

# **Report to Council**

Agenda Item:

20(iv)

Meeting Date: 16th July 2013

Portfolio: Environment and Transport

Key Decision: Yes: Recorded in the Notice Ref:KD.04/13

Within Policy and

Budget Framework YES
Public / Private Public

Title: FOOD LAW ENFORCEMENT SERVICE PLAN

Report of: The Director of Local Environment

Report Number: LE 20/13

**Purpose / Summary:** The Environmental Health Service Plan and the Food Safety Enforcement Policy comprise the Food law Enforcement Plan and set out how the Environmental Health Service will deploy its resources in 2013 to 2014 to prevent food borne diseases and help people live healthier lives. It seeks to target intervention to tackle local issues whilst ensuring Carlisle City Council achieves its national responsibilities.

### **Recommendations:**

#### That Council:

 Approve the Environmental Health Service Food Law Enforcement Plan and the General Plan 2013 to 2014, in accordance with the Council's Budget & Policy Framework.

## **Tracking**

Executive:	7 <sup>th</sup> May 2013, 1 <sup>st</sup> July 2013
Overview and Scrutiny:	30 <sup>th</sup> May 2013
Council:	16 <sup>th</sup> July 2013

#### 1. BACKGROUND

- 1.1 The Food Law Enforcement Plan (the Plan) sets out how the Environmental Health Service will protect food safety in Carlisle during 2013 to 2014. As part of the Food Law Enforcement Plan the "Food Safety Service Plan" (Appendix.1- pages 9 to 12) sits within the full Environmental Health Service Plan and links to the key priority actions of the Carlisle Plan (page.3.). The Service Plan seeks to direct resources into achieving the priority outcomes for regulatory services as detailed in the Better Regulation Delivery Office document "Priority Regulatory Outcomes – A New Approach to Refreshing the National Enforcement Priorities for Local Authority Regulatory Services" (November 2011). The second part of the Food Law Enforcement Plan is the "Food Safety Enforcement Policy" (Appendix.2.) which outlines the decision process the Environmental Health Officers will go through when breaches of Food Safety Legislation are found. The Food Safety Enforcement Policy is written with regard to the Food Standard Agency's Framework Agreement with local authorities, the Enforcement Concordant and the Regulator's Compliance Code.
- 1.2 In improving food standards the Environmental Health Service is contributing to ensuring a safe, healthy and sustainable food chain for the benefit of consumers. Service plans are an important part of the process to ensure that national priorities and standards are addressed and delivered locally. Service plans help local authorities to:
  - follow the principles of good regulation;
  - focus on key delivery issues and outcomes;
  - provide an essential link with corporate and financial planning;
  - set objectives for the future, and identify major issues that cross service boundaries;
  - provide a means of managing performance and making performance comparisons;
  - Provide information on an authority's service delivery to stakeholders, including businesses and consumers.
- 1.3 The Food Standards Agency's (FSA) Food Law Codes of Practice (2012) details national food policy but allows local authorities flexibility over how to deliver the national food controls. The Plan sets out how and at what level official food controls will be provided, in accordance with the Codes of Practice. The "Framework Agreement on Official Feed and Food Controls by Local Authorities" (2010) sets out

what the Food Standard Agency expects from Carlisle City Council in delivering official controls on feed and food law.

- 1.4 In 2012 the Food Standard's Agency carried out a review on the delivery of "Official Controls for Food Safety." The FSA have concluded that although under pressure the Local Authorities are able to deliver a food safety service. The FSA Board confirmed the strategic importance of the delivery of official controls and the relationship between the FSA and local authorities. The Government is presently consulting on amending the Regulators Compliance Code making it explicit that in carrying out its duties as a regulator the local authority's role is both to ensure compliance and assist businesses to grow.
- 1.5 To help to ensure local transparency and accountability, and to show the Service's contribution to the authority's Carlisle Plan, the Framework Agreement recommends that food service plans are approved at the relevant level established for that local authority. The Food Law Enforcement Plan is in Carlisle City Council's Policy Framework in Article 4 of the Constitution.
- 1.6 The Plan covers the period 1st April 2013 to the 31st March 2014 and includes targeted educational and promotional work under taken by the section along with the required food premise inspections.

#### 2. PROPOSALS

#### **2.1** That Council:

Approve the Environmental Health Service Food Law Enforcement Plan and the General Plan 2013 to 2014, in accordance with the Council's Budget & Policy Framework.

#### 3. CONSULTATION

- **3.1** Consultation to Date. The Plan has been drafted in consultation with Officers in the Environmental Health Service.
- **3.2** Consultation proposed. The Plan was considered by the Community Overview and Scrutiny Committee on the 30<sup>th</sup> May 2013.

#### 4. CONCLUSION AND REASONS FOR RECOMMENDATIONS

**4.1** The recommended key actions have been identified following consultation and reflect the resources available to the Environmental Health Service in the financial year 2013 to 2014.

#### 5. CONTRIBUTION TO THE CARLISLE PLAN PRIORITIES

- **5.1 Priority 1:** Fostering more, high quality and sustainable business and employment opportunities, through growing existing enterprises and bring new ones in.
  - A key requirement of the regulators compliance code is to use the regulators unique contact with local businesses as a means of ensuring growth as well as compliance.
     Through its Service Plan and Enforcement Policy the Environmental Health Service provides free and impartial advice to business on both legal and technical matters relevant to their trade.

**Priority 3:** Working more effectively through partnerships

- In delivering its food safety responsibilities the Environmental Health Service operates within guidelines and national agreements with partner organisations including: the Food Standards Agency; the Department for Environment and Rural Affairs (Defra); and Public Health England.
- The Food Safety Team work in partnership in delivering projects with organisations such as: Public Health England; Trading Standards; Defra and other Local Authorities.

**Priority 5:** Making Carlisle Clean and tidy together

- The Environmental Health Service tackles the safe storage of waste. The Food Safety team ensures commercial food waste is stored and disposed of correctly.

Contact Officer: Angela Culleton Ext: Ex 7325

Appendices Appendix.1. – Environmental Health Service Plan 2013 to 2014

attached to report: Appendix.2. – Food Safety Enforcement Policy

Note: in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers:

None

#### **CORPORATE IMPLICATIONS/RISKS:**

Chief Executive's -

Community Engagement -

**Economic Development -**

**Governance** – The Council has a Food Law Enforcement Service Plan in accordance with the Food Standard Agency's Framework Agreement which applies to local enforcement of all feed and food laws, and incorporates the latest guidance and standards on related enforcement. As stated in the report, the Service Plan forms part of the Council's revised Policy Framework and, as such, requires consideration by the relevant Overview & Scrutiny Panel before being referred for approval to Council by the Executive.

#### Local Environment -

**Resources** – The implementation of the Food Law Enforcement Service Plan can be met from within existing base budgets for 2013/14.

Appendix 1

# **Environmental Health**

**Service Plan** 

2013 to 2014

# **Contents**

	Page
Scope of the Service	3
Key Facts	5
General Service Plan	7
Food Law Enforcement Plan	9
Health and Safety Plan	12
Environmental Quality Plan	14
Education and Enforcement Plan	18
Structure	20

# **Scope of Service**

The Environmental Health Service provides a range of mandatory and discretionary activities that protect the health and well being of the citizens of Carlisle. This Service links directly to some of the key priority actions of the Carlisle Plan.

#### **Link to the Carlisle Plan**

**Priority 1:** Fostering more, high quality and sustainable business and employment opportunities, through growing existing enterprises and bring new ones in.

 A key requirement of the regulators compliance code is to use the regulators unique contact with local businesses as a means of ensuring growth as well as compliance. The Environmental Health Service provides free and impartial advice to business on both legal and technical matters relevant to their trade.

## **Priority 3:** Working more effectively through partnerships

- We operate within guidelines and national agreements with partner organisations which include: The Food Standards Agency; the Health and Safety Executive; the Department for Environment and Rural Affairs (Defra); and Public Health England.
- We work in partnership in delivering projects with organisations such as: Cumbria Constabulary; the Environment Agency; Trading Standards; the Dogs Trust; Keep Britain Tidy

## **Priority 5:** Making Carlisle Clean and tidy together

 The Environmental Health teams tackle the safe storage of waste. The Environmental Quality and Food Safety teams ensure domestic and commercial waste is not a public health concern; the Education and Enforcement team tackles illegal practices such as fly tipping, dog fouling and littering.

The Service seeks to achieve the priority outcomes for regulatory services as detailed in the Better Regulation Delivery Office document "Priority Regulatory Outcomes - A New Approach to Refreshing the National Enforcement Priorities for Local Authority Regulatory Services" (November 2011). Regulators must take into account and give due weight to the priority outcomes when developing policies and operational procedures, setting standards or giving guidance on enforcement.

- Regulatory Priority Outcomes: 1. Support economic growth, especially in small businesses, by ensuring a fair, responsible and competitive trading environment. (Direct Link to the Carlisle Plan)
  - 2. Improve quality of life and well being by ensuring clean and safe neighbourhoods (Direct Link to the Carlisle Plan)
  - 3. Help people live healthier lives by preventing ill health and harm and promoting public health.
  - **4.** Ensure a safe, healthy and sustainable food chain for the benefit of consumers and the rural economy

The "Regulators Compliance Code" applies to all the activities delivered by the Environmental Health Service. A consultation document on amending the Regulators Compliance Code giving greater emphasis to business support is presently taking place (March 2013). We will implement the requirements of the revised Compliance Code.

# **Key Facts from 2012/2013**

Key Services	Key Facts	Key Actions
Food Premises registration	1175 food businesses in Carlisle	
Food and Health and Safety Business Inspections (and follow-up visits)	<ul><li>2079 Carlisle premises regulated under local Authority Health and Safety legislation.</li><li>497 Food inspections</li><li>4 Health, Safety and Welfare inspections</li></ul>	<ul> <li>5 Hygiene Improvement Notices on food businesses.</li> <li>0 Food detention Notices</li> <li>2 Health and Safety Improvement Notices</li> </ul>
Investigations into cases and outbreaks of infectious diseases	Total of 120 cases	
Respond to Food Alerts issued by the Food Standards Agency	114 food alerts	
Food Sampling	200 samples of local food checked.	
Pest Control	<ul><li>55 contracts</li><li>534 notifications of rats</li><li>187 wasp notifications</li></ul>	
Workplace accident investigations	94 workplace accidents reported 56 investigated.	
Response to incidents affecting public health	<b>3978</b> service requests ranging from complaints about noisy neighbours to requests for pest control treatments.	<ul><li>16 Abatement Notices issued protecting the public's health and welfare.</li><li>40 PFN issued for littering, 11 for waste receptacle offences and 24 for Fly Posting.</li></ul>
Drinking Water Safety	<ul> <li>407 Private water supplies.</li> <li>11 Supplies risk assessed</li> <li>113 samples taken</li> <li>54 parameter failure, 40 wholesomeness failures.</li> </ul>	17notices – re boil water and for improvement of supply
Undertaking of promotional and educational campaigns		Noise Action Week – May Food Safety Week Love Parks Week - July Healthy Cities Week – Sept

Inspection for and remediation of 'Contaminated Land'(Part IIA definition) with reference to the Strategy	<b>1214</b> sites with previous industrial use to be risk rated.	Approximately <b>5</b> sites risk rated this year (totalling 500 to date) leaving 750 to rate.
To assess and manage local Air Quality	<ul> <li>50 Carlisle sites monitored monthly for Nitrogen dioxide and two sites continually monitored.</li> <li>1 site monitored continually for Benzene</li> <li>1 site monitored continually for particulate matter (PM10 and PM 2.5)</li> <li>6 Air Quality Management Areas</li> </ul>	2011 Progress report completed and accepted by DEFRA Updating and screening assessment submitted to DEFRA April 2012 Action Plan submitted to Defra September2012
To ensure all Prescribed Processes are properly permitted and monitored	68 permitted industrial processes 52 inspections to ensure safe emissions to air.	5 Notices served
To arrange for the funeral of deceased persons where no other arrangements have been made		Advised on 3 funerals 8 funerals organised and deaths registered.
Enforce all relevant dog control legislation and provide a stray dog collection service.	<ul><li>437 stray dogs collected</li><li>17 fixed penalty notices for dogs off leads</li></ul>	<ul><li>10 prosecutions for stray dog offences.</li><li>37 FPN issued for dog fouling 2 prosecutions</li></ul>
Provision of expert advice to the Development Control Section	226 consultations	
Statutory consultee to the Licensing Section for public nuisance and health and safety	13 consultations and applications for Premises Licences	
Licensed Premises	<ul> <li>22 caravan sites registered</li> <li>2 camping sites registered (tents only)</li> <li>13 Pet Shops licensed</li> <li>4 Dog Breeding Establishments</li> <li>21 Animal Boarding Establishments</li> </ul>	
Statistical reporting		Statutory returns for Defra (LAPPC); Drinking Water Inspectorate (Private Water Supplies); Food Standards Agency (LAEMs - food inspections); Health and Safety Executive. Returns for noise complaints also made to the Chartered Institute of Environmental Health.

# **General Service Plan**

Outcome	Key Action	2012/13	Target 2013/14	Progress:
		Performance:		
Support Economic	Use the Department's face to	Not recorded	80 % Satisfaction of	
Growth	face contact with Carlisle		businesses with	
	Businesses to promote business		Regulatory service	
	information.			
			Progress recording of	
			business satisfaction in	
			line with former indicator	
			182.	
	Improve communication	Full representation	Full representation and	
	between the County's	at Public Protection	contribution at Public	
	Regulatory Services and the	Group Meetings.	Protection Group	
	Local Enterprise Partnerships		Meetings.	
	through working through		Through the Public	
	Cumbria's Public Protection		Protection Group engage	
	Group.		with the LEP.	
	Review the Council's Web Site	Front pages	December 2013 All	
	to ensure information to the	reviewed.	pages reviewed and	
	public is relevant and accessible	Work progressed on	refreshed.	
	and facilitates e-government for	other pages		
	accessing application forms etc			
	and specifying service provision			
	and charges.			

Healthier Lives	Work with the Healthy Communities Working Group on actions in delivering the Healthy Cities Improvement Action Plan.	Contributions to Healthy Cities Week and Food Safety training	At least one coordinated campaign	
Support Economic     Growth     Clean and Safe	To respond to all service requests within 5 working days	92%	100%	
Neighbourhoods  Healthier lives  Sustainable food change	Respond to consultations from Licensing and Planning within 28 days.	99%	100%	
	Contribute to the Multi Agency "Problem Solving Groups"	Attendance at meetings and contributions made	Active assistance to the Licensing Best Bar None Scheme	
	Provide an informal public health out of hour's service where circumstances necessitate.			Arrangements made for food hygiene inspections and special events Environmental Health Manager on the Emergency contact lists: Public Health England: Fire; Emergency Planning

# Food Law Enforcement Service Plan

The City Council operates its food law enforcement following the "Framework Agreement" with the Food Standard Agency who is the lead national authority on Food Law. The Council also operates within the "Codes of Practice" issued by the Food Standards Agency.

The Council has partnership agreements with Public Health England regarding response to infectious disease incidents.

Outcome	Key Actions	2012/13 Performance:	Target 2013/14	Progress:
Sustainable Food	Inspect 100% food	97%	100%	
Chain	businesses at intervals in			
Healthier lives	accordance with the Food Standard's Agencies Code of Practice and educate and enforce where necessary.			
	Work toward increasing the number of "broadly compliant" food businesses	93.5%	95%	Corporate Indicator LE050
	Continue to work with	Successful transfer	Continued compliance	Ongoing –
	and promote the National	99% of local authorities	with the Food	food.gov.uk/ratings
	Food Hygiene Rating	in England are in the	Standard Agencies	
	System.	National Food Hygiene	branding agreement	

		Rating System.		
Sustainable Food	To sample foodstuffs for	100%	100%	
Chain	microbiological safety in			
Healthier lives	accordance with local			
	and national need			
	To actively take part in	Full Contribution and	Full Contribution and	
	Cumbria Food Liaison	Attendance at meetings	Attendance at	
	Group plan of work	and development of	meetings and	
		Action Plan	development of Action	
			Plan	
			Ensure link to Health	
			and Well being Board	
			obesity agenda –	
			Healthy Eating Award	
			progress	
	Undertake basic food	2 training events	2 training events for	
	hygiene training for hard	completed with 100%	hard to reach groups	
	to reach groups	pass rate		
	Participate in "public	Food Safety Week and	At least one campaign	
	health" related activity as	Healthy Cities initiatives	per year.	
	requested by partners		Food Safety Week	
	such as the County		17 June 2013	
	Council, Public Health			

England and the Food		
Standards Agency.		
Review and refresh the	Draft to May	
Food Enforcement Policy	Executive	
	New Policy Adopted	

# **Health and Safety Service Plan**

Carlisle City Council has responsibility for health, safety and well being regulation at most retail, leisure and storage businesses. 2012 saw the Health and Safety Executive given the authority to direct Carlisle City Council on how it undertakes its responsibilities.

Outcome	Key Action	2012/13 Performance:	Target 2013/14	Progress:
Healthier lives	To review & implement an Alternative Intervention Strategy for those businesses that do not require inspection (in accordance with LAC 67/2 Rev 3 & Cumbria H&SLG)	H&S Intervention Plan complete	Jan 13 - Strategy Produced Monitor progress of Intervention strategy generally and by complaints, accidents, injuries etc.	
	Inspect premises and investigate accidents in compliance with legal responsibilities, and educate, encourage and only enforce in line with the Enforcement Policy			

To contribute & work in partnership by carrying out work as per the Cumbria Health and Safety Liaison Group work plan	<ul> <li>Carlisle priorities agreed:</li> <li>Animal contact</li> <li>Underground LPG storage</li> <li>Asbestos</li> <li>Workplace temperatures</li> <li>Noise at work</li> <li>Smoking</li> <li>Warehousing (esp falls and manual handling)</li> </ul>	Progression of action plan – number of initiatives.	
Work with the Public Health England to improve the safety of skin piercers in Carlisle.	Joint publicity and leaflet produced for the April North Lakes Tattoo show.	Deliver project highlighting risks associated with (non- registered) tattooists.	

# **Environmental Quality Service Plan**

Most of the work undertaken by the Environmental Quality Section is directed by the Department of Environment and Rural Affairs (Defra).

Activity	Key Action	2012/13	Target 2013/14	Progress
		Performance:		

<ul> <li>Healthier lives</li> </ul>	Air Quality		
<ul> <li>Clean and safe</li> </ul>			
Neighbourhoods			Progress Report
	Review Carlisle's Local	Update and Screening	completed May 2013
	Air Quality and prepare	Assessment accepted	Assess the
	an Update and	by Defra June 2012	effectiveness of the
	Screening Assessment		Northern Development
	for submission to		Route July 2013
	DEFRA.		Liaise with County
			Council on promoting
			alternatives to vehicle
			use.
	Progress the Air Quality	Action Plan agreed by	Produce a summary of
	Action Plan for the 7 Air	Defra	actions progressed in
	Quality Management		2013.
	Areas.		
	Promoting campaign		Produce a summary of
	encouraging reducing		actions progressed in

	transport pollutants		2013.
	Local Air Pollution		
	Prevention and Control		
	Inspect 100% of	100 % inspection	100% inspection target
	permitted processes in	achieved	
Healthier lives	accordance with		Review permits to
Clean and safe	DEFRA's inspection		comply with the Industrial
Neighbourhoods	strategy.		Emissions Directive view
Neighbourhoods			charges due to the
			implified permit structure
	Contaminated Land		-
	Address and prioritise	5 sites assessed and	50 potential sites per
	contaminated land	prioritised.	year assessed and
			prioritised.
		Strategy Updated.	work with the Planning
		Charagy opacious	Department to ensure
			housing and other
			developments only take
			place on land suitable for
			use
			Respond to enquiries
			regarding possible land
			contamination
			Containing
	Noise and Nuisance		

<ul> <li>Healthier lives</li> <li>Clean and safe Neighbourhoods</li> </ul>	Private Water Supplies Sample and assess 100% of private water supplies in accordance with the DWI Technical Manual.	Attendance at Landlords Forum  Advice sheets forwarded for distribution to the Housing Team.	Continue to work with landlords via liaison with the housing team.  Raise public awareness regarding noise from dogs etc Attend the Carlisle and Eden crime and disorder partnership meetings  Review the procedure for domestic noise investigations.
	Pest Control	Produced a targeted sewer baiting strategy  Identified areas generating greatest rat	Raise awareness of the service and encourage new contracts

	complaints		
Seagull Control	<ol> <li>Leaflet         Produced</li> <li>Premises where         roosting was a         concern         identified and         written to</li> <li>Press releases</li> </ol>	<ul> <li>Follow up visits to premises written to in 2012.(April / May2013)</li> <li>Assessment of controls (June)</li> <li>Review follow up actions (June)</li> </ul>	Directorate Action
Fees and Charges Review		Review the pest control fees and charges making recommendations for implementation in 2014/15.	Directorate Action August
Licensed Premises			
Review the web	100% of Caravan sites		
information on	had a fire risk		
application for licences.	assessment		

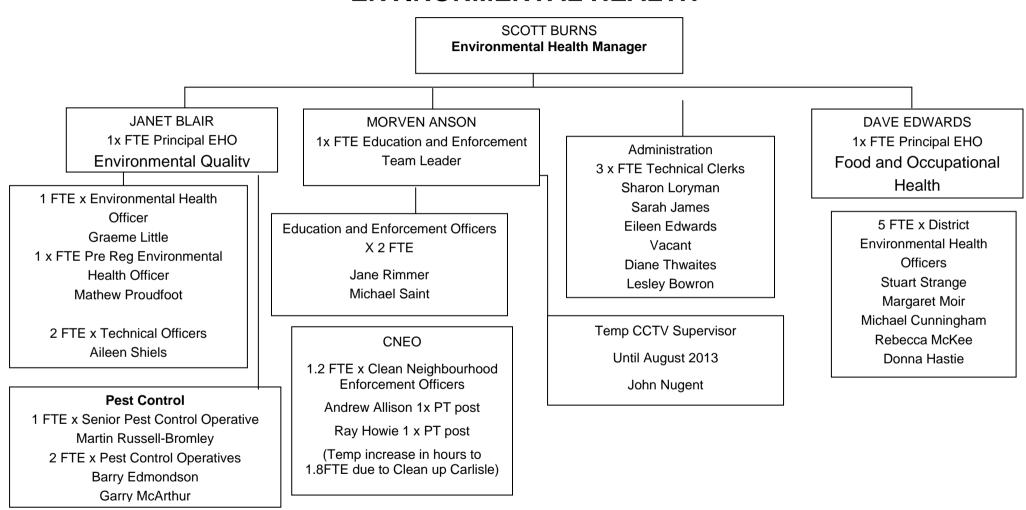
# **Education and Enforcement Teams Enforcement Plan**

Activity	Key Action	2012/13	Target 2013/14	Progress:
		Performance:		

	Progress the Clean	2012/13 Enforcement	Reduction in dog	
Clean and safe	Neighbourhood	Plan produced and	fouling incidents and	
Neighbourhoods	Enforcement Plan	followed.	complaints compared	
Healthier lives		37 FPN issued for dog	to 2011/12	
		fouling and 2	benchmark.	
		prosecutions		
		40 PFN issued for		
		littering, 11 for waste		
		receptacle offences and		
		24 for Fly Posting		
	Deliver a Educational	1400 delivered	Deliver message to all	
	Campaign for dog fouling	educational message on	year 7's	
	and littering	dog fouling and littering		
	Review and update	Fly posting, Fly tipping	Introduce orders for	Directorate Action
	policies.	and litter procedures	abandoned shopping	
		reviewed.	trolleys and illegal	
			distribution of free	
			material	
			Review the	
			procedures for dealing	

		with Graffiti offences.	
		with Orallit offchices.	
Develop a strategy with	Riverside and PCSO	Attend PSG East and	
partner organisations to	trained for the issuing of	West and CD&ASB -	
tackle environmental	FPN.	continue to develop	
crimes.		partnership working	
		with Riverside and	
		Impact	
Produce a Strategy and			Directorate Action
Action Plan for			
continuing the work of			
"Clean Up Carlisle and			
Love Where You Live"			
Produce working			Directorate Action
Fiduuce working			Direction and Atomori
procedures for the revised CCTV System			Directorate Atomon

# **ENVIRONMENTAL HEALTH**



# **FOOD SAFETY ENFORCEMENT POLICY**

**Carlisle City Council** 

**Environmental Health Service** 

**Local Environment** 

#### 1.0 POLICY STATEMENT

- 1.1 Carlisle City Council aims to ensure that food and drink intended for human consumption, that is produced, stored, distributed, handled or sold within the Council's area, is without risk to the health or safety of the consumer. In carrying out its Food Law enforcement the City Council will encourage food businesses and regulated bodies to comply with their food safety obligations and grow as businesses.
- 1.2 This Policy has been written having regard to the Food Standards Agency's Framework Agreement, the Enforcement Concordat and the Regulator's Compliance Code (April 2008). Officers will therefore have regard to and implement the principles of proportionality, consistency, transparency and targeting.
- 1.3 Inspections of food businesses and other food safety activities will be in accordance with legislation, statutory Codes of Practice and guidance issued by the Food Standards Agency and the Better Regulation Delivery Office.
- 1.4 The Council fully acknowledges and endorses the rights of individuals and will ensure that all enforcement action is in strict accordance with the Human Rights Act 1998, the Regulation of Investigatory Powers Act 2000 and the Police and Criminal Evidence Act 1984 (as amended).
- 1.5 The Council recognises that the particular interests of different consumers within its area will need to be taken account of to ensure that legislation is enforced fairly and consistently. Interpreters will be used where there is difficulty in understanding the English language. Where possible, translated advisory leaflets will be made available. Any visits that are required out of hours will be undertaken as necessary.
- 1.6 We are fully committed to the Home Authority Principle and the Primary Authority Scheme and will utilise the principle whenever enforcement activity is considered, especially where the issue has national implications. We will use inspection plans created under Primary Authority when inspecting relevant businesses.

<sup>\*</sup>The Home Authority Principle and the Primary Authority Scheme are supported by food and trading standards services throughout the UK. The Primary Authority Scheme has been made under The Regulatory Enforcement & Sanctions Act 2008. A local authority acting as a home or originating authority will place special emphasis on the legality of goods and services originating within its area. It aims to prevent infringements by offering advice and guidance at source in order to maintain high standards of public protection at minimum cost. The Home Authority is the authority where the relevant decision making base of an enterprise is located. The Originating Authority is an authority in whose decentralized enterprise produces goods and services.

- 1.7 All enforcement action will be based on the risk to health and in accordance with this policy. Any departure from this policy must be justified to the appropriate line manager with delegated authority under the Council's constitution. The reasons for any departure will be fully documented and a copy retained on the premises file.
- 1.8 This Policy supports service delivery and intervention plans and procedures, and it will be actively brought to the attention of all relevant staff. The policy is supported in certain areas by additional procedural guidance. A copy of this policy will be made available at Council offices and to any person that requests one. The Policy will also be made available on the Council's website.
- 1.9 This Policy has been drawn up following consultation with stakeholder representatives and has been approved by the Food safety Team, and Members.
- 1.10 This Policy will be reviewed at least every 3 years or when there are changes in legislation or guidance, which make this necessary.

## 2.0 ENFORCEMENT OPTIONS

- **2.1** Authorised officers will consider the most appropriate course of action, which should be taken following inspection or investigation. These include:
  - No action
  - Informal action and advice
  - > Formal letter known as informal written notice
  - Statutory Notices Hygiene Improvement Notices, Detention of Food Notices, Remedial Action Notices and Hygiene Emergency Prohibition Notices.
  - > Issuing and revoking approvals including suspensions and conditional approvals
  - Prohibiting operations and processes
  - Simple caution (commonly known as formal cautions)
  - Prosecution

#### 2.2 No Action

There will be occasions when it is appropriate to take no further action on completion of the inspection or investigation. This will be the case where the risk to health is insignificant and /or the premises, is low risk in nature i.e. no food preparation. A report of inspection should be left on-site or sent soon after the inspection highlighting that the standards of compliance are satisfactory.

#### 2.3 Informal Action

Informal action includes verbal advice, requesting others to act, letters containing recommendations of good hygienic practice, accepting the voluntary surrender of food and the issuing of reports of inspection in accordance with the Food Standards Agency Food Law Code of Practice (England) 2008 (FLCOP), issued under Section 40 of the Food Safety Act 1990.

Informal action will be appropriate in the following circumstances:

- (i) The act or omission is not serious enough to warrant formal action.
- (ii) From the past history, it can be reasonably expected that informal action will achieve compliance.
- (iii) The consequences of non-compliance will not pose a significant threat to food safety. Or
- (iv) The food business is operated by a voluntary organization and information is likely to be more helpful and effective than a formal approach.

Verbal advice will be offered where practices do not constitute a breach of the legislation or where advice on good practice, for example within industry guides, good manufacturing practice (GMP) or trade association guidance, has not been followed. Officers providing verbal advice will ensure that they clearly differentiate between those items that are legal requirements and those that are recommendations of good practice.

Verbal advice will be confirmed in writing. This may form part of the Report of Inspection, which is normally left at the end of the visit or sent afterwards.

#### 2.4 Formal letters

Formal letters will be considered appropriate in the following circumstances:

- Where the act or omission is not serious enough to warrant the service of a statutory notice;
- ➤ The history or track record of the individual or company means that it can be reasonably expected that a formal letter will achieve compliance;
- The consequences of non-compliance will not pose a significant threat to food safety; or
- ➤ The food business is operated by a voluntary organization and a formal letter is likely to be more helpful and effective than statutory notices or legal proceedings.
- If the food business is compliant

Any letters shall be written in accordance with FLCOP and practical guidance issued by the Food Standards Agency and other government agencies. They will contain all the information necessary to understand what work is required and why it is necessary. They will indicate the Regulations contravened and the measures, which will enable compliance.

Letters will clearly differentiate between matters, which are necessary to meet statutory requirements and those which are recommendations.

The opportunity to discuss the contents of the letter with the officer and/or the PEHO will be made available and both contact details will be clearly visible in the letter.

Letters should be sent to the food business operator within a target date maximum of 10 working days from the inspection/visit.

# 2.5 Statutory Notices

In certain circumstances, the service of a statutory notice will be appropriate. A range of notices may be used:

- > Hygiene Improvement Notices
- Hygiene Emergency Prohibition Notices
- Detention and Condemnation of Food Notices
- Remedial Action Notices
- > Warrants to enter premises
- PACE Code B Notices
- Other relevant notices under current Official Food and Feed Regulations, and the Products of Animal Origin Regulations.

#### (i) Hygiene Improvement Notices

The following factors determine the use of Hygiene Improvement Notices in accordance with the FLCOP.

- a. There are significant contraventions of legislation
- b. There is a lack of confidence that the food business operator or company will respond to an informal approach
- c. There is a history of non-compliance with informal action or formal letters, history of poor risk scores and award scheme ratings
- d. Standards are generally poor with little management awareness of statutory requirements

- e. The consequences of non-compliance could be potentially serious to public health
- f. Effective action needs to be taken as quickly as possible to remedy conditions, which are serious, or deteriorating, even though it is intended to prosecute.

The use of Hygiene Improvement Notices will be related to risk to health and they will not be used for minor contraventions of the legislation. They will not be used where the contraventions might be a continuing one or in transient situations i.e. cleaning and record keeping.

Officers issuing Hygiene Improvement Notices will discuss with the food business operator the works to be undertaken and realistic time limits for the completion of the works. The officer will consider alternative solutions of equal effect put forward by the food business operator.

An authorised officer will check compliance on the date of expiry of the notice or at the latest, the following day as there may be a challenge if there is any delay i.e. the operator may claim that they complied within the timescale for instance, the provision of hot water.

Failure to comply with a Hygiene Improvement Notice will result in the instigation of legal proceedings in the majority of cases.

The officer will consider all reasonable written requests for an extension of time of the notice where these are made within the existing time scale.

For notices relating to Article 5 and training requirements, a minimum of 12 weeks timescale will be given to the operator. The timescale for all other legal requirements will be at the discretion of the authorised officer.

The officer will advise the Primary Authority and Home/Lead Authority where relevant, of any actions intended and seek written agreement. Officers should refer to the Local Better Regulation Office (LBRO) website for details of Primary Authority arrangements, <a href="http://www.lbro.org.uk/pa-becoming-a-primary-authority.html">http://www.lbro.org.uk/pa-becoming-a-primary-authority.html</a>

## (ii) Hygiene Emergency Prohibition Notices

The use of Hygiene Emergency Prohibition Notices will be deemed appropriate where there is an imminent risk of injury to health and where for example, the circumstances outlined in the FLCOP (England) and practical guidance are fulfilled. Examples are as follows:

- > The failure of a process within premises;
- ➤ The premises contravene food safety legislation and have been or are involved with an outbreak of food poisoning or present an imminent risk of food poisoning; or
- ➤ There is a serious infestation by rats, mice, cockroaches or other vermin (including birds) or a combination of these infestations resulting in actual food contamination or an imminent risk of food contamination; or
- ➤ There are poor structural conditions or poor equipment and/or poor maintenance of routine cleaning and/or serious accumulations of refuse, filth or other extraneous matter resulting in actual food contamination; or
- There are serious drainage defects or flooding of the premises leading to actual food contamination or an imminent risk of food contamination; or

Any combination of the above or the cumulative effect of contravention, which together represent an imminent risk of injury to health.

In addition, the following matters will warrant the service of a Hygiene Emergency Prohibition Notice:

- a. The consequences of not taking immediate and decisive action to protect the public health would be unacceptable;
- b. There is a demonstrable imminent risk of injury to health
- c. There is no confidence that an unprompted offer by a food business operator to voluntarily close the premises or cease the use of any equipment, process or treatment will be carried out;
- d. The food business operator is unwilling to confirm in writing his/her unprompted offer of voluntary closure.

## (iii) Detention and Condemnation of Food Notices

Authorised officers will use powers to inspect, detain, seize and arrange for the condemnation of food if they have reasonable grounds that the food does not comply with the food safety requirements in the Food Safety Act 1990 and Article 14 of EC Regulation 178/2002. This is an offence under Regulation 27 of the Food Hygiene (England) Regulations 2006.

The procedure for detaining, seizing and arranging for the condemnation of food will be in accordance with FLCOP (England) and Practical Guidance.

A person in charge of food that has been detained or seized for the purposes of condemnation by a Magistrate may be eligible for compensation if:

- > The detention of food notice is withdrawn: or
- The magistrate fails to condemn the food; and
- The food has deteriorated in value resulting from the action.

### (iv) Remedial Action Notices (RANS)

It is only appropriate to use these notices for requiring works in food premises approved under EC Regulation 853/2004. A documented procedure covers use of these notices and this must be followed.

## (v) Warrants to Enter Premises

The Council will apply to the Magistrates Court for a warrant to enter premises if:

- Necessary entry is required at an unreasonable time; and/or
- > Entry to a premises is refused; and/or
- Entry is expected to be refused; and/or
- The premises are vacant and entry is required.

## (vi) PACE Code B Notices

Notices will be served where it is necessary to search premises to investigate an alleged offence. This is only appropriate in circumstances where Officers have serious grounds for suspecting an offence has already been committed before they visit the premises or act on information provided by another agency. The procedure on service of Code B notices must be referred to by Officers and legal advice sought before use.

## 2.6 Legal Proceedings – Simple cautions and Prosecutions

Carlisle City Council will consider instigating legal proceedings where there is admissible, substantive and reliable evidence that an identifiable person or company has committed an offence and there is a realistic prospect of conviction. The following circumstances may warrant the institution of legal proceedings:

- ➤ The offence involves flagrant breaches of the law, such that public health, safety or well being is put at risk;
- ➤ The offence involves a failure to correct an identified potential risk to food safety arising from the processing, cooking, handling or storage of food, having given the offender a reasonable opportunity to comply with the lawful requirements of an authorised officer;
- > The offence involves a failure to comply in full or in part with the requirements of a statutory notice;
- Offences have resulted in the service of a Hygiene Prohibition Notice;
- There is a history of similar offences related to risks to the safety of food.

In deciding whether formal action should be taken, Officers should complete the matrix in Appendix I (matrix to determine informal or formal action) and document their decision with the involvement of the appropriate line manager. Once the officer

is of the opinion that legal proceedings may be instigated, the case is considered in the light of the following factors:

- a. The seriousness of the offence:
  - > The risk to public health
  - > The number of identifiable victims
  - Failure to comply with a statutory notice served for a significant breach of legislation
  - > Disregard for the public health for financial reward
- b. The previous history of the food business operator or company:
  - > The offences follow a previous history of similar offences
  - > Failure to respond positively to past written notices and warnings
  - Failure to comply with statutory notices
- c. The likelihood of the defendant being able to establish a due diligence defence:
  - Practical steps taken or due diligence defence available but there is doubt about its legal validity
  - Practical steps taken but there is doubt that the due diligence defence has been achieved
  - Practical steps have been taken that are not totally effective, therefore due diligence has not been proved
  - No practical step taken, therefore there is no possibility of proving due diligence
- d. The ability of witnesses and their willingness to co-operate:
  - Witnesses would rather not be involved in prosecution but might be willing if encouraged
  - Witness would require summons to attend
  - Witness would be willing to attend court but may not be effective under cross examination
  - Witness would be willing to attend and will be effective
- e. The willingness of the food business operator or company concerned to prevent a recurrence of the problem:
  - Steps have been taken to prevent a recurrence and there is confidence that these will be effective
  - > Steps have been taken to prevent a recurrence but there are doubts that these will be effective
  - > Steps to prevent a recurrence have been promised but confidence is low that the promises will be fulfilled

- ➤ The food business operator or company are not willing to prevent a recurrence and there is no confidence that the food business operator is capable of preventing a recurrence
- f. The public benefit and interest of a prosecution and the importance of the case for:
  - ➤ The likely penalty upon conviction
  - > The offender's age and state of health
  - > The offender's attitude to the offence
  - Whether it might establish a legal precedent
- g. Any explanation offered by the food business operator or the company:
  - Explanation is satisfactory, factors appear to be beyond the control of the defendant
  - Explanation shows that prevention was possible but necessary steps had not been taken
  - > Explanation poor, blatant failure to control circumstances leading to offence
  - No explanation offered, willful disregard for public health

Authorised officers must complete the matrix in Appendix III (decision whether to prosecute or issue a simple caution) when any of the circumstances outlined in Appendix II are encountered.

#### Types of Legal Proceedings

On completion of the matrix in Appendix I, and II, and where formal action is considered to be necessary, legal proceedings may take the form of either a simple caution or a prosecution. The officer, the appropriate line manager, and a legal representative should agree the final decision. On completion of the determination matrix, the officer(s) should follow the standard forms to instruct legal to consider the case with a summary of the facts and initial information. If a PACE interview has occurred as part of the initial decision making process, a transcript should be given to legal along with the initial information. An update on legal opinion should be sought within 2 weeks of this instruction.

#### Simple Cautions

The Council will offer simple cautions as an alterative to prosecutions in order to:

- Deal quickly and simply with less serious offences
- > To divert less serious offences away from the Courts and
- > To reduce the chances of repeat offences

The Council will only make the offer of a simple caution where:

- > There is sufficient evidence of the offender's guilt for a realistic prospect of conviction
- > The offender admits the offence and
- > The offender clearly understands the significance of a simple caution and gives informed consent to being cautioned.

Where a food business operator declines the offer of a simple caution, the Council will proceed with a prosecution.

#### 3.0 DECISION MAKING AND AUTHORISATION

3.1 All Officers who undertake the enforcement options in this policy will have the necessary qualifications, training, experience and competence to do so. All actions will be in accordance with FLCOP (England) 2008.

All officers will be issued with a formal written record of their authorisation, signed by either the Director of Local Environment or the Environmental Health Manager. Officers will also be issued with an "Authority to Enter" card with a summary of their available powers of entry.

The enforcement options and levels of authorisation are outlined in Appendix IV.

#### 4.0 WORKING WITH OTHERS TO SECURE COMPLIANCE

Officers will work closely with others to secure compliance with food safety legislation. Discussion and liaison may be necessary with the following:

#### Consumers and businesses

The views of our stakeholders are essential in obtaining effective compliance with the legislation. The need to protect the health of the consumer whilst acknowledging the concerns of businesses are recognised and are implicit within this policy and the requirements of the Enforcement Concordat and the Regulators Compliance Code.

## Food Standards Agency

The FSA will be notified of all approvals or any variations issued under product-specific legislation. Under the Food Alert system, the FSA will be notified of any issues, which have a wider concern or where there is a serious localised incident.

## > Primary Authority Scheme/Home Authority

If the premises under inspection or investigation are linked to a Primary, Home or Originating Authority, when officers are considering formal action, they will liaise with the identified authority. Where there is an imminent risk to health, action will be taken immediately and the relevant authority will be notified at the earliest available opportunity.

#### > Public Health Information

Infection control advice and epidemiological support will be requested as necessary.

## > Health Protection Agency (HPA) and County Analyst

The expert advice of colleagues within the HPA and the County Analyst may be required in determining the relevant enforcement option. Other specialist organisations e.g. Campden and Chorleywood Food Research Association may assist in investigations.

## 5.0 Complaints

Carlisle City Council has an effective complaints procedure and will endeavor to resolve any complaint as quickly as possible. complaints about the service can either be made direct to the Environmental Health Manager by:

Email – environmentalhealth@carlisle.gov.uk or Telephone – 01228 817559

Or through the City Council's official complaints procedure:

**Telephone** – 01228 817000 **In writing** – Free post YGCX – YEYB – Carlisle City Council, Civic Centre, Carlisle, CA3 8QG **Email** – complaints@carlisle.gov.uk

# MATRIX TO DETERMINE FORMAL OR INFORMAL ACTION

CRITERION	SCORE	WTG	TOTAL
Risk to health			
No risk to health	1	5	
Risk to health possible but unlikely	2	5	
Caused minor ill health, potential for more serious	3	5	
effect in more vulnerable groups			
Identified or potential serious medical effect	4	5	
Previous history			
Reacted to previous advice, change usually effective	1	4	
Reacts to advice, change not always effective,	2	4	
moderate confidence in management			
Compliance with previous advice patchy, low	3	4	
confidence in management			
Failure to respond to previous advice	4	4	
Likelihood of being able to prove due diligence			
Practical steps taken, due diligence possible, some	1	5	
doubt			
Practical steps taken, but doubt about due	2	5	
diligence			
Practical steps taken are not totally effective, no	3	5	
due diligence			
No possibility of proving due diligence	4	5	
Ability of witnesses			
Witness would require summons to attend	1	1	
Witness would rather not attend court but might be	2	1	
persuaded			
Witness willing to attend but may not be effective	3	1	
under cross examination			
Witness willing to attend and will be effective	4	1	
Willingness to prevent a recurrence			
Steps taken to prevent a recurrence, confidence	1	2	
that these will be effective			
Steps taken to prevent recurrence, doubts that	2	2	

these will be effective			
Steps promised to prevent recurrence, but	3	2	
confidence is low that promise will be fulfilled			
Not willing to prevent recurrence, no confidence	4	2	
that food business operator is capable of			
preventing recurrence			
Probable public benefit			
Publicity is likely to embarrass Council	1	1	
Penalty/publicity will have limited value	2	1	
Penalty/publicity will ensure improvement in the	3	1	
case in question			
Penalty/publicity will prevent other similar offences	4	1	
Explanation offered by defendant			
Explanation satisfactory, factors appear to have	1	3	
been beyond defendant's control			
Explanation shows that prevention was possible	2	3	
but that necessary steps had not been taken			
Explanation poor, blatant failure to control	3	3	
circumstances leading to offence			
No explanation offered, willful disregard for public	4	3	
health			

#### **NOTES**

The weighting is to be used as a multiplier. A separate assessment should be completed for each offence and each food business operator. In many cases the investigating officer may be the only witness and this section should be scored accordingly.

A decision of informal action will follow where the score is between 0 and 34. A decision of formal action will normally follow where the score is between 35 and 84

# RECOMMENDATION OF INVESTIGATING OFFICER/PEHO

INFORMAL /FORMAL ACTIO	N		
Signed:		Date:	
ENVIRONMENTAL HEALTH I	MANAGER .		
AGREE/DISAGREE			
Signed:		Date:	
DECISION OF LEGAL REPRE Comments:	<u>SENTATIVE</u>		
Signed:			Date:

## **Criteria leading to Formal Action**

Where any one of the following circumstances apply, officers must complete the matrix in Appendix III, where a decision will be made as to whether a simple caution will be offered or the offender will be prosecuted.

- 1. Premises confirmed to be associated with an outbreak of food poisoning, which resulted in serious illness and/or death.
- 2. Repeated breaches giving rise to significant risk, or persistent and significant poor compliance.
- 3. Management of food safety is poor and gives rise to significant risk.
- 4. Following the service of a Hygiene Emergency Prohibition Notice/Order.
- 5. Following the voluntary closure of premises.
- 6. Repetition of breach that was subject to Simple Caution.
- 7. False information supplied wilfully, intent to deceive in relation to a matter giving rise to significant risk.
- 8. Obstruction of an officer.
- 9. Formal action is required as a means of drawing attention to the need for compliance with the law and to act as a deterrent to others.

# **DECISION WHETHER TO PROSECUTE OR ISSUE A SIMPLE CAUTION**

CRITERION	PROSECUTE	OFFER CAUTION
Is the offence serious?	Yes	No
Is the offender an older or	No	Yes
disabled person?		
Has the offender a previous	Yes	No/Unknown
history of offending?		
Is the offender willing to prevent	No	Yes
a recurrence of the problem?		
Would a prosecution be in the	Yes	No
public interest?		
Is the case likely to establish a	Yes	No
legal precedent?		
Has the offender offered a	No	Yes
reasonable explanation?		
TOTAL		

## Note

Ring the appropriate response to each criterion and then total the number of rings in each column.

The decision will be based on the total number of rings

## RECOMMENDATION OF INVESTIGATING OFFICER/PEHO

INFORMAL /FORMAL ACTION	
Signed:	Date:
DECISION OF ENVIRONMENTAL HEALTH MANAGER	
AGREE/DISAGREE	
Signed:	Date:
DECISION OF LEGAL REPRESENTATIVE	
Comments:	
Signed:	Date:

## **APPENDIX IV**

DECISION MAKING AREA	OFFICERS AUTHORISED TO ACT	OFFICERS WHO MUST BE CONSULTED
Informal action and	Technical Assistants	
	recrinical Assistants	Principal Environmental Health Officer –to monitor and audit
formal letters	Consider the control of the control	
	Environmental Health Officers	periodically
	Dringing Environmental Health	
	Principal Environmental Health Officer –	
	Officer –	
	Environmental Health Manager	
	Livioninental Health Manager	
	Assistant Director – Local	
	Environment	
Hygiene Improvement	Environmental Health Officers	Environmental Health Officers
Notices		
	Principal Environmental Health	Principal Environmental Health
	Officer	Officer
Hygiene Emergency	Environmental Health Officers*	Principal Environmental Health
Prohibition Notices		Officer –
	Principal Environmental Health	
	Officer *	Environmental Health Manager
		_
	Environmental Health Manager*	Legal representative
Simple/ 'Formal' Caution	Environmental Health Officers	Principal Environmental Health
		Officer
	Principal Environmental Health	
	Officer	Environmental Health Manager
	Environmental Health Manager	Legal representative
Prosecution	Environmental Health Officers	Principal Environmental Health
		Officer
	Principal Environmental Health*	
	Officer	Environmental Health Manager
	Environmental Health Manager*	Logal representative
	Environmental Health Manager*	Legal representative

<sup>\*</sup> Minimum 2 years post qualification experience of food safety and currently involved in food safety enforcement.

# EXCERPT FROM THE MINUTES OF THE EXECUTIVE HELD ON 7 MAY 2013

EX.40/13 FOOD LAW ENFORCEMENT SERVICE PLAN

(Key Decision – KD.04/13)

**Portfolio** Environment and Transport

Relevant Overview and Scrutiny Panel Community

#### **Subject Matter**

The Environment and Transport Portfolio Holder presented report LE.11/13 concerning the Food Law Enforcement Service Plan, which set out how the Environmental Health Service would deploy its resources in 2013 to 2014 to prevent food borne diseases and help people live healthier lives.

She explained that the Plan linked to the key priority actions of the Carlisle Plan and also sought to direct resources into achieving the priority outcomes for regulatory services as detailed in the Better Regulation Delivery Office document "Priority Regulatory Outcomes – A New Approach to Refreshing the National Enforcement Priorities for Local Authority Services" (November 2011). The second part of the Food Law Enforcement Plan was the "Food Safety Enforcement Policy" (Appendix 2) which outlined the decision process followed by Officers when breaches of Food Safety Legislation were found. The Food Safety Enforcement Policy was written with regard to the Food Standard Agency's Framework Agreement with local authorities, the Enforcement Concordant and the Regulator's Compliance Code.

In improving food standards the Environmental Health Service was contributing towards ensuring a safe, healthy and sustainable food chain for the benefit of consumers. Service Plans were an important part of the process to ensure that national priorities and standards were addressed and delivered locally.

The Environment and Transport Portfolio Holder informed Members that, although the Food Standards Agency's Food Law Codes of Practice detailed national food policy, they did afford local authorities flexibility over how to deliver the national food controls. She added that the Plan set out how and at what level official food controls would be provided in accordance with the Codes of Practice.

The Framework Agreement on Official Feed and Food Controls by Local Authorities (2010)

set out what the Food Standard Agency (FSA) expected from Carlisle City Council in delivering official controls on feed and food law. In 2012 the FSA had carried out a review on the delivery of "Official Controls for Food Safety" concluding that, although

under pressure, the local authorities were able to deliver a food safety service. The FSA Board confirmed the strategic importance of the delivery of official controls and the relationship between the FSA and local authorities. The Government was presently consulting on amending the Regulators Compliance Code, making it explicit that in carrying out its duties as a regulator the local authority's role was to ensure compliance and assist businesses to grow.

To help ensure local transparency and accountability, and to show the Service's contribution to the authority's Carlisle Plan, the Framework Agreement recommended that food service plans were approved at the relevant level established for that local authority. The Food Law Enforcement Plan was included within the Council's Policy Framework at Article 4 of the Constitution.

The Environment and Transport Portfolio Holder also took the opportunity to commend the Environmental Health Manager and his team for the excellent work and prompt action taken in response to very poor hygiene conditions found following a visit to an unregistered food business. She asked that those sentiments be conveyed to the staff involved.

In conclusion, the Environment and Transport Portfolio Holder requested that the Executive agree the recommendations as detailed in the report, which course of action was seconded by the Culture, Health, Leisure and Young People Portfolio Holder.

#### Summary of options rejected None

#### **DECISION**

That the Executive:

- 1. Agreed the key actions of the Environmental Health Service Plan with respect to Food Safety and approved the Food Law Enforcement Policy.
- 2. Referred the said Plans to Council for approval in accordance with the Council's Budget and Policy Framework.

#### **Reasons for Decision**

The recommended key actions had been identified following consultation and reflected the resources available to the Environmental Health Service in the financial year 2013 to 2014

# EXCERPT FROM THE MINUTES OF THE EXECUTIVE HELD ON 1 JULY 2013

EX.65/13 \*\*FOOD LAW ENFORCEMENT SERVICE PLAN

(Key Decision – KD.04/13)

(In accordance with Paragraph 15(i) of the Overview and Scrutiny Procedure Rules, the Mayor had agreed that call-in procedures should not be applied to this item)

**Portfolio** Environment and Transport

Relevant Overview and Scrutiny Panel Community

## **Subject Matter**

Pursuant to Minute EX.40/13, the Environment and Transport Portfolio Holder presented report LE.16/13 concerning the Food Law Enforcement Service Plan, which set out how the Environmental Health Service would protect food safety in Carlisle during 2013 to 2014.

As part of the Food Law Enforcement Plan the "Food Safety Service Plan" (Appendix 1) sat within the full Environmental Health Service Plan and linked to the key priority actions of the Carlisle Plan. The Service Plan sought to direct resources into achieving the priority outcomes for regulatory services as detailed in the Better Regulation Delivery Office document "Priority Regulatory Outcomes – A New Approach to Refreshing the National Enforcement Priorities for Local Authority Regulatory Services" (November 2011). The second part of the Food Law Enforcement Plan was the "Food Safety Enforcement Policy" (Appendix.2) which outlined the decision process the Environmental Health Officers would go through when breaches of Food Safety Legislation were found. The Food Safety Enforcement Policy was written with regard to the Food Standard Agency's Framework Agreement with local authorities, the Enforcement Concordant and the Regulator's Compliance Code.

In improving food standards the Environmental Health Service was contributing to ensuring a safe, healthy and sustainable food chain for the benefit of consumers. Service Plans were an important part of the process to ensure that national priorities and standards were addressed and delivered locally

The Environment and Transport Portfolio Holder reminded Members that, although the Food Standards Agency's Food Law Codes of Practice detailed national food policy, they did afford local authorities flexibility over how to deliver the national food controls. She added that the Plan set out how and at what level official food controls would be provided in accordance with the Codes of Practice.

The Framework Agreement on Official Feed and Food Controls by Local Authorities (2010)

set out what the Food Standard Agency (FSA) expected from Carlisle City Council in delivering official controls on feed and food law. In 2012 the FSA had carried out a review on the delivery of "Official Controls for Food Safety" concluding that, although under pressure, the local authorities were able to deliver a food safety service. The FSA Board confirmed the strategic importance of the delivery of official controls and the relationship between the FSA and local authorities. The Government was presently consulting on amending the Regulators Compliance Code, making it explicit that in carrying out its duties as a regulator the local authority's role was to ensure compliance and assist businesses to grow.

To help ensure local transparency and accountability, and to show the Service's contribution to the authority's Carlisle Plan, the Framework Agreement recommended that food service plans were approved at the relevant level established for that local authority. The Food Law Enforcement Plan was included within the Council's Policy Framework at Article 4 of the Constitution.

The Community Overview and Scrutiny Panel had received report LE.17/13 for information only.

The Environment and Transport Portfolio Holder expressed her thanks to the staff involved in the preparation of the report and for the work they undertook to ensure that food outlets were safe.

In conclusion, the Environment and Transport Portfolio Holder requested that the Executive agree the recommendations as detailed in the report, which were seconded by the Culture, Health, Leisure and Young People Portfolio Holder.

#### Summary of options rejected None

#### **DECISION**

That the Executive:

- 1. Agreed the key actions of the Environmental Health Service Plan with respect to Food Safety and approved the Food Law Enforcement Policy,
- 2. Referred the said plans to Council for approval in accordance with the Council's Budget and Policy Framework.

#### Reasons for Decision

The recommended key actions had been identified following consultation and reflected the resources available to the Environmental Health Service in the financial year 2013 to 2014