

REPORT TO EXECUTIVE

PORTFOLIO AREA: THE LEADER (PROMOTING CARLISLE)

Date of Meeting: 25 September 2006

Public

Key Decision: No Recorded in Forward Plan: No

Inside Policy Framework

Title: CUMBRIA LOCAL AREA AGREEMENT

Report of: DIRECTOR OF LEGAL AND DEMOCRATIC SERVICES

Report reference: LDS.69/06

Summary:

The report sets out the current position on the evolving draft Local Area Agreement for Cumbria and proposes some comments on the proposed targets and outcomes to enable the Executive to respond to the County Council on the proposals.

Recommendations:

The Executive are recommended to:

- 1. Note the position regarding the third draft of the Cumbria Local Area Agreement which is annexed in full for Members' consideration at Appendix 1.
- 2. Consider the comments on the proposed targets and outcomes prepared by Officers set out in Appendix 2 and, if they meet with the Executive's approval, forward them on to the County Council by way of the City's formal response.

Contact Officer John Egan Ext 7004

Note: in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers: Draft Local Area Agreement on CSP website; correspondence from Cumbria County Council's Director of Strategy and Performance

1. BACKGROUND INFORMATION AND OPTIONS

- 1.1 Members will recall that, at the last meeting of the Executive on the 29 August, they considered the draft Local Area Agreement for Cumbria as it then stood and were informed of the timetable and process for taking the draft forward to completion and formal Ministerial sign off in February next.
- 1.2 It was explained in the previous report that there was still much work to be done by the various Thematic Partnerships operating across Cumbria to finalise firm outcomes and targets for the various subject "blocks" to enable the draft LAA to be signed off by the County (on behalf of all the relevant stakeholders) and GONW.
- 1.3 Work on finalising the targets and outcomes has progressed to the point where a further draft (version 3) of the LAA has been produced and this is attached in full as Appendix 1 to this report.
- 1.4 Members will see that the draft is a sizeable working document but the relevant targets and outcomes in respect of each of the subject "blocks" are set out in Appendix 1 of the draft and these are likely to be of most interest to Members.
- 1.5 Officers have considered the draft targets and outcomes as they currently stand with a view to identifying whether they are consistent with the Council's own corporate priorities and objectives and, where they are not entirely congruent, how they might be amended to make them fit the Carlisle landscape better. This is particularly so in respect of potential "stretch" targets, where the Council may be able to participate in the performance delivery grant distribution if it can show that its own actions and performance contribute to the achievement of the "stretch".
- 1.6 There is attached as Appendix 2 some Officer comments on the outcomes and targets with proposals as to how these might be amended to meet the objectives set out in paragraph 1.5 above. Members are asked to consider these and, if they are in agreement, authorise Officers to forward them on to the County Council by way of the Executive's response to the working draft of the Agreement as it currently stands. Members are, of course, at liberty to add any further comments and proposals which they may wish to make and these will be incorporated into the response to the County Council.

- 1.7 In terms of the immediate next steps on the processing of the draft, the timetable is as follows:
 - the City Council's Executive consider and comment on the draft on 25 September
 - the County Council's Cabinet will consider the draft on the 26 September
 - the Executive of the Carlisle LSP will give their views on it on 27 September
 - final comments on this particular version of the draft to the County Council's co-ordinating secretariat to be submitted by 28 September

The draft will then be the subject of further negotiations between GONW and the Cumbrian stakeholders (led principally by the Thematic Partnership chairs) before a final version is submitted back to the districts and other players for final approval in mid-December, with formal Ministerial sign off in February 2007.

From now until December next, further negotiations will need to take place between the parties to settle issues such as the sharing of any performance reward grant and the direction of particular funding streams through the LAA itself. There is therefore still a considerable amount of detail to be put in place to move the current draft to a position where it is ready for formal sign off.

1.8 As a matter of report, the Community Overview and Scrutiny Committee considered an earlier version of the LAA draft (version 2) at their meeting on 31 August last and their comments are reported on under a separate agenda item. The Infrastructure Overview and Scrutiny Committee is also to consider the position on 14 September 2006.

2. CONSULTATION

2.1 The tight timetable to some extent dictates this, but previous reports have been submitted to the Executive, Community and Infrastructure Overview and Scrutiny Committees and the Executive of the Carlisle LSP, as well as the CSP Executive upon which the Council is represented. It has also been considered by Officers of the City Council who represent the City on the various partnership working arrangements.

3. RECOMMENDATIONS

The Executive are recommended to:

1. Note the position regarding the draft of the Cumbria Local Area Agreement which is annexed in full for Members' consideration at Appendix 1.

2. Consider the comments on the proposed targets and outcomes prepared by Officers set out in Appendix 2 and, if they meet with the Executive's approval, forward them on to the County Council by way of the City's formal response.

4. REASONS FOR RECOMMENDATIONS

To appraise the Executive of the current position regarding the third version of the draft LAA for Cumbria and enable the Executive to formulate an appropriate response to the County Council.

5. IMPLICATIONS FOR STAFFING

- Staffing/Resources There will be a call on City Council staff time in order to support
 the LAA process as the Agreement is worked up and then to deliver the final targets
 selected for the LAA in due course, especially on the Council's LSP Support Officer.
- Financial Details of the reward element in the 'stretch' targets in the LAA still have to be negotiated on behalf of the various stakeholders involved in the LAA and the financial impact on the Council will become clearer as those negotiations proceed.
- Legal The County Council are to be the Accountable Body in respect of the LAA and will take the lead in signing it off with GONW, having used the Cumbria Strategic Partnership as a broad sounding board to construct the Agreement. Thought will need to be given as the Agreement evolves as to how any aspect of the Agreement needing consideration is correctly fed through both the Council's own processes and through the Carlisle LSP to achieve width of ownership.
- Corporate The various targets under the LAA should be geared to reflect the City Council's own corporate priorities wherever possible and, as the LAA stands at present, this appears to be the case.
- Risk Management The County Council are to be the Accountable Body opposite
 GONW in respect of the LAA, and so the City Council should not directly be handling
 funding as such. Collectively, all the partners on whose behalf the LAA is signed will
 need to make sure that they have arrangements in place to enable the various targets
 signed up with GONW to be delivered to ensure that any appropriate GONW funding is
 triggered where applicable.
- Equality Issues Any work undertaken in delivering the targets on behalf of the City
 Council will be in accordance with the City's own equality policies. Given the nature
 and composition of the other stakeholders under the Agreement, it is assumed that they
 will have similar equality policies in place.

•	Environmental – Some of the targets, particularly those in respect of the Liveability
	block, do have environmental implications and are consistent with the City Council's
	own key priority of Cleaner, Greener, Safer.

•	Crime and Disorder – Similarly, the targets set out in the Safer and Stronger
	Communities block have implications for crime and disorder issues and are consistent
	with the City Council's own objectives in this area. This block has been operating in
	any event since April 2006.

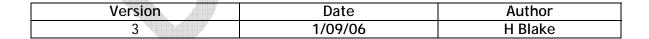
Committee Services/Reports 06/LDS.69.06 Cumbria Local Area Agreement





The Cumbria Agreement

Draft Local Area Agreement for Cumbria



Contents

- 1. **Introduction** this section will set out the vision and broad objectives of what partners in Cumbria intend to achieve through the agreement.
- 2. **Context** summary information about the geography, population, economy of Cumbria.
- 3. Cumbria's Approach to developing the agreement this section will outline the broad approach taken in developing the agreement, including the way partners have engaged in the process. It will also cover the approach taken to ensure that issues such as sustainability and equity have been considered in the agreement.
- 4. **Key Issues** this section will outline key issues, block-by-block, highlighting particular cross-cutting themes
- 5. Appendix 1: Outcomes and indicators (subject to change further development ongoing)
- 6. Appendix 2: Stretch Targets (template included targets in development)
- 7. Appendix 3: Enabling Measures business cases (template included business cases in development)
- 8. Appendix 4: Statement of Community Involvement (draft text available still in development)
- 9. Appendix 5: Partnership working and Governance arrangements (text in development)
- 10. Appendix 6: Performance Management Framework (text and proposals in development)
- 11. Appendix 7: Key funding streams aimed at "narrowing the gap"
- 12. Appendix 8: Neighbourhood Renewal outcomes and targets (table in development)
- 13. Appendix 9: List of partners

- 14. Appendix 10: Sustainability Impact Assessment Methodology (to be inserted)
- 15. Appendix 11: Equity Screening (to be inserted)



SECTION ONE

Introduction

(text still in development)

This is the first Local Area Agreement (LAA) for Cumbria which sets out a number of key priorities for the people of Cumbria that partners will work together on over the next three years.

It has been developed through the Thematic Partnerships of the Cumbria Strategic Partnership (CSP) and in consultation with various other organisations and partnerships. It has drawn on the Community Strategies of all the Local Strategic Partnerships (LSPs); and builds on the Sub Regional Strategy - Sustainable Cumbria.

The LAA has provided an opportunity to further strengthen partnership working across the county. The development process has identified a range of issues that, if effectively addressed; would improve the quality of life for people in Cumbria. An increased collective understanding of what these issues are is just one of the benefits we are seeing as a result of the months of work in preparing the LAA.

In addition to this, the LAA is providing a focus for discussions about using the available funding that comes into the county more efficiently. By learning from each other about the range and type of services provided; along with understanding what works well, should lead to more focused and effective delivery.

SECTION TWO

Context

Geography

Cumbria is located in the north west of England. It is the second largest County in England with a land area of 6,767 km². It's boundaries stretch from Morecambe Bay in the south to the Solway Firth and the Scottish border in the north. The largest settlements in the County are Carlisle, in the north east corner, and Barrow in the south west. Other large towns include Whitehaven, Workington, Kendal and Penrith. The Lake District National Park, and part of the Yorkshire Dales National Park, is located in the County.

The County is a two-tier local authority area comprising Cumbria County Council and six District Councils: Allerdale Borough Council; Barrow Borough Council; Carlisle City Council; Copeland Borough Council; Eden District Council; and South Lakeland District Council.

Cumbria is the only County in England who's entire land area is more than 50 km from a settlement with a population of over 100,000. The West Coast Main Line railway runs through the County, as does the M6 motorway.

Population

Cumbria's resident population is 494,800 and has been growing slowly over recent years. Over half of this population lives in areas classified as rural, compared to less than a fifth in England overall. The County's population has been ageing at a much faster rate than the national average with the number of 15-29 year olds falling by a quarter since 1981 and the number of over 85 year olds doubling. These trends are forecast to continue for the foreseeable future with the fastest growth in rural parts of the county.

Economy

Cumbria's economy generates around £6bn of Gross Value Added per year. Its overall GVA growth rate since 1995 (23.2%), however, is the slowest for any county in the UK (53.6%). The county's overall employment rate is higher than the national figure. However, this countywide figure masks pockets of high levels of worklessness and incapacity benefit claims. In addition the average wage in the county is 10% less than for England.

Key employment sectors include manufacturing, tourism, retail and the public sector. A large proportion of the county's employment is concentrated in a relatively small number of business, including the British Nuclear Fuels site at Sellafield, the BAe Systems shipyard in Barrow and the Center Parcs holiday village in the Eden Valley. Major job losses at any of these employers would have a significant impact of the socio-economic profile of the county as a whole.



SECTION THREE

Cumbria's Approach to Developing the Agreement

(text still in development)

The Agreement has been developed with a wide range of partners; all of which are listed in the document (appendix 9.) The Thematic Partnerships of the CSP, District Councils and the LSPs have all played a significant role in developing the content of the agreement and the arrangements necessary to allow for its operation. Diagrams 1 and 2 provide details of the strategic context; and the relationship between these partners and partnerships.

Developing Content

Partners have worked hard to develop content using a variety of tools. The need for the agreement to stem from a robust evidence base, through constructive challenge and consultation, and build on the community strategies was acknowledged from the start. A summary of key activity undertaken to achieve this is provided below.

- An initial mapping of priorities from key plans and strategies was undertaken in August 2005. This highlighted the key issues that partners were working to address; and linked these to the LAA guidance that was available at that time. All the community strategies in place at that time were included in this.
- An evidence base was also established by collating performance and trend data which related to the shared priorities the strategy map had produced and the long list of potential indicators from LAA guidance.
- Thematic Partnerships were presented with this information in order to start discussions about what the draft outcomes framework should include. Initial suggestions about content were made available to partners via the CSP website; and were presented to attendees at locality based events for comment. A range of partners from the public, private, voluntary and community sectors were invited alongside elected Members to these workshops.
- Thematic partnerships have continued to develop indicators and targets through various working groups and meetings. Challenge days have been run by a number of the partnerships in order to gain the objective views of partners and individuals not involved in the detailed development work.
- A Sustainability Impact Assessment was undertaken at an early stage in the process (August 06) when outcomes and sub-outcomes were emerging. A panel comprising representatives from LSPs used a sustainability framework developed to reflect national and regional

policies on sustainable development to do this (see appendix 10.) The report presented a challenge to thematic partnerships about how to address some aspects of a sustainable Cumbria and provided useful opportunity to reflect on content.

 An updated version of the draft LAA was also made available for comment on the CSP website once a fortnight from 4th August onwards.
 An e-mail alert prompted partners to consider the drafts and provide feedback.

An Inclusive Agreement

Cumbria has been keen to develop an agreement that addresses and is mindful of the range of more vulnerable or disadvantaged communities and people within the county and their needs. Issues relating to areas in receipt of Neighbourhood Renewal Funding, West Cumbria, equality, diversity and rurality have received particular consideration. In order to do this the final agreement will have been screened and proofed with a number of issues in mind, in order to ensure that the negative impact on these groups has been considered (see appendix 11.) There are plans to use evolving countywide groups to support this process in future years and partners will consider the effectiveness of this general approach at the end of year one of the LAA so that it can be reconsidered and amended if necessary.

(Note: A further "proofing" exercise will be undertaken on the targets during September that will inform the submission made to GONW on 29th September; and which should influence action plans that will be developed during the Autumn.)

Area in receipt of Neighbourhood Renewal Funding

The aim of Neighbourhood Renewal is to improve the quality of life for those living in the most disadvantaged areas by tackling worklessness, crime, health, education housing and the living environment. The Government allocates Neighbourhood Renewal Fund to some of the most disadvantaged areas in the country to help narrow the gap between those areas and the rest. There are mandatory outcomes and targets that must be included in the Cumbria Agreement as some areas in the country are in receipt of Neighbourhood Renewal Funding. Work with partners is underway to ensure that neighbourhood renewal objectives are appropriately reflected in the agreement and that suitable data and performance management arrangements are in place to support this.

West Cumbria Proofing

It is essential that consideration is given to the impact the LAA will have on West Cumbria; in particular the economy.

Equality and diversity

In addition to the statutory responsibilities that organisations have in the field, specific work has and will continue to be undertaken to ensure that targets and activity directed by the LAA will not discriminate against individuals or communities. The CSP race and diversity group, once better established, should be able to provide expert knowledge on the issues of equality, race and diversity.

Rurality

The Regional Rural Delivery Framework has been considered in developing the LAA; as have the challenges faced by rural communities. Targets that will be particularly relevant from a rural perspective will be "tagged" for monitoring. The Rural Forum may play a key role in this area at a later date in providing expert knowledge in this area; and may act in many ways as a reference group in the future.



Diagram One: Relationships Between the LAA, Partners' Strategies and Plans

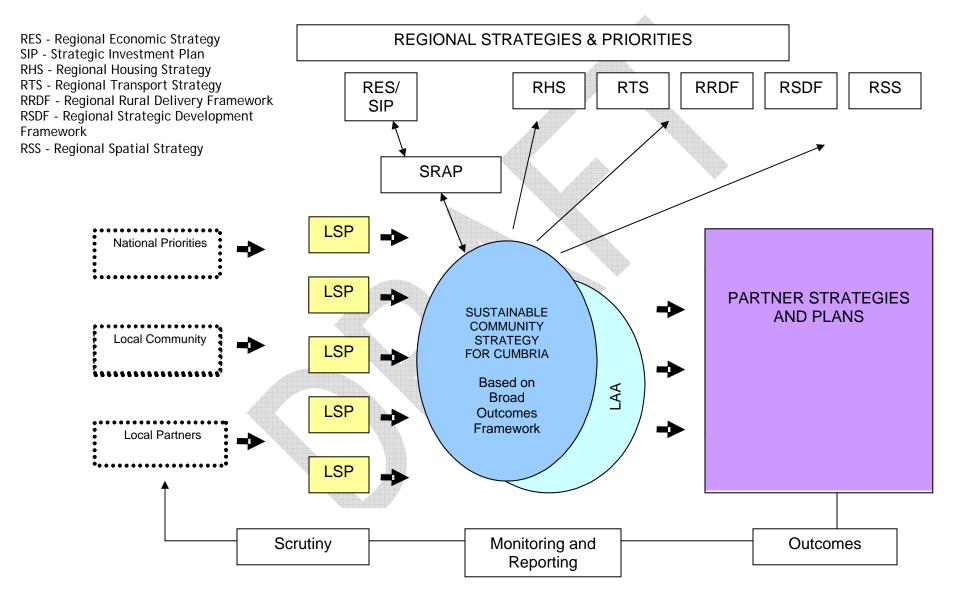


Diagram 2: CSP Structure

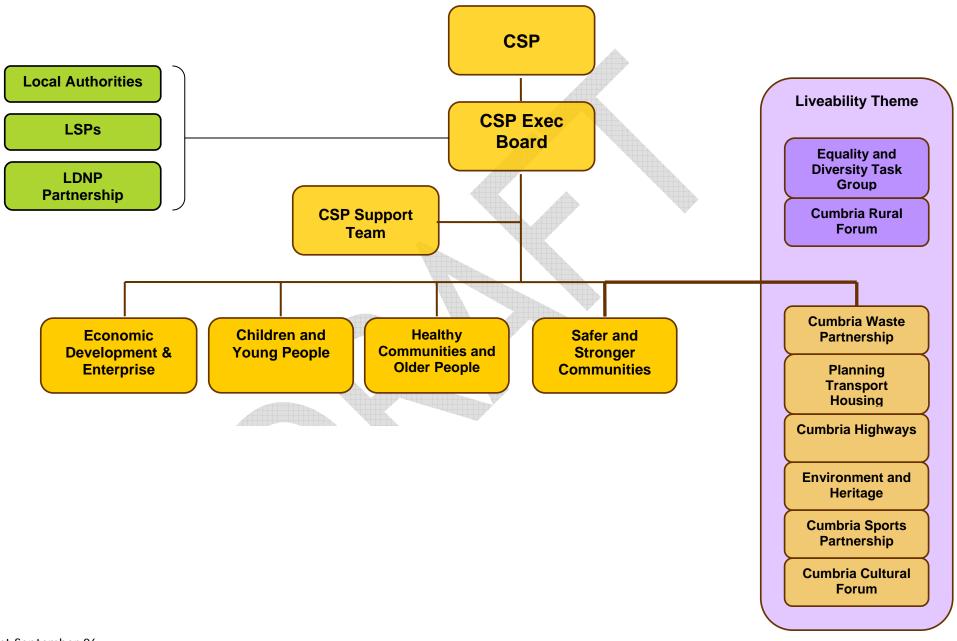


Diagram Three: Alignment of LSP task groups with Thematic Partnerships

						Cross Cutting P	artnership Group
CSP Thematic	Children and	Healthier		r and	Economic	Cumbria Was	ste Partnership
Partnerships	Young People's Board				Development and Enterprise	Planning, Transport and Housing	
		People				Cumbria	a Highways
						Environmen	t and Heritage
						Cumbria Cu	ultural Forum
						Cumbria Spo	ort Partnership
						Equality and Div	versity Task Group
						Cumbria I	Rural Forum
Furness	No specific	Health Task	CD	RP	Employment	Housing	Environment
Partnership	Task Group	Group			Task Group	Task Group	Children &
					Regeneration Task Group		Young People
Carlisle LSP	CYPB Priority	HCOP Priority	SSCE	CDRP	Economic	Cross Cut	ting Groups
Cal liste LSP	Group	Group		/ Group	Priority Group	Rural Issues	Environment,
						Carlisie i	Renaissance
Eden LSP	Young People-	Health		le and	_ Eden	Eder	n SPAA
	(incl activities for teenagers)		Eden	Eden CDRP Eco		Envir	onment
	Tor toonagers,		Edon	Eden CVS		Equit. access to services in affordable housing	
			Euei	i CV3			tural Forum
West Cumbria	СҮРВ	НСОР	Stronger	Safer	ED&E	Living Er	nvironment
Strategic Partnership						(inc Cleaner	Safer Greener)
r ur trier simp							
South	СҮРВ	Health and		RP/	Job Skills	2 Task Groups	2 Task Groups
Lakeland LSP		Well Being	Involveme	nunity ent Group/		Affordable Housing,	Quality Environment,
Эб НLВ & СК			Environm	ent Group		Accessible Transport	Culture
Version 3						Папэроп	

SECTION FOUR

Key Issues for Cumbria

(text still in development)

Cross Cutting Issues

In developing the LAA a number of issues have emerged that are of real significance to all blocks of the LAA and Thematic Partnerships. Whilst the content of the LAA is generally all of a cross cutting nature; these things need to be highlighted as of particular importance in the county. If these issues are addressed they would impact enormously on the quality of life for the residents of Cumbria. By including these issues in the LAA the partners of Cumbria are committing themselves to work together to address these challenges which should reap rewards across the board.

Access to services
Alcohol use
Housing
(Text in development)

The Importance of Culture in Cumbria

Cumbria's landscape, tradition of sporting and artistic excellence has a key role to play in the LAA. Encouraging people to become involved in arts, sport and cultural activity will be extremely important in achieving the aspirations of the agreement. The ambition to create a county of opportunity where people feel proud of being Cumbrian and where they can explore and fulfil their potential underpins the delivery of a wide range of activity that each block of the LAA will benefit from. Work will be undertaken that should result in more people taking part in sport and cultural activity; more people visiting Cumbria to experience our cultural offer; and more opportunities for young people to develop their creative ambition within the county.

Economic Development and Enterprise

Cumbria faces a number of challenges to improve both economic and social conditions in the County. Steps have been taken over the past 5 years, however, to help create the right environment to increase investment and economic growth. These include the creation of urban and rural regeneration companies and ensuring a full recognition by Government of the need for concerted action to deal with the restructuring of the nuclear industry in West Cumbria. Inroads have been made but much remains to be done and the development of Cumbria's Local Area Agreement provides an opportunity for an extension to the strong partnership working that is undertaken to secure Cumbria's economic revival.

Cumbria has been described as a County of contrasts (Sustainable Cumbria 2004-2024) and this is well demonstrated in the juxtaposition of outstanding landscape, at the heart of which is the Lake District National Park, alongside areas of major manufacturing and the nuclear facility of Sellafield. This contrast further applies to its economy. Within its boundaries, there are some local areas that are amongst the most deprived in the UK alongside others where incomes are above average. Some places exhibit high levels of unemployment while others have strikingly low numbers of unemployed. The overall picture is, however, of a county that is now the worst performing sub-region of the UK in terms of Gross Value Added. Across Cumbria there are many families that survive on very low incomes and in the industrial communities in Furness and West Cumbria worklessness and hidden unemployment are markedly severe.

It is on this canvas that major and lasting change must be achieved. It will not be easily delivered and the trends of the last ten years, which have seen the economy of the County deteriorate sharply relative to the rest of the country, will need to be arrested.

Job losses and closures have affected the manufacturing sector in particular where levels of GVA per worker are relatively high. There has been employment growth in other activities between 1999 and 2003 but new jobs have tended to be in low GVA sectors. The most prominent growth has occurred in retailing, hotels, restaurants and public sector services. The succession of closures in of businesses in the manufacturing sector, however, means that industrial employment in West Cumbria and Furness is even more dependent on the nuclear sector than five years ago and employment in financial and business services remains under-represented. In short, there has been insufficient strength elsewhere in the economy to compensate for the continued losses in manufacturing industry and hence the continuing and dramatic decline in the relative wealth.

There are 24 specific localities (super output areas) that are in the ten percent most deprived areas and within that category 7 areas are in the worst 3% across the whole of England and Wales. Deprivation is also a feature of rural areas but, with the exception of poor access to services and transport difficulties, the scale of the problem is often masked by statistical averages. Rural deprivation tends to focus at the level of individual households that depend on low wage employment and experience long hours associated with multi-jobbing.

Recent surveys continue to show the concerns of employers about basic skill levels in the labour market and difficulties in recruiting staff in specialist fields such as engineering and other appropriate technical qualifications. There is a reported weakness too in the value adding sectors in financial and professional services.

Safer and Stronger Communities

From safer communities perspective, Cumbria enjoys low levels of crime but that brings with it the challenges of keeping crime low, avoiding complacency and reducing fear of crime. Although crime is falling, perceptions of issues such high levels of anti social

behaviour, drug use and drug dealing are not falling at the same rate. Lower level signal crimes such as criminal damage, vandalism and graffiti account for almost 25% of recorded crimes and there is commitment from the Safer and Stronger Communities Thematic Partnership to tackle these issues.

Within Cumbria there are a wide range of organisations contributing to this block and its outcomes. Some of these partners have a focus on the safer aspect; others on stronger and there are also partners who will contribute to both elements of the block. By drawing on local knowledge and issues that are common across the county, partners have been able to provide the strategic and operational thinking required to develop the detail of the agreement.

Partners that are particularly pertinent to developing the submission for this block are the four Crime and Disorder Reduction Partnerships, all Local Strategic Partnerships, the Drug and Alcohol Action Team, Cumbria Constabulary, the Fire and Rescue Service, the Local Criminal Justice Board, Youth Offending Service, the Probation service, the District and County Councils, Community Empowerment Networks and representatives from the Voluntary and Community Sector. This list is by no means exhaustive but provides a flavour of where contributions have come from.

In addition, establishing a new approach to partnership working in this area allows a real opportunity to integrate the crime reduction agenda with the work of the Drug and Alcohol Action Team (DAAT). There are clear links between violent crime, alcohol and substance misuse generally which will be easier to identify and develop initiatives around as a result. The newly launched DAAT Strategy has been used to strengthen the Safer and Stronger Communities content and a range of indicators are drawn from that strategy into this part of the LAA.

Safer communities are not just about low levels of crime. A safer community will also have lower levels of fire related deaths and injuries and victims such as those who suffer domestic violence will have confidence that the system will deliver justice on their behalf

This is reflected in the three principle areas chosen for stretch targets of:

- Tackling Prolific and Priority Offenders
- Increasing the number of Domestic Violence Convictions
- Reducing the number of Fire Related Deaths and Injuries.

In terms of building strong communities we recognise that Cumbria is a diverse county with a range of different communities within it. Partners are aware of this special heritage and are working hard to continually improve the delivery of its services in ways that reflect the various communities that it serves.

High quality community engagement enables public services to continuously improve by creating active relationships with local people. This ensures that service providers and communities are looking ahead together, building resources into services that are relevant to changing local needs.

There is wealth of research to support the assertion that when communities are able to play a significant role in improving their neighbourhood through planning and developing a project or initiative; they are more likely to develop a greater sense of responsibility and

protection towards it. In many situations strong, vibrant working relationships have developed, resulting in thriving projects and activities that have made a lasting difference to local well-being. These successes have been entirely dependent on dynamic collaboration between local communities, local authorities and partners.

It is hoped that the performance indicators within the stronger element will compliment this and contribute to making communities stronger and safer.

Children and Young People

(text in development)

Healthy Communities and Older People

Priorities agreed by partners across Cumbria are:

- To lessen the harm to health from alcohol consumption
- To reduce the prevalence of smoking
- To improve mental health and wellbeing
- To combat the rise in obesity
- To improve the health of people with a learning disability

These priorities have been chosen as they both address the areas of health inequality and promote improved health for all residents in Cumbria.

Health inequalities in Cumbria

Life expectancy for males nationally and regionally has risen steadily since 1996. However, the situation is a little more mixed in Cumbria with fluctuating rates in several districts. Only South Lakeland and Eden have male life expectancy higher than the national average. In Barrow, male life expectancy is significantly lower than the national average and the only district which is also below the North West.

The picture for female life expectancy in Cumbria is similarly mixed. Life expectancy in Eden and South Lakeland has been consistently above the national and regional average since 1996 and in Carlisle the female life expectancy has risen since 1999 to just below the national rate. On the other hand, female life expectancy in Allerdale has fluctuated more recently and in Copeland it has actually fallen slightly.

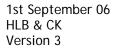
Mortality from heart disease is higher than the national average in all Cumbria's districts with the exception of South Lakeland where rates for males and females are below average, and in Eden where male rates are below average. However, in Eden, female mortality from heart disease is significantly higher than average. Allerdale is the only other district where female mortality from heart disease is higher than male mortality.

People in Barrow are more likely to die from some form of cancer than the national average while those in South Lakeland are less likely to do so. In Carlisle and Copeland, deaths from cancer are very similar to the national figure for both males and females while in Allerdale, male cancer mortality is lower than the national average but female mortality is higher.

Incidence of smoking among all persons aged 16+ in the Cumbria and Lancashire Strategic Health Authority area has gone from being significantly above the national average in the mid 1990s to just below in the late 1990s but more recently has risen to just above. The regional rate overall remains higher than in the Cumbria and Lancashire Strategic Health Authority area.

In terms of gender, the incidence of smoking among males in the Strategic Health Authority are has followed a similar trend to regional and national trends and has been below the national rate since the late 1990s. On the other hand, female smoking rates, whilst below the regional average, have been consistently above the national average.

Alcohol consumption - text to be developed



Appendix 1: Outcomes and indicators (subject to change - further development ongoing)

Outcomes, indicators and targets (mandatory and non mandatory)

BLOCK - CHILDRE	BLOCK - CHILDREN AND YOUNG PEOPLE							
Outcome	Sub Outcome	Indicators	Baselines	Targets	Targets	Targets	Lead partner	
			2006/07	2007/08	2008/09	2009/10	(still subject	
			(Unless	(including any	(including any	(including any	to agreement)	
			otherwise	stretch targets,	stretch targets,	stretch targets,		
			stated)	and their annual	and their annual	and their annual		
				unstretched	unstretched	unstretched		
				targets)	targets)	targets)		
CYP 1	CYP 1.1	Improve oral	Average number					
Be Healthy	Promote healthy	health by	of decayed /					
	living within an	reducing	missing / filled					
	active lifestyle	incidence of	in children					
		tooth decay	aged 5					
			1.0	1 7	1.5	1 4	Dulman Orma	
			1.9	1.7	1.5	1.4	Primary Care	
		D 1					Trust	
		Reduce the					Drimony Coro	
		rates of					Primary Care	
		childhood					Trust	
		obesity						

				•		
	Increase the %					
	of schools					
	achieving					
	healthy school					
	standards in					
	wards of					
	deprivation					
	Potential					
	Stretch Target					
	Increase the		Plus 2%	Plus 2%	Plus 2%	Primary Care
	rate of breast-		1 103 270	1103 270	1 103 270	Trust
	feeding					TTUST
CYP 1.2	Reduction in the	31 per 1000	26	23.5	21	
Support you		31 per 1000	20	23.3	21	
people in	conception rate					
making	Chlamydia					Primary Care
informed						Trust
choices abou	screening					TTUSL
contraceptio		VA				
and parenth	4000	1000	F00/		4.004	
	parents in	40%	50%	55%	60%	
	Education,					
	Employment or					
	Training					
CYP 1.3	Mandatory					
Modal share						
travel to sch	ool Travel Advisors					Cumbria County
	Grant is	44%	75%	80%		Council
	received					
	Modal share in					
	travel to school					
CYP 2 CYP 2.1	Reduce					
Enjoy and Improve acc	ess incidence of					
Achieve to support for						

children at risk of social exclusion and those in the	Increase access to opportunities in sport, leisure and culture			Cumbria County Council
most	NEET into EET			
disadvantaged	for key groups			
areas	including LLD Potential			
	Stretch Target			
	Housing for			
	young people and families			
	Reduce % of			
	low-income			
	families in areas			
	of deprivation			
	Increase take up			
	of correct			
	benefits and tax			
	credits			

	CYP 2.2						
	Raise standards	Mandatory for					
	in English,	areas in receipt					
	maths, and	of NRF					
	science in	By 2008 all					
	secondary	schools located					
	education so	in Local					
	that, by 2008, in	Authority					
	all schools	Districts in					
	located in the	receipt of NRF					
	districts in	to ensure that					
	receipt of NRF,	at least 50% of	_				
	at least 50% of	pupils achieve					
	pupils achieve	level five or					
	level five or	above in each of					
	above in each of	English, maths					
	English, maths	and science					
	and science	Potential					
		Stretch Target					
CYP 3	CYP 3.1						
Achieve	Increase post-16	Mandatory					
economic well-	achievement	where					
being	measured by a	Connexions					
	decrease in	funding is					
	NEET	received	/ 40/	4 004	F 70/	F 20/	
		Percentage of	6.4%	6.0%	5.7%	5.3%	
		16-18 year olds		5.8%	5.3%	4 00/	
		not in education,		ე.8%	0.3%	4.8%	
		Vicinitation, vicinitation vici					
		employment					
		and training Potential					
		V01001010A					
		Stretch Target	r				

	CYP 3.2 Improve access to accommodation for young people making the transition to adulthood				
CYP 4 Stay Safe	CYP 4.1 Work more closely together to strengthen safeguarding arrangements for vulnerable children and	Increase number of parents in drug treatment. Increase reported rates of domestic violence	BVPI 154 5334		
	young people and their families	Increase access to support services for families experiencing domestic abuse (percentage of repeat victimization) Improve access			
		to treatment for parents with mental health problems.			

	1	1				
	CYP 4.2	Increase % of		Reduce by 3%		
	Reduce bullying	reported		year on year		
		incidence which		J J		
		stopped			_	
		following				
		effective				
		intervention				
		(measured by				
		survey)				
CYP 5	CYP 5.1	Number of				
Make a Positive	Support young	young people				
Contribution	people in	involved in the	4			
Continuation	making a	design and				
					*	
	positive	delivery of				
	commitment to	services by				
	society	need, group and				
		type				
		Reduce levels of				
				A A		
		offending				
			AUZ			



Proposals for 'stretch' targets are being developed

Funding Stream information Children and Young People Block

Funding streams to be pooled centrally

Funding streams		Allocation	
Children's Services Grant	07/08	08/09	09/10
Key Stage 3 - Behaviour and Attendance			
Key Stage 3 - Central Co- ordination			
Primary Strategy Central Co-ordination			
School Travel Advisers			
School Development Grant (LEA element only)			
As per guidance. The CYPSPB need to discuss how the			
pooling will work in relation to the LAA priories and made			
decision on optional pooling			

Enabling measures for Children and Young People Block

Agreed enabling measures	
Enabling measures under discussion and the adjustment to targets	
to be made should they be agreed	

BLOCK - HEALTHIER COMMUNITIES AND OLDER PEOPLE								
Outcomes	Sub Outcomes	Indicators	Baselines 2006/07 (Unless otherwise stated)	Targets 2007/08 (including stretch targets, and their annual unstretched targets)	Targets 2008/09 (including stretch targets, and their annual unstretched targets)	Targets 2009/10 (including stretch targets, and their annual unstretched targets)	Lead partner	
HCOP 1 Improved health and reduced health inequalities	HCOP 1.1 Improved health and reduced health inequalities	Mandatory Indicator in Spearhead areas Reduce health inequalities between the local authority area and the England population by narrowing the gap in all-age, all-cause mortality Mandatory (optional for Spearhead areas) Reduce health inequalities within the local area, by narrowing the gap in all-age, all-cause mortality		tui gets)	targotay	tui yots)	Primary Care Trust Primary Care Trust	

HCOP 1.2	Increase the numbers	To be	10% annual			Primary Care
Less harm to health	of multi-agency	identified but	increase on			Trust
from alcohol	professionals	available	2006/07			
consumption for	receiving alcohol brief	from PCTs	figures			
Cumbrian people	interventions training	2005/06 - 155	proposed for			
		participants	LAA			
		2006/7 to be				
		inserted from				
		PCT data				
	Reduce waiting times	Being			To equal	Primary Care
	for access to Tier 3	established in			waiting times	Trust
	alcohol treatment	2005/06			for illegal drug	
	services	between 2 -			treatment by	
		20 weeks in			2010	
		different				
		parts of				
		Cumbria				
	Increase numbers of	1185 for				Primary Care
	individuals in contact	2005/6,				Trust
	with Tier 3 alcohol	2006/7				
	treatment services	figures to be				
		inserted				
HCOP 1.3	Number of individuals	2005/6		LDP target		Drug &
Reduce harm caused	in contact with Tier 3	1,412	1,512	plus 3%		Alcohol Action
by illegal drugs in	drug treatment					Team
Cumbria	services	2006/7				
		1,459				

	Reduce waiting times for access to Tier 3 drug treatment services	2005/6 NHS specialist and shared care 3.9 weeks Structured day care 1.4 weeks Counselling 5.5 weeks		Less than 2 weeks	Drug & Alcohol Action Team
	Number of drug treatment completions (in year)	To be developed - 5% year on year improvement			Drug & Alcohol Action Team
HCOP 1.4 Improve mental health and well-being for the people of Cumbria	Decrease the numbers of people who repeatedly self-harm Reduction in suicide Improve support for people with dementia and their families and carers				Primary Care Trust
HCOP 1.5 Improve the health of people with a learning disability	Increase the number of people with learning disabilities who have health action plans	Being established			

HCOP 1.6	Mandatory for areas			
Reduce premature	in receipt of NRF			
mortality rates and	Reduce premature			Primary Care
reduce inequalities in	mortality rates from			Trust
premature mortality	heart disease and			
rates between	stroke and related			
wards/neighbourhoods	diseases so that the			
with a particular focus	absolute gap between			
on reducing the risk	the national rate and			
factors for heart	the rate for the			
disease, stroke and	district is reduced by			
related diseases (CVD)	(x)% by 2010 (x to be			
(smoking, diet and	agreed as part of the			
physical activity)	contribution to the			
	reduction in the gap			
	between the			
	Spearhead Group and			
	the England average			
	Mandatory for areas			
	in receipt of NRF			
	Reduce the gap in			Primary Care
	premature mortality			Trust
	rates between the			
	most deprived 20% of			
	wards/neighbourhoods			
	with a particular focus			
	on reducing the gap in			
	smoking prevalence			

HCOP 1.7	Adult smoking rates as	Likely to be	7365	7439	NHS Local	Primary Care
Reduce the	measured by 4 week	7220	(unstretched)	(unstretched)	Development	Trust
prevalence of smoking	quitters	(2005/06)	(dristreteried)	(unstructuriou)	Plan to be	Trust
across Cumbria	Proposed Stretch	(2003/00)			finalized for	
across cumbria		2006/07				
	Target	baseline to be			this year - to	
					be inserted	
		established,			7507	
		likely to be			7587	
		7292			stretched	
		-			target	D : 0
	Adult smoking rates as	Targets to be				Primary Care
	measured by 52 week	established				Trust
	quitters					
	Number of test	To be	30 test	30 purchase		Cumbria
	purchases and % of	established	purchases -	attempts - 89%		County
	retailers who refuse	for 2006/07	80% refusal	refusal		Council
	to sell tobacco to					
	underage young					
	people					
	Number of tobacco	To be	10 purchase	10 purchase		Cumbria
	sales refused at	established	attempts - 50%	attempts - 59%		County
	vending machines		refusal	refusal		Council
	Reduce the amount of	Respond to				Primary Care
	counterfeit tobacco	intelligence				Trust
	product available	and				
		complaints				
	Percentage of	Essential				Primary Care
	pregnant women who	measure				Trust
	are not smoking on	7				
	delivery					
						•

HCOP 1.8 Combat the rise in obesity in Cumbria	Percentage of adults taking part in moderate intensity sport and active recreation for 30 minutes 3 days per week	Develop figures from Cumbria active Sport survey October 2006 (Interim results from October 2005 - April 2006 show participation rate of 18.5% for Cumbria against a national average of 20.5%)	Target increase 1% per year for each year of the LAA on 2006/07 figures		Primary Care Trust/Cumbria Sport
	Number of leisure facilities providing sessions for people over 50	Baseline to be set			Primary Care Trust
	Number of partnership schemes enabling adults to adopt healthy lifestyles in Cumbria	Baseline to be set			Primary Care Trust
HCOP 1.9	Initiation rate at birth	Baseline to be			Primary Care
Breastfeeding	Numbers	set Baseline to be			Trust
	breastfeeding at 6 weeks	set			
	Numbers breastfeeding at 6 months	Baseline to be set			

HCOP 2 Independence	HCOP 2.1 People helped to live	Numbers accessing Telecare package	100 estimated for 2006/07	200	300	400	
Well-being and Choice	independently and safely at home	Numbers of small pieces of OT equipment supplied from integrated equipment store after assessment by multiagency professionals (PAF D54 BV56)	2006/07 target is 16,000	16,800	17,600	18,400	
HCOP 3 Improved Quality of Life for older and disabled people in	HCOP 3.1 Maximise income for older people	Numbers of new people successfully claiming Attendance Allowance and Pension Credit Number of Direct	To be established				Age Concern
Cumbria		Payments / Individual Budgets for older and disabled people (C51 in PAF) Proposed Stretch Target	2006/07 target (unstretched) is 125 per 100,000 of the population	150 unstretched	175 unstretched	200 unstretched	
	HCOP 3.2 Better advice and information	Number of people receiving information, advice and support from advice and information network according to nationally recognized categories	To be established				
	HCOP 3.3 Falls prevention	Numbers of fractured neck or femur (people over 65)	To be established				Primary Care Trust

HCOP 3.4	Numbers accessing	To be			
Making a Positive	pre-active retirement	established			
Contribution	courses				
	Number of GP				Primary Care
	practices who have				Trust
	the 'keep improving				
	the experience'				
	standard which				
	supports the end of				
	life experience				
	Proposed Stretch				
	Target		*		
HCOP 3.5	Number of older				Cumbria
Better access to	people using libraries,				County
leisure, libraries and	leisure facilities,				Council
education for	educational courses				
Cumbria's older and	\				
disabled people					
HCOP 3.6	Take up of energy				
Affordable warmth	efficiency grants				
HCOP 3.4	Numbers of available				
Better distribution of	disabled adapted				
disabled facilities	properties supported				
grant	by disabled properties				
	register				
	Possible Stretch				
	Target				

Funding Stream information Healthier Communities and Older People Block

Funding streams to be pooled centrally

Funding stream		Allocation					
Disabled Facilities Grant? Supporting People?	07/08	08/09	09/10				

Enabling measures for Healthier Communities and Older People Block

Agreed enabling measures	
Enabling measures under discussion and the adjustment to targets	
to be made should they be agreed	

BLOCK - ECONOM	IIC DEVELOPMENT	AND ENTERPRISE					
Outcomes	Sub Outcomes	Indicators	Baselines 2006/07 (Unless otherwise indicated)	Targets 2007/08 (including stretch targets, and their annual unstretched targets)	Targets 2008/09 (including stretch targets, and their annual unstretched targets)	Targets 2009/10 (including stretch targets, and their annual unstretched targets)	Lead partner
EDE 1 Increase Employment	EDE 1.1 For those living in the wards with the worst labour market position that are also located within the districts in receipt of NRF, significantly improve their overall employment rate and reduce the difference between their employment rate and the overall	Mandatory for areas in receipt of NRF An improvement by 2007/8 of at least one percentage point in the overall employment rate for those living in the Local Authority wards with the worst labour market position that are also located within the Local Authority District in receipt of NRF	Barrow West Cumbria		targotsy	turgotsy	Jobcentre Plus

	T	
employment	<u>Mandatory</u> for	
rate for	areas in receipt	
England.	of NRF	Barrow
	A reduction by	
	2007-8 of at least	
	one percentage	West Cumbria
	point of the	
	difference	
	between the	
	overall	
	employment rate	
	for Great Britain	
	and the	
	employment rate	
	of those living in	
	the local authority	
	wards with the	
	worst labour	
	market position	
	that are also	
	located within	
	Local Authority	
	Districts in receipt	
	of NRF	

EDE 2	Mandatory for				
Increase	areas in recei	ot Cumbria have			
Enterprise	of LEGI	LEGI funding at			
		time of			
	Increase in tot	al submission			
	entrepreneuria	ıl			
	activity among				
	activity among	the			
	population in				
	deprived areas	-			
	specific indica				
	to be agreed in	1			
	negotiations		K A		
EDE 3	<u>Mandatory</u>	for No area in			
Increased	areas in red	eipt Cumbria have			
Investment	of LEGI	LEGI funding at			
	Attract	time of			
	appropriate	submission			
	inward investr				
	and franchising				
	into deprived				
	areas, making				
	of local labour				
	resources -				
	specific indica				
	to be agreed in				
	negotiations				

T=== -	T.,			I	T	1
EDE 4	Mandatory f					
Increased	areas in rec	<u>ipt</u> Cumbria have				
Competition	of LEGI	LEGI funding at				
		time of				
	Support the	submission.				
	sustainable					
	growth, and					
	reduce the					
	unnecessary	all.				
	failure, of lo					
	owned busin					
	in deprived a					
	Indicators to	be	K A			
	agreed in	· ·				
	negotiations					
EDE5	Mandatory f	n No areas in				
Increase	areas in rec					
Innovation	of LEGI	LEGI funding at				
		time of				
	Increase in to	Volume.				
	entrepreneu	Almonomy Internal Verticals				
	activity amo					
	activity amo					
	population in					
	deprived are					
	specific indic					
	to be agreed	in				
	negotiations					

EDE 6 Increased employment and economic activity and better paid employment opportunities.	EDE 6.1 Increase the employment rate in Cumbria (Welfare to Work Green Paper - Jan 2006 shows Government target of 80% in employment by 2020).	Increase the number of people moving from Incapacity Benefit into employment. It is proposed that this is one of the areas eligible for performance reward grant. The proposed stretch on top of the figures contained already would revolve around targeting the IB 'stock' through a specific project proposed to start in April 07.	1922	1999 (without stretch) 'Stretch' needs to be clarified.	2099 (without stretch) 'Stretch' needs to be clarified.	2199 (without stretch) 'Stretch' needs to be clarified.	Job Centre Plus
		Reduction in the number of long-term claimants of Job Seekers Allowance.	Baseline 34.7% 2005-2006	33.7%	33.2%	32.7%	Jobcentre Plus
	EDE 6.2 Support for disadvantaged groups to enter	Reduction in the number of lone parents not in employment.	4386	4342	4299	4256	Jobcentre Plus

the wor	rkforce Reduction in the number of	Not yet baselined.	Tbc	Tbc	Tbc	Jobcentre Plus
	disadvantaged					
	groups not in					
	employment.					
	Disadvantaged					
	groups are:					
	Refugees					
	People witho					
	accommodati	0				
	n Ev offendere			, and the second		
	• Ex offenders					
	Misusers of					
	drugs and/or					
	alcohol					



		Increase in the number of people with a disability (either physical or mental) gaining	Figures not yet baselined.	Tbc	Tbc	Tbc	Jobcentre Plus
		employment.					
EDE 7 Improved skills to match	EDE 7.1 Create a culture of lifelong	Number of adults gaining a Skills For Life qualification	Baseline 2006/07	Figures not yet agreed	Figures not yet agreed	Figures not yet agreed	Learning & Skills Council
current and future economic	learning and improve the	·	1247				
needs	skill levels and productivity of		Figures based on FE adults				
	the Cumbrian population.		(19+) only.		V		
			Draft figures only, to be				
			confirmed				



Number of adults obtaining a first Level 2 qualification	2006/07 adults only (19+) = 1060 +352 mode 2/3 delivery. NB average level of firstness is currently 40% Draft figures only - to be confirmed				Learning & Skills Council
Or Proportion of eth population with Level 2 qualifications or above	Cumbria = 62.4% (+/- 2.9) Source: Labour Force Survey 2003	62.6%	62.8%	63.0%	
Increase the number of young people completing Modern Apprenticeship Frameworks	2005/06 completions 556 2006/07 proposals are 1201 Figures relate to all young people aged 16- 25. Draft figures only - to be confirmed.	Not yet agreed	Not yet agreed	Not yet agreed	Learning & Skills Council

		Increase the	Cumbria =	23.3%	23.5%	23.7%	
		proportion of the	23.1%				
		workforce with a	(+/- 2.5)				
		level 4 or higher					
		qualification	Source: Labour				
			Force Survey				
			2003				
EDE 8	EDE 8.1	Number of new					
Increased	Increasing	business start ups					
enterprise	enterprise						
activity		VAT Registrations					
throughout		(SBS)	Baseline 2004				
Cumbria				K			
			Cumbria =				
		Barclays Small	1190				
		Business Survey					
			Baseline 2004				
			Cumbria =				
			77 per 10,000				
			people of				
			working age				
		Need to clarify our					
		definition - what					
		measure will we					
		use - Barclays or					
		VAT?					
		Or					
			*				
		Number of new					
		starts assisted by					
		CLEAN Network	433	400	430	450	Furness
							Enterprise,
		₩					CREA, WCDA,
							Chamber of
							Commerce

	Business density	Cumbria = 348	350	352	354	
	per 10,000 of the					
	population	Source VAT				
		registered end				
		of year stocks				
		2004				



	Increase in the	Cumbria =	31,100	31,600	32,100	
	number of people	30,600				
	self-employed					
		Source: Annual				
		Population				
			A			
		Survey (Oct				
		2004 - Sept				
		2005)				
	Increase in the	CRF 6	CRF 6	CRF 6	CRF 6	CCC
	number of Social	HUB 5	HUB 4	HUB 0	HUB 0	
	Enterprises	HUB 5 FE 2 CSEP 0	FÉ 2	FE 2	FE 0	
	·	CSEP 0	CSEP 0	CSEP 0	CSEP 0	
	(Downturn in					
	figures represents					
	lack of clarity	Total 13	Total 12	Total 8	Total 6	
	around future	Total 13	10tai 12	Total 0	Total 0	
EDE 0.0	funding)					
EDE 8.2	Number of	A A A A A A A A A A A A A A A A A A A				
Increasing	businesses assisted					
competition	to improve their					
	performance					
	Need to provide a					
	definition of					
	'assisted'					
	assisted		Y			

EDE 9 Improved economic infrastructure	EDE 9.1 Increased number of high quality employment sites in suitable locations	Ha of serviced land available for sale or lease	Tbc		5	10	Cumbria County Council West Lakes Renaissance
		Ha of serviced land leased or sold	Tbc	0	0	2	Cumbria County Council West Lakes Renaisance
		Sq m of units constructed	Tbc	0	0	3000	Cumbria County Council West lakes Renaissance

Sq m of units taken up	Tbc	0	0	1500	Cumbria County Council
					West lakes Renaissance



EDE 9.2 Land reclaimed for development	Area of land reclaimed for development (Ha)	Tbc	1.5	7	12	Cumbria County Council West Lakes Renaissance
EDE 9.3 Improve access to the countryside through improved ease of use of public rights of way						
EDE 9.4 Improvements to the Rights Of Way Network	Km of cycleway/footpath developed as commuter routes	Tbc	0	5	10	Cumbria County Council
	Percentage of total length of footpaths and other rights of way which were easy to use by members of the public	Cumbria = 54.0% (05/06)	59.8%	61.8%	63.8%	Cumbria County Council
EDE 9.5 Increase in the use of Broadband in Cumbria	Percentage of businesses utilising broadband technology					
EDE 9.6 Improved planning and housing intelligence						

EDE 10	EDE 10.1				
Produce	Increase				
balanced	affordable				
housing markets	housing				
	EDE 10.2		A		
	Deliver Housing				
	Market Renewal				
	EDE 10.3				
	Develop Home				
	Zones				

Proposals for 'stretch targets' are being developed.

Funding Stream information Economic Development and Enterprise Block

Funding streams to be pooled centrally

Funding stream		Allocation	
	07/08	08/09	09/10

Enabling measures for Economic Development and Enterprise Block

Agreed enabling measures				
Enabling measures under discussion a	and the adjust	ment to	targets	
to be made should they be agreed				

BLOCK - SAFER	AND STRONGER (COMMUNITIES					
Outcomes	Sub outcomes	Indicators	Baselines 2006/07 (Unless otherwise stated)	Targets 2007/08 (including stretch targets, and their annual unstretched targets)	Targets 2008/09 (including stretch targets, and their annual unstretched targets)	Targets 2009/10 (including stretch targets, and their annual unstretched targets)	Lead partner
SSC 1 Reduce Crime Reduce overall crime in line with local Crime and Disorder Reduction Partnership targets and narrow the gap between the worst performing wards/neighbo	SSC 1.1 Reduction in volume crime and continuing low level of crime	Mandatory Indicators Reduction in overall British Crime Survey comparator recorded crime. Targets must be those as agreed between crime and drugs partnerships ¹ and GOs to support delivery of Home Office PSA1. A County level target will need to reflect the targets of the crime and drugs partnerships, and any aggregation will need to be agreed with the GO.	24201 (2005/06)	20259	19274	18289	CDRPs
urhoods and other areas across the		Mandatory Indicator Reduce the rate of adult reoffending					Probation
district		Mandatory Indicator Reduce the rate of youth offending					YOS

¹ The term 'crime and drugs partnerships' refer to all local arrangement covering the roles of Crime and Disorder Partnerships (CDRPs) and Drug Action Teams (DATs). CDRPs and DATs should either be merged or have close working relationships.

1st September 06

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Mandatory Indicator Reduce the percentage of Prolific and Priority Offenders who reoffend Proposed Stretch target			CDRPs
Mandatory for areas in receipt of NRF Reduction in overall British Crime Survey comparator recorded crime. Targets must be those as agreed between crime and drugs partnerships and GOs to support delivery of Home Office PSA1. A County level target will need to reflect the targets of the crime and drugs partnerships, and any aggregation will need to be agreed with the GO. Narrowing the gap target for Barrow. Narrowing the gap target for Allerdale. Narrowing the gap target for Copeland.			VOS
Reduce year on year the number of first time entrants to the Youth Justice System. Proposed Stretch target			YOS

SSC 2 Reassure the public, reducing the fear of crime	SSC 2.1 Increased feelings of safety	Increase the number of offenders brought to justice Criminal Damage Increase the rate of respondents who report feeling fairly safe or very safe in their own area during the day.	96% (2005/06)	97%	98%	99%	Constabulary
		Increase the rate of respondents who report feeling fairly safe or very safe in their own area after dark.	74% (2005/06)	76%	78%	80%	Constabulary
	SSC 2.2 Reduction in fear of victimisation	Reduce the fear of being a victim of crime.					Constabulary
	SSC 2.3 Improvement in perception of the criminal justice system	Increase confidence in the Criminal Justice System.	51% (2005/06)	>52%	Not Known	Not Known	Local Criminal Justice Board
SSC3 Reduce the harm caused by illegal drugs	SSC 3.1 Tackling drug and alcohol misuse	Mandatory Indicator Reduce the percentage of respondents who perceive high levels of drug use and dealing in their area.	28% (2005/06)	25%	24%	23%	DAAT
		Increase the detection of Class A Drug supply offences.					Constabulary

Increase the number of drug misusing offenders directed into treatment through the Drugs Intervention Programme.			DAAT
Alcohol enforcement target - under development			
Increase the proportion of those in drug treatment or leaving treatment who are a) in employment or training b) in suitable accommodation.			DAAT



SSC 4		Mandatory Indicator				
Build respect						
and reduce		(The following indicators				
anti-social		should draw on data in				
behaviour		the Local Government				
Benavioai		User Satisfaction Survey)				
		osci satisfaction salvey)				
		Increase the percentage	Tbc			Cumbria
		of people who feel	(2005/06)			
		informed about what is	(2003/00)			County Council
		being done to tackle	A			
		anti-social behaviour in				
		their area				
	;					
		Mandatory Indicator				
		Increase the percentage	Tbc			Cumbria
		of people who feel that	(2005/06)			County Council
		parents are made to take	A			
		responsibility for the	WA 1			
		behaviour of their				
		children				
		Mandatory Indicator				
		Increase the percentage	Tbc			Cumbria
		of people who feel that	(2005/06)			County Council
		people in their area treat				_
		them with respect and				
		consideration				
		Mandatory Indicator	,			
		Reduce peoples	Tbc			Cumbria
		perception of Anti Social	(2005/06)			County Council
		Behaviour	•			
				L	<u>l</u>	

	SSC 4.2	Reduce the number of	Tbc			Constabulary
	Lower levels	incidents of Anti Social	(2005/06)			001.010.000.01
	of Anti Social	Behaviour				
	Behaviour					
SSC 5	SC 5.1	Mandatory Indicators				
Empower local	Empower local		100/ (07/0/)			
people to have	people to	Percentage of residents	42% (05/06)			
a greater	have a greater	who feel they can influence decisions				
choice and influence over	choice and influence over					
local decision	local decision	affecting their local area				
making and a	making and a					
greater role in	greater role in	Percentage of people	57% (2004)			
public service	public service	who feel that their local				
delivery	delivery	area is a place where	_			
		people from different				
		backgrounds get on well together.				
		together.				
		An increase in the		Establish		
		number of people		baseline yr 1		
		recorded as or reporting				
		that they have engaged				
		in formal volunteering on				
		an average of at least				
		two hours per week over				
		the past year.				
		Growth of the local	To be			
		voluntary and community	established by			
		sector.	Voluntary			
			Sector.			

Increase in the proportion of public services delivered by the Parish and Voluntary Sector.	To be established by CALC		
Increase in number of communities developing or implementing community or parish plans	To be established by VAC/CCC		
Increase in number of Quality parishes	To be established by CCC/CALC		
Increase in the number of BME individuals who feel they have the support they require	To be established by Cumbria Multi Cultural Service.		
Number of young people who feel engaged in democratic processes.	To be established by children & young people block.		
Increase in the involvement of those individuals who are not engaged through formal consultation mechanisms	Establish baseline yr 1		
Create a more cohesive community in which people from different backgrounds actively participate and get on well together	Establish baseline yr 1		

		T		ı	1
SSC 6	SSC 6.1	Mandatory where SSCF			
Improved	Improved	neighbourhood element			
quality of life	quality of life	and neighbourhood			
for people in	for people in	<u>management</u>			
the most	the most	pathfinders funding is			
disadvantaged	disadvantaged	<u>received</u>			
neighbourhood	neighbourhood				
s; service	s; service	Percentage of residents	Establish		
providers more	providers	(in areas receiving this	baseline yr 1		
responsive to	more	funding) reporting an	J		
neighbourhood	responsive to	increase in satisfaction			
needs; and	neighbourhood	with their			
improved	needs; and	neighbourhoods.			
service	improved	Percentage of residents	Establish		
delivery	service	satisfied with the delivery	baseline yr 1		
	delivery	of local services (NRF	, saese j		
	, ,	areas)			
		a. sas,			
		Percentage of residents	Establish		
		satisfied with the delivery	baseline yr 1		
		of local services (Non	Justine J.		
		NRF / Rural areas)			
		Percentage of believing	Establish		
		that service providers are	baseline yr 1		
		more responsive to their			
		needs (NRF areas)			
		Percentage of believing	Establish		
		that service providers are	baseline yr 1		
		more responsive to their			
		needs (NRF areas)			
		Percentage of residents	Establish		
		who feel that their local	baseline yr 1		
		area is a place where	Lasoniio yi i		
		people from different			
		backgrounds can get on			
		well together.			
		wen together.		<u> </u>	

SSC 7 Increased domestic fire safety and reduce arson		Mandatory Indicator Indicators at neighbourhood and priority group level to be agreed in negotiation					
	SSC 7.1 Fewer fire related deaths	Reduce the rate of fire related deaths. Proposed Stretch target Reduce the rate of deliberate fires.	0.40 (2005/06)	0.40	0.20	0.20	Cumbria Fire & Rescue Service
	SSC 7.2 Fewer fire related injuries	Reduce the rate of fire related injuries. Proposed Stretch target	4.85 (2005/06)	6.27	5.48	4.69	Cumbria Fire & Rescue Service
	SSC 7.3 Reduce arson	Reduce the rate of primary and secondary deliberate fires	47.94 (2005/06)	38.29	37.88	37.46	Cumbria Fire & Rescue Service
SSC 8 Improved service for domestic	SSC 8.1 Greater confidence in reporting	Increase the number of domestic violence incidents reported annually to the Police	4316 (2005/06)	4530	4750	5000	Constabulary
violence victims	amongst victims and greater awareness of domestic	Increase the percentage of domestic violence incidents where an arrest was made relating to the incident	27.80% (2005/06)	30%	32%	35%	Constabulary
	violence across Cumbria	Increase the number of convictions for domestic violence related offences Proposed Stretch target					Crown Prosecution Service
SSC 9 Improving Road Safety	SSC 9.1 Reduce the numbers of killed and	Reduce the numbers of killed and seriously injured on Cumbria's roads					Cumbria Road Safety Partnership

inju	ured on mbria roads	Reduce the numbers of killed and seriously injured on Cumbria's roads in the 16-25 age range Proposed Stretch target			
Red casi rela	sualties ated to advantaged	Reduce casualties relating to disadvantaged areas			Cumbria Road Safety Partnership



	SSC 9.3 Build respect among road users by reducing speed	Build respect among road users by reducing speed			Cumbria Road Safety Partnership
1st September 06 HLB & CK Version 3					59

LIVEABILITY							
Outcomes	Sub outcomes	Indicators	Baselines 2006/07 (Unless otherwise stated)	Targets 2007/08 (including stretch targets, and their annual unstretched targets)	Targets 2008/09 (including stretch targets, and their annual unstretched targets)	Targets 2009/10 (including stretch targets, and their annual unstretched targets)	Lead partner
SSC 10 Cleaner, greener and safer public spaces		Mandatory where SSCF cleaner, safer, greener element is received Environmental quality, as measured by BVPI 199 and 89 in combination, which measure perceptions of cleanliness.	Copeland BV199(a) 28% BV199(b) 1%	Copeland BV199 15%	Copeland BV199 12%	Copeland To be determined	Copeland Borough Council
			BV89 63% Barrow Information to be inserted	89 N/A Barrow Information to be inserted	89 N/A Barrow Information to be inserted	Barrow Information to be inserted/deter mined	Barrow Borough Council

	Quality of surroundings - increase in number of green flag award parks and green space and public satisfaction (BV119e)	Copeland Green Flags 4 + 1 Heritage BV 119e 80%	Copeland Green Flags 5 + 1 Heritage (Stretch ** 6 + 1) BV 119e N/A	Copeland To be determined BV 119e N/A	Copeland To be determined BV 119e N/A	Copeland Borough Council
		Barrow Information to be inserted	Barrow Information to be inserted	Barrow Information to be inserted	Barrow Information to be inserted	Barrow Borough Councill
	An increase in the percentage of abandoned vehicles removed within 24 hours	Copeland 98%	Copeland 99%	Copeland 100%	Copeland 100%	Copeland Borough Council
	from the point where the local authority is legally entitled to remove the vehicle (BVPI 1218b)	Barrow Information to be inserted	Barrow Information to be inserted	Barrow Information to be inserted	Barrow Information to be inserted	Barrow Borough Council
SSC 11 Reduced waste to landfill and increase recycling	Mandatory where Waste and Performance Efficiency Grant is included					
	Reduction in the percentage of municipal waste landfilled	5.68%	1.93%	2.77%	Not known as yet	Cumbria County Council
	Increase in the percentage of municipal waste recycled	19.70%	21.83%	25.32%	Not known as yet	Cumbria County Council
	Kilograms of household waste collected per head of population BVPI 84(b)	672	685	704	Not known as yet	Cumbria County Council

Improve the quality of the local environment by reducing the gap in aspects of liveability between the worst wards/neighbo urhoods and the district as a whole, with a particular focus on reducing levels of litter and detritus		
---	--	--



SSC 13		Mandatory Indicators				
As part of an		where NRF is received				
overall housing						
strategy for		The two year combined				
the district,		sample (2005/6 to				
improve		2006/7) from the				
housing		continuous English				
conditions		Household Condition				
within the		Survey (EHCS) reporting				
most deprived		in 2007 confirms that				
neighbourhood		the reduction in the				
s/wards, with		number of non-decent				
a particular		social sector dwellings is				
focus on		more than 50% of the				
ensuring that		total reduction in the				
all social		number of non-decent				
housing is		social sector dwellings				
made decent		since 2001.				
by 2010						
		The two year combined				
		sample (2007/8 to	W 4			
		2008/9) from the				
		continuous EHCS				
		reporting in 2009		<i>.</i>		
		confirms that the				
		reduction in the number				
		of non-decent social				
	,	sector dwellings is more				
		than 50% of the total				
		reduction in the number				
		of non-decent social				
		sector dwellings since				
		2001.				

SSC 14 Improve	SSC 14.1 Reduction in						
condition of	roads requiring						
roads and	maintenance						
structures	SSC 14.2						
	Reduction of						
	footways						
	requiring						
	maintenance						
SSC 15	SSC 15.1	Recycling	<u>Recycling</u>	<u>Recycling</u>	Recycling	Recycling	Cumbria
Reduce the	Increase waste	19.70%	21.83%	25.32%	Not known as	Not known as	County
impact of	being recycled				yet	yet	Council
waste on the	and composted	Composting	Composting	Composting	Composting	<u>Composting</u>	
environment		15.42%	18.77%	22.46%	Not known as	Not known as	
					yet	yet	
SSC 16	SSC 16.1						
Create decent	Increase homes						
homes	achieving the		AVAID				
	Decent Homes						
	Standards						
	SSC 16.2						
	Reduce number						
	of empty						
	properties						
	SSC 16.3						
	Housing the						
	homeless		A				

Proposals for 'stretch' targets are being developed.

Funding Stream information Safer and Stronger Communities Block

Funding streams to be pooled centrally

Francisco estado en	AU III		
Funding stream	Allocation		
Safer Theme	07/08	08/09	09/10
Anti-Social Behaviour			
7 iiiti oodiai Banavioai			
A managada a Lauri Cirata in abilitu			
Aggregates Levy Sustainability			
Fund			
Home Fire Risk Check			
Initiative			
mitiative			
Character Theorem			
Stronger Theme			
Neighbourhood Element			
<u>Liveability Theme</u>			
Cleaner, Safer, Greener			
Element			
Waste Performance and	06/07 £277,247K Capital		
Efficiency Grant	£277,247K Revenue		
Zimolonoy ordine			
	07/08 Not known		
	OTT GO INOUNIT		

Enabling measures

Agreed enabling measures	
Enabling measures under discussion and the adjustment to targets	
to be made should they be agreed	

Appendix 2: Stretch Targets (template included - targets in development)

REWARD ELEMENT TEMPLATE (GONW)

Reward Element - Target [insert target number]

This would be from authorities' internal numbering system, should you choose to adopt one

[Insert target heading]

In LAA terms, this equates to the overarching theme (e.g. reducing hospital admissions, improving road safety)

Indicator by which performance will be measured

[Insert indicator description, including data source]

Current performance ([insert period of measurement])

[Insert current performance figures]

This is the "baseline", and should be based on the latest audited figures

Performance at the end of the period of the Local Area Agreement ([insert period of measurement])

Performance expected without the Reward Element

[Insert "without reward" figure]

This will be the figure for this indicator at the end of the LAA period, as previously declared in any national or local plan, e.g. a national PSA, or a local corporate plan, delivery plan or business plan

Performance target with the Reward Element

[Insert "with reward" figure]

This is the higher figure areas expect to have achieved for this indicator by the end of the LAA as a result of pump-priming, new ways of working, focussed resources etc.

Enhancement in performance with the Reward Element

[Insert stretch figure]

This is the difference between the "with reward" figure and the "without reward", i.e. the extra performance you are undertaking to deliver, over and above what you would have done anyway

Allocation of Performance Reward Grant

[Insert indication of how much PRG is to be proportioned to this target and between indicators if appropriate]

Notes

[Insert any necessary notes or clarification relating to this target]

Appendix 3: Enabling Measures - business cases (template included)

ENABLING MEASURE REQUEST TEMPLATE (GONW)

Title of Ena	bling Measure Request:	
LAA area:		
LA Contact	GO Contact officer	Government Department
officer	details	contact submitted to
details		
Name:	Name:	Name:
Telephone:	Telephone:	Telephone:
Email:	Email:	Email:
	&F request relates to: (please	The state of the s
CYP / SSC /	HCOP / EDE or Applies	to all
LAA outcom	e(s) request relates to:	
Description	in full of the Enabling Meas	sure request:
		outcome that the Enabling
	uld overcome? How would	
implications	s of not agreeing the reques	51?
If the regue	st cannot be agreed what o	ther entions may be
	resolve the issue?	ittlei options may be
available to	resolve the issue!	
Governmen	t Department response to the	he request:
Governmen	t bepartment response to the	ne request.

Appendix 4: Statement of Community Involvement

(text in development and for comment)

1. Introduction

Local Area Agreements (LAAs) aim to address the issues that matter most to local people, and to develop solutions through simplified use of funding streams, greater flexibility to meet local needs and improved joint working between local councils, government departments and local partners. They are also intended to enable local people to have an increased level of influence over local decision-making.

2. Principles and processes by which residents are involved in identifying local priorities for the Agreement

One of the key purposes of the Cumbria Agreement is to improve the links between services and improve their responsiveness to local people. Cumbria already has a range of agreements which underpin this working. An approach is needed whereby Councils, partners and local communities work effectively together along a path of continuous improvement in ways that are coherent, consistent and coordinated.

This type of approach ensures that service providers, communities and community groups are looking ahead together, building resources into services that are relevant to changing local needs. Community Engagement is often loosely used to describe a number of activities such as: Sharing information; Asking for views; Informing communities of decisions; Working locally to solve social problems; Seeking local approval; and Asking communities to provide services.

Rather than a list of activities it is more helpful to describe the process.

Community Engagement is an *ongoing relationship* that involves direct interaction with local people and organisations. Cumbria has have already introduced a range of measures as part of an overall 'Local Matters' programme to improve the way we communicate with and involve local people. These measures include:

- a network of 62 neighbourhood forums with multi-agency engagement and referral systems
- area support teams to support these arrangements and district based partnerships;
- involving councillors and staff from many organisations in district-based local strategic partnerships and the Cumbria Strategic Partnership;
- the Community Voice citizens' panel;
- improved information access through websites; and
- a Cumbria-wide multicultural service.

Most of these initiatives are multi-agency. We will build on these over the next four years and will also be working on other key strategic initiatives

- national developments such as the new government focus on neighbourhoods and the Every Child Matters agenda;
- implementing Cumbria Democracy Commission's recommendations developing local working through local committees so that locally elected councillors can take decisions, influence services and monitor performance locally;
- focusing on groups that are traditionally 'hard to reach' or disadvantaged including re-enervating the Cumbria Rural Forum and developing outreach multicultural services; and
- strengthening relationships with Cumbria's town and parish councils which provide the most 'intimate' tier of local government and a vital element in the structure of local democracy;
- developing the concept of a 'community gateway' as an approach to support multi-agency community engagement.

3. Description of the processes by which the communities of place are involved in the Agreement

Community engagement will build on existing networks and arrangements including:

- a. Cumbria Strategic Partnership and its thematic partnerships
- b. Local Strategic Partnerships and their networks
- c. Neighbourhood Forums and associated multi-agency neighbourhood development work
- d. Parish councils through CALC district committee meetings

4. Description of the processes by which the voluntary and community sector are involved in the Agreement

Community and Voluntary sector groups vary widely in both structure and activity. These groups are increasingly known as the 'third sector' and include voluntary and community organisations, charities, social enterprises, cooperatives and mutuals. Religious organisations that are involved in community work are also considered part of the third sector. Residents and tenants organisations usually aim to mobilise individual residents around local issues, such as housing, crime or community safety, over small geographical areas. Some groups have no formal constitution or management arrangements and rely solely on volunteers to provide locally-based community activities, others may operate on a more formal footing.

Voluntary organisations may similarly be small and informal but many are formally constituted and have paid staff working alongside volunteers. Some provide services to local residents, such as advice agencies; others may offer support for community activity such as running a community centre. Voluntary organisations may operate in a specific geographical area or across a town or county, and may be part of a wider national body.

Faith groups and charitable organisations represent another dimension to the sector with their own varied structures and processes. The revised version of a Compact

- reflecting the growing importance of the third sector and the need for improved cooperation across sectors - is currently subject to extensive consultation with Third Sector organisations. Through the CSP a number of other public sector organisations are being encouraged to sign up to the Compact.

The process for engagement will include:

- Regular information/bulletins about the development of the process (produced by the CSP)
- Representation of the Third sector on the CSP
- Regular reporting/liaison to a Third Sector infrastructure body(through either Cumbria Association of Council's for Voluntary Service or the developing Cumbria Infrastructure Forum) on progress with the Agreement, developing opportunities for engagement and opportunities for Third Sector service delivery
- Accountability to the wider sector through conference/workshop events of the Cumbria Voluntary Sector Forum (to be established by CACVS), twice a year.
- Identification of link officers between the Third Sector and the Cumbria Agreement Thematic Partnerships (who drive the delivery of targets); these officers will help to support the sector in engaging in the LAA process.
- Identification of individuals who could be of particular value to thematic partnerships in the development of the Cumbria Agreement with the aim of at least one Third Sector representative on each Thematic Partnership

Existing engagement opportunities are amplified in Appendix 1.

5. How the voluntary sector will benefit from and contribute to the Cumbria Agreement outcomes

LAAs are part of the double devolution of power from central government to local government, and from local government to citizens and communities. This opens up significant opportunities for the VCS, as it aims to put more power into the hands of local people and voluntary organisations. Initiatives such as Together We Can and Active Learning for Active Citizenship have already been put in place to help to improve the capacity of individuals and communities to develop as active and engaged citizens.

There is a strong commitment to building understanding and working relationships between the statutory sector and the VCS. Particularly over the last three months a significant amount of work has been undertaken to ensure that voluntary and community organisations feature prominently in ongoing implementation and delivery and that stronger communities issues are addressed. Consultation strongly supports the need to strengthen the relationships between the CSP, LAA and the VCS. The VCS role is vital to help the partnership to more effectively:

- Communicate and engage with voluntary groups and act upon their ideas
- Build social capital and cohesion
- Realise and utilise the knowledge and experience of local organisations
- Value the contribution and potential of community level activities
- Promote diversity, equality and inclusion

• Deliver public services

To date the VCS have been involved in the development of Agreement governance arrangements and will be represented at all levels, including the CSP Executive Board and Thematic Partnerships.

6. The links to the strategy for community engagement and voluntary capacity building and infrastructure

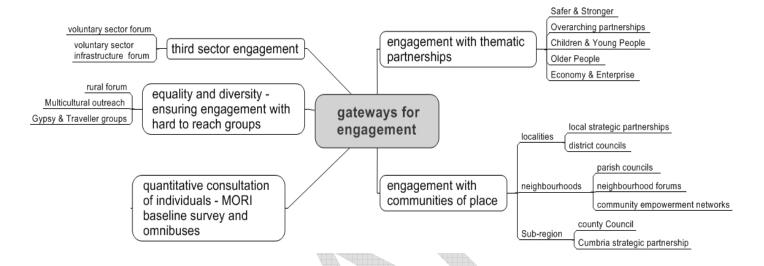
The voluntary sector is already involved in a wide range of community engagement activity associated with Community Strategies and Service Planning; both wide area strategic documents and more local parish level plans. To help coordinate engagement a community gateway is being proposed, engaging different agencies and sectors. Strengthening the sector to develop its capacity and deliver public services is a key issue for the Agreement.

To support this engagement a Cumbria Voluntary Sector Infrastructure Forum has been supported by GONW as part of the ChangeUp process. The Forum facilitates current engagement with CSP and the Cumbria Agreement's thematic partnerships. The focus of this work is closely aligned with embedded within the "ChangeUp" initiative focused on improving the capacity, performance, efficiency and accessibility of voluntary sector infrastructure services to voluntary and community organisations providing front line services. The priority areas for infrastructure development (and inter alia supporting agreement are: Performance Improvement; Developing a highly effective workforce; ICT; Governance; Recruiting and developing volunteers; and Financing voluntary and community sector activity.

- 7. How has the VCS been involved in monitoring Cumbria Agreement activities In developing the Agreement a considerable amount of consultation has been undertaken. This has included:
 - Development of thematic partnerships containing a number of community and voluntary sector partners
 - Co-option of representatives from existing local and strategic partnerships onto these thematic partnerships
 - Engagement with key VCS provider organisations (eg Age Concern)
 - Presentations to and detailed discussions with local strategic partnerships;
 - Information and consultation events with local partners and VCS organisations using LSP mailing lists and additional contacts developed through thematic partnerships
 - 8. How the VCS will be involved in governance of the Cumbria Agreement
 The CSP is seeking a Representative from the Sector on its Executive Board. Link
 officers have been identified to support Third Sector engagement in the Agreement.
 Additionally Third Sector representatives are being identified on each of the Thematic
 Partnerships.

Developing Co-ordinated Community Gateways

During the development of the Agreement a number of participants commented both on the many opportunities to engage and the dangers of 'overkill' when these opportunities were not co-ordinated. To secure better alignment and coordination of engagement activities, during the first year of the Agreement it is envisaged that these 'community gateways' are coordinated through a 'gateway steering group'. Through this group the different communities of interest and place illustrated in the diagram will be engaged.



Pathfinder - Third Sector Forum

As a step towards realising the full potential of the third sector, the 2005 Pre-Budget Report announced that the Government would develop local area pathfinders, working across departments and with key national partners to identify local authorities who will commit to the full implementation of the Compact funding principles and explore ways in which the sector can add value to the delivery of local services. Cumbria County Council was one of the local authorities selected to support this work. This project has allowed the Council to share practices with other leading authorities and government agencies and identify areas where there is scope for further improvement. A Pathfinder Action Plan is being developed to learn from this experience and to support development of the VCS capacity in Cumbria. One of these actions includes the development of a Cumbria Voluntary Sector Forum, as part of the County Council's Service Level Agreement with CACVS

Appendix 5: Partnership working and Governance arrangements (text in development)



Appendix 6: Performance Management Framework

(text in development)

- Information will be provided here about the programme of work for the next few months that will result in a performance management framework.
- Proposals about the following will be required in the draft:
 - How data gets collected
 - Who receives reports
 - Who is accountable
 - Arrangements for taking corrective action "ladder of intervention"
- A workshop took place on 24th August to start the thinking on this. Three task and finish groups have been established (comprising various partner organisations) that will consider the following:
 - Accountability
 - o Financial Matters
 - o Performance Management
- The output from these groups should provide a propose PMF for further consideration and development.

Appendix 7: Key funding streams aimed at "narrowing the gap"

(table in development)



Appendix 8: Neighbourhood Renewal outcomes and targets

(table in development)



Appendix 9: List of Partners

(in development)



Appendix 10: Sustainability Impact Assessment Methodology (to be inserted)



Appendix 11: Equity Screening (to be inserted)





MEMORANDUM

County Council

The Courts, CARLISLE Cumbria, CA3 8NA

DATE

28 July 2006

Your Ref:

Our Ref: HB/LAA/Corres/CEs&Chairs

Ext No:

From:

Anthony Gardner, Director of Strategy & Performance

To:

District Chief Executives

Chairs of Local Strategic Partnerships

Cc:

Sue Stevenson, Policy - Strategic Partnership

Chairs of Thematic Partnerships

Lead Officers LSP Co-ordinators

LOCAL AREA AGREEMENT

In response to various comments about the length of time there is for partners to consider the initial draft of the LAA, the period for feedback has been extended.

A skeleton draft will be put on the CSP website on 4th August 06. This will be the most up to date outcome, sub- outcome and target information lead officers of the Thematic Partnerships can provide on that day. Further refined versions of this document will be posted on the website on 18th August and 1st September. The 1st September version will be used to provide the main body of a paper to use CSP Executive on 6th September.

General feedback on the evolving content of the LAA from you organisation will need to be with Helen Blake, Programme Manager for the LAA no later than 27th September. Specifically I am also seeking you executives endorsement of the draft agreement by 26th September (or exceptionally by 28th September if your executive is meeting on 27th or 28th September)

It would be extremely helpful if you now let me know:

- The date that your executive is meeting to consider the draft. I believe the most appropriate date is noted on the table below. I would be grateful if you could confirm this with me.
- 2. The outcome of that meeting in writing





2 Page 12 Organisation	→ Ha Executive Meeting Date		
Furness LSP	8 th September		
South Lakes LSP	9 th August		
Carlisle LSP	1 st August		
Eden LSP	5 th September		
West Cumbria LSP	19 th September		
Copeland Borough Council	15 th August		
Allerdale Borough Council	30 th August		
South Lakeland District Council	16 th August		
Carlisle City Council	29 th August		
Barrow Borough Council	2 nd August		

The draft LAA will then submitted to GONW on 29th September

The document will then continue to change as we enter the negotiation phase which will run until the beginning of December. GONW advisors will be speaking to Government departments about our proposals and feeding back any changes government wishes to see. It is hoped that the majority of discussion will be around stretch targets; which (whilst these are an important element of the LAA) will not make up a large percentage of the content. We may not therefore see significant changes to a large part of the agreement.

An amended agreement will go to GONW at the beginning of December. Again, partners may wish to provide feedback on the content at this point. I know you appreciate that the LAA will be a "live" document quite possibly up until ministerial sign off in February. This makes it extremely difficult to provide you with a date when the definitive version of the LAA will be available to you to take to executive meetings. However I anticipate that the County Council Cabinet on 9th January 2007 will recommend to County Council on 18th January that the agreement be approved. Again we will need to ensure that your executives have approved the final draft by the end of December.

I will ensure that we make updated versions of the document available on the CSP website as far as practicable. You can also contact Helen if you have a query about content who will sign post you accordingly.

Anumony Gancher

ANTHONY GARDNER
CORPORATE DIRECTOR STRATEGY AND PERFORMANCE

Contact Details:
Helen Blake, LAA Programme Manager
Policy and Performance
Cumbria County Council
01228 606687
helen.blake:cumbriacc.gov.uk





Appendix Three

Children & Young People's Block

The following is useful background:

1. This is the first substantive contribution to the LAA by this thematic partnership.

Broadly the entries are as one would expect, but have a bias toward school performance (Exam result improvement) which though predictable is disappointing.

3. The Carlisle Children and Young People's Priority Group has identified its

priority issues as follows (Extracts from minutes etc)

Review of Highest Impact Priorities

Housing for young people.

Negative peer pressure (Bullying) restricting YP participation in Positive Activities.

In addition the following have received attention at the meetings:

* Promote positive view of young people.

* Reduce under 18 conceptions

* Need to be clear to service everyone - Race & Diversity

* Produce positive pictures of young people instead of demonising them

The LAA section should be evaluated in terms of its reflection of the Carlisle priorities. NB:

CYP 1.1 – Schools in District achieving "Healthy" classification. (Suggest, that this be applied to all districts, not just deprived areas) This would enable Carlisle LSP to participate in this potential stretch target (If deprived its West Cumb and Barrow only).

CYP 1.2 – An important area of interest for Carlisle. The figures need to be checked as the Carlisle figure is lower than 31/1000 at 53.2 in 01/03 which would be 26.6 year on year only just more than the 07/08 target.

CYP 2.1 & 2.2 – As with 1.1 Its of concern that here is a potential stretch target restricted to NRF areas.

CYP 3.2 - A Carlisle Priority.

CYP 5.1 – It would be useful to see some data and indicators measuring/addressing bullying outside the school environment.

Overall Comment:

The working relationships between LSP/CSP Children and Young Peoples Groups and Statutory (Children's Act 2004) groups remains to be clarified particularly regarding child protection and the LAA.

The Carlisle Group will put together a "Project Brief" (1Page A4) in each of the priority areas (Housing & Bullying) lest the opportunity arise for "bidding" at the County group. It is vital that lines in the LAA reflect Carlisle Young Peoples housing needs and help with bullying/negative peer pressure issue. Partners will develop evidence of need including accommodation for children on remand or foster accommodation in Carlisle.

The public perception of Young People needs to be controlled. The group is examining the possibility of contacts with local media to declare the group's interest in the type of coverage YP are getting in Carlisle. A small project monitoring and reporting press coverage will be developed in outline.

Economic Development & Enterprise Block

Summary of progress:

Work has continued to develop the Economic Development & Enterprise Block of the LAA and we remain on track to have a robust draft to submit to Government Office North West on 29th September for comment.

The Outcomes Framework has been developed following the meetings of the Thematic Sub-Groups that took place around the four priority areas identified by CEDOG; Employment, Economic Infrastructure, Enterprise and Skills. Consideration has also been given to comments received from partners as well as guidance and feedback from colleagues at GONW.

The production of the Cumbria Sub Regional Economic Action Plan has been undertaken in parallel to the development of the LAA and work was undertaken to ensure that the two documents are entirely complimentary of each other.

As can be seen from Version 2, there is still considerable work to be undertaken on the Outcomes Framework. In particular:

- A number of measures still have no baseline information or targets set against them.
- There are a number of measures that it is recommended are removed from the framework primarily due to data collection issues.
- There is only one measure where work has been undertaken to identify it as an area for 'stretch' and eligible for the reward element.

If CEDOG recommends that there are other priority areas that we wish to be considered as a target with Performance Reward attached to them, these will need further development as soon as possible in order to feed in to the first draft to GONW.

2

Page 1

Partners still need to give regular consideration to whether the outcomes and measures thus far included are appropriate to address the needs of Cumbria. We will be expected to produce a robust rationale to justify the inclusion of the outcomes we have suggested during our negotiations with GONW.

Next steps:

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Key dates:

24th August 2006

LAA content considered by Cumbria Vision Strategy Sub Group

LAA Performance Management workshop

The Draft (extract)

Economic Development and Enterprise

Cumbria - A county of contrasts and challenges

Cumbria faces a number of challenges to improve both economic and social conditions in the County. Steps have been taken over the past 5 years, however, to help create the right environment to increase investment and economic growth. These include the creation of urban and rural regeneration companies and ensuring a full recognition by Government of the need for concerted action to deal with the restructuring of the nuclear industry in West Cumbria. Inroads have been made but much remains to be done and the development of Cumbria's Local Area Agreement provides an opportunity for an extension to the strong partnership working that is undertaken to secure Cumbria's economic revival.

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It is on this canvas that major and lasting change must be achieved. It will not be easily delivered and the trends of the last ten years, which have seen the economy of the County deteriorate sharply relative to the rest of the country, will need to be arrested.

Job losses and closures have affected the manufacturing sector in particular where levels of GVA per worker are relatively high. There has been employment growth in other activities between 1999 and 2003 but new jobs have tended to be in low GVA sectors.

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The most prominent growth has occurred in retailing, hotels, restaurants and public sector services. The succession of closures in of businesses in the manufacturing sector, however, means that industrial employment in West Cumbria and Furness is even more dependent on the nuclear sector than five years ago and employment in financial and business services remains underrepresented. In short, there has been insufficient strength elsewhere in the economy to compensate for the continued losses in manufacturing industry and hence the continuing and dramatic decline in the relative wealth.

There are 24 specific localities (super output areas) that are in the ten percent most deprived areas and within that category 7 areas are in the worst 3% across the whole of England and Wales. Deprivation is also a feature of rural areas but, with the exception of poor access to services and transport difficulties, the scale of the problem is often masked by statistical averages. Rural deprivation tends to focus at the level of individual households that depend on low wage employment and experience long hours associated with multi-jobbing.

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ECONOMIC DEVELOPMENT & ENTERPRISE BLOCK

-		otherwise stated)	targets, and their annual unstretched targets)	(including stretch targets, and their annual unstretched targets)	(including stretch targets, and their annual unstretched targets)	
D&E Priority 6: Increased e	mployment and econ	omic activity a	and better paid employn			
) Increase the employment ate in Cumbria (Welfare to Vork Green Paper – Jan 2006 shows Government arget of 80% in employment by 2020).	(a) Increase the number of people moving from	1922	1999 (without stretch) 'Stretch' needs to be clarified.		2199 (without stretch) 'Stretch' needs to be clarified.	Job Centre Plus

Safer Stronger Communities Block

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These are all worthy and practical issues, which are highly deliverable and measurable.

Bearing in mind that there are only to be 12 stretch targets across the piece, these will be prioritised further as the process continues, 2 or 3 going forward.

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Bear in mind the CDRP has been fully involved and is a relatively "mature" institution.

SAFER AND STRONGER COMMUNITITES Stretch Target Proposals

Proposed Area for stretch	Comments in favour of inclusion	Comments against inclusion	Risks to success	
Road Safety Reducing KSIs for 17-25 year olds	Innovative- tackles an age group which suffers disproportionately. Links the themes of Respect, Road Safety and anti social behaviour. Tangible benefit for road safety, Quantifiable benefits to an approved framework	No clear argument for exclusion	Low	
Alcohol Reduce the number of illegal underage sales at both on and off licensed premises	Links to Respect agenda and tackling young offenders	Requires consistency across both sectors of trade. On license activity previously unexplored. Underage sales in general not currently measured	High Med	

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Domestic Violence Specific proposal to be worked up	A true partnership issue linking to ASB, Violent Crime, RESPECT, Housing, Youth Offending etc. Good quality data following LPSA work. A robust partnership arrangement with	Would need to consider the targets carefully to avoid conflicting aims (e.g. encouraging reporting will also increase repeat incidents)	
Violent Crime	momentum is in place Working from a positive baseline	Need clarity on which category to focus on	Med
Criminal Damage	Signal crime which adversely affects the community	Numbers are likely to increase with the advent of 101 the single non emergency number. Reductions very unlikely in short to medium term	High
Prolific and Other Priority Offenders Reduce the percentage of PPOs who reoffend	Mechanisms in place county wide to address PPOs which are likely to improve. Much evidence of strong partnership	Measurement processes could be more robust. Current PPO review highlights some areas for	Med

i Listoppi Cet Markada se ceso Re-	working to achieve success	improvement within PPO strategy	
Reduce First Time Entrants to the Youth Justice System	Good links to Prevent and Deter element of PO strategy. Already measured. Data reliable.	No clear argument for exclusion	Low
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Proposed area for stretch:				
Empower local people to have a greater influence over local decision making	Increase in the number of activities which enhance participation	Quality of Life Survey? Measure of current activities		
		Annual report to neighbourhood forum areas detailing NF activity, issues raised and resolutions, relating to public		

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Healthy Communities and Older People

Text Summary of Proposed Outcomes:

- 1. Improved health and reduced health inequalities
 - 1.1 To lessen the harm to health from alcohol consumption for Cumbria people.
 - 1.2 To improve mental health and wellbeing for the people of Cumbria.
 - 1.3 To improve the health of people with a learning disability.
- 2. Reduce premature mortality rates and reduce inequalities
 - 2.1 To reduce the prevalence of smoking across Cumbria.
 - 2.2 To combat the rise in obesity in Cumbria
- 3. Independence, Wellbeing and Choice
 - 3.1 To increase support available to help people live independently
 - 3.2 To improve the quality of life for older and disabled people in Cumbria.
 - 3.3 To promote better access to leisure, libraries and education for Cumbria's older and disabled people.

For each of these outcomes, we have identified indicators to measure progress, and are currently working on baseline data. This can be found within the attached document.

- * Have the potential for improvement through partnership working i.e. partnership working can 'add value' to these areas. (NB areas where Cumbria has already got established well functioning partnerships, e.g. Drugs and Supporting People have therefore not been identified as a priority for the LAA)
- * Are important issues that can make a difference to the health of people in Cumbria
- Meet the requirements of key government targets
- * Are measurable
- * Have been identified as priorities in different localities
- Are important to us in Cumbria
- Are seen as deliverable targets
- Are areas in which we can make a difference over the next 3 years

It is recognised that these are not the only important issues, but have been chosen to be taken forward at this stage for the reasons set out below.

CARLISLE LSP specific notes:

- 1. Carlisle is I believe a Spearhead Area.
- 2. The Chair of Carlisle LSP HC & OP Group Reports:

In terms of emerging themes, the County-wide discussions have led us to highlight the potential of:

- a. For health, smoking cessation and more active lifestyles
- b. For older people, improved access to information and advice, especially in more rural areas, plus measures to increase incomes. These are by no means exclusive but are areas that, even at this relatively early stage, appear to merit further exploration and development.
- 3. There appears to be no conflict between LAA content and Carlisle LSP intentions and there is a strong likelihood that local activities will contribute towards the achievement of the "Stretch Target" of Adult Smoking reduction(HCOP 1 Page 25). In addition HCOP 3 (page 27) offers an opportunity to address priority b above via Information advice and guidance in GP practices.

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HCOP 1.7 Now has more detail regarding a Carlisle Priority "Stop Smoking" and is proposed for "stretch".

HCOP 3.1 & HCOP 3.4 will play into Carlisle Priority "Better IAG" and are proposed for "stretch".

Overall ... Content that LAA reflects Carlisle Priorities adequately.

Carlisle Local Strategic Partnership Headline Priorities and notes:

Children and Young People:

- Young Peoples Housing (CYP 3.2)
- Address non-participation specific to areas and groups. Increase C & YP
 interaction with community other than as victims or perpetrators of crime (both
 real and perceived). Replace negative peer pressure with positive role models.
 (CYP 4.2)
- Improve the image of Children and Young People in the local media.
 (CYP 5.1)

Notes:

- 1. Some stretch targets are set with respect to NRF areas only. This may exclude relevant improvements in non-NRF areas from eligibility for any associated recognition. (CYP 1.1, 2.1 & 2.2)
- 2.The overall sense of the section content is very "School" oriented. It is for consideration that the insertion of the phase "Both in schools and out of hours", might be a useful broadening of the scope of the section. (CYP 4.2 & 5.1)

Healthier Communities and Older People:

- Smoking cessation (HCOP 1.7)
- More active lifestyles (HCOP 1.8)
- Improved access to information and advice for older people, especially in more rural areas, plus measures to increase incomes.

(HCOP 3.1 & 3.2)

Notes:

1.Obesity reduction (and general health improvement) target might be better represented by lifestyle change indicators rather than by measurement of "sport and active recreation" participation. At risk groups may be more likely to improve their health by starting to walk to work rather than drive as opposed to joining a football team. (HCOP 1.8)

Safer, Stronger Communities:

- "PROP" Project (Carlisle & Eden CDRP Prolific Offenders Strategy) and its "Prevent and Deter Strand".
 (SSC 1.1)
- Carlisle and Eden Domestic Violence working Group. (Ex LPSA recipient programme)

(SSC 8.1)

Notes:

- 1. There remains an unresolved imperative to push forward local resident priorities, which are overwhelmingly, local, low level, anti-social behaviours, rather than the highline "Big Crime" reduction statistics. (SSC 2.1, 4)
- 2.It is regrettable though understandable, that the stronger issues such as participation in democratic processes have not been included due to the intractable nature of the issues and the difficulty of indicator measurement. (SSC 5.1)

Economic Development and Enterprise:

- Increased number of people moving from Incapacity Benefit into employment.
 (EDE 6.1)
- Improved Economic Infrastructure.
 (EDE 9)

Notes:

1. The main thrust of work in hand with the Carlisle LSP Economic Priority Group is to prepare an Economic Development Strategy for the City. This is a project which allows the combination of the efforts of the Carlisle Renaissance initiative and the LSP. It will be the basis for detailed and accurately directed delivery projects from 2007.

2

Children & Young People's Block

The following is useful background:

- 1. This is the first substantive contribution to the LAA by this thematic partnership.
- Broadly the entries are as one would expect, but have a bias toward school performance (Exam result improvement) which though predictable is disappointing.
- The Carlisle Children and Young People's Priority Group has identified its priority issues as follows (Extracts from minutes etc)

Review of Highest Impact Priorities

Housing for young people.

Negative peer pressure (Bullying) restricting YP participation in Positive Activities.

In addition the following have received attention at the meetings:

- * Promote positive view of young people.
- * Reduce under 18 conceptions
- * Need to be clear to service everyone Race & Diversity
- * Produce positive pictures of young people instead of demonising them

The LAA section should be evaluated in terms of its reflection of the Carlisle priorities.

CYP 1.1 – Schools in District achieving "Healthy" classification. (Suggest, that this be applied to all districts, not just deprived areas) This would enable Carlisle LSP to participate in this potential stretch target (If deprived its West Cumb and Barrow only).

CYP 1.2 – An important area of interest for Carlisle. The figures need to be checked as the Carlisle figure is lower than 31/1000 at 53.2 in 01/03 which would be 26.6 year on year only just more than the 07/08 target.

CYP 2.1 & 2.2 – As with 1.1 Its of concern that here is a potential stretch target restricted to NRF areas.

CYP 3.2 – A Carlisle Priority.

CYP 5.1 – It would be useful to see some data and indicators measuring/addressing bullying outside the school environment.

Overall Comment:

The working relationships between LSP/CSP Children and Young Peoples Groups and Statutory (Children's Act 2004) groups remains to be clarified particularly regarding child protection and the LAA.

The Carlisle Group will put together a "Project Brief" (1Page A4) in each of the priority areas (Housing & Bullying) lest the opportunity arise for "bidding" at the County group. It is vital that lines in the LAA reflect Carlisle Young Peoples housing needs and help with bullying/negative peer pressure issue. Partners will develop evidence of need including accommodation for children on remand or foster accommodation in Carlisle.

The public perception of Young People needs to be controlled. The group is examining the possibility of contacts with local media to declare the group's interest in the type of coverage YP are getting in Carlisle. A small project monitoring and reporting press coverage will be developed in outline.

Economic Development & Enterprise Block

Summary of progress:

Work has continued to develop the Economic Development & Enterprise Block of the LAA and we remain on track to have a robust draft to submit to Government Office North West on 29th September for comment.

The Outcomes Framework has been developed following the meetings of the Thematic Sub-Groups that took place around the four priority areas identified by CEDOG; Employment, Economic Infrastructure, Enterprise and Skills. Consideration has also been given to comments received from partners as well as guidance and feedback from colleagues at GONW.

The production of the Cumbria Sub Regional Economic Action Plan has been undertaken in parallel to the development of the LAA and work was undertaken to ensure that the two documents are entirely complimentary of each other.

As can be seen from Version 2, there is still considerable work to be undertaken on the Outcomes Framework. In particular:

- · A number of measures still have no baseline information or targets set against them.
- There are a number of measures that it is recommended are removed from the framework primarily due to data collection issues.
- There is only one measure where work has been undertaken to identify it as an area for 'stretch' and eligible for the reward element.

If CEDOG recommends that there are other priority areas that we wish to be considered as a target with Performance Reward attached to them, these will need further development as soon as possible in order to feed in to the first draft to GONW.



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ECONOMIC DEVELOPMENT & ENTERPRISE BLOCK

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	performance reward grant. The proposed					
	stretch on top of the figures contained already					
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	the IB 'stock' through a specific				7.00	
	project proposed to start in April 07.		The same of			

ED&E Priority 9: Improved economic infrastructure.

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