



PORTFOLIO AREA: Community Engagement

Date of 4th June 2010

Meeting:

Public

Key Yes

Recorded in Forward Yes

Decision:

Plan:

Inside Policy Framework

Title: CDRP Partnership Plan

Report of: Policy & Performance

Report reference: PPP 21/10

SUMMARY:

Carlisle and Eden Crime and Disorder Reduction Partnership has developed a new partnership plan for 2010/11. This plan forms part of our Policy Framework and replaces the existing plan (2009/10). The plan has been developed with the support of our Community Overview & Scrutiny Panel.

RECOMMENDATIONS:

The Executive Committee is requested to:

1. Consider and comment upon Carlisle and Eden Crime and Disorder Reduction Partnership's Plan for 2010/11.
2. Consider how the Partnership Plan, in defining the priorities, supports the development of the Community Strategy and the implementation of the Corporate Plan.
3. Refer the plan to Community Overview and Scrutiny Panel for consultation.

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1. REASONS FOR RECOMMENDATIONS

The purpose of the Partnership Plan is to provide a single document that presents the priorities and how they have been agreed. The plan illustrates the partnership structure that will address these priorities and how it will manage performance.

2. BACKGROUND INFORMATION

The Crime & Disorder Act 1998 placed statutory obligations on local authorities and the police to act in co-operation with the probation service, health authorities and other relevant agencies, and to work together to develop and implement a partnership plan for tackling crime and disorder in their area.

Section 97 of the Police Reform Act 2002 amended the above act so that responsible authorities also include the Police Authority, Fire Service and Primary Care Trusts for the area. Further reforms now list Environment Agency and Residential Social Landlords as 'participatory bodies'.

The legislation requires the Partnership to produce a plan, that covers the next three years, detailing how it intends to tackle crime and disorder, and allowing the development of strategies to tackle short, medium and long-term priorities. This also allows alignment to other planning cycles, most notably the Local Area Agreement.

3. CONSULTATION

Central to the development of the Partnership Plan is a 'Strategic Assessment'. Undertaken in September, this is an assessment of information collected from responsible authorities, other partners, and the community. It is a document that best reflects the most up-to-date needs of the communities.

However, the plan must be revised annually, allowing the Partnership to take account of new priorities emerging from the ongoing assessments. The assessments are conducted every six months. The priorities must reflect the concerns raised by local people and there is key requirement to carry out community consultation as part of the strategic assessment.

Through the publishing of the consultation document on the website and consultation exercises, we have shared the draft priorities with communities across the district.

Our Community Overview & Scrutiny Panel were included in the consultation on the strategic assessment and helped to shape the Partnership Plan.

1. IMPLICATIONS

Staffing: The Leadership Group of the CDRP has funding in place for a CDRP Manager and a CDRP Administration Officer.

Finance: The CDRP has a pooled budget, to which we contribute £30,000. In addition it receives a share of the Safer & Stronger Communities Fund from the County Strategic Partnership. The CDRP has £230,000 for 2010/11 of which £208,000 is allocated to priority work in task groups.

Legal: The plan meets our duties under The Crime & Disorder Act 1998 and Section 97 of the Police Reform Act 2002.

Corporate: The CDRP Plan forms a statutory part of our Policy Framework.

Risk Management: The risks relating to the CDRP are recorded and managed by the CDRP Manager.

Equality & Diversity:

Equality Impact Screening	Impact Yes/No?	Is the impact positive or negative?
Does the policy/service impact on the following?	Yes	Positive
Age	No	
Disability	No	
Race	Yes	Positive
Gender/ Transgender	Yes	Positive
Sexual Orientation	No	
Religion or belief	No	
Human Rights	Yes	Positive
Social exclusion	Yes	Positive
Health inequalities	No	
Rurality	Yes	Positive

The strategic assessment and plan have been subject to an impact assessment (EIA 10). The plan is going to have a positive impact on the inequalities around crime and disorder. The inclusion of Domestic Abuse as a task group will ensure that the gender inequalities associated with violent crime remains a focus. The plan supports the First Protocol, Human Rights, by protecting property. Rural acquisitive crime is being dealt with through a task and finish group.

Environment: The CDRP is an important partners in delivering the safer and stronger outcomes in our Local Environment priority.

Crime and Disorder: This is the purpose of the plan.

Impact on Customers: An effective partnership will be able to turn its resources to tackle the community issues (environmental and crime and disorder) to the satisfaction of its customers.



**Partnership Plan
2010 /2011**

Foreword

As Chair of Carlisle and Eden Crime and Disorder Reduction Partnership (CDRP), it gives me great pleasure to present this plan setting out the Partnership priorities over the next year.

Carlisle and Eden Crime and Disorder Reduction Partnership (CDRP) has been a joint Partnership since 2002. The relationships between partners has matured in this time and enabled the CDRP to contribute to sustained falls in the levels of crime and disorder across both districts.

Although the chances of being a victim of crime in Carlisle and Eden are low, there remains much work to be done to improve levels of confidence and reassure the community that we are taking effective action. A key area of work for the next 12 months will be to improve our communication with residents by telling them of the action that has been taken and how they can get involved in influencing the action we will take in the future.

We have achieved a great deal in the last three years, in particular demonstrating how working in partnership can produce excellent results and be a powerful driver for change. We are committed to building on this excellent partnership working to make Carlisle and Eden a safe place to live, work and visit

Jane Muller
CDRP Chair

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Introduction

Background

The Crime & Disorder Act 1998 placed statutory obligations on Local Authorities and the Police to act in co-operation with Health Authorities and other relevant agencies, and to work together to develop and implement a partnership plan for tackling crime and disorder in their area.

Section 97 of the Police Reform Act 2002 amended the above act so that responsible authorities also include the Police Authority, Fire Service and Primary Care Trusts for the area. Further reforms now list the Probation Service as responsible authority and the Environment Agency and Registered Social Landlords as 'participatory bodies'.

The legislation requires the Partnership to produce a three year plan detailing how it intends to tackle crime and disorder, allowing the development of strategies to tackle short, medium and long-term priorities.

Central to the development of the Partnership Plan is the annual strategic assessment. This document combines recorded crime data with information from a wide range of partners, including Health, local Councils and the Fire Service, to provide a detailed picture of crime, disorder and substance misuse in Carlisle and Eden. The assessment highlights the issues that are of most importance to our communities and enables the Partnership to identify emerging trends and plan tactics to tackle these issues. The Strategic Assessment also helps to inform the Cumbria Community Safety Agreement.

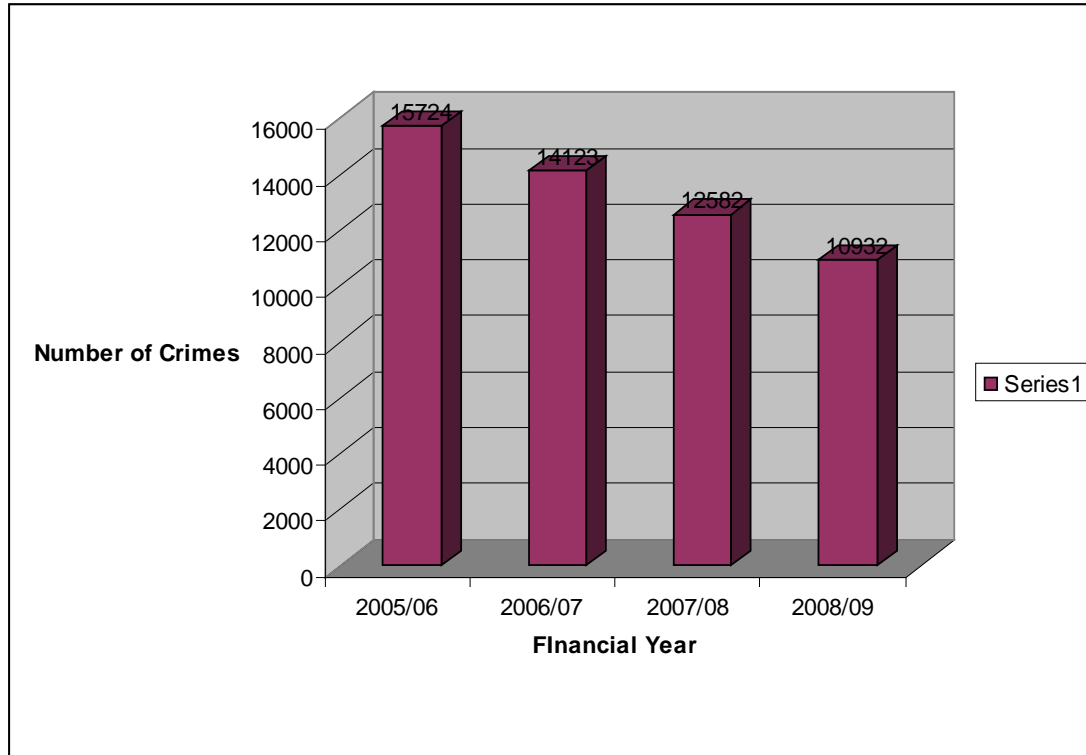
Purpose of the Plan

The CDRP Partnership Plan has been compiled to provide key stakeholders and the community with a picture of the key actions to be taken during the financial year 2010/11 to tackle crime, disorder and substance misuse. Through the Plan and associated action plans, Carlisle and Eden CDRP will contribute towards the strategic objectives of both Carlisle and Eden's Local Strategic Partnership's and the indicators in the Cumbria Local Area Agreement. It will be kept under review, both to ensure our work is effective and that our priorities continue to be relevant to local needs.

The Partnership plan offers an opportunity for all Partners to work more closely to a common aim; to maintain Carlisle and Eden as a safe place to live, work and visit.

The Current Picture

Table 1: Crime in Carlisle and Eden



Developing the Plan

This plan is a three year strategy, based on the priorities identified in the strategic assessment and is revised annually, in line with national requirements. This high level action plan sets out an ambitious but achievable work plan to reduce crime, disorder and substance misuse in Carlisle and Eden. The plan also aims to increase feelings of safety within our communities and increase confidence in dealing with issues that communities feel are important to them.

The plan not only shows the links between local delivery and national indicators, but also shows lead agencies, where they have been identified.

Community Engagement

The views and concerns of our communities are an essential element in the CDRP's work to tackle crime, disorder and substance misuse. In addition to information gathered from our Partners, the strategic assessment also gathered information from the British Crime Survey, the Place Survey and Public Consultation Survey.

The feedback obtained from these surveys showed a great deal of overlap between the concerns and priorities of residents and those identified by the statutory agencies working as part of Carlisle and Eden Crime and Disorder Reduction Partnership.

Communicating with residents and telling them of our work and how they can request action is an important part of this Partnership Plan. We will be reviewing our communication and engagement strategy in line with this plan and some of the key components of this strategy will include:

- Crime maps for each locality accessible via <http://cumbria.crimemapper.co.uk/>
- Publicity and promotional campaigns in the local media on key themes and operations;
- Regular intelligence led StreetSafe operations in priority locations;
- Regularly reporting the results of our work to local residents via the neighbourhood policing team meetings and the media.

The Priorities

The priorities for Carlisle and Eden, as identified through the strategic assessment, are:

- Violent crime – Including alcohol related violent crime
- Anti-social behaviour – Including youth disorder and criminal damage
- Domestic Violence
- Prolific and Priority Offenders

Substance and alcohol misuse remains a key issue for communities and the Partnership. In order to reduce duplication and provide the most appropriate targeted action, we will work closely with the Police and Cumbria Drug and Alcohol Action Team to identify areas where we can add value to existing programmes of work.

Acquisitive crime will continue to be addressed through action targeting substance misuse and prolific offenders. However, it is also recommended that the partnership continue to provide preventative and target hardening measures and respond to known seasonal trends to ensure this crime type continues to fall.

Links with other Plans

As Carlisle and Eden CDRP is part of a complex group of Partnerships, this plan was not developed in isolation and is aligned to a number of key strategies and documents, listed below;

- Cumbria Sustainable Community Strategy
- Cumbria Local Area Agreement
- Cumbria Community Safety Agreement
- Eden Sustainable Community Strategy
- Carlisle Sustainable Community Strategy
- Cumbria Primary Care Trust Plan
- Cumbria Constabulary Policing Plan
- Cumbria Alcohol Strategy
- Cumbria Domestic Violence Strategic Board Business Plan
- Cumbria Fire and Rescue Service Locality Action Plans

Cumbria Local Area Agreement 2008 - 2011

There are seven themes in the Safer and Stronger Communities element of the LAA, aligned to National Indicators. These are;

- Reduce crime, disorder and anti social behaviour, specifically focusing on serious violent crime and a continued focus on domestic violence.
- Reduce the offending of those individuals who have an adverse impact on our communities.
- Reduce the impact of drug misuse within the county.
- Minimise the harm caused by alcohol abuse within Cumbria.
- Achieve community cohesion and respect through understanding concerns about anti social behaviour and increasing the number of people who treat one another with respect and dignity.
- Increase satisfaction in local neighbourhoods through targeted partnership activity.
- Achieve community empowerment to secure empowered and engaged citizens.

Headline National Indicators

The LAA includes a number of National Indicators and these will be used as a measure of performance for partnership work across Cumbria. The key indicators relating to the work of Carlisle and Eden CDRP are;

- NI 2 %age of people who feel they belong to their neighbourhood
- NI 5 Overall / general satisfaction with local area
- NI 15 Serious violent crime
- NI 16 Serious acquisitive crime
- NI 17 Perceptions of anti social behaviour
- NI 18 Adult re-offending rate
- NI 20 Assault with injury rate
- NI 21 Local concerns about anti social behaviour
- NI 23 Perceptions that people treat one another with respect
- NI 24 Satisfaction with the joint dealing of anti social behaviour
- NI 25 Satisfaction by different group with the joint dealing of ASB
- NI 27 Understanding local concerns
- NI 30 Priority Offender re-offending rate
- NI 32 Repeat incidents of domestic violence
- NI 41 Perceptions of drunk or rowdy behaviour as a problem

Monitoring Performance and Delivery

The structure of the Carlisle and Eden CDRP is shown below. A range of task groups have been established to ensure our priorities are addressed appropriately and effectively. Each task group has its own action plan detailing further, how it will address key issues and priority areas.

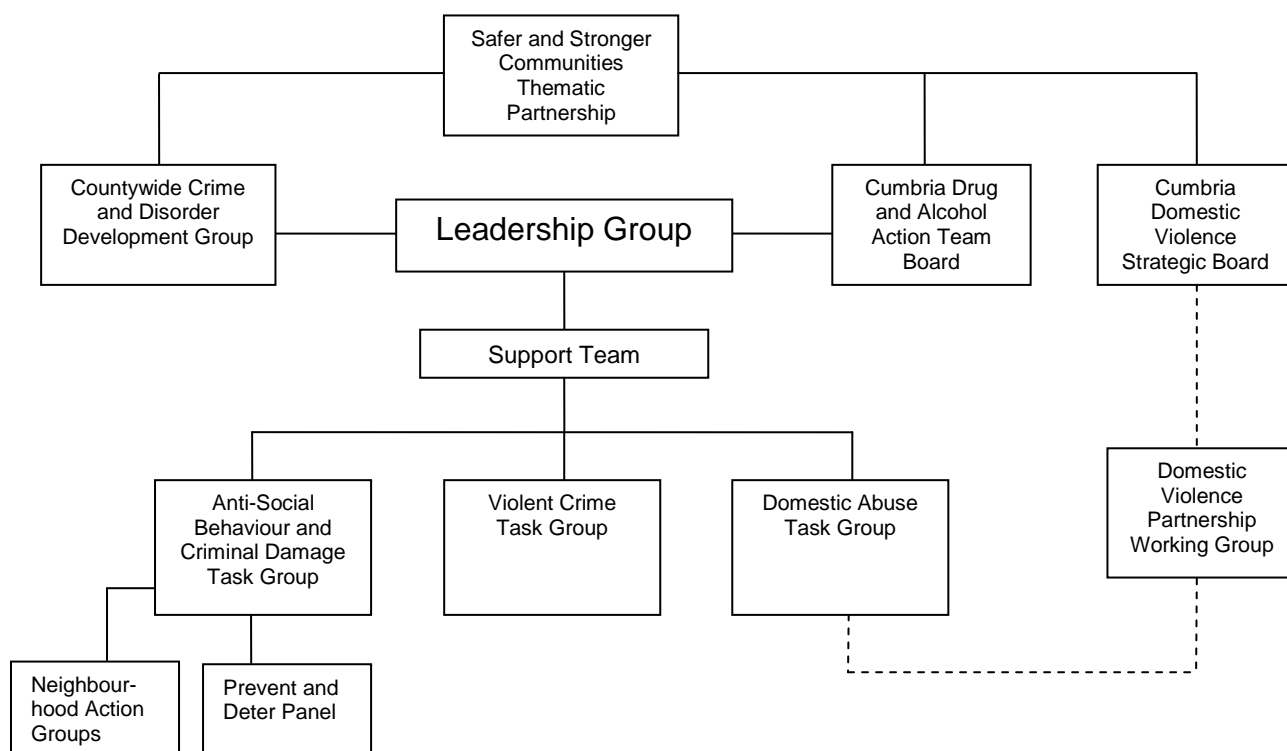
In addition to projects and actions led by the Partnership, we also work closely with County wide Partnerships, such as the Drug and Alcohol Action Team and Domestic Violence Strategic Partnership, to address local issues.

Each task group has followed an agreed process and considered projects and actions based on 3 over arching elements for each priority. These are prevention, education and enforcement. All tactics, actions and tasks fall into one of these categories, and link to themes and outcomes in the safer and stronger element of the Cumbria LAA and the wider national indicator set.

Progress against key objectives will be reviewed regularly by the task groups and reported to the Leadership Group. In turn we will also provide regular performance reports to the County CDRP.

This plan directs activity for year 3 of the 3 year plan. All actions will be reviewed, based on an agreed performance management framework, by March 2011. Task groups will determine actions that are complete and therefore to be removed from the plan and those deemed successful and / or continuous.

Crime and Disorder Reduction Partnership delivery arrangements



Tackling the Priorities

Anti-Social Behaviour and Criminal Damage

Anti-social behaviour and criminal damage can cover a broad range of issues that impact on others in a negative way. However certain types of anti-social behaviour, for example rowdy and inconsiderate behaviour, inappropriate use of vehicles, rubbish and vandalism, graffiti and other deliberate damage, have been identified as key issues amongst residents of Carlisle and Eden.

It is important to note that incidents of anti-social behaviour are based on details given by the caller, so may depend on their perception rather than what is actually occurring. For example a group of friends meeting congregating on the street, could be just that but can be perceived as anti-social or intimidating by someone else. Therefore it is a complex issue to tackle and interventions must include engaging with communities.

Although the number of incidents can depend on perceptions it is important to consider these calls because they add to the overall pattern of crime and disorder, especially in relation to issues that impact on people's lives and perceptions of their area.

The Carlisle and Eden Anti-Social Behaviour and Criminal Damage Task Group exists to provide a co-ordinated response to tackling anti-social behaviour and criminal damage.

Aim - To contribute to a high quality of life for all across both urban and rural communities and to create an environment where people can feel secure and live without the threat or fear of Crime and Disorder

This will be achieved through a range of interventions, based on the key elements of prevention, education and enforcement. The task group will develop a detailed action plan to build upon the headline interventions listed below.

Activity	Lead Partner	Linked Indicators
Utilise analysis of ASB and criminal damage data to ensure timely, proportionate and effective interventions.	CDRP	NI17, NI21, NI23, NI24, NI25, NI27, NI33
Ensure the CDRP is delivering a minimum set of standards in relation to anti-social behaviour.	CDRP	
Support the use of mediation services for early intervention in ASB disputes.	Cumbria Police	NI17, NI21, NI23, NI24, NI25, NI27, NI33
Support school attendance initiatives.	Cumbria Police / Children's Services	NI17, NI22, NI27

Develop and support a range of diversionary activities for young people.	CDRP	NI17, NI21, NI23, NI24, NI25, NI27, NI33
Support a partnership approach to securing derelict and vacant properties.	Fire Service	NI17, NI27, NI33
Support a partnership approach to challenging and supporting anti-social households.	RSL's / Cumbria Police / Cumbria CC (FIP)	NI17, NI21, NI22, NI23, NI24, NI25, NI27
Promote better understanding and tolerance between adults and young people.	CDRP	NI17, NI23, NI27
Improved co-ordination and use of 'design out crime' initiatives.	Cumbria Police / Carlisle and Eden DC	NI16, NI17, NI27, NI33
Support the development and implementation of Safer Schools Partnerships.	CDRP	NI17, NI22, NI23, NI25, NI27
Develop and implement dedicated campaigns in response to seasonal increases of ASB and criminal damage.	CDRP	NI17, NI21, NI23, NI27, NI33
Support a partnership approach to tackling arson and deliberate fires.	Fires Service / CDRP	NI33
Support the work of and work in Partnership with the Community Payback Team.	CDRP / Cumbria Probation	NI17, NI18, NI21
Fully utilise powers to tackle ASB through the Prevent and Deter Panel.	Cumbria Police / CDRP	NI17, NI19, NI21, NI22, NI23, NI24, NI25, NI33
Support the use of enforcement powers for litter and dog fouling.	CDRP	NI21, NI24, NI27
Support test purchase operations to target under age drinking.	Carlisle DC / Eden DC / Trading Standards	NI17, NI21, NI27, NI41
Utilise the re-deployable CCTV when appropriate.	CDRP	NI17, NI21, NI24, NI25
Challenge disproportionate perceptions of anti-social behaviour.	CDRP	
Ensure victims of anti-social behaviour are receiving the appropriate level of support.	CDRP	

Domestic Abuse

Domestic abuse has devastating consequences for the victim, their families and the wider community. It is rarely a one off incident, and should instead be seen as a pattern of abusive and controlling behaviour through which, the abuser seeks power over their victim. Victims of domestic abuse suffer on many levels, health, housing, education, and lose the freedom to live their lives how they want, and without fear.

The definition used by the Association of Chief Police Officers is:

‘Any incident of threatening behaviour, violence or abuse (psychological, physical, sexual, financial or emotional) between adults who are or have been intimate partners or family members, regardless of gender or sexuality.’

Aim – Contribute to the delivery of the Cumbria Domestic Violence Business Plan and Local Area Agreement targets through increasing reported incidents and reducing repeat incidents of domestic violence, whilst also responding to local issues regarding domestic abuse.

This will be achieved through a range of interventions, based on the key elements of prevention, education and enforcement. The task group will develop a detailed action plan to build upon the headline interventions listed below.

Activity	Lead Partner	Linked Indicators
Manage and support the Independent Domestic Violence Advisors programme to support victims of domestic abuse.	DV Strategic Board / CDRP	NI32, NI34
Raise awareness and understanding of domestic abuse through targeted campaigns.	CDRP	NI32, NI34
Raise awareness of front line staff and partners through training programmes.	CDRP	NI32, NI34
Raise awareness of the impact of domestic abuse on children and young people.	CDRP / Let Go / Children's Services	NI32, NI34
Provide safe and secure accommodation for victims of domestic violence	CDRP / Impact Housing	NI32, NI34
Support the development of a co-ordinated response to tackling domestic abuse such as the Multi Agency Risk Assessment Conference	CDRP	NI32, NI34

(MARAC) and Specialist Domestic Violence Courts programme.		
Development and implement a co-ordinated approach to sexual violence. i.e. Sexual Assault Referral Centre (SARC) and Independent Sexual Violence Advisors (ISVA)	CDRP / Let Go / Cumbria Constabulary	NI32, NI34
Increase access to and take up of perpetrator programme	Let Go / Cumbria Probation Service	NI32, NI34

Violent Crime

Data from the strategic assessment showed an overall reduction in violent crime, however the number of violent crimes committed under the influence of alcohol has increased by 10% in 2008/09 compared with 2007/09.

The Task group has been committed to reducing alcohol related violent crime over previous years and ensuring that the night time economy is a safe place. Through successful interventions and Partnership working the number of crimes recorded in licensed premises has reduced by 15% across Carlisle and Eden. However we can not be complacent and the rise in alcohol related violent crime shows we must continue to concentrate on this type of crime.

Aim – To reduce violent crime, including alcohol related violent crime in Carlisle and Eden. Minimise the impact of alcohol misuse and work in partnership to ensure the night time economy is a safe place to work and visit.

This will be achieved through a range of interventions, based on the key elements of prevention, education and enforcement. The task group will develop a detailed action plan to build upon the headline interventions listed below.

Activity	Lead Partner	Linked Indicators
Develop and deliver a programme of multi agency visits to licensed premises.	CDRP	NI15, NI20, NI38, NI39, NI41, NI42
Complete safer clubbing assessments at identified licensed premises.	CADAS	NI15, NI20, NI38, NI39, NI41, NI42
Deliver the Best Bar None Scheme.	CDRP	NI15, NI20, NI38, NI39, NI41, NI42
Continue to use Designated Public Place Orders (DPPO's) where appropriate.	Eden District Council / Carlisle City Council	NI15, NI20, NI41
Utilise early intervention tools where appropriate.	Cumbria Police	NI15, NI20, NI41
Provide personal conflict management training for licensees and staff.	Cumbria Police	NI15, NI20, NI41
Develop and deliver a programme of test purchase operations.	Trading Standards / Carlisle City Council / Eden District Council / Cumbria Police	NI15, NI20, NI41
Develop and deliver co-ordinated campaigns at targeted times throughout the year.	CDRP	NI15, NI20, NI38, NI39, NI41, NI42

Develop and deliver initiatives to reduce substance misuse in the night time economy.	CDRP	NI38, NI42
Support the deliver and enhancement of Pubwatch schemes in North Cumbria	CDRP	NI15, NI20, NI38, NI39, NI41, NI42
Develop and deliver a co-ordinated response in relation to high profile events in North Cumbria	Cumbria Police / CDRP	NI15, NI20, NI41
Utilise enforcement tools effectively in relation to licensed premises.	Cumbria Police / Carlisle City Council / Eden District Council	NI15, NI20, NI38, NI39, NI41, NI42
Utilise CCTV devices effectively and appropriately	CDRP	NI15, NI20, NI41

Prolific and Priority Offenders

Joint agency work to target prolific and priority offenders (PPOs) is a national priority. CDRPs have a responsibility to ensure that mechanisms are in place within their locality to support this joint agency work. In Cumbria, this work is carried out through the Scafell Project, using an offender management model. Multi agency teams deliver intensive monitoring, support and supervision to PPOs, with the specific intention to reduce crime and the impact on victims, whilst making the best use of local resources.

The Scafell Project is recognised as national good practice. The impact it has had on the offence rate by those individuals managed through the scheme is monitored by the Safer and Stronger Communities Thematic Partnership, using a methodology agreed with Government Office North West. From 2006/07 to 2008/09 the project was showing a 23% reduction in offending by Scafell clients in North Cumbria, with an overall reduction in offending (since the start of the project) of 83%.

In addition to the Scafell project, the CDRP also manages the Prevent and Deter Panel. This is a multi agency group that assesses targeted individuals, who's current behaviour signals potential for future offending. The group works together to attempt to stop this offending behaviour offending through education, diversionary activities and other early interventions. The group also provides information needed for anti-social behaviour orders or criminal anti-social behaviour order.

Alcohol and substance misuse

Substance and alcohol misuse is a cross cutting issue which can impact on every area of the Partnership, therefore this area of work is addressed through the existing task group action plans.

In addition, the Partnership has also made a commitment to work closely with the Cumbria Drug and Alcohol Action Team to ensure we are effectively delivering the DAAT Strategy and the Cumbria Alcohol Strategy at a local level. Working with the DAAT, we will identify gaps in delivery and endeavour to put actions in place to deal with any gaps that arise through our existing task group structure.

Acquisitive Crime

Despite the low levels of acquisitive crime in North Cumbria compared to other areas, this type of crime can cause high levels of distress to its victims. It is therefore important that we address this crime type alongside the other priorities.

Acquisitive crime will continue to be address through action targeting substance misuse and prolific offenders. In addition, the Partnership is committed to addressing acquisitive crime through the following actions:

Activity	Lead Partner	Linked Indicators
Provide target hardening measures in Partnership with Cumbria Police.	CDRP	NI16, NI21, NI27
Responding to seasonal trends through a co-ordinated response at targeted times of the year.	CDRP	NI16, NI21, NI27
Ensuring any emerging trends or unforeseen rises in acquisitive crime are responded to in Partnership and in a timely manner.	CDRP	NI16, NI21, NI27

Resourcing the Plan

Funding to deliver the Partnership Plan comes from various different sources. These are:

- mainstream funding from Partners, who can deliver projects or contribute towards projects as part of their core business,
- funding allocated to the Partnership from Partner agencies, and
- funding allocated from the Area Based Grant, which enables deliver of the LAA.

Through the funding made available to the CDRP, we are able to deliver this plan, add value to mainstream work and respond to emerging issues quickly.

In the current financial climate it is even more important to provide efficient services and to reduce any duplication. We will do this by working closely with our partners to utilise core funding effectively and to use funding provided through Partners and Area Based Grant to address issues highlighted in this plan and the County Community Safety Agreement.

The Leadership Group considers an annual budget at the start of each financial year. This budget includes projects that have gained support from the relevant Task Group and the Support Team through an agreed application process. Applications clearly state how and for what the monies will be used and go through a quarterly evaluation process in addition to working closely with the task groups to ensure each project is meeting its aims and objectives.

The annual budget for Carlisle and Eden CDRP, agreed by the Leadership Group is set out below. Not all funding for 2010/11 has been allocated and further applications will be considered throughout the year following the agreed process.