



# COMMUNITY OVERVIEW AND SCRUTINY COMMITTEE

## *Committee Report*

**Public**

**Date of Meeting:** 9<sup>th</sup> October 2008

**Title:** CDRP Update

**Report of:** Current status of the Carlisle and Eden Crime and Disorder Reduction Partnership.

**Report reference:** PPP 86/08

### **Summary:**

The view of some of the partners is that the current status of the CDRP Support Team and CDRP Office has created a degree of disruption amongst the partners. Despite this disruption the CDRP continues to develop new interventions through its task group structure and the overall performance is good.

### **Questions for / input required from Overview and Scrutiny:**

1. What are the risks to the completion of a Strategic Assessment over autumn/winter 2008?

**Contact Officer:**  
**Steven O'Keeffe**

**Ext:** 7258

Note: in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers: None

## 1. BACKGROUND INFORMATION

### 1.1. CDRP Structure

The completion of the CDRP Strategic Assessment in 2007 led to a new partnership plan and a revised partnership structure. The current structure is in line with the proposal in the plan, published on the Carlisle City Council website in April. 2008.

The Carlisle and Eden Crime & Disorder Reduction Partnership is made up of the Leadership Group, task groups and the Support Team. Task groups exist to tackle the priority themes identified. The actions plans produced by these groups contain the details of how each partner agency will contribute to the priorities and how these will be provided with resources.

**The proposed arrangements are as follows:**

<b>Group</b>	<b>Purpose</b>	<b>Chair</b>	<b>Frequency of meeting</b>
Leadership Group	Governance and strategy	Councillor Mary Robinson Vice-chair Superintendent Andrew Davidson	Every six weeks
Support Team	Supporting the whole partnership	Rotating, potential for Leadership Group role.	Every two weeks
ASB Task Group	Tackling ASB	Craig Drinkald, Cumbria Fire & Rescue Service	Every six weeks
Criminal Damage Task Group	Tackling Criminal Damage	Chief Inspector Mark Pannone, Cumbria Constabulary	Every six weeks
Violent Crime Task Group	Tackling violent crime	John Bell, Eden District Council	Every six weeks

Drug and alcohol issues are to be a crosscutting theme, represented as fixed agenda items in each task group. Domestic violence is to a substantive item on the Violent Crime Task Group. CCTV is to be a sub group of ASB Task Group, chaired by Peter Vincent of Carlisle City Council.

The CDRP Chair and portfolio holders from each local authority attend the Countywide Safer & Stronger Thematic Partnership meeting. At a local level the Chief Superintendent

represents the CDRP at the Carlisle LSP and the Councillor Mary Robinson represents the CDRP at the Eden LSP.

The role of the Support Team, with key officers based within the Civic Centre Multi Agency Problem Solving Office (MAPS Unit) has been critical to the continued success of this partnership. A culmination of recent events has led to a loss of continuity and cohesion within this team; this in turn has had a detrimental effect upon the partnership as a whole. The key events that have triggered this disruption are:

- Deletion of Carlisle City Council's Community Safety Development Officer Post
- Loss of CDRP (MAPS Unit) Office and subsequent temporary move to the 9th Floor.
- Changes in CDRP partnership staff.

The remedy to this current predicament is focused upon establishing a new Support Team with a core of two key officers the CDRP Administration Officer and the CDRP Business Manager. These posts are to be hosted by Eden District Council but will work from a re-established CDRP Office within the Civic Centre. Unfortunately the attempt to recruit a CDRP Business Manager failed due to lack of candidates. The CDRP Leadership Group will reconsider its options on the 1st October; an update on this discussion will be made during the committee meeting.

## **1.2. CDRP Funding**

In 2007-08 £737,615 of pooled funding was identified against delivery of 'Safer and Stronger' outcomes in the Local Area Agreement. This was commissioned in the form of funded projects through the 4 CDRPs, Cumbria DAAT, and the 4 identified countywide projects.

The funding for 2008/2009 has followed a similar formula, a slight reduction across the board has meant a grant of £146,855 which includes a capital spend of £37,264, to Carlisle and Eden CDRP.

A meeting was held on 19<sup>th</sup> September with all the Chairs of Cumbrian CDRPs in order to consider the formula for future funding. (Financial years 2009-2010 and 2010-2011). The proposal from this group will go to a future meeting of the Safer & Stronger Thematic Partnership.

In addition, the Carlisle and Eden CDRP is unique in creating a 'Pooled Budget' to which partners are invited to contribute. So far for 2008/2009 contributions from Cumbria Police Authority (£30,000) and Carlisle City Council (£30,000) have been confirmed. A letter has been received from the Health Authority confirming that they will be considering funding at the end of September.

The CDRP carried over £94,918 from 2007/2008 making the overall funds available for 2008/2009 £301,773.

### **1.3. Projects**

The task groups develop projects through their action planning; these projects are then presented to the Leadership Group for a decision on support and funding. So far this year the Leadership Group has agreed posts and projects to the tune of £194,877, with a balance available of £35,000 capital and £70,700 revenue.

### **1.4. Performance**

The performance of each local CDRP contributes to the overall performance of the Local Area Agreement. The partnership is focusing upon three key indicators and their current status, April to August, is as follows.

#### **1.4.1. ASB Incidents**

The target is to maintain the same level of performance as last year. So far this year a total of 6605 incidents have been recorded compared to 6527 last year. This is an increase of just over 1%. It is anticipated that this will move to a reduction over the next six months.

	<b>FYTD 07/08</b>	<b>FYTD 08/09</b>	<b>Change</b>	<b>% Change</b>
Carlisle Total	5481	5441	-40	-1%
Eden Total	1046	1164	118	11%
CDRP	6527	6605	78	1%

#### **1.4.2. Criminal Damage crimes**

Once again, the target is to maintain the excellent performance achieved in 2007/2008. So far this year a total of 1262 crimes have been recorded compared to 1639 last year. This is a decrease of just over 23%.

	<b>FYTD 07/08</b>	<b>FYTD 08/09</b>	<b>Change</b>	<b>% Change</b>
Carlisle Total	1328	1036	-292	-22%
Eden Total	311	226	-85	-27%
CDRP	1639	1262	-377	-23%

#### 1.4.3. Assault with injury crimes

The target for this indicator is a reduction in line with the Local Area Agreement target. This countywide three-year target is a 5 % decrease each year on the baseline of 2007/2008. So far this year a total of 355 crimes have been recorded compared to 432 last year. This is a decrease of just over 18%.

	<b>FYTD 07/08</b>	<b>FYTD 08/09</b>	<b>Change</b>	<b>% Change</b>
Carlisle Total	350	301	-49	-14%
Eden Total	82	54	-28	-34%
CDRP	432	355	-77	-18%

## 2. Conclusion

The CDRP continues to demonstrate good performance in the reduction of key crime and ASB targets. This performance has been delivered despite a weakened Support Team structure and base.

The CDRP Improvement Plan (Attached for information) contains many key changes that will ensure that the CDRP keeps abreast of local and national developments. The CDRP Manager is a crucial role for implementing this plan.

Over the last two years the CDRP has developed a much-improved working relationship with the Carlisle City Council Overview & Scrutiny Committee. The strength of this relationship enables officers to confidently timetable the CDRP into the committee's future meetings. The notable areas of future overview and scrutiny are the Strategic Assessment 2008 and the development of the CDRP Partnership Plan 2009-2010.

## 3. IMPLICATIONS

- Staffing

The deletion of the Community Safety Development Officer was under the Vacancy Management policy at Carlisle City Council. This has led to reduced capacity within the Support Team and less support for the partnership.

- Financial

Eden District Council are the bank for the CDRP.

- Legal

The CDRP is our lead partnership in considering Section 17 of the Crime & Disorder Act 1998:

‘Without prejudice to any other obligation imposed upon it, it shall be the duty of each authority to exercise its various functions with due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent, crime and disorder in its area.’

- Corporate

The plan is to recreate a CDRP/MAPS Office within the Policy and Performance Team office.

This space would be at significantly reduced cost to the CDRP compared to the Octagon office.

- Risk Management

The CDRP risks are managed through the Leadership Group.

- Equality and Diversity

The CDRP Partnership Plan is subject to an Equality Impact Assessment.

- Environmental

The ASB task group focuses upon environmental ASB. A special operation, ‘Operation Roman Candle’, is planned for Halloween and Bonfire festivities.

- Crime and Disorder

- Impact on Customers

Changes in the processes operated by the Support Team have created difficulties for community groups in applying for CDRP funding.

## Introduction

This plan brings together three key drivers for change in the partnership:

1. Recommendations from the Strategic Assessment
2. CDRP Reform programme
3. Actions from Neighbourhood Management/Policing event (31<sup>st</sup> January and 1<sup>st</sup> February)

### **However, all the actions have been rationalised within the CDRP Reform Template**

The action plan is to be reviewed at each Leadership Group meeting, with only the actions, which have reached a review date being discussed.

The Leadership Group may amend the action plan through agreement and add new actions as fresh challenges arise.

**Note: in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers: None**

ID	Action needed	Lead Officer	Review date	Challenges issues, solutions
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GONW CDRP Reforms				
<i>Empowered and Effective Leadership</i>				
1	Senior representatives of responsible authorities to provide oversight for the work of the CDRP through a strategy group	Paul Foote	Sept 2008	A review of the previous Constitution has been undertaken and will be presented to the Strategy Group on 110908. This takes account of the requirements of the CDA and incorporates the need for representation by all Responsible Authorities. Once agreed, this action is complete.
2	A strategy group to be set up to include: five responsible authorities, represented at senior level (Police, Police Authority, Fire, Local Authority, PCT), and the elected member responsible for community safety where there is one	CDRP Chair	Sept 2008	Having agreed the revised Constitution, the CDRP needs to ensure attendance in conjunction with the requirements and take action with the relevant agencies, if not attending.
3	The Strategy Group to decide frequency of meetings	CDRP Chair	Sept 2008	Subject to acceptance of the revised Constitution, the Strategy Group shall meet once every two months, or at such other times as may be agreed or determined by



				the Chair. Action Complete.
4	Put in place arrangements to appoint the Chair and to determine period of tenure	Strategy Group	Sept 2008	Subject to acceptance of the revised Constitution, the Strategy Group shall elect a Chairperson who shall remain in office for a maximum of 3 years. Action Complete.
5	Carry out an annual review to ensure partners have the right skills and knowledge	CDRP Manager	December 2008	Potential opportunities from ongoing work with the NPIA?
6	Prepare an annual strategic assessment and rolling 3 year delivery plan (see more under Assessment, and Planning and Delivery)	Strategy Group	Sept 2008	First assessment undertaken and next one due now. The Constabulary Collection Plan is due on 220908. Initially, this action was left for the new CDRP Manager. Strategy Group need to debate urgently how this work will be undertaken.
<b><i>Intelligence led Business Processes</i></b>				
7	A requirement to have information sharing protocols in place	CDRP Manager	Dec 2008	The roll out of the police MOPI is adding weight to this requirement. However, suggest that the County Thematic Group is the appropriate place for the initial debate.
8	The Strategy Group will prepare an information-sharing protocol which covers non-personalised data (and where appropriate personalised data)	CDRP Manager	Dec 2008	As above
9	The protocol to be signed by all responsible authorities	CDRP Chair	Dec 2008	As above

10	Each responsible authority to nominate a designated liaison officer to facilitate the sharing of information (suggestions here include the development of a web-based data sharing hub)	CDRP Manager	Dec 2008	As above
11	Certain sets of depersonalised data (minimum requirements listed in annex J of the full guidance) to be shared at least quarterly. The first data set – July 07 to September 07 - to be shared by end of December 07.	Strategy Group	Sept 2008	CDRP decisions in relation to the production of its Strategic Assessment need to take account of this requirement. This is now due.
12	Community intelligence and priorities to be a core element of the strategic assessment	Strategy Group	Sept 2008	CDRP decisions in relation to the production of its Strategic Assessment need to take account of this requirement. This is now due.
13	The strategic assessment to include information from the responsible authorities, wider partners, the overview and scrutiny committee where it exists, and from the community and the previous partnership plan.	Strategy Group	Sept 2008	CDRP decisions in relation to the production of its Strategic Assessment need to take account of this requirement. This is now due.
14	The strategic assessment to include: patterns of crime and disorder and substance misuse, ASB and crimes that adversely affect the environment; changes since the last assessment; analysis of why these changes have occurred; assessment on the extent to which last year's plan was implemented	Strategy Group	Sept 2008	CDRP decisions in relation to the production of its Strategic Assessment need to take account of this requirement. This is now due.
15	In preparing the strategic assessment, the partnership will consult the community e.g. through Neighbourhood policing	Strategy Group	Sept 2008	CDRP decisions in relation to the production of its Strategic Assessment need to take account of this requirement. This is now due.

16	The partnership's three year plan to outline how the priorities identified through the strategic assessment will be delivered	CDRP Manager and Task Group Chairs	Dec 2008	An early consideration for the CDRP Manager should be a review of the Partnership Plan, written prior to the current Task Group Action Plans. Whilst written for 010408, strong likelihood that this could and should be improved?
<b>Effective and Responsive Delivery Structures</b>				
17	Strategy group will be required to meet throughout the year to provide strategic leadership, although frequency will be determined locally	CDRP Chair	Sept 2008	Subject to agreement of the new Constitution, this action is complete.
18	Strategy group will be under a duty to consider how best to structure their joint resources and the mechanism for ensuring that identified priorities are delivered	CDRP Chair	Sept 2008	Task Group structure agreed and written into the revised Constitution. Action complete, subject to Task Groups continuing to deliver on identified priorities.
19	No prescription about the delivery mechanisms although an expectation that there will be a grouping of activity either into themes, crime types or by geography.	CDRP Chair	Sept 2008	Task group structure agreed. Leadership Group need to make early decision on progression of Neighbourhood Management structure (paper to be presented on 110908).
<b>Community Engagement</b>				
20	A requirement that the plan articulates the partnerships community engagement approach and the mechanisms in place to ensure the community are consulted and informed about community safety issues	CDRP Manager	Dec 2008	Need to ensure that revised versions of the Partnership Plan include more refined explanation of community engagement, reflecting

				move to Neighbourhood Management
21	The Partnership to consult its communities about what community safety priorities to tackle and what should be included in the strategy and plan	CDRP Manager	Dec 2008	Potential improvements in process, especially considering CDRP move to neighbourhood Management.
22	Local community diversity to be recognised within the partnership plan with those groups being most affected by the plan being targeted through community engagement activities	CDRP Chair	Sept 2008	Strategy Group to be updated about the development of a 'Stronger' Group in Carlisle, to mirror the model already in place in Eden. Need to ensure linkage is made across these Groups to the CDRP. Role of Mark Clifford, on the CDRP, to be maximised for this need.
23	The partnership community engagement approach to build on and link into existing partner mechanisms	CDRP Manager	Dec 2008	Potential improvements in process, especially considering CDRP move to neighbourhood Management.
24	A summary of the details of the partnership plan should be made available and communicated to local residents	CDRP Support Team	Sept 2008	Agreement reached at the CDRP Support Team to progress this issue. Update required.
25	A more defined approach to "Face the People" sessions	CDRP Chair	Sept 2008	Strategy Group needs to debate and agree approach for next twelve months.
26	Senior representatives of the responsible authorities to regularly hold public meetings to discuss community safety issues	CDRP Chair	Sept 2008	Leadership Group needs to debate and agree approach for next twelve months.

<b>Appropriate Knowledge and Skills</b>				
27	Will detail ways in which responsible authorities can improve the knowledge and skills of community safety practitioners	CDRP Manager	Dec 2008	Potential opportunities from ongoing work with the NPIA?
<b>Partnership working in 2-tier areas</b>				
28	A county-wide strategy group to be set up	ACC Rhodes	Complete	Countywide Thematic Group now established
29	The county-wide strategy group to include Chairs from each of the district Strategy Groups; senior reps from the five responsible authorities; and the elected county council member responsible for community safety	CDRP Chair	April 2008	Action complete. Debated at Strategy Group meeting on 090708 and agreement that appropriate representatives are nominated (add detail).
30	The group to decide on how to appoint Chair, period of tenure and to decide frequency of meetings	ACC Rhodes	Sept 2008	Clarity being sought over constitutional issues of this group.
31	The district/CDRP level strategic assessment to outline what is to be escalated up to county level	CDRP Manager	Dec 2008	Potential improvements in process for future?
32	The county-wide strategy group is to prepare a community safety agreement based on individual assessments. It will identify what are the county and cross-district border priorities, ways of co-ordinating across the county to meet these priorities and how responsible authorities will contribute. The priorities will be fed into the LAA.	Paul Musgrave	Sept 2008	Countywide 'draft' agreement prepared (PM to update on development)
<b>Visibility and Accountability</b>				
33	The Strategy Group to hold one or more public meetings during the year – to hear their concerns and feedback what is being done on community safety	CDRP Chair	Sept 2008	Leadership Group needs to debate and agree approach for next twelve months.
34	The Strategy Group to take appropriate steps to ensure that communities are aware of the meetings and what was discussed	CDRP Support	Sept 2008	To progress in line with decisions above.

		Team		
35	The Partnership to consider ways in which communities can support the delivery of the Partnership Plan	Task Group Chairs	Sept 2008	Task Groups to ensure that appropriate involvement of communities is included in the delivery of action plans.
36	The strategic assessment to include the priorities that the community have identified	CDRP Manager	Sept 2008	Potential improvements in process for future?
37	The Partnership to produce and publish a summary of the partnership plan (see section below on the Partnership Plan)	CDRP Support Team	Sept 2008	Agreement reached at the CDRP Support Team to progress this issue. Update required.
<b>Planning and Delivery</b>				
38	The Partnership to produce a 3 year plan, based on the strategic assessment, which sets out how the priorities will be taken forward and delivered	CDRP Chair	April 2008	Partnership Plan published. Action complete.
39	The Partnership Plan is to be refreshed annually	CDRP Manager	April 2009	Partnership Plan to be refreshed in light of subsequent strategic assessments and improvements in process.
40	The Partnership Plan is to include a strategy for tackling crime and disorder and what are the performance management arrangements for monitoring progress	CDRP Manager	April 2009	Partnership Plan to be refreshed in light of subsequent strategic assessments and improvements in process.
41	The Plan will contain information on how each partner will support the delivery of priorities and how these will be resourced	CDRP Manager	Sept 2008	Refreshed Partnership Plan to include more detail reflecting content of action plans and partner involvement. Three year funding to

				be sought through County Group.
42	The Plan will detail how the partnership will engage with communities	CDRP Manager	April 2009	Refreshed plan to include more detail of community engagement, based on outcomes of Leadership Group debate.
43	The Partnership will publish a summary of the Plan	CDRP Support Team	April 2008	Agreement reached at the CDRP Support Team to progress this issue. Update required.
44	The Strategy Group will be responsible for delivery of the Partnership Plan	CDRP Chair	Sept 2008	Leadership Group to review and debate Action Plans to be reassured on performance delivery.
45	The Strategic Assessment must include and evaluation of the extent to which last year's plan was implemented	CDRP Manager	April 2009	Improvement in process for next strategic assessment?
57	The Strategy Group to ensure that partnership activities are assessed for Value for Money	CDRP Manager	Sept 2008	Feedback to Leadership Group at time of next strategic assessment, having reviewed six months of operation of new action plans.