### Success will be measured by:

 An increase in the number of disabled people participating in sport and physical activity.



Wheelchair Basketball

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# **Creative Participation: Talent**

Our strategy recognises the need to encourage and motivate people to be the best they possibly can at any type of activity, alongside those striving for sporting excellence on a local, regional, national or international stage. As well as increasing and improving people's everyday levels of activity through active sport, active living and active recreation, we have a strong commitment across the whole spectrum of participation, including the Gifted and Talented Scheme with CLL and celebrating achievement through the annual Sports Awards event with Carlisle Sports Council.

**Our Objectives:** To support talented performers and assist them to reach their personal dreams and goals by:

- Promoting support packages for aspiring athletes with potential who are not yet on any funded programme
- Encouraging coaches to achieve relevant qualifications
- Working in partnership to identify potential talented performers
- Support Carlisle Sports Council to deliver the Carlisle Sports Award Ceremony.

#### Success will be measured by:

- An increase in the number of talented performers in receipt of support and funding
- An increase in the number of coaches supported through the Coach Funding scheme
- An increase in the number of talented performers attending talent camps and accessing funding.



The Sheepmount running track

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# **Creative Volunteering**

We value sports volunteering and the role it plays in communities, in contributing to the economy and to the overall health and well-being of the region. We want to capitalise on the London 2012 Olympic and Paralympic Games to get more people actively engaged in sport in their communities, either as leaders, organisers or participants. The Sport England Active People Survey (APS) suggests there has been a drop in the number of adults (age 16+) volunteering for at least one hour per week. APS 5 figures showed 5.3% of adults volunteering for at least one hour per week while APS 6 shows 4.1% of adults are volunteering at least one hour per week.

**Our objectives:** To support the ongoing development of coaching and volunteering capacity within the sport and physical activity sector in Carlisle by:

- Provide volunteering opportunities which may ultimately lead to paid employment
- Regularly recognising, rewarding and celebrating achievements through communications, conferences and awards
- Raising the awareness and adoption of minimum standards for deployment of coaches and volunteers.

### Success will be measured by:

- An increase in the number of volunteers attending personal development programmes
- An increase in the number of young people and adults volunteering
- An increase in volunteering opportunities.



Colin Nixon, Chairman and coach at the Carlisle Villa Amateur Boxing Club

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## **Creative Places**

We will continue to work with partners to strive towards facilities that are high quality, well positioned, accessible and affordable for the whole community. We need to maximise the efficiency and the effectiveness of sports provision. Together with partners, we have commissioned a Sports Facility and Playing Pitch Strategy so that we can respond to the changing needs and expectations of our local residents, including its student population. It is important that we link any emerging facility and playing pitch findings with Sports Development plans. Carlisle currently has 44 Clubmark accredited clubs and a number currently working towards accreditation. We want to work with local clubs. Leagues and national governing bodies of sport to inform us what provision is required in an area to support the development of sport and physical activity opportunities.

**Our objectives:** To encourage access to a range of quality places in Carlisle to play sport and take part in physical activity by:

- Utilising data and intelligence to identify and better align provision to reflect local community sport need and increase participation
- Maximising the potential of capital programmes and fully examining joint developments between key stakeholders
- Promoting the advantages of Clubmark and supporting the process of accreditation with Carlisle Sports Council
- Working with educational establishments to become more widely accessible to community sports groups
- Looking to establish quality facility provision aligned to the Carlisle Sports Facility Strategy.
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#### Success will be measured by:

- Producing a Sport Facilities Strategy and playing pitch strategy
- An increase in the number of sports organisations with recognised accreditation standards.

Exercise class at The Sands Centre Carlisle

# **Creative Partnerships**

We are committed to working in partnership. Our key partners include. Active Cumbria, Carlisle College, the University of Cumbria, Carlisle SPAAF, Sport England, Riverside Housing, Cumbria County Council, CLL, Carlisle Youth Zone, Cumbria Police, Richard Rose Federation, the Cumberland Football Association and Carlisle Sports Council. Significant levels of sport and physical activity are delivered through a network of organisations outside of the council and there are many examples of how working together has been effective and successful. Innovative solutions will be sought in partnership with organisations who share the same commitment and passion for increasing participation and bringing about healthier lifestyles.

**Our objectives:** To maintain and develop the culture of working in partnership that delivers on its promises to local communities and funding bodies by:

- Provide leadership, co-ordination and structures which allow people and organisations to work together more effectively
- Attracting investment through identified funding sources and encouraging partners to work collaboratively in pursuing them
- Continually appraising performance in order to identify improvements and further business opportunities
- Develop the Active Carlisle Partnership
- Work with the SPAA Foundation to deliver high quality sporting activities
- Work with Carlisle Leisure Limited to maximise the benefit of the leisure contract

 With partners, develop joint programmes in partnership with Carlisle College and the University of Cumbria.

#### Success will be measured by:

 The levels of investment secured and case studies of partnership projects.

SPAAF launch 2012 at The Sheepmount



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# **Implementation**

This strategy will be supported by a delivery plan to ensure that the Strategy actions are implemented. Sports plans will be shaped through a joined up strategic approach based on need, facility provision, funding and partnership working. Current Sports will be developed and other sports will be supported through work with national governing bodies of sport, local clubs and partners.

We have developed a clear delivery system in Carlisle, working in partnership with amongst others, the Carlisle SPAAF and CLL. Our sport and physical activity provision also involves working with local sports clubs, the University of Cumbria, Carlisle College, Active Cumbria, the School Games Organiser, Carlisle Sports Council and local volunteer groups to develop a system that is able to deliver clear outcomes. We propose to have an annual report that will highlight the work we are doing through the strategy in order to monitor progress and shape future work.

#### **Conclusion**

We have to take into account both local and external pressures. These include new national, regional and county strategies for sport and the needs and aspirations of organisations and individuals. Our Sport and physical activity Strategy's key focus is to increase participation through a range of opportunities for people to be involved with sporting activities regardless of race, ethnicity, gender or ability and also aligns to the Carlisle Plan and the Joint Strategic Needs Assessment which recognises these key priorities. Active Carlisle, supported by public, voluntary and third Sector partners, has been aligned to support the aims and objectives of the City Council's Sport and physical activity strategy as well as Active Cumbria's Strategy for Sport. National governing bodies of sport are also engaged with local delivery plans. We are committed to providing opportunities for everyone in Carlisle and accept our overall strategic responsibility for the development of a sporting city. There are strong reasons for being optimistic about our chances of success.

This Strategy for Sport and Physical Activity will enable partners to understand our priorities and how we are channelling our resources to deliver sport and physical activity. It also provides us with an opportunity to celebrate the excellent outcomes and successes of 2012. Building on this work we can continue to encourage our partners to work with us to get more people participating in sport and physical activity.

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Carlisle Facility Strategy 2013-25

## Introduction

Key providers in Carlisle have come together to produce a Facility Strategy for the city as part of its overall vision for sports and physical activity. It is part of the recognition that alongside maintaining and managing existing provision, it must identify opportunities for future development of sports provision and, if necessary, the rationalisation of facilities and services. The Strategy provides a comprehensive overview of current and future demand for both indoor and outdoor sports facilities. Its key objectives are:

- To analyse supply and demand for indoor and outdoor sports facilities
- To identify gaps in provision and opportunities for future development
- To provide recommendations for the future.

Carlisle City Council (CCC) has identified an ambition to deliver change across the city. This is driven by its new administration which is declaring that Carlisle is 'open for business'. The high level of ambition can be measured in the range of projects the City Council would like to see delivered in the short, medium and longer term, such as:

- Replacement swimming pool for the city and additional sports hall space and improved ancillary areas
- The delivery of improved community and sports and recreation facilities across the city
- Expansion of the Carlisle knowledge economy in partnership with the University of Cumbria and Carlisle College
- Major housing growth
- Redeveloped shopping area in the city centre.



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# **Approach**

The Sports Facilities Strategy is presented across two documents. An Indoor Sports Facilities Needs Assessment, which focuses on indoor built sports facilities (e.g. sports halls, swimming pools etc) and a Playing Pitch Strategy, which concentrates on outdoor sports pitch provision (eg football, rugby, cricket, tennis, bowls etc).

Both documents provide a picture of current sports provision in the city; taking into account local current and future demand expressed through consultation with clubs, leagues, facility providers, National Governing Bodies of Sport and council officers and education providers. Based on this information each document establishes an action plan on a site-by-site/area basis in order to help prioritise investment and partnership working.

This strategy incorporates the key immediate priorities highlighted in the playing pitch strategy and facility needs assessment. Other medium and long term recommendations will be explored with the relevant lead partner to investigate the potential of a project.

For a complete Sports Facilities Strategy, both the Indoor Sports Facilities Needs Assessment and the Playing Pitch Strategy should be read in conjunction with one another. This Strategy presents a vision for Carlisle and builds upon the conclusions identified in the Sports Facilities Needs Assessment and the Playing Pitch Strategy.

Partners across the city will need to identify its vision and objectives for its leisure assets for the coming years. This should also take on board the findings of this report and the Playing Pitch Strategy, as well as other contributing factors such as the economic climate and the priority that leisure has in relation to other services and external partnerships.

The vision for this Strategy reflects national, regional and local policies and strategic planning processes. In particular the vision is consistent with aspirations to improve health and well-being by increasing the number of people who are physically active and be inclusive and open to all groups. The vision is to:

To create a high quality sport and leisure offer across the city, working with private, public and voluntary sectors, that delivers vibrant and animated programmes of activity to ensure that all residents and visitors have the opportunity to engage in activities and experiences as part of a fulfilled and active lifestyle.



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# **Strategic Objectives**

The proposed vision is based upon a clear, achievable framework of strategic objectives (not in any priority and summarised text below) which should be adopted as policy. Partners should adopt the following strategic objectives to enable it to achieve the vision of the Strategy:

#### **OBJECTIVE 1**

 Develop and establish a facility hierarchy which establishes defined roles and functions for specific facility types.

#### **OBJECTIVE 2**

• Commit to key facility development projects to bring facilities up to standard fit for the future.

#### **OBJECTIVE 3**

Define and implement a city-wide community use policy.

#### **OBJECTIVE 4**

• Take a clear strategic approach to integrated facility programming on a city-wide basis.



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# **OBJECTIVE 1**

Develop and establish a facility hierarchy which establishes defined roles and functions for specific facility types.

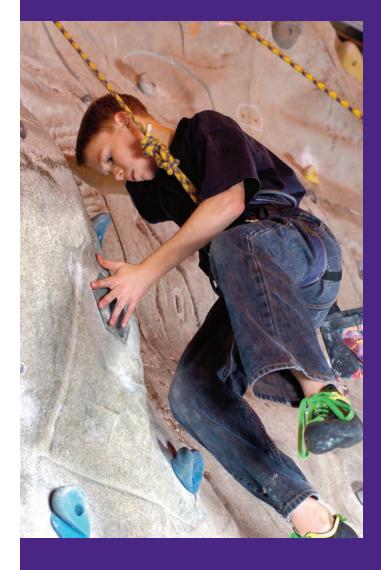
The intention is that sports facilities in Carlisle will operate within a hierarchy in which specific facilities have distinct roles and functions; carry differing levels of operational weight and related staffing.

Similarly it is important that facilities have a defined function from the users perspective. Hence core facilities deliver orchestrated physical activity geared to extended participation and improving health whilst key community facilities offer accredited clubs opportunities to develop their sports. Neighbourhood facilities should be available for static groups which offer limited sports development value.

Key principles are as shown in the table overleaf, whilst broad principles are illustrated in the hierarchy diagram shown below.

Figure 2.1: Facility Hierarchy - Core Principles

#### The higher up the hierarchy, the site: The lower down the hierarchy, the site: • Is more strategically significant, with a wide • Is more likely to be significant to range of activity areas and events programme local residents Flagship Health and Has a larger catchment · Has a smaller effective catchment Well-being • Is principally accessed by car or public • Is principally accessed on foot Centre (wet, dry, or by bike transport fitness and health) • Is larger with regional standard Is smaller with fewer facilities facilities **Community facilities** Focused on the needs of local (dual use facilities) • Requires thorough management users and clubs and programming. • Requires less intensive **Neighbourhood facilities** management. (community sports facilities or sports clubs)



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#### **Proposed Facility Hierarchy – Site Designation and Definition**

#### Designation

#### **Role and Function**

# Level 1: Health and Well-being Centres

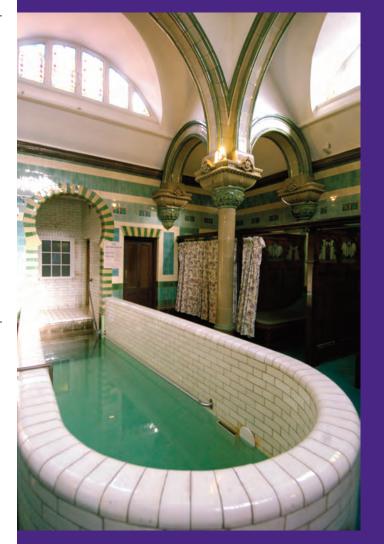
- Stand-alone community health and well-being facility designed to meet the sport and physical activity and well-being needs of a bespoke segment of the city.
- Mix of wet, dry and fitness activity areas.
- Provides a wide a range of opportunities for residents and visitors to participate in sport and physical activity contributing to the quality of life of residents across Carlisle.
- Potential venue which can host city-wide and local events.
- Highly visible and centrally located to accommodate the access requirements of the whole city.
- Potential to accommodate a primary performance venue for 'secondary sports' or a secondary venue for 'primary sports'.
- Provides/programmes opportunities for local people to try new activities, develop their skills and progress to significant performance levels.
- Core venue for health and fitness activities across the city.
- Core venues to accommodate the city's Learn to Swim programmes.
- Core facility for the city's entertainment programme.

#### **Level 2: Community**

- Contributes to quality of life of residents within the local community and provides a range of opportunities to participate in sport and physical activity.
- Generally sports facilities on school sites which are designed to meet community need and have contractual dual use agreements.
- Increases/ improves quality of PE and school sport opportunity for young people attending the school upon which it is based.
- Provides a base for the provision of opportunity (delivered by a range of providers) for local people to develop their skills and try new activities.
- Provides options for a range of sports organisations to develop skill, participate and compete within their chosen activity.
- Supports voluntary sports sector to raise standards with respect to coaching, coach education, administration and volunteer development in chosen sport.
- Facility use to reflects demographic profile of the local community.

## Level 3: Neighbourhood

- Contributes to quality of life of the neighbourhood, accommodating a range of opportunities to participate in sport and physical activity.
- Predominantly sports facilities on school sites which operate within a lettings policy.
- Provides opportunities for range of sports organisations to participate, train and compete in their chosen activity.
- Facility use to reflect demographic profile of the local community.



# **OBJECTIVE 2**

Commit to key facility development projects to bring facilities up to standard.

# **Facility Development**

In light of the detailed research undertaken in the Facility and Playing Pitch Needs Assessments we would propose that the following key facility developments would be required to bring Carlisle's leisure stock up to modern day standards:

- Develop a replacement swimming pool, additional sports hall and improved health and fitness facilities.
- To develop facilities in strategically appropriate places across the city to include:
  - A one kilometre closed road circuit for cycling
  - At least two new floodlit 3G artificial grass pitches
  - Small sided artificial turf outdoor football pens
  - Improved health and fitness facilities
  - Develop appropriate sport and recreation facilities that encourage active recreation for the family
  - Refurbishment of current swimming pools where appropriate.
- To develop partnerships with the NHS in order to identify common objectives and efficient ways of partnership working to deliver on the public health agenda.
- Work with partners as identified in the needs assessment to prioritise and deliver facility development opportunities based on current provision, potential for funding and links to the wider developments.
- Ensure that the provision of sports education at post 16 level is embedded in the Sports Facility Strategy and this use is reflected in plans for investment.



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#### **OBJECTIVE 3**

Define and implement a city-wide community use policy.

# **Defining community use**

It is clear that there are variable definitions of community use currently in play in Carlisle by the range of operators of community sports facilities. Therefore, there is a need for strategy partners to take the lead in defining what community use should be and the objectives to be achieved from it.

Therefore, the following definition of community use should be applied to all facilities in Carlisle:

The efficient, effective animation and use of leisure facilities and services for the benefit of local communities so that their use directly assists the achievement of key (national and local) targets such as:

- Improving the quality of life for residents in Carlisle
- Improving educational achievement and enabling people to move into sustainable employment
- Connecting local people to local services to enable them to have a happier and more fulfilled life
- Contributing to people having a more active, less sedentary lifestyle
- Increasing participation in sport and physical activity.

By adopting the above definition and a related approach to managing facilities and services, this requires the partners to:

- Develop, use and apply their knowledge and understanding of the demographic profiles and needs of local residents
- Reflect the health, education and leisure needs, including addressing public health issues, supporting the education and skills development of young people and individuals
- Develop and keep up to date, accurate knowledge and understanding of community need, via engaging and consulting on a regular basis with local representative agencies such as youth clubs, tenants and residents associations, older peoples groups, local pressure groups etc
- Develop and maintain detailed knowledge and understanding of the whole sporting infrastructure across the city.
- Understand and appreciate the strategic definitions of 'need' applied across the city by key partner agencies such as health, housing, regeneration, etc
- Commit to the achievement of strategic impacts and outcomes within the local area.



8

Adopting the above approach to managing facilities will enable partners to:

- Provide variety across the programme accommodating a broad range of sport and activity from educational and recreational through to performance.
- Offer a combination of direct delivery and intervention via partners (e.g. sports clubs, health partners, National Governing Bodies (NGBs), education).
- Collect management information and intelligence to underpin actions to extend the reach of the service, which will:
  - Introduce new people and communities to existing activities and club opportunities
  - Introduce existing customers to new activities and club opportunities
  - Enable operators to develop innovative programmes and processes to improve
  - Service impact among hard to reach groups.
- Continually re-present the sport and leisure offer to local communities.
- Develop the various services offered in such a way that people in local communities are able to make informed choices about them.



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### **OBJECTIVE 4**

Take a more strategic approach to facility programming on a city-wide basis.

# **Facility programming**

- Ensure that all facilities, including schools, are programmed and animated to their maximum capacity reflecting local needs and contexts, to assist CCC to meet its wider strategic objectives.
- Ensure that the operation of all sites facilitate the collection of management information and that this is used to inform strategic and operational decision making in the future; particularly in relation to the planning of service delivery.
- Develop an effective monitoring and evaluation process for all facilities on the back of being furnished with appropriate management information.
- Ensure, where possible, that all school sports facilities
  are accessible to the local community for as much time
  as is feasibly possible (ie a minimum of 20 to 30 hours
  per week). As such this type of access should be
  written into future community use agreements.
- Ensure that the cost of accessing facilities is appropriate for different client groups and does not become a significant barrier to participation.
- Develop a leisure management contract which ensures the operator takes on an advocacy and leadership role in the management and letting of sports facilities across the area.
- Align to the aims and objectives of the health and wellbeing board.
- Ensure that educational use of all facilities for post 16 year olds forms part of the strategic programming of facilities.



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# **Action Planning**

The following action plan provides an initial overview of what needs to be undertaken to implement the recommendations outlined within the above study. It is appreciated that actions may not be phased in the following way and that the short to medium term is somewhat fluid. However, the key focus is to ensure that Carlisle has a cohesive and integrated offer for residents where the 'whole' is greater than the sum of the parts and that each facility has a specific role to play in this.

Action	Issues addressed	Commentary	Timescale	Strategic Objectives met	Strategy Cross reference
<ul> <li>Adopt the strategy and action plan as City Council policy and identifying funds to implement the infrastructure changes.</li> </ul>	<ul> <li>Creating a clear direction of travel for the City Council and its partners.</li> <li>Positioning sports facilities firmly within the City Council's capital programme.</li> </ul>	<ul> <li>Provides an opportunity to ensure all partners are committed to the strategy and action plan.</li> <li>First stage in developing an integrated offer for resident.</li> </ul>	Immediate	1, 2, 3, 4	Delivers on recommendations of Indoor Facility Needs Assessment and links with some provision of the Playing Pitch Strategy recommendations.
<ul> <li>Investigating with Sport England and other agencies (eg NGBs, academy sponsors, private sector, education partners) the potential sources of funding to deliver the investment.</li> </ul>	<ul> <li>Address any funding shortfall the City Council may have.</li> <li>Ensures partner buy-in to any facility development (eg the University of Cumbria).</li> </ul>	<ul> <li>Partnership funding will be key to delivering the City Council's wider aspirations.</li> <li>Opportunity to develop a wider offer, especially at The Sands Centre.</li> </ul>	Immediate	2	Delivers on Facility and Playing Pitch Strategy recommendations.
<ul> <li>Allocate investment in the development of a swimming pool, sports hall and improved health and fitness at The Sands Centre.</li> </ul>	<ul> <li>The current in-balance of programming between entertainment and sport.</li> <li>The quality of the swimming offer in the city.</li> <li>Quality of fitness offer at The Sands Centre</li> <li>Ability to accommodate teaching and learning of sport related courses at The Sands Centre.</li> </ul>	<ul> <li>Cohesive sport, physical activity and entertainment offer in the centre of the city.</li> <li>Potentially enhances the development of sport related courses at the University of Cumbria and Carlisle College.</li> <li>Maximises the financial efficiency by having a combined facility.</li> </ul>	Immediate	1, 2	P25, 26, 28, 30, 35 of Indoor Facility Needs assessment.

Action	Issues addressed	Commentary	Timescale	Strategic Objectives met	Strategy Cross reference
<ul> <li>Rationalise The Pools facility and identify the way forward for the Turkish baths.</li> </ul>	<ul> <li>Pools site rationalised when new pool at The Sands Centre becomes operational.</li> <li>Retains Turkish Baths facility in line with the Listed Building Status.</li> </ul>	<ul> <li>Potential alternative use of The Pools site to be considered.</li> <li>Although Turkish Baths is retained, this does not mean that it must be operational.</li> <li>Potential to develop a partnership with the commercial sector to redevelop the site as part of a wider offer.</li> </ul>	Once new facility at The Sands Centre becomes operational.	1, 4	P 27, 31, 47 of Indoor Facility Needs Assessment.
<ul> <li>Rationalise other smaller scale swimming pools as appropriate (eg Trinity and potentially Richard Rose Morton Central Academy).</li> </ul>	Facilities become obsolete once a new pool is developed at The Sands Centre.	Potential for school to 'buy into' use of The Sands Centre.	Once new facility at The Sands Centre becomes operational.		P47 of Indoor Facility Needs Assessment.
<ul> <li>Develop a Community use and programming policy which enables the development of a wide range of sporting opportunity across the city.</li> </ul>	<ul> <li>The high amount of use of sports halls for football training and 5-a-side.</li> <li>Lack of appropriate time and space available within sports halls to develop other sports.</li> <li>The general lack of a co-ordinated offer across the city.</li> </ul>	<ul> <li>Potential to limit the use of indoor football to younger players (eg Under 8's) and force others outdoors</li> <li>Can only be implemented once new 3G floodlit provision has been developed.</li> </ul>	Incrementally implemented on the basis of 3G developments.	3, 4	Page 39, 40, 41, 43, 44 of Indoor Facility Needs Assessment.
<ul> <li>Develop a new fitness and football development centre at Harraby Learning campus in partnership with Cumbria County Council.</li> </ul>	<ul> <li>Lack of provision in the East of the city</li> <li>Provide a more balanced level of provision alongside the The Sands Centre and Richard Rose Morton as the core offer.</li> </ul>	<ul> <li>Opportunity to develop new facilities in line with Learning Campus development.</li> <li>Need to consider how community are integrated into the management of the overall site.</li> </ul>	In line with the campus development.	1, 2	P34, P49 Playing Pitch Strategy P30, 32, 36, 37 of Indoor Facility Needs Assessment.

Action	Issues addressed	Commentary	Timescale	Strategic Objectives met	Strategy Cross reference
Work in partnership with governing bodies of sport to deliver facilities.	<ul> <li>Provide a range of specialist sports facilities in line with NGB aspirations.</li> <li>Existing pool in need of refurbishment</li> <li>Specialist provision will require financial underpinning.</li> </ul>	Develop links with cricket, cycling, football, swimming, cycling and gymnastics as a priority and seek financial assistance from NGBs.	Phased approach in line with NGB aspiration, funding and match funding.	1, 2	P30, 32, 36, 37 of Indoor Facility Needs Assessment.
Develop an integrated sport and physical activity offer across Carlisle which is encompassed in an integrated leisure management contract across all key facilities.	Lack of co-ordination across facility providers.     Separate leisure management contracts (at various stages) which are not monitored and measured in a consistent way.	<ul> <li>Opportunity to develop a single leisure management contract and gain efficiencies.</li> <li>Partner buy-in to a single way of operating and co-ordination of programming.</li> <li>Clear line of responsibility and accountability for delivery.</li> </ul>	In line with contract renewals and facility development.	3, 4	P28, 29, 33, 37 of Indoor Facility Needs Assessment.













# EXCERPT FROM THE MINUTES OF THE EXECUTIVE HELD ON 18 NOVEMBER 2013

EX.141/13 CARLISLE SPORTS AND PHYSICAL ACTIVITY STRATEGY

(Key Decision – KD.029/13)

**Portfolio** Culture, Health, Leisure and Young People

Relevant Overview and Scrutiny Panel Community

#### **Subject Matter**

The Culture, Health, Leisure and Young People Portfolio Holder submitted report SD.08/13 presenting the City Council's overall Sports and Physical Activity Strategy for 2013 – 17.

The Portfolio Holder informed Members that the Sports and Physical Activity Strategy, attached at Appendix A, proposed the City Council's vision for Carlisle to become more active, healthy and successful by creating opportunities and overcoming barriers to the taking part in sport and physical activity. The Strategy was underpinned by and dependent upon specific work around the provision of indoor and outdoor facilities and pitches.

Turning to the Carlisle Sports Facilities Strategy 2013 – 23, attached at Appendix B, she explained that it proposed a framework for the development of indoor facilities across the City to successfully support and enable the Sport and Physical Activity Strategy. The Carlisle Sports Facilities Strategy 2013 – 23 was therefore also included for approval and adoption by the Executive.

Whilst the two documents were stand alone texts, they were co-dependent and together formed a platform for an integrated sports development, participation and investment programme in future years. There was a third element to the Sports Development Strategic Framework, namely a Playing Pitch Strategy, which outlined the development needs and provision of outdoor pitches and facilities across Carlisle over the same period.

That was also in draft format, but was currently subject to final consultation with Sport England (who had offered some strategic planning related lessons learned from other authorities and were keen to offer that advice in direct relation to Carlisle's playing pitch strategy). The finalised Playing Pitch Strategy would be brought before the Executive as soon as that advice had been reviewed.

The Culture, Health, Leisure and Young People Portfolio Holder emphasised that the Sports and Physical Activity Strategy had been developed following a considerable amount of partnership working across the City. The associated health benefits and

need to focus existing Council resources on areas of greatest need; bring partners together; and align resources towards shared and explicit resources were particularly important.

In conclusion, the Culture, Health, Leisure and Young People Portfolio Holder moved the recommendation which was duly seconded by the Leader.

#### Summary of options rejected None

#### **DECISION**

That the Executive had considered the proposals arising from both the Carlisle Sports and Physical Activity Strategy and the Sports Facility Strategy, appended to Report SD.08/13, and sought the views of the Community Overview and Scrutiny Panel on those plans.

#### **Reasons for Decision**

Approval of both the Sport and Physical Activity Strategy and the Sports Facilities Strategy would support increased participation in sports and physical activity across the district, together with the well documented health and wellbeing benefits that brought to all communities