



REPORT TO EXECUTIVE

PORTFOLIO AREA: Promoting Carlisle

Date of Meeting: 21st April 2008

Public

Key Decision: Yes

Recorded in Forward Plan:

Yes

Inside Policy Framework

Title: Update on Negotiations for New style Local Area Agreement (LAA) (2008-2011)

Report of: Carlisle Partnership Manager

Report reference: PPP 43/08

Summary:

This report aims to:

1. Update the Executive on the progress of negotiations between the Cumbria team and Government Office Northwest (GONW) on the content of the Cumbria Local Area Agreement for 2008-2011).
2. Present the comments of Community, Corporate Resources and Infrastructure, Overview and Scrutiny Committees on the content of the Cumbria Local Area Agreement for 2008-2011), from their meetings during March and April 2008.

Recommendations:

1. To note the continued development of the "New Style" Local Area Agreement (LAA) 2008, to date (Version 3 submitted to GONW on 04 April 2008 at Annex A), the comments of Community, Corporate Resources and Infrastructure, Overview and Scrutiny Committees and consider the implications for Carlisle City Council.
2. To provide feedback to Cumbria Strategic Partnership (via Thematic Group representatives and the Carlisle Partnership Executive) for consideration in the further development of the Agreement.

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Note: in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers: None

1. BACKGROUND INFORMATION

A detailed report on the construction of the “New Style” LAA 2008-2011 is contained in PPP 02/08 - **Introduction to the “New Style” Local Area Agreement (LAA) for 2008-2011, received by the Executive at its meeting on 21st January 2008.**

2. LOCAL AREA AGREEMENT (LAA) 2008-2011 STRUCTURE AND CONTENT

The latest draft of the LAA (third submission) was despatched to GONW on 04 April 2008. (ANNEX A). The amendments (from the second submission), resulting from GONW feedback are summarised in the covering sheets.

Executive Members should note that:

- a. Appendix 1 para 1.21 – That the requested amendments have been made – (It was considered that the technical language regarding “city regions” whilst quite correct is very susceptible to misunderstanding by the uninitiated to the detriment of Carlisle, Cumbria’s City. A request has been made to adjust the presentation and language of this paragraph to improve clarity and to stress the potential of Carlisle as a place to invest and the City’s efforts via Renaissance to attract investment).
- b. There are now 35 agreed indicators and baseline data and Lead Agency is identified for most.

2. LAA 2008-2011 – TIME LINE AND FURTHER REPORTS

Next steps in the process should see the appearance of numerical target values against each indicator. The process is likely to be unpredictable and difficult to align with Carlisle City Council business cycles. Subject to review of progress on the Agreement warranting it, further reports will be brought to City Council Executive in due course.

3. ENCLOSURES

Report to City Council Executive 17th March 2008

PPP 25/08 - Update on Negotiations for New style Local Area Agreement (LAA) (2008-2011)

Minute Extracts

Community O & S 27th March 2008
Corporate Resources O & S 03rd April 2008
Infrastructure O & S 10th April 2008

3. IMPLICATIONS

- Staffing – City Council Officers are involved in the preparation of the LAA 2008 as representatives on CSP Thematic Groups and in support of Carlisle Partnership at the CSP Executive Board.
- Financial – At this stage it seems unlikely that there will be any direct implications. Previously reported indications remain extant - that:

1. The Government will no longer allocate any funds specifically for the LAA but there will be an Area Based Grant which will wrap up several existing local authority funds into a single grant payment, but this will not be ring fenced for the LAA.
2. The potential funding arrangements associated with the "New Style" LAA are yet to be developed as the implementation date is anticipated to be April 2008 and additional guidance is awaited from central Government which will be analysed and further reports may be produced for the Executive as appropriate.

- Legal – The “New Style” LAA will be a contractual document committing the City Council (along with other public bodies) via its “Duty to Co-operate” to its constituent outcomes. The present arrangements for Governance developed for the LAA 2007 will be extended.

However members should note that the ambitious plans, formulated by Cumbria County Council to change the nature of the governance arrangements and the relationships of CSP, LSPs and CLASB (to include a Public Service Board currently entitled “Cumbria PLC”) are being progressed. Consultants have been briefed and it is expected that they will report on “Cumbria PLC” as a practical mechanism for delivering public services within the county by May 2008. These deliberations will have far reaching consequences beyond the scope of this report.

- Corporate – The LAA 2008-2001 indicators as currently reported will align well with the detailed content and the cultural tone of the City Council’s, Corporate Plan. There continues to be close co-operation between Officers involved in the parallel developments of Carlisle Partnership’s Community Plan, City Council’s Corporate Plan, the extant LAA 2007, the Cumbria Sustainable Community Strategy and the LAA 2008 (both under development)
- Risk Management – The potential funding and governance developments associated with the “New Style” LAA 2008 will need to be carefully monitored and may change the risk profile of the City’s involvement in the various responsible bodies.

- Equality and Disability – Extensive consultation and proofing arrangements are in place and impact assessments will be generated by Cumbria Strategic Partnership.
- Environmental - Extensive consultation and proofing arrangements are in place. The new Cumbria Sustainable Community Strategy will reinforce the commitment to environmental matters in the LAA 2008 itself.
- Crime and Disorder – Continues to be a strongly represented theme within the LAA 2008.
- Impact on Customers – The purpose of the LAA 2008 will be to act as a key delivery vehicle for the Cumbria Community Strategy. The vision for the Strategy is under development but will be based on the ambition to: “Improve the Quality of Life” under the themes of, Independence, Inclusion and Aspiration. The impact on Carlisle residents will be positive.

Summary of Amendments and Updates made to the 2008 LAA

4th April 08

This document provides a brief overview of amendments and updates made since the 21st February 2008 draft LAA submission

This should be read alongside the second draft LAA dated 21st February 2008.

Section of the document	Amendment / Update
Section One - What our LAA will achieve (paragraph 3.1)	Text amended to reflect revised draft Community Strategy
Section One - Cumbria's Story of Place	Text amended to reflect revised draft Community Strategy
Appendix 2 - 'Designated' targets	Template for target tables changed to reflect Government guidance
Appendix 2 - 'Designated' targets	Baselines (or note about future establishment of baseline) inserted
Appendix 2 - 'Designated' targets	NI 5 addition to indicator wording - to reflect ongoing work to explore potential for setting a 'narrowing the gap' target
Appendix 2 - 'Designated' targets	Ni 39 addition to indicator wording - to reflect ongoing work to explore potential for setting a 'narrowing the gap' target
Appendix 2 - 'Designated' targets	NI 171 confirmed - footnote re potential inclusion of NI 172 removed
Appendix 2 - 'Designated' targets	NI 191 indicator wording amended to reflect changed indicator definition
Appendix 2 - 'Designated' targets	NI 46 removed
Appendix 2 - 'Designated' targets	NI 147 removed
Appendix 2 - 'Designated' targets	NI 19 included
Appendix 2 - 'Designated' targets	NI 111 removed
Appendix 2 - 'Designated' targets	NI 50 included
Appendix 2 - 'Designated' targets	NI 51 removed
Appendix 2 - 'Designated' targets	NI 123 indicator wording amended to reflect revised wording published by Communities & Local Government (CLG)
Appendix 2 - 'Designated' targets	NI 154 partner information amended
Appendix 2 - 'Designated' targets	NI 155 included
Appendix 2 - 'Designated' targets	NI 159 moved to Appendix 3 as a 'local' target

Section of the document	Amendment / Update
Appendix 2 - 'Designated' targets	NI 171 indicator wording amended to reflect revised wording published by Communities & Local Government (CLG)
Appendix 2 - 'Designated' targets	NI 185 removed, replaced by NI 186
Appendix 2 - 'Designated' targets	NI 191 Lead Partner amended
Appendix 2 - 'Designated' targets	NI 195 partner information amended and addition to indicator wording - to reflect ongoing work to explore potential for setting a 'narrowing the gap' target
Appendix 2 - 'Designated' targets	NI 197 indicator wording amended to reflect revised wording published by Communities & Local Government (CLG) & Lead Partner amended
Appendix 3 - 'Local' targets	NI 187 inserted as a 'local' indicator
Appendix 3 - 'Local' targets	<i>Percentage of all private housing providing homes for vulnerable people meeting the Decent Homes Standard</i> removed
Appendix 4 - Statutory Education & Early Years Indicators and Targets	Baseline figures inserted for each indicator
Appendix 5 - Legacy Stretch Targets - <i>The number of 1st time entrants to the Youth Justice System as outlined by the Youth Justice Board KPI 1</i>	Lead Partner inserted

A Local Area Agreement for Cumbria 2008 - 2011

DRAFT

Submission to Government Office North West

4th April 2008



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SECTION ONE

1. Introduction

- 1.1 This is the third draft of the second Local Area Agreement (LAA) for Cumbria. It sets out our proposed indicators and baselines for inclusion in the 2008 LAA.
- 1.2 Being able to put these proposals to GONW signifies another major step forward in partnership working within the County. Our ability to collectively agree on the things that are important for the area; and what we need to work together on is constantly growing. This in turn is developing a strong sense of shared responsibility for delivering together on our shared priorities.

2. Developing the LAA

- 2.1 The recent development of our refreshed Community Strategy and a Cumbria Story of Place has provided us with an opportunity to consider again what the key priorities are for Cumbria. These two documents, along with the current LAA, have provided the foundation stones for our proposed 2008 LAA.
- 2.2 The Community Strategy and Story of Place have been developed using our evidence base which comprises performance data, trend and comparator information and survey information from the public. In addition to this Elected Members and Senior Officers from organisations across the county have contributed to discussions about our priorities through a range of opportunities including the various “Shaping the LAA events”; discussions at CLASB and the CSP Executive. The proposed list of priorities submitted here as also been formally considered by the County Council Cabinet.
- 2.3 The detailed work on the proposed LAA indicators has been co-ordinated by the Thematic Partnerships of the CSP. Following the transitional review with GONW in December 2007 partnerships have worked together to ensure that proposals are cross cutting; avoid the thematic partnership silos; and focus on developing “spearhead indicators” for inclusion in the LAA; behind which a basket of other indicators will lie (outside of the LAA document) to support the issue we hope to address.

3. What our LAA will achieve

- 3.1 Cumbria's draft Community Strategy sets out clearly the partnership aspirations for the county.

"Cumbria will be a place where we work together to ... energise

- *... safe, strong and inclusive communities*
- *... health and well being throughout life*
- *... a sustainable and prosperous economy*
- *... effective connections between people and places*
- *... world class environmental quality"*

- 3.2 The proposed LAA indicators have been selected to support these outcomes. We are classing them as our "spearhead indicators" that we believe will drive forward performance on a wider range of indicators and issues than the technical wording relates to.

- 3.3 We have been keen to ensure that the LAA adds value to delivery of wider outcomes in Cumbria and have used a range of criteria to help with the selection of indicators. In particular, this means that:

- Some indicators relevant to Cumbria are not within the LAA, but will feature in the Community Strategy since they are longer term in nature and cannot be delivered within the three years of the LAA (for example life expectancy and higher wage rates in rural areas)
- We have chosen indicators to act as spearhead indicators with other indicators grouped in baskets outside of the LAA to support delivery (for example volunteering indicator outside the LAA will support delivery of NI 4 percentage of people who feel they can influence decisions in their locality)
- In an area like Cumbria we clearly wish to use the LAA and Community Strategy processes to tackle inequalities and reduce gaps in performance - be they geographical (for example caused by deprivation in Barrow, West Cumbria and Carlisle; or caused by rural issues) or Communities of Interest (for example Children looked after or people with learning disabilities). However the national indicator set does not always reflect targets for inequalities in the way that neighbourhood renewal gap targets used to. Hence few of the targets in the LAA go below the spatial

level of the county. However, in a wide range of areas we will want to develop targets and targeted action to address this.

APPENDIX 1: Cumbria's Story of Place - A Summary

1. The Cumbria Story of Place

- 1.1 Almost all of the issues facing Cumbria over the next 30 years are common to the UK as a whole. Climate change and the impact of action to mitigate its effects, changing demographics creating older, more single-person and more culturally diverse households, increasing expectations for personalisation and quality of public services are just some of the specific priority issues we will all face together.

Perhaps our biggest single challenge is the number of young people leaving the county to find opportunities - employment and lifestyle - which they don't yet see offered in Cumbria (*graph showing migrating population to be inserted*). Reversing this trend is important for the future of our communities and county.

1.2 Key issues for Cumbria

Some of these factors though will impact much more dramatically, acutely or quickly on life in Cumbria than elsewhere. An increasingly ageing population balance, the restructuring of the economics of agriculture and land-management, changing demands and expectations from tourism and the future for UK energy policy, will have particularly strong resonance here, because of our current context, and based on predictable future trends.

On many of these issues Cumbria is potentially in the vanguard of national thinking, and has a chance to capitalise by spearheading innovation.

In order to achieving a truly sustainable Cumbria will need to take account of all these challenges alongside many others that may effect Cumbria as a whole or parts of the County in a distinctive way. To improve areas of need we will be required to develop forward thinking, innovative and flexible partnership working.

Sustainability cuts across all themes of the Cumbria Community Strategy and reaches further than the 'old green agenda' which focussed on environmental quality and cleanliness, known more recently as the liveability agenda. Whilst liveability is important and forms one strand of sustainability there are many other aspects to address, such as improving access to services, creating new employment opportunities and providing everyone with a decent home.

1.3 Distinctive solutions for Cumbria

Other dimensions of these issues - like provision of effective and efficient public services and the need for our economy to respond to globalisation will need particularly distinctive Cumbrian solutions, reflecting our settlement pattern, geography and history.

There is great scope in the County to become a centre for renewable energy development and expertise. The value to the Cumbrian economy of the natural environment and its explicit links to the tourist industry offer great opportunities in developing the sustainable tourism sector. We are experts on countryside management techniques and have a good tradition of producing high quality local produce, being one of only two Fair Trade Counties in the Country.

By harnessing these skills amongst the varied and large range of skills within the County, we have the chance to carve out unique solutions, drawing strength from our understanding of place rather than having to accept off the shelf national blueprints or models.

1.4 **Narrowing gaps, tackling inequalities**

In some cases though, broadly average county-wide performance on a range of quality of life indicators obscures sharply localised inequalities for specific communities and neighbourhoods. Issues like worklessness, crime and disorder, health and educational attainment and participation in higher education show stark inequalities across and within the county (*Evidence to be inserted*).

The priority which needs to be given to tackling these inequalities is highlighted throughout the strategy and will be addressed through a particular focus on narrowing the gaps within the LAA.

This section sets out key aspects of this context for Cumbria against each element of our vision. At the heart of this approach is a belief Cumbria can transform its approach to governance and dramatically improve quality of life for all. To do this the county needs to work more strategically, with a better understanding of links between issues and areas.

1.5 ***Safe, strong and inclusive communities***

Cumbria in the future will be a place young people want to stay, come back or relocate to. A diverse age profile for the county is key to our future. Young people growing up in the county must feel it is a safe and welcoming place with opportunities to tap their energy and commitment.

The early 21st century has seen an emerging culture where young people are too often equated with Anti social behaviour. We want Cumbria to be a place where young people can live, work and play in an area where they are respected and recognised for the positive contribution they make to communities, both in rural and urban areas. Ever emerging information technology and the development of online communities and social networks will, along side improved physical connections will enable young people to flourish both socially and culturally.

Young people living and working in Cumbria can expect to grow up in a County which is increasingly attuned to their needs and expectations. Inequalities in educational attainment will be addressed. Nationally innovative collaboration between the new University of Cumbria, the Further Education Colleges, schools, business and the voluntary sector, will help re skill and up skill the county's workforce. It will also encourage local businesses to work with it, provide relevant education and training and undertake research in fields of benefit to Cumbria and beyond. By these means the University will help stimulate economic regeneration across the sub region through the creation of learning opportunities that meet current needs and also, by helping to grow future economic opportunities.

People here are passionate about the strength of their communities, evidenced by high levels of volunteering, self-help and community activism. Cumbria bucks the national trend of individuals withdrawing from civic society. **Cumbria enjoys volunteering rates at around 1:3 of the population contrasting with a national figure of less than a quarter**

It has the potential to further build on this strength and nurture those who contribute directly and personally to their communities. Fostering and investing in active, engaging, self-help promoting communities will underpin achievement of the entire strategy for Cumbria.

This will support strong and cohesive communities, deriving resilience from their increasing diversity as Cumbria welcomes increasing numbers of people from across the European Union *(Graph showing migrant workers to be inserted)* to meet the needs of key sectors of our economy, particularly in tourism and agriculture. We want Cumbria to be an open welcoming place where people from all backgrounds get on well together.

Cumbria is a safe county *(Graph showing recorded crimes per 1000 for car crime and burglary and the fear of crime for both to be inserted)*. However, there are community concerns over the fear of crime which need to be addressed. Cumbria cannot be complacent about crime in

general and every community and neighbourhood needs to prevent violent crime, disorder and substance misuse becoming the challenges faced by other places (*Graph showing crime as a high level community concern to be inserted*). This in turn will support greater cohesion and confidence within Cumbria.

Set against this positive, creative vision for Cumbrian society, are very real concerns about the quality, accessibility and performance of local services.

Across a range of sectors, pressure for efficiency and modernisation have led to fears about centralisation and consequentially reduced access for local, particularly rural, communities. Our vision though is that Cumbria's citizens of the future will be better informed than ever, wanting and receiving choice and individualisation in the services they need.

Their expectations will be for services tailored around their needs, not those of a remote delivery organisation. They will expect organisations to share and manage data, enabling them to 'say it once', 'do it many times', having an interaction with intelligent public services as a whole, rather than having to deal separately and repeatedly with individual services in isolation.

To achieve this vision, public services in Cumbria will pool capacity to increase quality. They will use the push for more efficiency and value for money to integrate policy and strategy, develop common back office support, and base their services in single locations within communities. This will get most value from limited resources. It will, together with use of information technology, improve access to high quality services across Cumbria.

A commitment to a shared approach to consultation and engagement with communities will enable citizens to benefit from one-stop access to services from all organisations. This will simultaneously improve efficiency and effectiveness. It will also reconnect public servants with communities, making them directly accountable to the local population instead of remote administrations.

1.15 *Health and well-being throughout life*

Our population has an increasingly ageing profile - markedly ahead of national trends (*Graph showing ageing population to be inserted*). We want to use this to give valuable insight on issues which will soon have national and international resonance. By leading work to support older people to stay fit, remain active and engaged in society, people growing

older in Cumbria will benefit from investment in increasing independence.

This investment will be returned through the massive contribution older people will make to cohesive and strong Cumbrian civic society through their spending power, enthusiasm for volunteering and community activism. They will bring their experiences to bear on issues and challenges in their neighbourhoods.

While life expectancy in Cumbria is higher than the national average, there are stark differences between the health of people living in different parts of the county, with those in some places dying an average of 20 years earlier than the county average.

Residents of moss bay ward (Allerdale) have a life expectancy of 71.8 years. Residents in Greystoke ward (Eden), however have a life expectancy of 91.3 years

Similar unacceptable variation occurs across indices like poor diet, smoking and alcohol abuse, with under performance closely correlated with other indices of deprivation.

Cumbria is committed to becoming a health promoting county, using the vibrancy of its communities, its considerable natural resources, easy access to sport and recreation and outstanding quality of life to deliver benefits for long term health and wellbeing. Current performance shows relatively high levels of people experiencing long-term limiting illness or rating their health as 'not good'. This situation leads to very high levels of incapacity benefit claims and associated low levels of worklessness in some parts of the County. These issues are of most significance in parts of Barrow, West Cumbria and Carlisle. We believe this picture can be turned around through action across all elements of this strategy, focusing on the parts of the County with the most need.

Ensuring stronger and more vibrant communities will improve mental well being, self confidence and increase the influence people have on their lives and surroundings - a major contributor to health and well-being. Building a stronger and more resilient economy will increase material wellbeing another key determinant. Tackling action in the round will make Cumbria a health promoting setting for all.

1.20 *A sustainable and prosperous economy*

Cumbria's economy will be transformed in the next thirty years. Knowledge based and creative industries which derive strength and resilience from our outstanding quality of life are turning around historic underperformance. *(Graph showing historic underperformance of*

economic productivity to be inserted) Longstanding strengths in the energy, manufacturing and tourism sectors are being refreshed. The importance of farming and land management to the County's economy has sometimes been marginalised or ignored, but has to be central to our future vision, particularly given its role in creating and sustaining the high quality environment enjoyed by residents and tourists alike.

Cumbria is a strong, inter-dependent county where future prosperity will come from investment and growth, building on its intrinsic strengths. There is an enormous diversity of opportunity to invest in Cumbria's city, towns and rural communities. The collective resource from Cumbria's diverse communities is a massive and tremendously creative force for good. We will find ways to harness this diversity and creativity better and more consistently.

Cumbria enjoys substantial potential competitive advantage through the quality of its environment, its globally recognised 'Lakeland' brand, the clustering of high technology energy related businesses on the west coast and its focal position on major north-south routes from the North West into Scotland and the North East.

This advantage can best be realised through this strategy by ensuring the actions of all key organisations recognise and maximise their impact on prosperity, including creation of a public realm which matches the natural environment for quality, and public services - particularly health and education - which compare favourably with national best practice.

1.23 *Effective connections between people and places*

Cumbria is often perceived as remote and distant from the major city regions - Manchester, Liverpool, Newcastle, Glasgow and Edinburgh (*Map to be inserted*). These cities are nationally considered to be economic powerhouses for increased prosperity and cultural centres for vibrant urban lifestyles. Cumbria has only a quarter the density of Motorway or dual carriageway that the national average, making road journeys to major cities difficult from areas such as Barrow and West Cumbria. This lack of quality networks is seen to inhibit inward investment and further reinforces the sense of remoteness.

Yet perversely this isolation, coupled with the sparsity of much of its settlement pattern, means that Cumbria's communities have a proudly independent spirit - a vibrancy of a very different, distinctive kind. It has also helped make Cumbria an influential meeting place, a border county able to draw strength from alliances and connections with other regions and nations.

Our vision is of a county which is effectively plugged into the mainline of communications, but whose tranquillity isn't diminished by strengthening improved, efficient and fit for purpose and safe, physical connections to major markets. We want to build a county where connections within Cumbria help reduce inequality.

Eden District is the most deprived Local Authority in mainland England in terms of "geographical barriers"

It will be a County where information and learning on excellence flows effectively from place to place and from organisation to organisation. These flows will break down barriers between public, private and third sector groups without our distinctive and fiercely independent communities succumbing to the blandness which blights many town and city centres elsewhere in the UK.

The challenge for this strategy is to find ways of drawing strength from, and improving the connections between these diverse experiences of life from communities across Cumbria. It will focus our energy on narrowing these gaps - raising performance of the weakest to that of the strongest, capitalising more successfully on where Cumbria is strong.

1.26 *World-class environmental quality*

Cumbria's environmental quality, diversity (including biodiversity) and resource is genuinely world-class, and yet sometimes an innate modesty and reserve results in a reluctance for Cumbrians to talk up this aspect of our county and to play to our unrivalled strengths. Two actual or potential world heritage sites, two National Parks, Areas of Outstanding Beauty, and a Heritage Coast have a fundamental impact on daily life in Cumbria and, alongside our vibrant communities, provide the resource which energises our vision for the future.

On the other hand, a chocolate box perception of Lakeland or Fellside, Cumbria's rural communities can distort our understanding that for many people, a combination of physical isolation, poor access to essential services and lack of social networks blight quality of life (*information from VAC report to be inserted*). Beautiful scenery is no compensation for lack of opportunity.

A key element of such communities must be provision of affordable, decent standard housing which enables young people to stay in the county, and which is flexible enough to support people's needs for independence throughout their whole life (*Chart showing affordable housing to be inserted*).

Managing, sustaining and, where possible, enhancing Cumbria's unrivalled natural beauty and resource is also central to the achievement of much of this strategy.

A higher quality public realm which matches the standard of our landscape is one key to increased visitor returns and improved business performance. In the context of intense global concerns about climate change, energy consumption and the management of waste, Cumbria aims to be a beacon for best practice on sustainable rural communities. It will be a lower carbon County with access to services which reduces the need for travel, and more energy efficient buildings.

Communities will be supported to play their part. Through easy and direct access to renewable energy sources, enthusiasm for community based recycling and waste reduction projects and commitment to taking care of communities for the benefit of all, Cumbria is well placed to lead national thinking in this area.

By offering sustainable tourism opportunities, encouraging home-based and micro business start ups, community transport provision, Fairtrade and local produce schemes, Cumbria will demonstrate excellence in creating and supporting sustainable communities.

APPENDIX 2: Proposed LAA Indicators and Targets (designated)

Proposed LAA Indicators and Targets (Designated)						
Priority Outcome	Indicator(s), including those from national indicator set (shown with a *)	Baseline (2006/07 unless otherwise indicated)	LAA Improvement Targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Reduce worklessness	NI 153 Working age people claiming out of work benefits in the worst performing neighbourhoods*	34.9%				Jobcentre Plus*
	NI 146 Adults with learning disabilities in employment*	14%				Cumbria County Council*
Encourage existing businesses to grow	NI 171 New business registration rate*	31.4 per 10,000				Business Link North West*

Proposed LAA Indicators and Targets (Designated)						
Priority Outcome	Indicator(s), including those from national indicator set (shown with a *)	Baseline (2006/07 unless otherwise indicated)	LAA Improvement Targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Improve skills throughout Cumbria	NI 163 Working age population qualified to at least Level 2 or higher*	66%				Learning & Skills Council Cumbria*
	NI 165 Working age population qualified to at least Level 4 or higher*	25%				Learning & Skills Council Cumbria*
	NI 106 Young people from low income backgrounds progressing to Higher Education*	To be established By 18 th April 08				Cumbria County Council* - Local Education Authority working with University of Cumbria and other HE institutions.
Support Children & Young People on the pathway to success	NI 110 Young people's participation in positive activities*	To be established by 18 th April 08				Cumbria County Council*
	NI 117 16 to 18 year olds who are not in education, training and employment (NEET) *	6.95%				Connexions*
	NI 19 Rate of proven re-offending by young offenders*	To be established by 18 th April 08				Cumbria County Council - Youth Offending Service*

Proposed LAA Indicators and Targets (Designated)						
Priority Outcome	Indicator(s), including those from national indicator set (shown with a *)	Baseline (2006/07 unless otherwise indicated)	LAA Improvement Targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Improve life expectancy	NI 123 Stop smoking*	2188 ¹				Cumbria Primary Care Trust*
	NI 39 Alcohol-harm related hospital admission rates* <i>Provided that the gap in performance between the overall Cumbria target as a whole and that for the districts/areas of and will not exceed the limit agreed for each area²</i>	325 per 100,000				Cumbria Primary Care Trust*
	NI 40 Drug users in effective treatment*	To be established by 18th April 08				Cumbria Primary Care Trust*
Increase choice and control for services users	NI 130 Social Care clients receiving Self Directed Support (Direct Payments and Individual Budgets)*	83 per 100,000 ³				Cumbria County Council*

¹ Definition subject to change from 2009/10

² District(s)/Area(s) to be determined following further analysis of data

³ Direct payments only – Individual budgets to be included from 2009

Proposed LAA Indicators and Targets (Designated)						
Priority Outcome	Indicator(s), including those from national indicator set (shown with a *)	Baseline (2006/07 unless otherwise indicated)	LAA Improvement Targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Further strengthen community empowerment	NI 4 % of people who feel they can influence decisions in their locality*	To be established by 18 th April 08				Cumbria County Council*
	NI 5 Overall / general satisfaction with local area* <i>Provided that the gap in performance between the overall Cumbria target as a whole and that for the districts/areas of and will not exceed the limit agreed for each area⁴</i>	To be established by 18 th April 08				Cumbria County Council*
	NI 7 Environment for a thriving third sector*	22%				Cumbria County Council*
Improve respect and community cohesion	NI 1 % of people who believe people from different backgrounds get on well together in their local area*	83%				Cumbria County Council*
Reduce crime and fear of crime	NI 20 Assault with injury crime rate*	3626 (2007/08 estimated) ⁵				Cumbria Constabulary*
	NI 30 Re-offending rate of prolific and priority offenders*	To be established by 18 th April 08				Cumbria Constabulary*

⁴ District(s)/Area(s) to be determined following further analysis of data

⁵ This baseline is estimated using the current definition as shown in APACS, and may be subject to change if the guidance changes in the final version.

Proposed LAA Indicators and Targets (Designated)						
Priority Outcome	Indicator(s), including those from national indicator set (shown with a *)	Baseline (2006/07 unless otherwise indicated)	LAA Improvement Targets			Partners who have signed up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Reduce crime and fear of crime	NI 41 Perceptions of drunk or rowdy behaviour as a problem*	20% (2007 Resident Satisfaction Survey)				Cumbria Constabulary*
	NI 32 Repeat incidents of domestic violence*	To be established ⁶				Probation Service*
Improve the health and well being of Children	NI 57 Children and young people's participation in high-quality PE and sport*	Baseline to be established ⁷				Cumbria County Council*
	NI 50 Self-assessed emotional wellbeing*	To be established by 18 th April 08				Cumbria County Council*
	NI 70 Hospital admissions caused by unintentional and deliberate injuries to children and young people*	To be established by 18 th April 08				Cumbria County Council*
	NI 65 Children becoming the subject of a Child Protection Plan for a second or subsequent time*	17%				Cumbria County Council*
	⁶ This indicator is not being implemented, as part of the new target-setting in this context	National Indicator Set, until 2009/10 – discussion will take place with GONW about baseline and				
	⁷ This indicator is not being implemented, as part of the new target-setting in this context	National Indicator Set, until 2009/10 – discussion will take place with GONW about baseline and				
		Version 3 (04.04.08)				

	NI 112 Under 18 conception rate*	41.9 per 1000 (1998) 39.8 per 1000 (2005)				Cumbria County Council*
Proposed LAA Indicators and Targets (Designated)						
Priority Outcome	Indicator(s), including those from national indicator set (shown with a *)	Baseline (2006/07 unless otherwise indicated)	LAA Improvement Targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Improve road safety	NI 47 People killed or seriously injured in road traffic accidents*	To be established by 18 th April 08				Cumbria County Council*
Improve sustainable access to services & facilities	NI 175 Access to services and facilities by public transport, walking and cycling*	To be established by 18 th April 08				Cumbria County Council*
	NI 168 Principal roads where maintenance should be considered*	7%				Cumbria County Council*
Provide balanced housing markets	NI 154 Net additional homes provided*	To be established by 18 th April 08				Allerdale Borough Council, Barrow Borough Council, Carlisle City Council, Copeland Borough Council, Eden District Council, Lake District National Park Authority, South Lakeland District Council

	NI 155 Number of affordable homes delivered (gross)*	To be established by 18 th April 08				Allerdale Borough Council, Barrow Borough Council, Carlisle City Council, Copeland Borough Council, Eden District Council, Lake District National park Authority, South Lakeland District Council
Proposed LAA Indicators and Targets (Designated)						
Priority Outcome	Indicator(s), including those from national indicator set (shown with a *)	Baseline (2006/07 unless otherwise indicated)	LAA Improvement Targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Maximise Cumbria's contribution to limiting climate change	NI 186 Per capita reduction in CO2 emissions in the LA area*	11.6 tonnes (2005)				Cumbria County Council*
Minimise waste and improve waste management	NI 191 Residual household waste per household*	930kg/household				Cumbria County Council*
Improve local biodiversity	NI 197 Improved local biodiversity - proportion of local sites where positive conservation management has been or is being implemented*	To be established by 31 st October 2008				Cumbria County Council*

Proposed LAA Indicators and Targets (Designated)						
Priority Outcome	Indicator(s), including those from national indicator set (shown with a *)	Baseline (2006/07 unless otherwise indicated)	LAA Improvement Targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Ensure high standards of street scene services and reduce the visual impact of litter and graffiti	NI 195 Improved street and environmental cleanliness (levels of graffiti, litter, detritus and fly posting)* <i>Provided that the gap in performance between the overall Cumbria target as a whole and that for the districts/areas of and will not exceed the limit agreed for each area⁸</i>	To be established by 18 th April 2008				Allerdale Borough Council, Barrow Borough Council, Carlisle City Council, Copeland Borough Council, Eden District Council, South Lakeland District Council

⁸ District(s)/Area(s) to be determined following further analysis of data

APPENDIX 3: Proposed LAA Indicators and Targets (Local)

Proposed LAA Indicators and Targets (Local)						
Priority Outcome	Indicator(s), including those from national indicator set (shown with a *)	Baseline (2006/07 unless otherwise indicated)	LAA Improvement Targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Improve the health and well being of Children	Reduce incidence of referrals to social care for child protection, repeat referrals and repeat incidence of abuse of children	To be established by 30 th April 08				Cumbria County Council*
Protect and enhance the environment	% of conservation areas with character appraisals and management plan	To be established by 30 th April 08				Allerdale Borough Council, Barrow Borough Council, Carlisle City Council, Copeland Borough Council, Eden District Council, Lake District National Park Authority, South Lakeland District Council
Increase cultural participation	NI 11 Engagement in the arts*	To be established by 30 th April 08				Cumbria County Council*

Proposed LAA Indicators and Targets (Local)						
Priority Outcome	Indicator(s), including those from national indicator set (shown with a *)	Baseline (2006/07 unless otherwise indicated)	LAA Improvement Targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
			08/09	09/10	10/11	
Provide balanced housing markets	The ratio of price to earnings for a flat and terraced and semi detached home	To be established by 30 th April 08				Allerdale Borough Council, Barrow Borough Council, Carlisle City Council, Copeland Borough Council, Eden District Council, South Lakeland District Council
	The ratio of in-work income to weekly rent	To be established by 30 th April 08				Allerdale Borough Council, Barrow Borough Council, Carlisle City Council, Copeland Borough Council, Eden District Council, South Lakeland District Council
	NI 159 Supply of ready to develop housing sites*	To be established by 30 th April 08				Allerdale Borough Council, Barrow Borough Council, Carlisle City Council, Copeland Borough Council, Eden District Council, South Lakeland District Council
	Percentage of social housing units meeting the Decent Homes Standard	To be established by 30 th April 08				Allerdale Borough Council, Barrow Borough Council, Carlisle City Council, Copeland Borough Council, Eden District Council, South Lakeland District Council

	NI 187 Tackling Fuel Poverty - % people receiving income based benefits living in homes with a low energy efficiency rating*	To be established by 30 th April 08				To be confirmed
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Note - additional indicators about business development, and healthy communities & older people, may also be considered for future inclusion

APPENDIX 4: Statutory Education and Early Years Indicators and Targets

Statutory Education and Early Years Indicators and Targets					
Indicator(s), including those from national indicator set (shown with a *)	Baseline (2006/07 unless otherwise indicated)	LAA Improvement Targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
		08/09	09/10	10/11	
NI 72 Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language and Literacy*	46%				Cumbria County Council*
NI 73 Achievement at level 4 or above in both English and Maths at Key Stage 2 (Threshold)*	74.9%				Cumbria County Council*
NI 74 Achievement at level 5 or above in both English and Maths at Key Stage 3 (Threshold)*	68%				Cumbria County Council*
NI 75 Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths (Threshold)*	45.7%				Cumbria County Council*

Statutory Education and Early Years Indicators and Targets					
Indicator(s), including those from national indicator set (shown with a *)	Baseline (2006/07 unless otherwise indicated)	LAA Improvement Targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
		08/09	09/10	10/11	
NI 83 Achievement at level 5 or above in Science at Key Stage 3*	75%				Cumbria County Council*
NI 87 Secondary school persistent absence rate*	7%				Cumbria County Council*
NI 92 Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest*	35%				Cumbria County Council*
NI 93 Progression by 2 levels in English between Key Stage 1 and Key Stage 2*	84.4%				Cumbria County Council*
NI 94 Progression by 2 levels in Maths between Key Stage 1 and Key Stage 2*	80.1%				Cumbria County Council*
NI 95 Progression by 2 levels in English between Key Stage 2 and Key Stage 3*	24.6				Cumbria County Council*

Statutory Education and Early Years Indicators and Targets					
Indicator(s), including those from national indicator set (shown with a *)	Baseline (2006/07 unless otherwise indicated)	LAA Improvement Targets			Partners who have signed-up to the target and any which are acting as lead partner/s (shown with a *)
		08/09	09/10	10/11	
NI 96 Progression by 2 levels in Maths between Key Stage 2 and Key Stage 3*	57.1%				Cumbria County Council*
NI 97 Progression by 2 levels in English between Key Stage 3 and Key Stage 4*	54.7%				Cumbria County Council*
NI 98 Progression by 2 levels in Maths between Key Stage 3 and Key Stage 4*	28.5%				Cumbria County Council*
NI 99 Children in care reaching level 4 in English at Key Stage 2*	61% (as of 30/09/07)				Cumbria County Council*
NI 100 Children in care reaching level 4 in Maths at key Stage 2*	54% (as of 30/09/07)				Cumbria County Council*
NI 101 Children in care achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and Maths)*	18% (as of 30/09/07)				Cumbria County Council*

APPENDIX 5: Legacy (Stretch) Indicators from 2007 LAA

Legacy (Stretch) Indicators and Targets from 2007 LAA		
Indicator	Lead Partner	2007 LAA Target Reference
Number of people who have been claiming incapacity benefit for at least 6 months helped by Cumbria County Council into sustained employment of at least 16 hours per week for 13 consecutive weeks or more as measured by local data	Cumbria County Council	EDE 1.2b
NI 117 16 to 18 year olds who are not in education training and employment (NEET)	Connexions Partnership	CYP 3.1a
The number of supporting people service users who are supported to establish and maintain independent living aged 16 and over as measured by Communities and Local Government KPI A	Cumbria County Council	HCOP 3.3a
Average length of waiting time for major adaptations supplied via disabled facilities grant from assessment by occupational therapist to work beginning, as defined by CSCI self assessment survey guidance adult social care 2006 - 2007	Cumbria Housing Group	HCOP 3.3b
The number of people who have set a quit date and who are still not smoking at 4 weeks	Cumbria Primary Care Trust	HCOP 2.2a
Percentage of adult population (aged 16 or over) taking part in moderate intensity sport and recreation (including recreational walking) for 30 minutes 3 or more days per week, as measured by the Sport England Active People Survey 05-06	Cumbria County Council	HCOP 2.3a
The number of domestic violence incidents in Cumbria, as reported to Police	Cumbria Constabulary / Domestic Violence Strategic Management Board	SSC 4.1a
Increase the % of convictions for domestic violence related offences	Cumbria Constabulary / Domestic Violence Strategic Management Board	SSC 4.1c

Legacy (Stretch) Indicators from 2007 LAA		
Indicator	Lead Partner	2007 LAA Target Reference
The percentage of recorded domestic violence that are repeat incidents in the previous 12 months as reported to the police	Cumbria Constabulary / Domestic Violence Strategic Management Board	SSC 4.1d
The percentage of priority prolific offenders who re-offend within 12 months as measured by Cumbria Partnership Support data	Crime & Disorder Reduction Partnerships	SSC 1.1e
The number of 1st time entrants to the Youth Justice System as outlined by the Youth Justice Board KPI 1	Cumbria County Council - Youth Offending Service*	SSC 1.1f
The percentage of residents who strongly agree or agree that by working together, people in my neighbourhood can influence decisions that affect their neighbourhood as measured by the Cumbria Quality of Life Survey	Cumbria County Council	SSC 6.1b
Number of deaths and injuries (excluding precautionary hospital admissions) arising from accidental fires in dwellings	Cumbria Fire & Rescue Service	SSC 8.1a
The numbers of people within the 16 - 20 age range killed and seriously injured on Cumbria's roads	Cumbria Road Safety Partnership	SSC 9.1b
The percentage of household waste arising sent for recycling or composting	Cumbria County Council	SSC 11.1b