

# INFRASTRUCTURE OVERVIEW AND SCRUTINY COMMITTEE

# Committee Report

Public

Date of Meeting:

9 March 2006

Title:

CORPORATE PERFORMANCE MONITORING REPORT, 3rd

QUARTER OCT - DEC 2005

Report of:

Acting Head of Strategic and Performance Services

Report reference: SP08/06

## Summary:

The report presents performance information for October - December 2005 for the service areas covered by the Infrastructure Overview and Scrutiny Committee, categorised according to the Councils' key priorities of Cleaner, Greener, Safer Carlisle and Learning City.

#### Recommendations:

The Committee is requested to:-

- 1. Note and comment upon the content and format of the report
- 2. Note and comment upon the changes underway on the ways in which we report and monitor performance
- 3. Consider its role in continuing to help to develop a more robust performance management framework.

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Note: in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers: None

### 1. BACKGROUND

Work has been underway, in collaboration with Members, to improve the ways in which Carlisle City Council measures and monitors its performance. Despite an extensive range of Best Value and local performance indicators, only a limited number were appropriate to measure progress against the Council's key priorities of Learning City and Cleaner, Greener, Safer, and to judge the corporate health of the authority.

Improvements achieved so far include:

- ✓ Categorising performance according to our key priorities
- ✓ More information about why performance is not at levels anticipated, where appropriate
- ✓ Exception reporting to focus on areas of under-performance
- ✓ New, more robust measures identified, in consultation with Members, and with reference to what local people have told us, to be included from April 2006
- ✓ More relevant indicators to monitor progress against our key priorities
- ✓ Strengthening measures that indicate the corporate health of the organisation

The following indicators have not been included in the report as performance is on target:

| LP137  | Missed bins                               |
|--------|---|
| BV106  | % new homes built on brown field sites    |
| BV109b | % minor planning applications determined  |
| BV109c | % other planning applications determined  |
| BV180  | Energy consumption from Council buildings |

#### 2. CORPORATE HEALTH

Equality standards achieved will be reported more frequently; quarterly rather than annually, to reflect the high priority of this area for the Council. Housing benefit measures, sickness levels, Council Tax collected, invoices paid, web site hits and visitors to Tourist Information Centres are all retained. Numbers and types of electronic transactions and corporate complaints will be added.

### 3. CLEANER, GREENER, SAFER

In order to achieve a cleaner, greener Carlisle, the emphasis will be on waste minimisation, including recycling (rather than missed bin collections). Best Value measures for planning will be included and longer term, quality measures such as quality of design, sustainability standards, energy reduction and affordability will be developed as part of the Council's own environmental performance and Carlisle Renaissance. New measures for abandoned cars will be introduced and there will be greater emphasis on quality measures for our parks and open space (e.g. Green Flag).

For a safer Carlisle, Best Value measures for domestic burglary, violent and vehicle crimes, and local indicators for violent offences in connection with licensed premises will

<sup>&</sup>lt;sup>1</sup> Affordability targets contained within the Housing Strategy for Carlisle, 2005-2010

be retained. Emphasis will be on the impact of CCTV, rather than on length of time in operation, and new measures on streetlights and homelessness2 will be introduced. Local performance measures for food hygiene will be retained and new measures for health and safety enforcement<sup>3</sup> have been agreed.

#### 4. LEARNING CITY

New indicators will measure in a much more robust way Carlisle City Council's contribution to Learning City. These include a number under the "Leading by Example" banner; staff qualified to NVQII level, staff and Members taking part in training and development, work / student placements provided, young people taking part in community development activities and sport. A measure of outreach work done by Tullie House will be added to better reflect the increase in this kind of activity. Accredited student accommodation could be included from the Housing Strategy.

Many of the Learning City indicators would be relevant to future LSP partners.

#### 5. NEXT STEPS

To set stretching targets and service standards for 2006/07 by;

Assessing levels of our own past performance

Taking account of performance of similar and top quartile performance of excellent authorities, and of national targets for Best Value indicators

Where measures are new and there is no historic data, baselines will be assessed during 2006/07 to inform future target setting.

Reporting is now by exception, i.e. it will only highlight areas where performance is below or, just as importantly, above what was anticipated or required. Focused reporting will provide more clarity about where interventions are appropriate, i.e. either where additional resources need to be allocated in order to achieve our key priorities or where efficiencies are possible. However, we should also think about how we can identify and celebrate success.

Another key stage is to integrate performance and financial planning and reporting so that;

- Financial impact of under/over performance is more apparent
- · Performance and financial decision making, including allocation of resources, is better
- Longer term, trends in performance and spending are identifiable and may be compared with other [similar] authorities to inform Use of Resources and Value for Money judgements

Future reports will also contain more information on the local context, including the views of local people, to provide a direct link back to our local communities.

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<sup>&</sup>lt;sup>2</sup> From The Housing Strategy for Carlisle, 2005-2010

<sup>&</sup>lt;sup>3</sup> Some of which in partnership with The Health and Safety Executive (HSE)

# Carlisle City Council

# 3<sup>rd</sup> Quarter Performance Monitoring Report, 1 October – 31 December 2005

The report presents the 3<sup>rd</sup> quarter performance monitoring information by exception for **Infrastructure Overview & Scrutiny Committee** categorised according to the Councils' key priorities:

- · Cleaner, greener, safer Carlisle and
- Learning City

# Key:

Performance on target



Uncertainty whether year end target will be met



Current performance not on target / downward trend in performance



Quartile performance information from 2004/05 is now available and is included in this report

☆ Top quartile performance

☆☆☆☆ Bottom quartile performance

## Notes: -

- A 3<sup>rd</sup> quarter collection was not made during 2004/05 due to the flood; comparative information with the same quarter last year is therefore not available
- At the request of Members, cumulative, Year to Date performance is included
- End of Year predictions have also been made; in most cases calculated by extrapolating 9 months performance, however, seasonal factors have been taken into consideration where appropriate, e.g. energy usage, staff sickness
- The PIs that are on target and therefore not included in this report are:

LP137 - No. of collections missed per 100,000 collections of household waste

BV106 - % new homes built on brown field sites

BV109b - % minor planning applications determined in 8 weeks

BV109c - % other planning applications determined in 8 weeks

BV180ai - Energy consumption of local authority operational property compared to UK as a whole - ELECTRICITY kWh

BV180ai£ - Cost of ELECTRICITY consumption

BV180ai kwh - Energy consumption (kWh) FOSSIL FUELS

BV180aii - Energy consumption of local authority operational property compared to UK as a whole - FOSSIL FUELS kWh

BV180aii£. - Cost of FOSSIL FUEL consumption

BV82a/b is on target but is included for information.

## Cleaner

| PI      | Description of PI  | Portfolio<br>Name                  | O&S<br>C'ttee | Business<br>Unit | 2003/04<br>Actual | 2004/05<br>Actual | Quartile<br>position<br>04/05<br>(all<br>districts) | 3 mths<br>Oct-Dec<br>05/06 | 9 mths<br>Year to<br>Date | Predicted<br>End of<br>Year<br>Figure | Target 2005/06 | Trend |
|---------|--|------------------------------------|---------------|------------------|-------------------|-------------------|---|----------------------------|---------------------------|---------------------------------------|----------------|-------|
| BV82a/b | % tonnage household<br>waste recycled (includes<br>composting) | Env, Hous,<br>Infra &<br>Transport | ios           | EPS              | 16.48%            | 25.72%            | N/A   | 24.43%                     | 29.42%                    | 30%                                   | 30%            | ***   |
| BV82aii | Total tonnage household waste recycled                         | Env, Hous,<br>Infra &<br>Transport | IOS           | EPS              | N/AP              | 5847.67           | N/A   | 1505.45                    | 4397.14                   | 5862.85                               | 6,500          | *     |

BV82: The first time this PI has been reported quarterly. Not all the information is available at the time of production – the 3<sup>rd</sup> quarter and 9 month figures are therefore estimated based on the first 2 quarters performance. It is standard practice to combine both % recycled and % composted when reporting this PI to give total % household waste recycled.

## Greener

| PI     | Description of PI | Portfolio<br>Name     | O&S<br>C'ttee | Business<br>Unit | 2003/04<br>Actual | 2004/05<br>Actual | Quartile<br>position<br>04/05<br>(all<br>districts) | 3 mths<br>Oct-Dec<br>05/06 |     | Predicted<br>End of<br>Year<br>Figure | Target<br>2005/06 | Trend |
|--------|-------------------|-----------------------|---------------|------------------|-------------------|-------------------|---|----------------------------|-----|---------------------------------------|-------------------|-------|
| BV109a | % major planning  | Env, Hous,<br>Infra & | IOS           | Planning         | 46.71%            | 40.00%            |   |                            | 47% | 50%                                   | 60%               |       |

| applications determine | ned Transport |  |  | N/A |  |  |
|------------------------|---------------|--|--|-----|--|--|
| in 13 weeks            |               |  |  |     |  |  |
|                        |               |  |  |     |  |  |

BV109: Although the Council was able to meet its targets for Minor and Other applications, there remains a problem with Major applications.
 On current performance, the Office of the Deputy Prime Minister (ODPM) considers it unlikely that the Council can meet its target of 60% of major applications determined within 13 weeks by the last quarter of 2006/07. As a result, the Council has become a 'Standards' authority for 2006/07.

Additional assistance will be given to the Council by the Planning Advisory Service (PAS) and the Government Office for the North West (GONW) to improve performance. Some changes have already been introduced, including amending the Council's Constitution to allow greater delegation to officers, improving validation procedures, new "Right to Speak" procedures and introducing a Development Team approach for major applications. In addition, we are investigating Shared Services within Cumbria and good practice in excellent District Councils, and the potential for further training and support for elected members.

| PI | Description of PI  | Portfolio<br>Name                  | O&S<br>C'ttee | Business<br>Unit | 2003/04<br>Actual | 2004/05<br>Actual | Quartile<br>position<br>04/05<br>(all<br>districts) | 3 mths<br>Oct-Dec<br>05/06 |         | Predicted<br>End of<br>Year<br>Figure | Target 2005/06 | Trend |
|----|--|------------------------------------|---------------|------------------|-------------------|-------------------|---|----------------------------|---------|---------------------------------------|----------------|-------|
|    | Energy consumption<br>(kWh) FOSSIL FUELS –<br>Civic Centre | Env, Hous,<br>Infra &<br>Transport | IOS           | CTS              | 1,249,139         | 1,147,441         | N/A   | N/A                        | 839,981 | 1,455,968                             | N/A            |       |

. BV180 was deleted this year. More appropriate targets for energy reduction from key council buildings will be developed

# **Learning City**

| PI | Description of PI | Portfolio<br>Name | O&S<br>C'ttee | Business<br>Unit | 2003/04<br>Actual | 2004/05<br>Actual | Quartile<br>position<br>04/05<br>(all<br>districts) | Oct-Dec<br>05/06 | - | Predicted<br>End of<br>Year<br>Figure | Target 2005/06 | Trend |
|----|-------------------|-------------------|---------------|------------------|-------------------|-------------------|---|------------------|---|---------------------------------------|----------------|-------|
|----|-------------------|-------------------|---------------|------------------|-------------------|-------------------|---|------------------|---|---------------------------------------|----------------|-------|

| CV27  | Revenue generated into<br>Carlisle Conference<br>Group (CCG) venues<br>through CCG office | Economic<br>Dev &<br>Regen | IOS | ECD | £109,541 | £137,144 | N/A | £57,999 | £100,608 | £110,000 | N/A |   |
|-------|---|----------------------------|-----|-----|----------|----------|-----|---------|----------|----------|-----|---|
| CV27a | Total enquiries received by CCG desk  | Economic Dev<br>& Regen    | IOS | ECD | 386      | 586      | N/A | 114     | 216      | N/A      | N/A | 类 |
| CV27b | Conversion rate of enquiries to bookings through CCG desk                                 | Economic Dev<br>& Regen    | IOS | ECD | 67%      | 64%      | N/A | 17%     | 65%      | 63%      | N/A | 2 |

· City Vision indicators will be reviewed by the Carlisle Local Strategic Partnership when established

| PI   | Description of PI                          | Portfolio<br>Name       | O&S<br>C'ttee | Business<br>Unit | 2003/04<br>Actual | 2004/05<br>Actual | Quartile<br>position<br>04/05<br>(all<br>districts) | 3 mths<br>Oct-Dec<br>05/06 | 9 mths<br>Year to<br>Date | Predicted<br>End of<br>Year<br>Figure | Target<br>2005/06 | Trend |
|------|--|-------------------------|---------------|------------------|-------------------|-------------------|---|----------------------------|---------------------------|---------------------------------------|-------------------|-------|
| LP62 | % of New Deal leavers obtaining jobs       | Economic Dev<br>& Regen | IOS           | ECD              | 51.00%            | 30.57%            | N/A   | 24%                        | 16.09%                    | 16.09%                                | 30%               | 00000 |
| LP81 | Visitor numbers at<br>Tourist Info Centres | Economic Dev<br>& Regen | IOS           | ECD              | 188,326           | 187,401           | N/A   | 41,828                     | 164,479                   | 219,305                               | N/ap              |       |

- LP62:Is now deleted as the scheme ended December 2005. The annual target in the BVPP was lowered to 30% to reflect the difficult
  client base being referred to New Deal as the numbers on the long term register dropped leaving those 'hardest to help' on the
  claimant register. This figure was still too optimistic. Problems within the team did not help performance. The figure is also low
  because several claimants at the end of the year who would have been tracked for job outcomes after leaving, were not tracked
  as the programme closed down.
- LP81: Figures we get are used as management information to enable us to assess trends, rather than set targets. If the figures go down, and there is an obvious reason, e.g. foot and mouth, we can make the connection. If there is not, it makes us search out those conditions that

might have resulted in a reduction. If the figures are higher, the same applies, e.g. is it the Christmas effect or is there something else happening we can learn from? The year end estimate is a rough calculation based on the year to date figures