

CARLISLE CITY COUNCIL

Report to:- Council

Date of Meeting:- 29 April 2008 **Agenda Item No:-**

Public	Policy	Delegated: No
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Accompanying Comments and Statements	Required	Included
Environmental Impact Statement:		No
Corporate Management Team Comments:		Yes
Financial Comments:		Yes
Legal Comments:		Yes
Personnel Comments:		Yes
Impact on Customers:		Yes

Title:- COMMUNITY PLAN FOR CARLISLE

Report of:- Head of Policy and Performance

Report reference:- PPP 48/08

Summary:

This report presents the Refresh of “A Community Plan for Carlisle” for approval by Council. The report and suggested text are to be considered by the Executive on Monday 21 April 2008 and the Executive’s recommendations will be submitted to council.

Recommendation:

Council is requested to consider the Executive’s recommendations.

Contact Officer: Ned Kemp Ext: 7030

C Curr, Head of Policy & Performance
29 April 2008

REPORT TO EXECUTIVE

PORTFOLIO AREA: Promoting Carlisle

Date of Meeting: 21st April 2008

Public

Key Decision: Yes

Recorded in Forward Plan:

No

Inside Policy Framework

Title: Progress and Refresh of - A Community Plan for Carlisle
2007

Report of: Carlisle Partnership Manager

Report reference: PPP 44/08

Summary:

Carlisle City Council approved "A Community Plan for Carlisle 2007" at its meeting on 01 May 2007 in accordance with its responsibility under The Local Government Act 2000 requiring authorities to prepare a Sustainable Community Strategy or Plan for their area. This report presents the framework and content, which the Carlisle Partnership has adopted for reporting on progress and refreshing the plan for 2008.

Recommendations:

It is recommended that the Executive:

1. Consider the comments of Community, Corporate Resources and Infrastructure, Overview and Scrutiny Committees on the framework and refreshed content of the plan.
2. Recommend the adoption of the refreshed content of the plan to Full Council on 29 April 2008.

Contact Officer: Ned Kemp

Ext: 7030

Note: in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers: None

1. BACKGROUND INFORMATION AND OPTIONS

The Local Government Act 2000 requires local authorities to publish a Sustainable Community Strategy. (Detailed background notes available in Report PPP 13/07)

It is worth restating that:

“The Sustainable Community Strategy should sit at the heart of a network of interlocking, inter-dependant and mutually supporting local plans and strategies.”

and that the Plan is not intended to be a complete reiteration of tributary plans and documents.

2. CONSULTATION

Feedback from consultation of City Council Executive, Overview and Scrutiny (in the March/April cycle), Carlisle Partnership Executive, Priority Groups and Partners has been received and will be incorporated into a final draft of the progress report and refreshed plan as appropriate. The Final Draft will be presented to Carlisle City Council at its meeting on 29 April 2008 and to the Carlisle Partnership Executive at its meeting on 12 May prior to publication at the Partnership Annual General Meeting 25 June 2008.

3. ENCLOSURES

Report to City Council Executive 17th March 2008

PPP 29/08 - Progress and Refresh of - A Community Plan for Carlisle 2007

Minute Extracts

Community O & S 27th March 2008
Corporate Resources O & S 03rd April 2008
Infrastructure O & S 10th April 2008

4. IMPLICATIONS

4.1 Staffing: The production of the Progress Report and Refresh of “A Community Plan for Carlisle 2007” will be undertaken by the Carlisle Partnership Team and the Carlisle City Council, Communications Team.

4.2 Finance: There will be modest budgetary implications with regard to publishing the Plan, which can be met from within existing budgets.

Experience with the Plan to date indicates that enhanced delivery of Partner’s programmes (including City Council Programmes) is facilitated without additional cost in resources. The Plan has helped in the allocation of additional funding for

delivery by individual partners particularly from the Healthy Communities and Older People's Group.

- 4.3 Legal:** The production of a Sustainable Community Plan for Carlisle is a statutory obligation for the City Council. (Local Government Act 2000 et al).
- 4.4 Corporate:** The City Councils Corporate plan will be an element in the network of plans co-ordinated with the Sustainable Community Plan.
- 4.5 Risk Management:** A risk management plan will be produced as part of the project planning for delivering the community strategy.
- 4.6 Equality & Diversity:** The Sustainable Community Plan is designed to have positive effects on Equality and Diversity within the area and has been impact assessed in accordance with City Council Policy.
- 4.7 Environment:** The Environment has been identified as a cross-cutting theme by the Carlisle Partnership. Environment issues will receive increased prominence in this refresh of the Plan.
- 4.8 Crime and Disorder:** continues to be a key element of the community strategy for Carlisle. The "Stronger Communities" issues will receive increased prominence in this refresh of the Plan.
- 4.9 Rural issues:** Rurality has been identified as a cross-cutting theme by the Carlisle Partnership. Rural issues will receive increased prominence in this refresh of the Plan via the inclusion of sections considering Parish Plans and Community Engagement.
- 4.10 Impact on Customers:** – The purpose of the Plan is to articulate The vision for the City based on the ambition to: "Improve the Quality of Life" of all Carlisle residents.

REPORT TO EXECUTIVE

PORTFOLIO AREA: Promoting Carlisle

Date of Meeting: 17 March 2008

Public

Key Decision: No

Recorded in Forward Plan:

No

Inside Policy Framework

Title: Progress and Refresh of - A Community Plan for Carlisle
2007

Report of: Carlisle Partnership Manager

Report reference: PPP 29/08

Summary:

Carlisle City Council approved "A Community Plan for Carlisle 2007" at its meeting on 01 May 2007 in accordance with its responsibility under The Local Government Act 2000 requiring authorities to prepare a Sustainable Community Strategy or Plan for their area. This report presents the framework which the Carlisle Partnership has adopted for reporting on progress and refreshing the plan for 2008.

Recommendations:

It is recommended that the Executive:

1. Consider and comment on the framework and refreshed content of the plan.
2. Request Community, Corporate Resources and Infrastructure, Overview and Scrutiny Committees consider and comment on the framework and refreshed content of the plan.

Contact Officer: Ned Kemp

Ext: 7030

Note: in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers: None

1. BACKGROUND INFORMATION AND OPTIONS

The Local Government Act 2000 requires local authorities to publish a Sustainable Community Strategy. (Detailed background notes available in Report PPP 13/07)

It is worth restating that:

“The Sustainable Community Strategy should sit at the heart of a network of interlocking, inter-dependant and mutually supporting local plans and strategies.”

and that the Plan is not intended to be a complete reiteration of tributary plans and documents.

2. CONSULTATION

Feedback from consultation of City Council Executive, Overview and Scrutiny (in the March/April cycle), Carlisle Partnership Executive, Priority Groups and Partners will be incorporated into a final draft of the progress report and refreshed plan. The Final Draft will be presented to the Carlisle Partnership Executive at its meeting on 12 May prior to preparation for publication at the Partnership Annual General Meeting 25 June 2008.

3. FRAMEWORK

The Report and Refresh document will be designed and laid out to complement the original. Each Priority Group will have a full page of A4 to feature an updated text and targets table re-stating or replacing the text and targets in the original plan with appropriate supporting comment. This would require an 8-page document with the content arranged as below:

- A core message or vision statement to feature on the front cover and emphasise a commitment to cohesion and reducing inequalities across health, education and financial security. (To be developed by the Partnership Executive)
- Priority Group targets (pp.24-27 in the original Plan) including the removal of some contributing elements, the addition of new elements and/or priorities, and updating of the accompanying text.. (To be developed by the Priority Group Chairs - John Nixon and Trevor Hebdon (EDE), Richard Pratt and Ned Kemp (CYP), Jane Muller and Myrna Hill (HCOP), Andy Davidson (SSC).
- Detail on the cross cutting themes of climate and the environment, rural and parish planning, community engagement and the spatial strategy (To be developed in consultation with appropriate Partners and Officers).

It is expected that 1000 copies would be produced and that the cost would be less than £2,000. City Council Communications Staff will begin work on the preparation of the document and design work not later than **Tuesday 13 May**.

Annex A is a “Mock-up” of the document.

Annex B is a sample of the revised content.

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- 4.2 Finance:** There will be modest budgetary implications with regard to publishing the Plan, which can be met from within existing budgets.
Experience with the Plan to date indicates that enhanced delivery of Partner’s programmes (including City Council Programmes) is facilitated without additional cost in resources. The Plan has helped in the allocation of additional funding for delivery by individual partners particularly from the Healthy Communities and Older People’s Group.
- 4.3 Legal:** The production of a Sustainable Community Plan for Carlisle is a statutory obligation for the City Council. (Local Government Act 2000 et al).
- 4.4 Corporate:** The City Councils Corporate plan will be an element in the network of plans co-ordinated with the Sustainable Community Plan.
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- 4.7 Environment:** The Environment has been identified as a cross-cutting theme by the Carlisle Partnership. Environment issues will receive increased prominence in this refresh of the Plan.
- 4.8 Crime and Disorder:** continues to be a key element of the community strategy for Carlisle.
- 4.9 Rural issues:** Rurality has been identified as a cross-cutting theme by the Carlisle Partnership. Rural issues will receive increased prominence in this refresh of the Plan via the inclusion of sections considering Parish Plans and Community Engagement.
- 4.10 Impact on Customers:** – The purpose of the Plan is to articulate The vision for the City based on the ambition to: “Improve the Quality of Life” of all Carlisle residents.

Annex A
Summary Diagrams

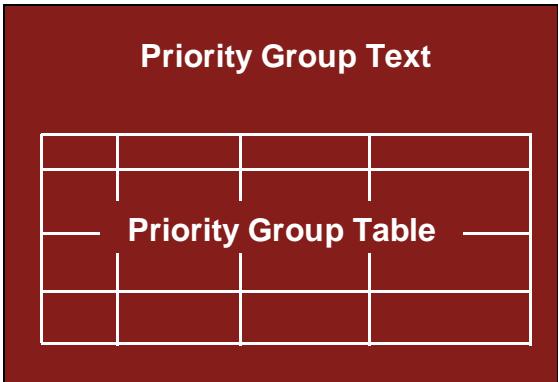
Front Cover



Inside Front



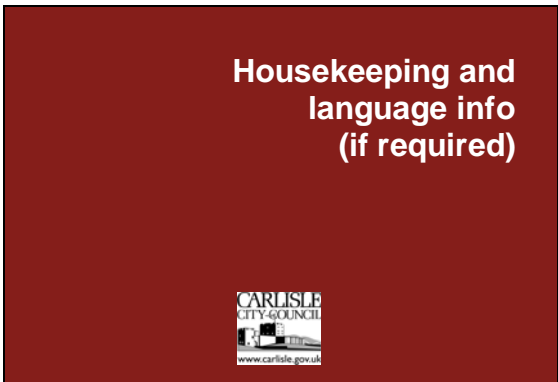
Centre Pages x 4



Inside Back



Back Cover



Annex B

Priority Group Update:

Where targets and issues are removed or deleted from the Plan, supporting text will include an explanation (e.g. progress to date, alteration of priority)

1. Economic Development and Enterprise Priority

“Growing Carlisle – an Economic Strategy for Carlisle 2007-2029” was finalised in January 2008 and submitted for adoption to local authority stakeholders. Detailed action planning on the themes of Place, People and Connections is currently taking place. This process will inform the revised ‘Economy and Enterprise’ priorities.

Its likely that the existing table will be replaced with a similar presentation of 1 or 2 high priority elements from each theme of the Strategy (Place, People, Connections).

2. Children and Young Peoples Priority

The following key priorities for improving outcomes for Children and Young People in Carlisle 2008-09 have been identified:

1. Homelessness: our aim is to support young people who have housing issues by providing supported routes through to permanent appropriate housing solutions. The target was 20 additional supported places. *(It is likely this will be removed from the activity table as a result of the appointment in December 2007 of a YMCA Project Officer and an application for planning permission on the Fisher Street building in February 2008)*
2. Risk-taking behaviour: to co-ordinate and develop existing services relating to risk-taking behaviour with particular emphasis on reducing teenage pregnancy and alcohol-related behaviours, with a view to service delivery where young people can access them (in schools) rather than centrally (in clinics)
3. To address bullying, social integration issues and provide positive role models in schools and in the community via links with the Safer Schools Initiative (as led by the Police): providing added security and confidence for young people and valuing them more.

4. Healthy lifestyles: increase the number of children and young people taking part in existing opportunities physical activities.
5. Play: extending unstructured opportunities for play.
6. Raising aspirations (long term): in the short-term we aim to improve access to opportunities to achieve by focusing on young people in years 7 and 9 and elsewhere, where there are dips in achievement.

The above will be presented in the established tabular format

Underpinning all our priorities is the cross cutting theme of children and young people's voice: this needs to go beyond consultation with children and young people actively engaged in service design and identification of need.

In view of the ongoing school reorganisation across Carlisle, Carlisle Planning Group will actively work with relevant partners to protect and uphold educational standards and provision, as well as young people's engagement in schools, during the transition period

Healthy Communities and Older People Priority

The group is currently producing a 2008 Action Plan in order to identify progress made against existing priorities and to assist in determining suitable revisions for the coming year. This process will inform the revised 'Healthy Communities and Older People' priorities.

It has been proposed to the Carlisle Partnership Executive that Carlisle submit a bid for World Health Organisation 'healthy city' status. Each WHO European healthy city is encouraged to develop a city health profile and to use it as a basis on which to develop its health plans, in conjunction with broad partnerships for health and the community. Should Carlisle decide to submit a bid, a re-formed HCOP group would take the lead alongside a 'Healthy City Officer'.

The WHO Healthy Cities programme engages local governments in health development through a process of political commitment, institutional change, capacity building, partnership-based planning and innovative projects. It promotes comprehensive and systematic policy and planning with a special emphasis on health inequalities and urban poverty, the needs of vulnerable groups, participatory governance and

the social, economic and environmental determinants of health. It also strives to include health considerations in economic, regeneration and urban development efforts (Source <http://www.euro.who.int/healthy-cities>).

Safer, Stronger Communities Priority

Carlisle and Eden CDRP currently fulfil the 'Safer, Stronger' requirements of the Carlisle Partnership and Community Plan. The plan will be adjusted to reflect the latest priorities following the CDRP Strategic Assessment 2007.

Additionally there are intentions to review and strengthen the 'Stronger' element of this priority, possibly through the creation of a new working group or through closer links with a suitable, existing group or partnership. The City's Neighbourhood working and Community Engagement initiatives will be foundation activities for this development.

EXCERPT FROM THE MINUTES OF THE EXECUTIVE HELD ON 17 MARCH 2008

EX.072/08 COMMUNITY PLAN FOR CARLISLE 2007

Portfolio All Portfolios

Subject Matter

The Director of People, Policy and Performance reported (PPP.29/08) on the progress of the Community Plan for Carlisle and the framework for addressing the Plan for 2008. He informed Members that the Local Government Act 2000 required Local Authorities to publish a sustainable Community Strategy and added that it was proposed that consultation on the plan be carried out with the Overview and Scrutiny Committee, Carlisle Partnership Executive priority groups and partners with their comments incorporated into a final draft of the Progress Report and the refreshed Plan. He added that it was proposed that the final draft would be prepared for publication at the Carlisle Partnership Executive's Annual General Meeting on 25 June 2008.

Summary of options rejected

None

DECISION

That the Community, Corporate Resources and Infrastructure Overview and Scrutiny Committees be requested to consider and comment on the framework and refreshed content of the Community Plan for Carlisle 2007, and these comments be referred back to the Executive for further consideration.

Reasons for Decision

To provide a framework for consideration and consultation of the Community Plan for Carlisle 2007.

EXCERPT FROM THE MINUTES OF THE COMMUNITY OVERVIEW AND SCRUTINY COMMITTEE HELD ON 27 MARCH 2008

**COS.53/08 PROGRESS AND REFRESH OF – A COMMUNITY PLAN FOR
CARLISLE 2007**

The Carlisle Partnership Manager (Mr Kemp) submitted Report PPP.30/08 on the progress of the Community Plan for Carlisle and the framework for addressing the Plan for 2008. The matter had been considered by the Executive on 17 March 2008 (EX.072/08).

The decision of the Executive was –

“That the Community, Corporate Resources and Infrastructure Overview and Scrutiny Committees be requested to consider and comment on the framework and refreshed content of the Community Plan for Carlisle 2007, and these comments be referred back to the Executive for further consideration.”

Mr Kemp reported that the Local Government Act 2000 required Local Authorities to publish a sustainable Community Strategy and added that it was proposed that consultation on the plan be carried out with the Overview and Scrutiny Committee, Carlisle Partnership Executive priority groups and partners with their comments incorporated into a final draft of the Progress Report and the refreshed Plan. He added that it was proposed that the final draft would be prepared for publication at the Carlisle Partnership Executive's Annual General Meeting on 25 June 2008

RESOLVED – That Report PPP.30/08 be welcomed.

EXCERPT FROM THE MINUTES OF THE CORPORATE RESOURCES OVERVIEW AND SCRUTINY COMMITTEE HELD ON 3 APRIL 2008

CROS.55/08

PROGRESS AND REFRESH OF – A COMMUNITY PLAN FOR CARLISLE 2007

The Carlisle Partnership Manager (Mr Kemp) submitted report PPP.31/08 on progress of the Community Plan for Carlisle and the framework for refreshing the Plan for 2008. Mr Kemp informed Members that the Local Government Act 2000 required Local Authorities to publish a sustainable Community Strategy and added that consultation on progress with the Plan and the refresh of the Plan would be carried out with the Overview and Scrutiny Committees, Carlisle Partnership Executive priority groups and partners, with their comments incorporated into a final draft of the Progress Report and the refreshed Plan.

It was proposed that the final draft be prepared for publication at the Carlisle Partnership Executive's Annual General Meeting on 25 June 2008.

The Executive had on 17 March 2008 (EX.072/08) requested that the Community, Corporate Resources and Infrastructure Overview and Scrutiny Committees consider and comment on the framework and refreshed content of the Community Plan for Carlisle 2007.

In considering the report, Members raised the following questions and comments:

1. Safer, Stronger Community Priority – there were intentions to review and strengthen the 'Stronger' element of that priority, possibly through the creation of a new working group. Who would constitute the group and would there be financial implications for the Council?

Mr Kemp replied that there would be no direct financial implications for the City Council. The Carlisle and Eden Crime and Disorder Reduction Partnership (CDRP) currently fulfilled the 'Safer, Stronger' requirements of the Carlisle Partnership and Community Plan. It was, however, proving more difficult to find a focal point for the stronger element in the way the Police did for the safer element.

The Deputy Chief Executive added that the Community Overview and Scrutiny Committee had on 27 March 2008 asked the Executive to investigate the separation of Carlisle and Eden from the CDRP.

A Member commented that if Safer, Stronger Communities were priorities then there was an issue around the operation of groups to ensure appropriate representation, otherwise problems would arise within the Community Plan and the Council's wider partnership working.

2. Further clarification was required regarding the City Council's responsibilities and what it could influence.

Mr Kemp replied that it was important to draw a distinction between the City Council's responsibility in supporting the partnership and its responsibilities as a significant partner therein. The partnership had a responsibility for community leadership, identification of priorities and then the encouragement and support of individual partners who had the responsibility for delivering on those priorities.

RESOLVED – That the Committee welcomed the submission of report PPP.31/08 and looked forward to the refreshed document.

EXCERPT FROM THE MINUTES OF THE INFRASTRUCTURE OVERVIEW AND SCRUTINY COMMITTEE HELD ON 10 APRIL 2008

IOS.24/08

PROGRESS AND REFRESH OF – A COMMUNITY PLAN FOR CARLISLE 2007

The Carlisle Partnership Manager (Mr Kemp) submitted report PPP.32/08 on progress of the Community Plan for Carlisle and the framework for refreshing the Plan for 2008. Mr Kemp informed Members that the Local Government Act 2000 required Local Authorities to publish a sustainable Community Strategy and added that consultation on progress with the Plan and the refresh of the Plan would be carried out with the Overview and Scrutiny Committees, Carlisle Partnership Executive priority groups and partners, with their comments incorporated into a final draft of the Progress Report and the refreshed Plan.

It was proposed that the final draft be prepared for publication at the Carlisle Partnership Executive's Annual General Meeting on 25 June 2008.

The Executive had on 17 March 2008 (EX.072/08) requested that the Community, Corporate Resources and Infrastructure Overview and Scrutiny Committees consider and comment on the framework and refreshed content of the Community Plan for Carlisle 2007.

Discussion arose, during which Members raised the following questions and observations:

(a) How did the document integrate with Planning issues?

Mr Kemp explained that he had wanted to show how the Sustainable Community Plan priorities interacted with Planning documents for example the relationship between urban design and safer communities priorities via the established link between lighting and crime.

(b) Was there any input into the Urban Design Guide and Public Realm Framework?

Mr Kemp responded that he had consulted extensively with the Head of Planning and Housing Services but the partnership but had no expertise in these areas of its own and relied on its contacts with specialists in the City Council to bring its influence to bear.

(c) In response to a Member's comments Mr Kemp stated that when the document was published he would include an explanation of the acronyms.

RESOLVED – That Report PPP.32/08 be welcomed.