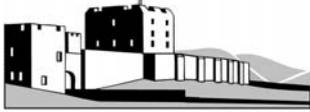


**CARLISLE**  
CITY COUNCIL



[www.carlisle.gov.uk](http://www.carlisle.gov.uk)

# REPORT TO EXECUTIVE

## PORTFOLIO AREA: HEALTH AND WELL BEING

---

Date of Meeting: 21 April 2008

---

Public Yes

---

Key Decision: No Recorded in Forward Plan: No

---

### Inside Policy Framework

---

Title: Crime and Disorder Reduction Partnership Plan

Report of: Head of Policy and Performance Services

Report reference: PPP 46/08

**Summary:** The CDRP has completed its first Partnership Plan under the new planning process. The plan will be finalised and published for April 2008 and closes this episode of planning. The full assessment and planning process will begin again in October 2008. An interim review will be completed in early May 2008 to ensure that the priorities drafted in December are still relevant.

#### Recommendations:

The Executive is requested to:

1. Consider and comment on the Partnership Plan
2. Consider the comments of the Community Overview and Scrutiny Committee

#### Reasons for Recommendations:

The CDRP needs to publish a new plan, April, 2008. The plan contains the refreshed CDRP priorities and a new task group structure.

Contact Officer: Steven O'Keeffe

Ext: 7258

Note: in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers: None

## **1. BACKGROUND INFORMATION**

The purpose of the Partnership Plan is to provide a single document that presents the priorities and how they have been agreed. The plan should show what structure the partnership is going to take to tackle these priorities and how it will manage its performance.

The Crime & Disorder Act 1998 placed statutory obligations on local authorities and the police to act in co-operation with the probation service, health authorities and other relevant agencies, and to work together to develop and implement a partnership plan for tackling crime and disorder in their area.

Section 97 of the Police Reform Act 2002 amended the above act so that responsible authorities also include the Police Authority, Fire Service and Primary Care Trusts for the area. Further reforms now list Environment Agency and Residential Social Landlords as 'participatory bodies'.

The legislation requires the Partnership to produce a plan that covers the next three years detailing how it intends to tackle crime and disorder, and allowing the development of strategies to tackle short, medium and long-term priorities. This also allows alignment to other planning cycles, most notably the Local Area Agreement.

Central to the development of the Partnership Plan is a 'Strategic Assessment'. Undertaken in September, this is an assessment of information collected from responsible authorities, other partners, and the community. It is a document that best reflects the most up-to-date needs of the communities.

However, the plan must be revised annually, allowing the Partnership to take account of new priorities emerging from the ongoing assessments, conducted every six months. These must reflect the concerns raised by local people and there is key requirement to carry out community consultation as part of the strategic assessment.

## **2. COMMUNITY ENGAGEMENT AND CONSULTATION**

Through the publishing of the consultation document on the website and consultation exercises with the Neighbourhood Forums we have shared the draft priorities with communities across the district. The responses to this consultation are presented in the appendix. The responses broadly support the priorities and provide the partnership some additional information for action planning. We are currently consulting with AWAZ and the Cumbria Disability Network and hope to involve them in action planning.

## **3. NEXT STEPS**

### **3.1 Performance Management**

The CDRP needs to establish a robust performance management framework. Details of how this will be achieved are contained within this document. A draft performance

framework is in place for the Local Area Agreement and this will inform this process, however this will not be confirmed until summer 2008. We have a great opportunity to ensure that performance indicators are shared across responsible authorities, indicators that will have exactly the same definition, baseline year and target.

### 3.2 Initial meeting and action planning

The Carlisle and Eden Crime & Disorder Reduction Partnership is made up of the Leadership Group, and the Support Team. Task groups exist to tackle the priority themes identified. The actions plans produced by these groups contain the details of how each partner agency will contribute to the priorities and how these will be provided with resources.

**The proposed arrangements are as follows:**

<b>Group</b>	<b>Purpose</b>	<b>Chair</b>	<b>Frequency of meeting</b>
Leadership Group	Governance and strategy	Councillor Mary Robinson	Every six weeks
Support Team	Supporting the whole partnership	Rotating, potential for Leadership Group role.	Every two weeks
ASB Task Group	Tackling ASB	Craig Drinkald, Cumbria Fire & Rescue Service	Every six weeks
Criminal Damage Task Group	Tackling Criminal Damage	Julie McFee, Cumbria Constabulary	Every six weeks
Violent Crime Task Group	Tackling violent crime	John Bell, Eden District Council	Every six weeks

Drug and alcohol issues are to be a crosscutting theme, represented as fixed agenda items in each task group. Domestic violence is to a substantive item on the Violent Crime Task Group.

CCTV is to be a sub group of ASB Task Group, chaired by Peter Vincent of Carlisle City Council.

### 3.3 Review

This plan will be reviewed in October 2008, six months on from its launch and in March 2009. Through these reviews the partnership will ensure that its priorities and related aims and objectives remain current and focused.

### 3.4 Neighbourhood Management

The CDRP is considering bridging the gap between the needs of 'safer communities' and 'stronger communities' through the tactic of neighbourhood management. Initial discussions within the Leadership Group have identified the following key actions:

- Develop a methodology for selecting locations for neighbourhood management
- Agree two 'pilot' areas

- Develop a framework for the roll-out of neighbourhood management  
These discussions are taking place with the City Council, Cumbria County Council and other partners.

#### 4. IMPLICATIONS

- Staffing

The Community Safety Development Officer has been a key officer within the CDRP Support Team. A decision on the replacement of this post was made by SMT on 18th March 2008; the post has now been deleted. The Leadership Group of the CDRP has agreed to fund a new post of CDRP Manager in addition to the post of CDRP Administration Officer.

- Financial

Further to the last report we await confirmation from partners on their contribution to the pooled budget of the CDRP. The County Strategic Partnership (Safer & Stronger Thematic Group) has it within its power to give the CDRP three-year funding as it has received a three-year settlement. The last meeting agreed on a settlement for 2008/2009 presented below:

<b>Funding recipient</b>	<b>Funding 08-09</b>
Barrow CDRP	£60,545
Carlisle and Eden CDRP	£146,885
South Lakeland CDRP	£69,134
West Cumbria CDRP	£152,866
Cumbria partnership Support (Management Information Service)	£53,154
Domestic Violence	£37,185
Scafell Project (Prolific Offending Project)	£48,364
Neighbourhood Watch	£79,000
Drug and Alcohol Action Team	£80,085
<b>Total</b>	<b>£727,218</b>

This leaves an unallocated balance for the first time of £10,782, which may offer an opportunity to test the approach to commissioning. The next meeting of the countywide partnership will debate the allocation of finances for 2009/2010 and 2010/2011.

- Legal

The draft partnership plan meets our statutory guidance.

- Corporate

Crime and anti-social behaviour is a priority for the City Council and for the Carlisle Partnership. The plan will provide a reference document for refreshing the Corporate Improvement Plan and the Community Plan for Carlisle. It will be published on the intranet and internet.

- Risk Management

The Leadership Group now has an Improvement Plan in place; this can capture the risks to the partnership.

- Equality and Disability

The Task Groups will set objectives to address the inequalities identified within the Strategic and Tactical Assessment. The Partnership Plan has been subject to an Equality Impact Assessment.

- Environmental
- Crime and Disorder
- Impact on Customers

These three headings are the key to the success of the plan in 2008/2009. An effective partnership will be able to turn its resources to tackle the community issues, both environmental and crime and disorder, to the satisfaction of its customers.

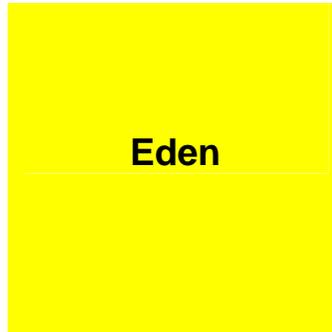
### Appendix: Responses from consultation on draft priorities

Local issue raised	Disposal
Speeding and speed bumps in neighbourhoods	Refer to Casualty Reduction and Safer Highways Partnership
Off road motor biking on school grounds	Refer to ASB Task Group for action planning
Underage motorbike use on estates	Refer to ASB Task Group for action planning
Parking issues	Refer to Community Services Carlisle City Council
Environmental quality issues, especially dog fouling	Refer to Community Services Carlisle City Council
Request for additional foot patrols	Refer to Local Policing Team
Poor sports facilities	Refer to Play Partnership and Sports and Physical Activity Alliance
Youths gathering at bus stop and gangs around shopping areas leading to feelings of intimidation	Refer to ASB Task Group for action planning
Graffiti Removal	Refer to Community Payback, Probation
Burglary and theft	Monitor through leadership group performance reports
Vandalism to motor vehicles	Refer to Criminal damage task group for action planning
Under age drinking, especially in parks and play spaces	Refer to ASB Task Group for action planning

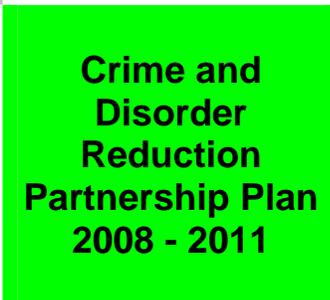


Carlisle

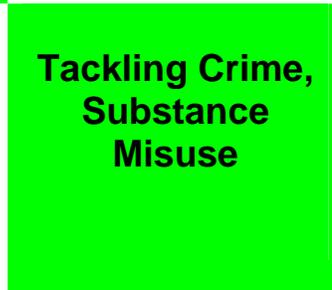
and



Eden



Crime and  
Disorder  
Reduction  
Partnership Plan  
2008 - 2011



Tackling Crime,  
Substance  
Misuse



and  
Anti Social  
Behaviour



**RESPECT** Give respect Get respect

## Contents

1. Foreword.....	2
2. Introduction .....	3
“Feel Safe, Be Safe” .....	3
3. Journey so far .....	4
4. Strategic and Tactical Assessment.....	5
5. New CDRP Priorities 2008/2009.....	7
6. New CDRP Structure.....	8
7. Performance and monitoring .....	10
8. Tackling the Priorities .....	11
9. Action Plans.....	11

## Figures

Figure 1: British Crime Survey (BCS) Comparator Crime .....	4
Figure 2 : Multi-agency Problem Solving (MAPS) Unit.....	5
Figure 3: Work at Engine Lonning .....	6
Figure 4: Work completed at Catholic Lonning .....	6
Figure 5: New CDRP Structure .....	8
Figure 6: Multi-agency patch walk, involving local residents.....	8

This plan is subject to an Equality Impact Assessment within the Carlisle City Council. The objectives set by this impact assessment will be fed into the Task Group Action plans and leadership group Improvement Plan.

If you would like a copy of this Partnership Plan in another format such as large print, Braille, audio or in a different language, please call 01228 817449 or email [customerservices@carlisle.gov.uk](mailto:customerservices@carlisle.gov.uk)

## 1. Foreword

2008 marks the sixth anniversary of the 'joint' Carlisle and Eden Crime and Disorder Reduction Partnership. It also marks the beginning of our third joint Strategy or Partnership Plan.

There is no doubt that the Partnership has matured greatly over the last few years. There has been a year on year reduction in overall crime within North Cumbria throughout the term of the last Strategy and the Partnership has worked ever more closely with the Constabulary to ensure a cohesive response to crime related issues.

We have initiated some exciting posts and projects that have impacted directly on those issues most affecting our neighbourhoods. Central to this has been the co-located unit at the Civic Centre where representatives from the local authorities, the police, housing, Fire and Rescue, Victim Support and others, all work together on a daily basis, tackling issues as they happen together, ensuring sustainable solutions to community problems.

The Partnership was responsible for the purchase of the first 'Rapid Deployable' CCTV cameras, allowing immediate reassurance to neighbourhoods as new problems arise. These cameras have already recorded evidence that has supported several subsequent prosecutions.

We have also embraced the new legislation made available to partners working together, and have created 'Dispersal Zones' and 'Designated Public Place Orders' in our City Centre, to contribute to tackling the issues relating to alcohol related disorder and violence. We are also now experimenting with a weekend road closure of Botchergate and are currently assessing the contribution that will have on reducing the same problems.

But this simply raises the bar even higher for the period of the next strategy through to 2011. New legislation requires the Partnership to formally review the plan annually. We must also conduct six-monthly assessments, in line with the constabulary's method of working, ensuring even closer connectivity. This applies equally to the plans of our other partners as well, such as the Cumbria Drug and Alcohol Action Team, the Local Criminal Justice Board and Youth Offending Service, to name just a few. As the importance of the Local Area Agreement grows, we are also strengthening our links to the Local Strategic Partnership and the Cumbria Strategic Partnership.

More important than all of this, however, is the links we have with the communities of North Cumbria so as to ensure that the problems being experienced in our neighbourhoods are the same ones identified as our priorities. To ensure that falling crime levels achieved are accurately communicated so as to contribute to an increased feeling of safety and wellbeing. To ensure that people know how to report concerns they have to the Partnership, and to be reassured of a prompt and effective response.

A challenge facing the Partnership over the next three years is to develop our accountability to all sectors of our communities, ensuring a visible presence with regular feedback. This Partnership Plan simply marks the start of that process.

**Councillor Mary Robinson**  
**Chair of the Carlisle and Eden Crime and Reduction Partnership**

## 2. Introduction

### *Purpose of the partnership plan*

The Crime & Disorder Act 1998 placed statutory obligations on local authorities and the police to act in co-operation with the probation service, health authorities and other relevant agencies, and to work together to develop and implement a partnership plan for tackling crime and disorder in their area.

Section 97 of the Police Reform Act 2002 amended the above act so that responsible authorities also include the Police Authority, Fire Service and Primary Care Trusts for the area. Further reforms now list Environment Agency and Registered Social Landlords as 'participatory bodies'.

The legislation requires the Partnership has to produce a plan that covers the next three years detailing how it intends to tackle crime and disorder, and allowing the development of strategies to tackle short, medium and long-term priorities. This also allows alignment to other planning cycles, most notably the Local Area Agreement.

Central to the development of the Partnership Plan is a 'Strategic Assessment'. Undertaken in September, this is an assessment of information collected from responsible authorities, other partners, and the community. It is a document that best reflects the most up-to-date needs of the communities.

However, the plan must be revised annually, allowing the Partnership to take account of new priorities emerging from the ongoing assessments, conducted every six months. These must reflect the concerns raised by local people and there is key requirement to carry out community consultation as part of the strategic assessment.

Establishing a robust performance management framework is a vital aspect of any effective partnership and this is essential for successful and sustainable delivery. Details of how this will be achieved are contained within this document.

The Carlisle and Eden Crime & Disorder Reduction Partnership is made up of the Leadership Group, and the Support Team. Task groups exist to tackle the priority themes identified. The actions plans produced by these groups contain the details of how each partner agency will contribute to the priorities and how these will be provided with resources.

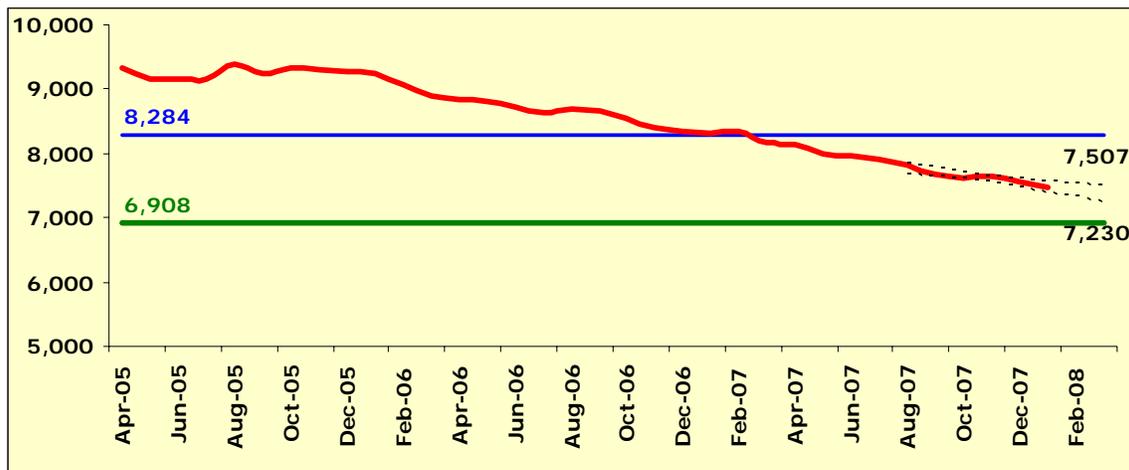
This plan will be reviewed in October 2008, six months on from its launch and in March 2009. Through these reviews the partnership will ensure that their priorities and related aims and objectives remain current and focused.

***“Feel Safe, Be Safe”***

### 3. Journey so far

The CDRP has made a challenging journey over the last three years (2005-2008). It began that journey with one of the most challenging targets it had ever been set. Namely a reduction in crime of 17.5% in Carlisle and 12.6% in Eden, combining to make a reduction of 16.6% in North Cumbria. The reason why this became such a challenging target is because of the baseline year, 2003/2004 this was a low crime year for Cumbria as it was before the introduction of the National Crime Recording Standard. The impact of the introduction of the new standard had the predicted effect on increasing crime from 2003/2004 to a record high in 2004/2005. So we began our journey in April 2005 after returning the highest count of crime from North Cumbria ever recorded and faced with the toughest target ever set.

Nearly three years later we have reached the end of that journey and are ready to renew our priorities and refresh our partnership. We have delivered healthy reductions in crime over the last three years and are on course to reduce crime between 9 and 13% of the 2003/2004 baseline year. We have had three consecutive financial years of crime reduction.



**Figure 1: British Crime Survey (BCS) Comparator Crime**

The graph illustrates the changes in counts of crime by calendar month since April 2005. The baseline year (8,284) is marked as a blue line and the target for 2007/ 2008 (6,908) is marked as a green line. The estimated total number of BCS Comparator Crimes is between 7,507 and 7,230.

## 4. *Strategic and Tactical Assessment*

The CDRP completed their first 'Strategic Assessment' in December 2007, calling on information from as many sources as possible. As a result, this joint document is very comprehensive. The assessment provides the partnership with:

- An analysis of the levels and patterns of crime, disorder and substance misuse
- Changes in the levels and patterns of crime, disorder and substance misuse since the last strategic assessment
- An analysis of why these changes have occurred

The main purposes of the strategic assessment are to provide knowledge and understanding of community safety problems that will inform and enable the partners to understand patterns, shifts and trends, set clear and robust priorities.

A full review has also been undertaken of all the posts and projects, commissioned by the CDRP. This 'Tactical Assessment' will provide the partnership with an assessment of the extent to which the previous Strategy was implemented, and how successful the various initiatives were.

A requirement for the CDRP is to publicly consult on the emerging priorities. To this end consultation documents were published and the views of the community sought.

### **Highlights from the assessments**

***The Cumbrian Attitude 2007*** survey identifies the public attitudes towards race, diversity and neighbourhood in Cumbria. Residents all across Cumbria list the **main two or three problems facing** Britain today as being: law and order (65.5%); race relations/immigration (43.5%) and drug abuse (31%).

***The Local Policing Summary 2007 for North Cumbria*** identifies the local community priorities as a result of police and partnership contact with local communities. In all but one area listed ASB is the key priority, the remaining area lists 'Youths gathering'.

### **Tackling ASB**



Figure 2 : Multi-agency Problem Solving (MAPS) Unit

Over the last year we have achieved a reduction in Police Incidents of ASB of over 20%. However the assessment work clearly shows just how important this issue to the community and that is reflected in the choice of priorities.

One of our main types of ASB is the misuse of motor vehicles on public open land. Work has been completed at priority locations such as Keenan Park and Engine Lonning. There were 1178 reported incidents during 2006 and 874 during 2007, a reduction of 26% throughout North Cumbria with the Police seizing 28 motor cycles under Section 165A of the Road Traffic Act during 2007.

**BEFORE**



**AFTER**



Figure 3: Work at Engine Lonning

**Tackling Acquisitive Crime**

Over the last year we have seen a reduction in acquisitive crimes of over 20% compared to last year. The task group has focus efforts on designing out locations of repeat crime. A good example of this work has been at Catholic Lonning, a site of repeat thefts from motor vehicles. This location is no longer accessible for unauthorised parking and now forms a green corridor for walkers and cyclists.

**BEFORE**



**AFTER**



Figure 4: Work completed at Catholic Lonning

## 5. New CDRP Priorities 2008/2009

In selecting the priorities the following key questions have been considered:

Is the problem bigger in our area than others problems?

Is the problem bigger in our area than other areas?

Does the problem causes significant harm?

Does community engagement indicates this a real concern?

The local priorities for the next six to twelve months for the Carlisle and Eden CDRP should be:

### ➤ **Antisocial behaviour**

Carlisle and Eden have the highest counts of ASB in the county and community engagement continues to identify it as the number one priority. With a daily average of 43 incidents a day we have more ASB than we have total crime (36 incidents a day). This is the primary community priority.

### ➤ **Violent crime, especially relating to Domestic Violence**

The crime category of wounding (serious and other) and common assault cover violent crime and leaves the victim with a potential serious injury. Domestic violence is key part of this priority and in its current form considers a range of abuses wider than violence.

### ➤ **Criminal damage, especially to motor vehicles**

Criminal damage is the highest volume category of any crime type generating on average of 11 crimes a day. The greatest volume within this category is criminal damage to motor vehicles with an average of 5 crimes everyday.

The countywide priorities for the next six to twelve months as identified by the Carlisle and Eden CDRP should be:

- Antisocial behaviour
- Domestic violence
- Prolific and Other Priority Offenders

The Carlisle and Eden CDRP has therefore recognised these priorities for this current Partnership plan and has established the following Task Groups to deliver in these areas of performance;

- Anti-Social Behaviour
- Violent Crime, especially relating to Domestic Violence
- Criminal Damage, especially relating to motor vehicles

The Partnership is confident that there will be no adverse effect on the communities of North Cumbria following its decision to remove Acquisitive Crime as a priority concern. Performance in this crime category continues to be very good, and a full 'exit strategy' is being developed for each of the projects, the majority continuing and being mainstreamed into partner agency agendas.

## 6. New CDRP Structure

In line with the new priorities the structure has been revised, the key difference is the removal of the Acquisitive Crime Task Group and its replacement with a Criminal Damage Task group.

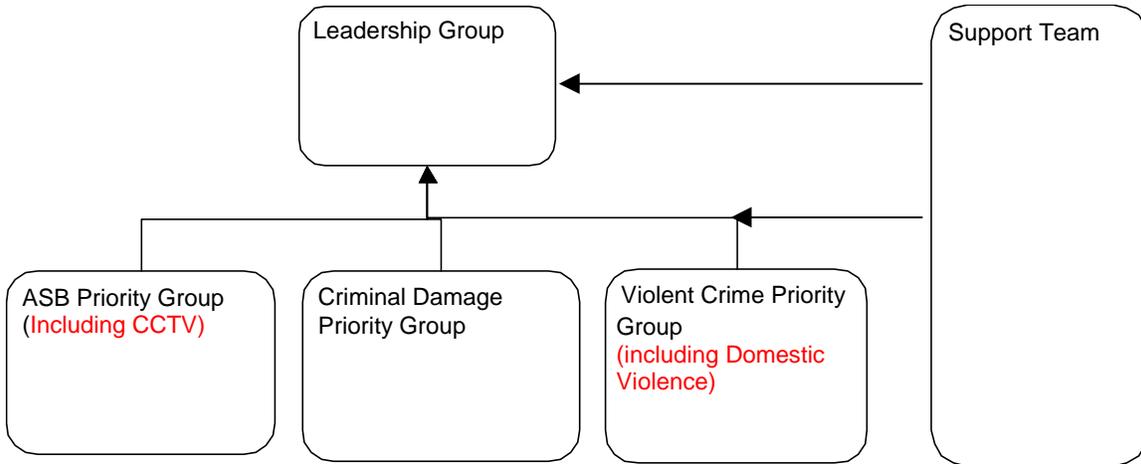


Figure 5: New CDRP Structure

The Leadership Group is the strategy group for the partnership providing the partnership with effective leadership and governance.

The Task Groups are the delivery arms of the partnership and are made up of representatives of all the partner agencies who can impact on the priority theme. The Groups take a problem-solving approach to the issues in our communities. They are charged with matching cost-effective solutions to the prioritised crime and ASB issues. The Leadership Group selects the chairs for each of the Task Groups.

The Support Team is a unique multi-agency team made up from each of the responsible authorities. It helps to support the partnership structure and process.



Figure 6: Multi-agency patch walk, involving local residents

## Neighbourhood Management

Whilst the CDRP has previously followed a 'themed' approach to the priorities identified through the audits and assessment, it is very aware of the increased momentum gathering within the partner agencies towards a 'Neighbourhood Management' approach, or 'Locality Working', for service delivery in communities.

There are many influences that are driving this change, including the Department of Communities and Local Government White Paper, the Government push for increased public accountability, the County-wide impetus for shared services, the Flannigan Review (of policing services) and the advent of Comprehensive Area Assessments.

There is recognition that the CDRP needs to embrace the 'stronger' elements of the Local Area Agreement and ensure its projects lead to more cohesive communities, as well as safer ones. The CDRP Leadership Group has, therefore, agreed that progression to 'Neighbourhood Management' is a route that will allow it to achieve these aims, and has initiated a process to identify pilot areas in which to commence this work.

However, this work needs to progress in conjunction with the other key partners to ensure clarity and agreement of geographies, so as to ensure the ability to agree joint tasking of resources by all partners, and the aligning or pooling of budgets. This is still very much work ongoing.

Therefore, at the time of publication of this Partnership Plan, it is therefore not possible to be more precise over the 'where, when, and how' the CDRP will progress a model of Neighbourhood Management. It is, however, a priority that the CDRP is committed to in conjunction with its component Agencies.

## 7. Performance and monitoring

The CDRP will be making the transition to a new performance framework early in summer 2008. This will bring the CDRP performance in line with two key areas of performance management:

- Cumbrian Local Area Agreement (2008-2011), most notably the 'Safer and Stronger' themes.
- Assessment of Police and Community Safety (APACS).

The monitoring of the partnership performance will take place at three key levels.

### Level 1

The CDRP Task Group Chair will monitor the performance of their key area of activity on a six weekly basis.

### Level 2

The CDRP Leadership group will monitor the performance of all the Task groups. This monitoring takes place every six weeks.

### Level 3

The CDRP Chair will discuss performance with the 'Safer and Stronger Thematic Partnership', putting the delivery of the Local Area Agreement in Carlisle and Eden into a local context.

Throughout this process Government Office North West will act in the role of 'critical friend', ensuring that we are mindful of the assessments made in APACS. As part of the partnership commitment to a performance culture we will continue to play an active role in our local 'community overview and scrutiny committees'.

## 8.Tackling the Priorities

The Task Groups tackle the priorities of the CDRP. The activities of these groups are recorded in their action plans in a standard format. Each Task group has actions that relate to three areas of activity:

- Early Intervention: tackling risk factors and enhancing protective factors to reduce the number of young people becoming offenders.
- Situational prevention: reducing opportunities for offenders to commit crime.
- Enforcement: ensuring that when people do commit crime, it is detected, and there is a penalty appropriate to the offender and the offence.

Reducing reoffending managing known offenders in such a way as to prevent future reoffending.

This approach enables all the partners to play a role in tackling the priorities. The examples below illustrate our approach to tackling anti social behaviour:

<b>Early Intervention</b>	<b>Situation Prevention</b>	<b>Enforcement</b>
The Prevent & Deter & ASB Intervention Panel, led by Youth Offending Service, will continue to identify young people on the verge of ASB. Positive activities such as 'Young Firefighters' will be used to divert young people away from becoming involved in ASB.	Priority locations will have a multi agency 'patch walk' to assess the local risks. If it is appropriate the redeployable CCTV cameras will be used in these locations to capture evidence.	Additional patrolling by the Police Community Support Officers and the further use of ASB Orders, such as the 'Designated Public Place Order' will be key tactics to increase enforcement
<b>Key partners</b>		
Youth Offending Service	Area maintenance team leaders	Local Policing Teams

## 9.Action Plans

The Chair of each Task Group is responsible for that group's action plan. Wherever possible actions will be shared with strategic partners and partnerships.

The order in which the Leadership group want the Task Groups to address these priorities will be determined by the quarterly performance of the CDRP and the priorities set out in the local Police Control Partnership plan. These priorities may change over the period of this Partnership plan. The latest action plans for each Task Group are available on request from any member of the Support Team and by emailing:

Stephenhe@carlisle.gov.uk

Or on the CDRP Website hosted by Carlisle City Council:

[http://www.carlisle.gov.uk/community\\_and\\_living/safety/cdrp.aspx](http://www.carlisle.gov.uk/community_and_living/safety/cdrp.aspx)