



# INFRASTRUCTURE OVERVIEW AND SCRUTINY COMMITTEE

## *Committee Report*

**Public**

**Date of Meeting:** 14 September 2006

**Title:** CARLISLE RENAISSANCE: DEVELOPMENT FRAMEWORK &  
MOVEMENT STRATEGY

**Report of:** DIRECTOR OF CARLISLE RENAISSANCE

**Report reference:** CE 20/06

### **Summary:**

As part of the second phase consultation on the Development Framework & Movement Strategy, Members are requested to note the attached report and consider the proposals set out in the accompanying document, which will be issued as a supplement in the Cumberland News on 8 September 2006.

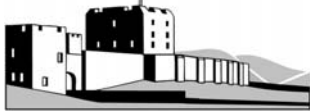
### **Recommendations:**

It is requested that Members put forward their views on the proposals being consulted upon.

**Contact Officer:** Christopher Pearson

**Ext:** 7015

Note: in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers: None



## REPORT TO EXECUTIVE

**PORTFOLIO AREA: PROMOTING CARLISLE / INFRASTRUCTURE & ENVIRONMENT**

---

**Date of Meeting:** 29<sup>th</sup> August 2006

---

**Public:** Yes

---

<b>Key Decision:</b>	Yes	<b>Recorded in Forward Plan:</b>	Yes
----------------------	-----	----------------------------------	-----

---

**Inside Policy Framework:** Yes

---

**Title:** CARLISLE RENAISSANCE  
DEVELOPMENT FRAMEWORK & MOVEMENT STRATEGY  
2<sup>ND</sup> PHASE PUBLIC CONSULTATION

**Report of:** Director of Carlisle Renaissance  
**Report reference:** CE 19/06

### **Summary:**

This report seeks the approval of the Executive to the scope and content of the 2<sup>nd</sup> phase public consultation on the Development Framework & Movement Strategy.

### **Recommendations:**

Members are requested to: -

- a) Approve the scope and content of the 2<sup>nd</sup> phase public consultation on the Development Framework & Movement Strategy.

**Contact Officer:** Christopher Pearson

**Ext:** 7015

**Note:** in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers: None

## **1. BACKGROUND**

- 1.1 The preparation of a Development Framework & Movement Strategy is fundamental to the delivery of Carlisle Renaissance. It will help to shape both the Carlisle Local Plan (the responsibility of Carlisle City Council) and the Carlisle Area Transport Plan (the responsibility of Cumbria County Council). It will underpin the delivery of a new Economic Strategy for Carlisle<sup>1</sup> and is intended to stimulate and direct investment by the public and private sector in the City Centre and the City's transport infrastructure.
- 1.2 Work on the Development Framework & Movement Strategy commenced in late 2005 and is supported by funding from City Council, County Council, English Partnerships and the Government Office for the North West. It is programmed for completion and adoption by the City Council and the County Council in early 2007.
- 1.3 On the 24<sup>th</sup> April 2006 (CE 10/06) the Executive noted the findings of the 1<sup>st</sup> phase of public consultation on the Development Framework Movement Strategy. An analysis of the views and opinions of residents, businesses and stakeholder groups is available on the City Council's web site at [www.carlisle.gov.uk](http://www.carlisle.gov.uk).
- 1.4 Subsequently the Development Framework & Movement Strategy Project Team<sup>2</sup> has undertaken further work to establish more detailed plans for revitalising the City Centre and improving movement into and around Carlisle. Elected Members of the City Council and the County Council have been directly involved in shaping these emerging plans, which will form the basis of a 2<sup>nd</sup> phase of public consultation.
- 1.5 This report seeks the approval of the Executive on the scope and content of the 2<sup>nd</sup> phase public consultation.

## **2. SCOPE & CONTENT**

- 2.1 The 2<sup>nd</sup> phase public consultation will focus on: -
- The principal issues or drivers for change that will influence the emerging plans;
  - A spatial strategy based on core character areas and gateways that will define the City Centre;
  - Proposals for the development and/or enhancement of these character areas and gateways;

---

<sup>1</sup> The scope of work for a new Economic Strategy for Carlisle is detailed in a report to Executive on 24 April 2006 (DS 21/06)

<sup>2</sup> Membership of this Project Team is detailed in a report to Executive on 20 March 2006 (CE 06/06)

- An emerging movement strategy that seeks to integrate all modes of transport to improve access for the resident and business community and visitors;
  - Different approaches to the development of transformational schemes in the City Centre;
  - Prioritisation of schemes that will make a significant contribution to realising the objectives of the movement strategy.
- 2.2 The drivers for change that have influenced the emerging plans include: -
- Economic factors (socio-economic trends, the property market etc.);
  - Environment factors (townscape, heritage, flood resilience, air quality etc.);
  - Public policy (land use, transport, regeneration etc.);
  - Movement infrastructure (access, congestion etc.);
  - Findings from the 1<sup>st</sup> phase public consultation.
- 2.3 The spatial strategy for the City Centre identifies a series of seven core character areas, each of which could be established by the development/enhancement of a distinctive mix of land use, public realm and movement infrastructure. This includes areas that could function as gateways, helping to establish a more definitive City Centre for Carlisle, and those capable of accommodating growth to reconnect the City Centre to the riverside and communities to the south and west of the City.
- 2.4 The movement strategy seeks to address weaknesses in the existing transport infrastructure and at the same time encourage/facilitate a shift towards more sustainable transport modes such as public transport, cycling and walking, ensuring that the City Centre is more accessible for residents, businesses and visitors.
- 2.5 Transformational schemes, where there is the potential to achieve a step change in the City Centre offer and address the principle drivers for change, are proposed for Rickergate and the Viaduct Estate Road area (Caldew Riverside). Different approaches to achieving transformation in these areas have been identified together with the benefits and dis-benefits of each
- 2.6 A series of movement schemes that are considered offer the greatest potential to support the realisation of the emerging movement strategy have been defined and assessed in terms of their potential for delivery in the short, medium and long term.
- 2.7 The 2<sup>nd</sup> phase public consultation will seek to determine from the resident and business community and other stakeholders: -
- The degree of support for the emerging plans for City Centre development and City wide movement as a whole;

- The priority attached to proposals for the development/enhancement of individual character areas, gateway areas and movement schemes;
- The relative importance attached to the benefits and dis-benefits of the different approaches to the transformation of Rickergate and Caldew Riverside.

### **3. CONSULTATION**

3.1 The consultation exercise is a mechanism through which the resident and business community and other stakeholders can: -

- Find out more about how the work on the Development Framework and Movement Strategy is progressing;
- Put forward views and opinions on the outcome of this work to date and help to shape its future direction;
- Influence the City Council, County Council and other organisations that are involved in making decisions that will affect the City.

3.2 The exercise is designed to secure both quantitative and qualitative information from a cross-representative sample of groups, including children and young people, urban and rural residents, large employers, small businesses, voluntary and community groups, local, regional and national public sector organisations and visitors to the City.

3.3 A programme of events and activities will run in mid September 2006 for a period of approximately 2 weeks. The detailed programme is under development and will be reported to Executive at its meeting on 29 August 2006. Extensive promotion will be undertaken prior to the consultation period to ensure that the resident and business community and other stakeholders are fully informed about how, when and where they can participate.

### **4. RECOMMENDATIONS**

4.1 Members are requested to: -

- a) Approve the scope and content of the 2<sup>nd</sup> phase public consultation on the Development Framework & Movement Strategy

### **5. REASONS FOR RECOMMENDATIONS**

5.1 To ensure that the scope and content of the 2<sup>nd</sup> phase public consultation has the support of the Executive.

## **6. IMPLICATIONS**

- Staffing/Resources – Public consultation on the Development Framework & Movement Strategy will be undertaken using existing staffing resources from the City Council and with the support of the County Council and other partner organisations.
- Financial – Public consultation will be funded from within existing budget allocations and with support from the County Council and other partner organisations.
- Legal – None.
- Corporate – Public consultation will be undertaken in accordance with the City Council's consultation policy. It will raise the profile of the work of the City Council in leading the renaissance of Carlisle. It is linked to statutory consultation by the City Council on the Carlisle Local Plan.
- Risk Management – Public consultation will provide up-to-date quantitative and qualitative information on need and demand that will be used to inform and support decision making by the City Council.
- Equality Issues – Public consultation will be designed to secure a representative cross-sample of views and opinions including those of traditionally hard-to-reach groups who do not normally participate in consultation.
- Environmental – The Development Framework & Movement Strategy will address issues of environmental sustainability in terms of land use and transport policy, including the implications of flood resilience measures proposed by the Environment Agency.
- Crime and Disorder – The Development Framework & Movement Strategy will account for best practice in the application of urban design techniques to reduce crime and the fear of crime in the built environment.
- Impact on Customers – Public consultation will ensure that customers have the opportunity to express views and opinions on policy development and implementation by the City Council and other public sector organisations.