

Report to Council

Meeting Date: 1 March 2022
Portfolio: Finance, Governance and Resources
Key Decision: No
Within Policy and Budget Framework YES
Public / Private Public

Title: PAY POLICY STATEMENT 2022/23
Report of: Deputy Chief Executive
Report Number: RD 78/21

Purpose / Summary:

The Localism Act 2011 requires Authorities to produce and publish a pay policy statement for Chief Officers and to review the policy on an annual basis. The Council's Pay Policy for 2022/23 is attached to this report for Member approval (Appendix A).

Recommendations:

The Council approves the 2022/23 Policy Statement on Chief Officers' Pay, including approval for the 2022/23 Pay Policy to be automatically updated to reflect any future nationally negotiated pay awards which may be approved during 2022/23, except where any award has the effect of increasing the pay gap between Chief Officers and our lowest paid employees, in which event the policy will be resubmitted for full Council approval.

Tracking

Employment Panel:	7 February 2021
Overview and Scrutiny:	Not applicable
Council:	1 March 2022

1. BACKGROUND

- 1.1 The Localism Act 2011 (Sections 38 to 43) introduced a requirement on all English and Welsh authorities to produce and review a pay policy statement for Chief Executives and Chief Officers on an annual basis.
- 1.2 The pay policy must set out the council's policies in relation to:
 - the remuneration of its Chief Officers
 - the remuneration of its lowest-paid employees, and
 - the relationship between –
 - the remuneration of its Chief Officers, and
 - the remuneration of its employees who are not Chief Officers.
- 1.3 The definition of 'lowest paid employees' must be stated along with the reasoning behind adopting that definition. Policies in respect of Chief Officers must also be included relating to:
 - the levels and elements of remuneration
 - remuneration on recruitment
 - increases and additions to remuneration
 - the use of performance related pay
 - the use of bonuses
 - the approach to any payments on their ceasing to hold office under or to be employed by council
- 1.4 It is approved annually by full Council as recommended by the Employment Panel. Approval must be before the end of the 31 March immediately preceding the financial year to which it relates but may be amended during the year if need be, subject to Council approval.

2. PAY POLICY STATEMENT 2022/23

- 2.1 The Council implemented the recent increase in the Foundation Living Wage rate (FLW) on 1 January 2022 which uplifted the lowest pay point in the council's pay to grading structure (Pay point P1), see Appendix B. The rate increased from £9.50 to £9.90 per hour. In contrast the National Living Wage (NLW) increased from £8.91 to £9.50.
- 2.2 Table 1 in the policy attached (Appendix A) provides the latest pay details and relevant ratios between Chief Executive, Deputy Chief Executive, Corporate Directors and other employees.
- 2.3 It should be noted that NJC national pay negotiations for 2021/22 are currently ongoing with Trade Unions in the process of balloting members on industrial action having rejected the employers offer. The 2022/23 national pay award negotiations are yet to commence. It is unlikely that any award will be advised

before 1 April 2022.

- 2.4 The salary for all Chief Officers reflects the Chief Officers' Pay Agreement as of 24 August 2020 applicable from 1 April 2020 as national pay negotiations have also not yet concluded. Negotiations around any 2022/23 pay award is yet to commence.
- 2.5 When any national pay award is eventually applied it is anticipated that this will have minimal effect on the ratio figures referred to in the policy (Table 1). On this basis it is not intended to bring the policy back to council when any national pay award is applied, except in circumstances where the effect of that award is to increase the gap between Chief officers and our lowest paid employees.
- 2.6 For clarity the figures used in the attached policy are based on the council's pay and grading structure as at 1 January 2022 which includes the recent FLW increase and is pending confirmation of any pay award for 2021/22 and 2022/23.

3. CONCLUSION AND REASONS FOR RECOMMENDATIONS

- 3.1 Council approves the 2022/23 Policy Statement on Chief Officers' Pay.
- 3.2 The Employment Panel is responsible for recommending to Council matters relating to pay and employment conditions. The Employment Panel approved the 2022/23 Pay Policy Statement on Chief Officers Pay for recommendation to Council on 1 March 2022, including approval for the 2022/23 Pay Policy to be automatically updated to reflect any future nationally negotiated pay awards which may be approved during 2022/23, except where any award had the effect of increasing the pay gap between Chief Officers and our lowest paid employees, in which event the policy would be resubmitted for Full Council approval.
- 3.3 The Statement meets the requirements of the Localism Act.

4. CONTRIBUTION TO THE CARLISLE PLAN PRIORITIES

- 4.1 The Policy Statement on Chief Officers' Pay exists to provide Members and the general public with a transparent framework in which Chief Officers are paid and rewarded for their work and instill confidence in the public.

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Appendices: **Appendix A – Pay Policy Statement 2022/23 for Chief Officers**
 Appendix B – Pay and Grading Structure

Note: in compliance with section 100d of the Local Government (Access to

Information) Act 1985 the report has been prepared in part from the following papers:

- **None**

CORPORATE IMPLICATIONS:

LEGAL – S38 of the Localism Act 2011 requires that we must publish each year a pay policy statement setting out our policies relating to:

- The remuneration of Chief Officers
- The remuneration of our lowest paid officers
- The relationship between the remuneration of the Chief Officers and employees that are not Chief Officers.

The Policy must state our definition of ‘lowest paid employees’ together with our reasoning and it has to explain:

- Chief Officer levels on appointment/progression and increases and additions
- Performance related pay
- Bonuses
- Payment on ceasing to hold office

The Policy must be published in a manner deemed by the Council to be appropriate and this must include publication on the authority’s website.

FINANCE – The costs of the Chief Officer’s Pay are contained within the Council’s Revenue budget.

EQUALITY – Not applicable

INFORMATION GOVERNANCE – Not applicable

CARLISLE
CITY COUNCIL



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PAY POLICY STATEMENT 2022/23
FOR CHIEF OFFICERS

CARLISLE CITY COUNCIL

PAY POLICY STATEMENT FOR CHIEF OFFICERS

1 Introduction and Purpose

- 1.1 This pay policy statement sets out Carlisle City Council's approach to Chief Officers' pay in accordance with the requirements of section 38 to 43 of the Localism Act 2011.
- 1.2 The purpose of this statement is to provide transparency with regard to the Council's approach to setting the pay of its employees by identifying:
 - the methods by which salaries of all employees are determined
 - the detail and level of remuneration of its most senior employees i.e. 'Chief Officers' as determined by relevant legislation
 - the detail and level of remuneration of the lowest paid employees'
 - the relationship between the remuneration for highest and lowest paid employees
 - the Panel responsible for ensuring that the provisions set out in this statement are applied consistently throughout the Council and recommending any amendments to full Council.
- 1.3 Once approved by the full Council, this policy will come into immediate effect for the 2022/23 financial year.
- 1.4 Due to Local Government Re-organisation (LGR) it is anticipated that this is the final pay policy statement for Carlisle City Council. Where amendments are required to the policy during the 2022/23 year, these will be subject to approval by full Council. The only exception is where the policy will be automatically amended to reflect any nationally negotiated pay awards. However should any nationally negotiated pay award have the effect of increasing the pay gap between Chief Officers and our lowest paid employees the policy will be brought back to Council for approval.

2 Aims and principles

- 2.1 Carlisle City Council's aim to offer a remuneration package which is fair and equitable, complies with all the relevant legislation, enables it to attract and retain quality staff that will achieve its strategic and operational objectives and is underpinned by the need to achieve value for money having regard to its financial restraints.

3 Definitions

- 3.1 The Council's Senior Employees are those which fall under the definition of 'Chief Officers' as contained within section 43 of the Localism Act 2011. These are the Chief Executive, Deputy Chief Executive and Corporate Directors.
- 3.2 *Lowest paid employees* are those on grade A (£19,100) per year in April 2022. The Council uses this definition as it is the nearest equivalent to the old 'manual' grades which existed before job evaluation was used to determine pay and before Single Status was implemented. Jobs at this level are relatively straight forward, quick to

learn and require limited pre-existing knowledge.

3.3 *Employment Panel* is a politically balanced (reflecting the balance of the different parties that make up the Council) group of Councillors who are responsible for recommending to Council pay and conditions for employees.

3.4 *Multiplier* is the ratio of pay between Chief Officers and other employees (at full time equivalent rates) i.e. the pay for the chief officer divided by that for the lower paid employees.

4 Pay Structure

4.1 The Pay Structure and pay related allowances for all employees below Chief Officer level (except apprentices and any employee on a “permitted work” scheme) is detailed in the document *Pay Policy and Arrangements* which was approved by Council initially in November 2009, following extensive consultation with staff, and updated in December 2013 to implement the Foundation Living Wage increase with other regular updates to reflect increases to the foundation living wage and national pay awards. It is a local pay and grading structure which uses some of the nationally negotiated pay spines configured into local pay grades. Nationally negotiated cost of living awards are applied to those spine points that form part of the local pay structure.

4.2 From time to time, it may be necessary to take account of the external pay levels in the labour market in order to attract and retain employees with particular knowledge, experience, skills, and capacity. The document *Pay Policy and Arrangements* details these.

5 Chief Officer Remuneration

5.1 Terms of employment for Chief Officers in Carlisle City Council are derived from a number of sources:

- pay rates determined by Carlisle City Council
- cost of living awards as negotiated nationally between the Local Government Employers’ Organisation and the recognised trade unions and applied to existing pay grades
- nationally negotiated terms and conditions of employment for Chief Officers and Chief Executives as appropriate
- policies determined and approved locally by Carlisle City Council

6 Responsibility for determining pay and allowances

6.1 The Employment Panel is responsible for proposing the pay and grading structure to Council.

6.2 In the case of Chief Officers’ pay, the Employment Panel may seek advice from a suitably experienced external organisation such as North West Employers’ Organisation (NWEO) to inform their recommendations.

- 6.3 Pay rates (including car allowances) for the Town Clerk and Chief Executive are reviewed each time the job is vacant and may be reviewed between these periods on a decision by the Chair of the Employment Panel following a request from the post holder. A review can result in the pay remaining the same, an increase or a decrease. Market rates for District Councils form the basis of any review. The pay rate is a single pay point, within a three-point salary band, and determined on appointment by the Employment Panel and is based on experience of the successful candidate.
- 6.4 In the case of the other Chief Officer posts, these are reviewed when organisational structural changes take place and uses the Local Authority Senior Staff job evaluation scheme to determine the rank order, and market rates for a District Council to set the pay grade. The pay grades consist of three pay points.
- 6.5 Table 1, paragraph 10, gives current pay rates.

7 Elements of the remuneration package for Chief Officers

- 7.1 This is made up of
- actual pay as determined by the Council
 - car allowance of 9.09% of salary or participation in the Chief Executive or Chief Officer Car Lease Scheme to the same value.
- 7.2 Pay for the Town Clerk and Chief Executive consists of three pay point within a salary band plus car allowance as detailed above. This rate includes returning officer duties for elections relating to Carlisle City Council. Fees for election duties for other elections (County Council, national and European elections) are paid as an additional sum at the rate prescribed by government as and when each election occurs. The pay point may be reviewed on a decision by the Chair of the Employment Panel, following a request from the post holder.
- 7.3 Pay for the Deputy Chief Executive and Corporate Directors consists of three-point scales and, subject to satisfactory performance, the officer progresses through the grade on an annual basis until the top of the grade is reached, in line with national conditions. A car allowance, as detailed above is also paid.
- 7.4 No bonuses, profit related pay or other allowances are paid as part of the regular pay. Honoraria for undertaking additional duties are only paid if the additional duties are significant.
- 7.5 The designation of the Monitoring Officer currently sits with the Corporate Director of Governance and Regulatory Services. The Monitoring Officer is paid on the normal salary for a Chief Officer.
- 7.6 The designation of the Section 151 Officer sits with the Corporate Director of Finance and Resources. The S151 Officer is paid on the normal salary for a Chief Officer.

8 Chief Executive and Chief Officers' Recruitment

- 8.1 Details of the appointment process for Chief Officers and Chief Executive are set out in the Council's constitution. Recruitment is the responsibility of the Employment Panel to recommend the successful candidate to full Council for approval.
- 8.2 In the case of the Chief Executive, the Employment Panel determines the salary and takes into account the knowledge, qualifications, skills and experience of the successful candidate.
- 8.3 In the case of the other Chief Officers, the starting salary is normally the bottom point of their grade unless there are good reasons to pay at a higher point in the scale to secure the best candidate. Such a decision is made by the Employment Panel.
- 8.4 Return of Chief Officers or Chief Executive to local government after redundancy or early release. The same principle applies to all recruitment and any appointment is made on merit, regardless of whether the candidate has been made redundant or given early release in former employment. The provisions of the Redundancy Payments Modification Order (1999) would be applied in that if return to local government occurred within a month of redundancy, the redundancy payment would be forfeited. Cumbria County Council, as the administering body for the pension scheme operated by Carlisle City Council, implements 'abatement' which means that if pension plus earnings in the new job is greater than earnings prior to leaving the pension is reduced accordingly.
- 8.5 Interim Support. Where the Council has the need for interim support to cover work at Chief Officer or Chief Executive level, and there is no-one suitable within the Council, it will make use of agencies to recommend suitable candidates from which to select the most suitable. Selection will be in line with the appointment process for Chief Officers unless support is required too quickly to make this possible when it will be reported to Council at the earliest opportunity. The services of the successful interim will be engaged by either:
- Secondment of an internal candidate where suitable
 - Direct employment by the Council on a temporary contract
 - On a self-employed basis where the person meets the HMRC definition (IR35) of 'self-employed'
 - On an agency basis where the person is employed by the agency

Pay for temporary interim support will be at the required rate to secure a suitable candidate bearing in mind the temporary nature of the work, value for money, salaries within the Council and budgetary considerations.

At the date of this policy Statement, the Council has no temporary or interim support at Chief Officer level.

9 Other aspects of remuneration

- 9.1 Termination Payments – the Council's policy on termination payments in the event of redundancy or early release in the interests of the service (ERS) apply to all employees, irrespective of level in the organisation. Full details are given in the document *Redundancy and Early Release Schemes Policy, Guidance Notes and Procedures*

In summary, the discretionary redundancy payments are 2.5 times the statutory redundancy payment but based on actual weeks' pay, with the option to convert the sum above the statutory redundancy payment to additional pension. Compensatory payments are not normally paid in the cases of early retirement in the interests of efficiency unless there is a strong business case for doing so in a particular situation. Where payments are made, these are equivalent to 1.5 times the statutory redundancy payment that would have applied had the officer been made redundant with the option to convert this to additional pension.

Dismissal of the Chief Executive and Chief Officers (including redundancy and early release) are made by Council on the recommendation of the Employment Panel.

- 9.2 Public Sector Exit Payments – Exit payment cap.

On 25 February 2021, the Government made the *Restriction of Public Sector Exit Payments (Revocation) Regulations 2021*. These Regulations revoked the *Restriction of Public Sector Exit Payments Regulations 2020* on 19 March 2021. In the interim, a Treasury Direction has been made to disapply the exit payment cap. This follows a review by the Treasury which concluded that the exit payment cap had led to "unintended consequences".

On 4 March, MHCLG confirmed in writing that there will be no further changes made to the LGPS or local government redundancy terms without a further, separate consultation.

- 9.3 Flexible Retirement. The policy on flexible retirement applies to all employees alike and details are covered in the document *Flexible Retirement Policy Guidance Notes and Procedures*. In summary, flexible retirement (with pension) is agreed if it is supported by a business case. Hours must be reduced by a minimum of 20% and/or move to an alternative post of at least one grade reduction. Earnings plus pension after flexible retirement must not be more than earnings before it.
- 9.4 Pension. Where employees exercise their statutory right to become members of the Local Government Pension Scheme, the Council is required to make a contribution to the scheme representing a percentage of the pensionable remuneration due to that employee. The contribution rate is set by Actuaries advising Cumbria County Council Pension fund and reviewed on a triennial basis in order to ensure that the scheme is appropriately funded. The current rate, effective from April 2020 is 19.9%. The employee contribution rates are defined by statute and relate to the salary level of that employee.

Carlisle City Council applies the discretions given to them as an employer under the Local Government Pensions Regulations to all employees on the same basis.

10 Chief Officers' pay and its relation to that of other employees

10.1 All aspects of other employees' pay and related benefits are detailed in the document *Pay Policy and Arrangements*.

10.2 Table one, below, shows details of Chief Officers' current pay and the relationship to other staff's pay.

TABLE 1: Chief Officers' pay and its relationship with others as at 1 January 2022

Position	£ Pay per Year	Car Allowance	£ Total Pay + Car Allowance per year	Ratio to Median Pay (Note 1)	Ratio to Lowest Paid Staff (Note 2)
Town Clerk & Chief Executive	3 Points of Range: - 107,491 - 109,646 - 113,917	9.09% of Salary	117,261 119,612 124,272	5.0:1 5.1:1 5.3:1	6.1:1 6.3:1 6.5:1
Deputy Chief Executive	3 Points of Range: - 82,918 - 87,065 - 91,211	9.09% of Salary	90,455 94,979 99,502	3.8:1 4.0:1 4.2:1	4.7:1 5.0:1 5.2:1
Corporate Directors	3 Points of Range: - 67,159 - 70,674 - 74,192	9.09% of Salary	73,263 77,098 80,936	3.1:1 3.3:1 3.4:1	3.8:1 4.0:1 4.2:1

Note 1 - £23,541 per year for a full-time employee

Note 2 - Grade A staff – £19,100 per year for a full-time employee

The ratio between the Chief Executive pay and other Chief Officers (at the top of the grade) is as follows:

- Deputy Chief Executive 1.2:1
- Corporate Directors 1.5:1

Carlisle City Council aims to keep the multipliers for median pay and lowest paid staff approximately the same in future years.

Salary Scales as at 1 January 2022

GRADE	PAY POINT	ANNUAL		GRADE	PAY POINT	ANNUAL
NJC Scheme		£		Employment Panel		£
A	P1	19100		Director	D01	58401
B	P5	19312			D02	61457
C	P8	19698			D03	64517
D	P9	20092			D04	67159
	P10	20493			D05	70674
	P11	20903			D06	74192
E	P12	22183		Deputy Chief Executive	D07	82918
	P13	23080			D08	87065
	P14	23541			D09	91211
F	P15	25481		Chief Executive	CE01	107491
	P16	25991			CE02	109646
	P17	27041			CE03	113917
G	P18	27741				
	P19	28672				
	P20	29577				
H	P21	30451				
	P22	31346				
	P23	32234				
HAY Scheme						
I	P24	32910				
	P25	33782				
	P26	34728				
J	P27	35745				
	P28	36922				
	P29	37890				
K	P30	38890				
	P31	40876				
	P32	41881				
L	P33	42821				
	P34	44863				
	P35	46845				
M	P36	52131				
	P37	56968				

EXCERPT FROM THE MINUTES OF THE EMPLOYMENT PANEL HELD ON 7 FEBRUARY 2022

EMP.05/22 PAY POLICY STATEMENT 2022/23

The Deputy Chief Executive left the meeting for the consideration of this item.

The HR Manager submitted the Pay Policy Statement 2022/23 (RD.68/21). The Localism Act 2011 required local authorities to produce and publish a Pay Policy Statement for Chief Officers and that it be reviewed on an annual basis.

The HR Manager reported that the Council had implemented the recent increase in the Foundation Living Wage rate on 1 January 2022 which uplifted the lowest pay point in the Council's pay structure. She highlighted that the NJC national pay negotiations for 2021/22 were currently ongoing with Trade Unions and the 2022/23 negotiations were yet to commence. When any national award was applied it was anticipated that it would have minimal effect of the ratio figures. On this basis it was not intended that the Policy would go back to Council when the award was applied, except in circumstances where the effect of that award increased the gap between Chief Officers and the lowest paid employees.

RESOLVED - That the Employment Panel approved the 2022/23 Pay Policy Statement on Chief Officers Pay for recommendation to Council on 1 March 2022, including approval for the 2022/23 Pay Policy to be automatically updated to reflect any future nationally negotiated pay awards which may be approved during 2022/23, except where any award had the effect of increasing the pay gap between Chief Officers and our lowest paid employees, in which event the policy would be resubmitted for Full Council approval.