



CORPORATE RESOURCES OVERVIEW AND SCRUTINY COMMITTEE

Committee Report

Public

Date of Meeting: 03 April 2008

Title: Update on Negotiations for New style Local Area Agreement (LAA) (2008-2011)

Report of: Carlisle Partnership Manager

Report reference: PPP 26/08

Summary:

This report aims to:

1. Update the Overview and Scrutiny Committees on the progress of negotiations between the Cumbria team and Government Office Northwest (GONW) on the content of the Cumbria Local Area Agreement for 2008-2011).
2. Provide an opportunity for the Overview and Scrutiny Committees to comment on progress and content of the LAA 2008-2011.

Questions for / input required from Overview and Scrutiny:

Community, Corporate Resources and Infrastructure, Overview and Scrutiny Committees are requested to consider and comment on the continued development of the "New Style" Local Area Agreement (LAA) 2008, to date (Version 3 submitted to GONW on 21 February 2008 at Annex A) and consider the implications for Carlisle City Council.

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Note: in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers: None

1. BACKGROUND INFORMATION

A detailed report on the construction of the “New Style” LAA 2008-2011 is contained in PPP 03/08 - **Introduction to the “New Style” Local Area Agreement (LAA) for 2008-2011, received by Corporate Resources O & S at its meeting on 10th January 2008.**

2. LOCAL AREA AGREEMENT (LAA) 2008-2011 STRUCTURE AND CONTENT

The latest draft of the LAA (second submission) was despatched to GONW on 21 February 2008. (ANNEX A). The amendments (from the first submission), resulting from GONW feedback dated 31 January 2008 (ANNEX B) are summarised in the covering sheets.

As expected the agreement is set out in 8 sections.

Executive Members should note that:

- a. Appendix 1 para 1.21 – It is considered that the technical language regarding “city regions” whilst quite correct is very susceptible to misunderstanding by the uninitiated to the detriment of Carlisle, Cumbria’s City. A request has been made to adjust the presentation and language of this paragraph to improve clarity and to stress the potential of Carlisle as a place to invest and the City’s efforts via Renaissance to attract investment.
- b. The inclusion of LAA Indicators (Local) supporting Housing issues, at least partly in response to comments made by Carlisle City Council and Partnership.
- c. GONW regard the LAA indicators as a complete package and that until all “up to 35” are agreed , none are agreed. However of the original 35 submitted on 15 January there was broad agreement on 25 and the latest submission is expected reduce the number outstanding very substantially.
- d. The extent of engagement by Carlisle City Council, (Executive and Overview and Scrutiny) and Carlisle Partnership, elected members, partners and officers has attracted favourable comment.

2. LAA 2008-2011 – TIME LINE AND FURTHER REPORTS

Next steps in the process should see a final agreement on which indicators are to be included and the appearance of numerical values against each indicator. The process is likely to be unpredictable and difficult to align with Carlisle City Council business cycles. It is planned to report again to the Executive on 21 April 2008 subject to review of progress on the Agreement warranting a report on that date.

1. IMPLICATIONS

- Staffing – City Council Officers are involved in the preparation of the LAA 2008 as representatives on CSP Thematic Groups and in support of Carlisle Partnership at the CSP Executive Board.
- Financial – At this stage it seems unlikely that there will be any direct implications. Previously reported indications remain extant - that:

The Government will no longer allocate any funds specifically for the LAA but there will be an Area Based Grant which will wrap up several existing local authority funds into a single grant payment, but this will not be ring fenced for the LAA. The potential funding arrangements associated with the "New Style" LAA are yet to be developed as the implementation date is anticipated to be April 2008 and additional guidance is awaited from central Government which will be analysed and further reports may be produced as appropriate.

- Legal – The “New Style” LAA will be a contractual document committing the City Council (along with other public bodies) via its “Duty to Co-operate” to its constituent outcomes. The present arrangements for Governance developed for the LAA 2007 will be extended.

However members should note that the ambitious plans, formulated by Cumbria County Council to change the nature of the governance arrangements and the relationships of CSP, LSPs and CLASB (to include a Public Service Board currently entitled “Cumbria PLC”) are being progressed. Consultants have been briefed and it is expected that they will report on “Cumbria PLC” as a practical mechanism for delivering public services within the county by May 2008. These deliberations will have far reaching consequences beyond the scope of this report.

- Corporate – The LAA 2008-2001 indicators as currently reported will align well with the detailed content and the cultural tone of the City Council's, Corporate Plan. There continues to be close co-operation between Officers involved in the parallel developments of Carlisle Partnership's Community Plan, City Council's Corporate Plan, the extant LAA 2007, the Cumbria Sustainable Community Strategy and the LAA 2008 (both under development)
- Risk Management – The potential funding and governance developments associated with the “New Style” LAA 2008 will need to be carefully monitored and may change the risk profile of the City's involvement in the various responsible bodies.

- Equality and Disability – Extensive consultation and proofing arrangements are in place and impact assessments will be generated by Cumbria Strategic Partnership.
- Environmental - Extensive consultation and proofing arrangements are in place. The new Cumbria Sustainable Community Strategy will reinforce the commitment to environmental matters in the LAA 2008 itself.
- Crime and Disorder – Continues to be a strongly represented theme within the LAA 2008.
- Impact on Customers – The purpose of the LAA 2008 will be to act as a key delivery vehicle for the Cumbria Community Strategy. The vision for the Strategy is under development but will be based on the ambition to: “Improve the Quality of Life” under the themes of, Independence, Inclusion and Aspiration. The impact on Carlisle residents will be positive.

Summary of Amendments and Updates made to the 2008 LAA

21st February 08

This document provides a brief overview of amendments and updates made since the
17th January 2008 draft LAA submission
This should be read alongside the second draft LAA dated 21st February 2008.

Section of the document	Amendment / Update
Appendix 2 - 'Designated' targets	NI 38 Drug-related (Class A) offending rate removed
Appendix 2 - 'Designated' targets	NI 40 Drug users in effective treatment included
Appendix 2 - 'Designated' targets	NI 193 Municipal waste landfilled removed
Appendix 2 - 'Designated' targets	NI 191 Residual household waste per head included
Appendix 2 - 'Designated' targets	NI 186 Per capita CO2 emissions in the LA area removed as an alternative to NI 185 CO2 reduction from Local Authority operations
Appendix 2 - 'Designated' targets	NI 110 Young people's participation in positive activities - lead partner amended
Appendix 2 - 'Designated' targets	NI 117 16 to 18 year olds who are not in education, training and employment (NEET) - name of lead partner amended
Appendix 2 - 'Designated' targets	Additional indicator inserted - NI 165 Working age population qualified to at least Level 4 or higher
Appendix 2 - 'Designated' targets	NI 172 replaced by NI 171. Footnote inserted about potential for inclusion of NI 172 as a 'local' indicator alongside others relating to business start-up
Appendix 2 - 'Designated' targets	Priority Outcome wording amended from <i>Provide a balanced housing market</i> to <i>Provide balanced housing markets</i>
Appendix 2 - 'Designated' targets	Lead partner for NI 111 amended
Appendix 3 - 'Local' targets	Priority Outcome <i>Support Children & Young People on the pathway to success</i> removed

Appendix 3 - 'Local' targets	Indicator <i>% of young offenders, teenage mothers and drug/substance misusers in NEET</i> removed
Appendix 3 - 'Local' targets	Indicator <i>Care leavers in education, employment and/or training at age 19</i> removed
Appendix 3 - 'Local' targets	One Priority Outcome and four additional housing-related 'local' indicators inserted

A Local Area Agreement for Cumbria 2008 - 2011

Second Submission of draft priorities and indicators to GONW

21st February 2008



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SECTION ONE

1. Introduction

- 1.1 This is the fsecond draft of the second Local Area Agreement (LAA) for Cumbria. It sets out our proposed indicators for inclusion in the 2008 LAA.
- 1.2 Being able to put these proposals to GONW signifies another major step forward in partnership working within the County. Our ability to collectively agree on the things that are important for the area; and what we need to work together on is constantly growing. This in turn is developing a strong sense of shared responsibility for delivering together on our shared priorities.

2. Developing the LAA

- 2.1 The recent development of our refreshed Community Strategy and a Cumbria Story of Place has provided us with an opportunity to consider again what the key priorities are for Cumbria. These two documents, along with the current LAA, have provided the foundation stones for our proposed 2008 LAA.
- 2.2 The Community Strategy and Story of Place have been developed using our evidence base which comprises performance data, trend and comparator information and survey information from the public. In addition to this Elected Members and Senior Officers from organisations across the county have contributed to discussions about our priorities through a range of opportunities including the various "Shaping the LAA events"; discussions at CLASB and the CSP Executive. The proposed list of priorities submitted here as also been formally considered by the County Council Cabinet.
- 2.3 The detailed work on the proposed LAA indicators has been co-ordinated by the Thematic Partnerships of the CSP. Following the transitional review with GONW in December 2007 partnerships have worked together to ensure that proposals are cross cutting; avoid the thematic partnership silos; and focus on developing "spearhead indicators" for inclusion in the LAA; behind which a basket of other indicators will lie (outside of the LAA document) to support the issue we hope to address.

3. What our LAA will achieve

- 3.1 Cumbria's draft Community Strategy sets out clearly the partnership aspirations for the county.

"Cumbria thrives when we bring energy to tranquility. This is the core of our vision. It is inspiring us to work together to build a new, dynamic Cumbria. A county with high aspirations and deep commitment to making them a reality.

Cumbria

- ... safe, strong and inclusive communities
- health throughout life
- ... a sustainable and prosperous economy
- ... vibrant connections between people and places
- ... world class environmental quality"¹

- 3.2 The proposed LAA indicators have been selected to support these outcomes. We are classing them as our "spearhead indicators" that we believe will drive forward performance on a wider range of indicators and issues than the technical wording relates to.

- 3.3 We have been keen to ensure that the LAA adds value to delivery of wider outcomes in Cumbria and have used a range of criteria to help with the selection of indicators. In particular, this means that:

- Some indicators relevant to Cumbria are not within the LAA, but will feature in the Community Strategy since they are longer term in nature and cannot be delivered within the three years of the LAA (for example life expectancy and higher wage rates in rural areas)
- We have chosen indicators to act as spearhead indicators with other indicators grouped in baskets outside of the LAA to support delivery (for example volunteering indicator outside the LAA will support delivery of NI 4 percentage of people who feel they can influence decisions in their locality)
- In an area like Cumbria we clearly wish to use the LAA and Community Strategy processes to tackle inequalities and reduce gaps in performance - by their geographical (for example caused by deprivation in Barrow, West Cumbria and Carlisle; or caused by

¹ Extract from Draft Cumbria Community Strategy Dec 2007

rural issues) or Communities of Interest (for example Children looked after or people with learning disabilities). However the national indicator set does not always reflect targets for inequalities in the way that neighbourhood renewal gap targets used to. Hence few of the targets in the LAA go below the spatial level of the county. However, in a wide range of areas we will want to develop targets and targeted action to address this.

APPENDIX 1: Cumbria's Story of Place - A Summary

1. The Cumbria Story of Place

- 1.1 Almost all of the issues facing Cumbria over the next 30 years are common to the UK as a whole. Climate change and the impact of action to mitigate its effects, changing demographics creating older, more single-person and more culturally diverse households, increasing expectations for personalisation and quality of public services are just some of the specific priority issues we will all face together.
- 1.2 **Key issues for Cumbria**
Some of these factors though will impact much more dramatically, acutely or quickly on life in Cumbria than elsewhere. An increasingly aging population balance, the restructuring of the economics of agriculture and land-management, changing demands and expectations from tourism and the future for UK energy policy will have particularly strong resonance here, because of our current context, and based on predictable future trends. On many of these issues Cumbria is potentially in the vanguard of national thinking and has a chance to capitalise by spearheading innovation.
- 1.3 **Distinctive solutions for Cumbria**
Other dimensions of these issues – like provision of effective and efficient public services and the need for our economy to respond to globalisation will need particularly distinctive Cumbrian solutions, reflecting our settlement pattern, geography and history. Here then we have the chance to carve out unique solutions, drawing strength from our understanding of place rather than having to accept bog-standard national blueprints or models.
- 1.4 **Narrowing gaps, tackling inequalities**
In some cases though, broadly average county-wide performance on a range of quality of life indicators has obscured sharply localised inequalities for specific communities and neighbourhoods, particularly around issues like worklessness, crime and disorder, health and educational attainment. The priority which needs to be given to tackling these inequalities is highlighted throughout the strategy and will be addressed through a particular focus on narrowing the gaps within the LAA.
- 1.5 This section sets out key aspects of this context for Cumbria against each element of our vision. At the heart of this approach is a belief that by working more strategically with a better understanding of linkages between issues and areas, Cumbria can transform its approach to governance and dramatically improve quality of life for all.
- 1.6 *Energetic communities*

People here are passionate about the strength of their communities, evidenced by high levels of volunteering, self-help and community activism. Cumbria bucks the national trend of individuals withdrawing from civic society. It has the potential to further build on this strength and nurture those who contribute directly and personally to their communities. Fostering and investing in active, engaging, self-help promoting communities will underpin achievement of the entire strategy for Cumbria.

- 1.7 This will support strong and cohesive communities, deriving resilience from their increasing diversity as Cumbria welcomes increasing numbers of people from across the European Union meeting the needs of key sectors of our economy, particularly in tourism and agriculture. We want Cumbria to be an open welcoming place where people from all backgrounds get on well together.
- 1.8 Cumbria is already a safe county. Its low levels of crime must be maintained and, as importantly the fear of crime tackled, particularly recognising its potential to undermine cohesion and confidence within our communities.
- 1.9 Cumbria in the future will be a place young people want to stay in, come back or relocate to. This transformed offer for young Cumbrians will make sure their energy and commitment is harnessed for the County of the future. The late 20th Century saw an increasing association of city and urban culture with youth, equating metropolitan vibrancy and pace with 'growing up'. The early 21st Century is radically challenging these assumptions with information technology making networks virtual, social space frequently international and opportunities for interaction virtually limitless. 'Facebook' knows no geographical boundaries. 'MySpace' can be anywhere. Cumbria can and will benefit immeasurably from these social changes. Children growing up in Millom or Alston, Currock or Kendal need now be no more socially or culturally isolated than their peers in Manchester or Merseyside.
- 1.10 Young people living and working in Cumbria can expect to grow up in a County which is increasingly attuned to their needs and expectations. Nationally innovative collaboration between the new University of Cumbria, the Further Education Colleges, schools, business and the voluntary sector will mean learning opportunities that meet current needs but also, crucially, help to grow future economic opportunities.
- 1.11 Set against this positive, creative vision for Cumbrian society are very real concerns about the quality, accessibility and performance of local services. Across a range of sectors, pressure for efficiency and modernisation have led to fears about centralisation and consequentially reduced access for local, particularly rural communities. Our vision though is that Cumbria's citizens of the future will be better informed than ever, wanting and receiving choice and individualisation in the services they need.

- 1.12 Their expectations will be for services tailored around their needs, not those of a remote delivery organisation. They will expect organisations to share and manage data, enabling them to 'say it once', 'do it many times', having an interaction with intelligent public services as a whole, rather than having to deal separately and repeatedly with individual services in isolation.
- 1.13 To achieve this vision, public services in Cumbria will use the pressures for increased efficiency and quality of service, as well as rising public expectations as the catalyst for nationally innovative integration of policy and strategy, of common back office support and, crucially for collocation of front-line delivery within communities, maximising the value from limited resources. This, coupled with creative use of information technology will improve access to high quality services across Cumbria.
- 1.14 A commitment to a shared approach to consultation and engagement with communities will enable citizens to benefit from one-stop access to services from all organisations. This will simultaneously improve efficiency and effectiveness. It will also reconnect public servants with communities, making them directly accountable to the local population instead of remote administrations.
- 1.15 *Energetic health*
Our population has an increasingly aging profile – markedly ahead of national trends. We want to use this to give valuable insight on issues which will soon have national and international resonance. By leading work to support older people to stay fit, remain active and engaged in society, people growing older in Cumbria will benefit from investment in increasing independence.
- 1.16 This investment will be returned through the massive contribution older people will make to cohesive and strong Cumbrian civic society through their enthusiasm for volunteering and community activism, bringing their experiences to bear on issues and challenges in their neighbourhoods
- 1.17 While life expectancy in Cumbria is higher than the national average, there are stark differences between the health of people living in different parts of the county with those in some places dying an average of 13 years earlier than the county overall. Similar unacceptable variation occurs across indices like poor diet, smoking and alcohol abuse with under performance closely correlated with other indices of deprivation.
- 1.18 Cumbria is committed to becoming a health promoting county, using the vibrancy of its communities, its considerable natural resources, easy access to sport and recreation and outstanding quality of life to deliver benefits for long term health and wellbeing. Whilst current performance shows relatively high levels of people experiencing long-term limiting illness or rating their health as

'not good', we believe this picture can be turned around through action across all elements of this strategy.

- 1.19 Ensuring stronger and more vibrant communities will improve mental well being, self confidence and increase the influence people have on their lives and surroundings - a major contributor to health and well being. Building a stronger and more resilient economy will increase material wellbeing another key determinant. Tackling action in the round will make Cumbria a health promoting setting for all.
- 1.20 ***Energetic economy***
Cumbria's economy will be transformed in the next thirty years. Knowledge based and creative industries which derive strength and resilience from our outstanding quality of life are turning around historic underperformance. Longstanding strengths in energy, manufacturing and tourism sectors are being refreshed. The importance of farming and land management to the County's economy has sometimes been marginalised or ignored but has to be central to our future vision, particularly given its role in creating and sustaining the high quality environment enjoyed by residents and tourists alike.
- 1.21 Unlike most of England there is almost no potential for investment in city regions to impact on or directly benefit Cumbria. Instead, as a strong, inter-dependent county region, Cumbria's future prosperity will come from investment and growth within the county, building on its intrinsic strengths. The collective potential resource from Cumbria's diverse communities is a massive and potentially tremendously creative force for good. We will find ways to harness this diver Cumbria enjoys substantial potential competitive advantage through the quality of its environment, its globally recognised 'Lakeland' brand, the clustering of high technology energy related businesses on the west coast and its focal position on major north-south routes from the North West into Scotland and the North East.
- 1.22 This advantage can best be realised through this strategy by ensuring the actions of all key organisations recognise and maximise their impact on prosperity, including creation of a public realm which matches the natural environment for quality and public services - particularly health and education - which compare favourably with national best practice
- 1.23 ***Energetic connections***
Cumbria is often perceived as remote and distant from the major city regions - Manchester, Liverpool, Newcastle, Glasgow and Edinburgh, nationally perceived as economic powerhouses for increased prosperity and cultural centres for vibrant urban lifestyles. Yet perversely this isolation coupled with the sparsity of much of its settlement pattern means that Cumbria communities have a proudly independent spirit - a vibrancy of a very different, distinctive kind. It has also helped make Cumbria an influential meeting place, a border

county able to draw strength from alliances and connections with other regions and nations.

- 1.24 Our vision is of a county which is effectively plugged into the mainline of communications, but whose tranquillity isn't diminished by strengthening improved, efficient and fit for purpose physical connections to major markets. We want to build a county where connections within Cumbria help reduce inequality. It will be a County where information and learning on excellence flows effectively from place to place and from organisation to organisation breaking down barriers without our distinctive and fiercely independent communities succumbing to the blandness which blights many town and city centres elsewhere in the UK.
- 1.25 The challenge for this strategy is to find ways of drawing strength from, and improving the connections between these diverse experiences of life from communities across Cumbria. It will focus our energy on narrowing these gaps - raising performance of the weakest to that of the strongest, capitalising more successfully on where Cumbria is strong.
- 1.26 *Energetic environment*
Cumbria's environmental quality, diversity and resource are genuinely world-class and yet sometimes an innate modesty and reserve results in a reluctance for Cumbrians to talk up this aspect of our county and to play to our unrivalled strengths. Two actual or potential world heritage sites, two National Parks, Areas of Outstanding Beauty, and a Heritage Coast have a fundamental impact on daily life in Cumbria and, alongside our vibrant communities, provide the resource which energises our vision for the future.
- 1.27 On the other hand, a chocolate box perception of Lakeland or Fellside Cumbria's rural communities can distort our understanding that for many people, a combination of physical isolation, poor access to essential services and lack of social networks blight quality of life. Beautiful scenery and fresh air are scant compensation for lack of opportunity.
- 1.28 Managing, sustaining and where possible enhancing Cumbria's unrivalled natural beauty and resource is though, central to the achievement of so much of this strategy.
- 1.29 A higher quality public realm which matches the standard of our landscape is one key to increased visitor returns and improved business performance. In the context of intense global concerns about climate change, energy consumption and the management of waste, Cumbria aims to be a beacon for best practice on sustainable rural communities, complementing a national focus on the urban dimension of sustainability.

- 1.30 Through easy and direct access to renewable energy sources, enthusiasm for community based recycling and waste reduction projects and commitment to taking care of communities for the benefit of all, Cumbria is well placed to lead national thinking in this area. By offering sustainable tourism opportunities, encouraging home-based and micro business start ups, community transport provision, Fair-trade and local produce schemes, Cumbria will demonstrate excellence in creating and supporting sustainable communities.
- 1.31 A key element of such communities must be provision of affordable housing which enables young people to stay in the county, which supports people's needs throughout their whole life enabling independence and which reinforces the vibrancy and diversity of our communities.

APPENDIX 2: Proposed LAA Indicators (designated)

Key: *SSIC* - Safe, strong and inclusive communities *H* - Health throughout life *E* - Sustainable and prosperous economy
C - Vibrant connections between people and places *ENV* - World class environmental quality

Proposed LAA Indicators (Designated) 15.1.08								
Priority Outcome	Indicator	Spatial Level	Proposed Lead Partner ²	Contribution to Community Strategy Theme				
				SSIC	H	E	C	ENV
Reduce worklessness	NI 153 Working age people claiming out of work benefits in the worst performing neighbourhoods	Worst 10% performing neighbourhoods in Cumbria - located in Barrow, West Cumbria and Carlisle	Jobcentre Plus	√	√	√		
	NI 146 Adults with learning disabilities in employment	Countywide	Cumbria County Council	√		√		
Encourage existing businesses to grow	NI 171 ³ VAT registration rate	Countywide	Business Link North West			√		

² Lead Partners subject to confirmation

³ NI 172 has been replaced by NI 171, however, discussions are ongoing. These discussions relate to the potential to include NI 172 as a 'local' indicator along side 1 or 2 other 'local' indicators relating to business start-up

Proposed LAA Indicators (Designated) 15.1.08								
Priority Outcome	Indicator	Spatial Level	Proposed Lead Partner	Contribution to Community Strategy Theme				
				SSIC	H	E	C	ENV
Improve skills throughout Cumbria	NI 163 Working age population qualified to at least Level 2 or higher	Countywide	Learning & Skills Council Cumbria	√		√		
	NI 165 Working age population qualified to at least Level 4 or higher	Countywide	Learning & Skills Council Cumbria	√		√		
	NI 106 Young people from low income backgrounds progressing to Higher Education	Countywide	Cumbria County Council - Local Education Authority working with University of Cumbria and other HE institutions.	√		√		
Support Children & Young People on the pathway to success	NI 110 Young people's participation in positive activities	Countywide	Cumbria County Council	√	√	√		
	NI 117 16 to 18 year olds who are not in education, training and employment (NEET) ⁴	Countywide	Connexions	√	√	√		
	NI 46 Young offenders access to suitable accommodation	Countywide	Cumbria County Council	√	√	√		
	NI 147 Care leavers in suitable accommodation	Countywide	Cumbria County Council	√	√	√		

⁴ Note - inclusion subject to further discussion regarding relationship with existing 'stretch' target

Proposed LAA Indicators (Designated) 15.1.08								
Priority Outcome	Indicator	Spatial Level	Proposed Lead Partner	Contribution to Community Strategy Theme				
				SSIC	H	E	C	ENV
Improve life expectancy	NI 123 16+ current smoking rate prevalence	Countywide	Cumbria Primary Care Trust (PCT)		√			
	NI 39 Alcohol-harm related hospital admission rates	Countywide	Cumbria Primary Care Trust (PCT)	√	√	√		
	NI 40 Drug users in effective treatment	Countywide	Cumbria Primary Care Trust (PCT)	√	√	√		
Increase choice and control for services users	NI 130 Social Care clients receiving Self Directed Support (Direct Payments and Individual Budgets)	Countywide	Cumbria County Council	√	√			
Further strengthen community empowerment	NI 4 % of people who feel they can influence decisions in their locality ⁵	Countywide	Cumbria County Council	√	√	√	√	√
	NI 5 Overall / general satisfaction with local area	Countywide	Cumbria County Council	√	√	√	√	√
Improve respect and community cohesion	NI 1 % of people who believe people from different backgrounds get on well together in their local area	Countywide	Cumbria County Council	√				
Reduce crime and fear of crime	NI 20 Assault with injury crime rate	Countywide	Cumbria Constabulary	√	√			
	NI 30 Re-offending rate of prolific and priority offenders ⁶	Countywide	Cumbria Constabulary	√		√		

⁵ Note - inclusion subject to further discussion regarding relationship with existing 'stretch' target

⁶ Note - inclusion subject to further discussion regarding relationship with existing 'stretch' target

Proposed LAA Indicators (Designated) 15.1.08								
Priority Outcome	Indicator	Spatial Level	Proposed Lead Partner	Contribution to Community Strategy Theme				
				SSIC	H	E	C	ENV
Reduce crime and fear of crime	NI 41 Perceptions of drunk or rowdy behaviour as a problem	Countywide	Cumbria Constabulary	√	√	√		
	NI 32 Repeat incidents of domestic violence	Countywide	Probation Service	√	√	√		
	NI 111 First time entrants to the Youth Justice System aged 10 - 17 ⁸	Countywide	Cumbria County Council	√		√		
Improve the health and well being of Children	NI 57 Children and young people's participation in high-quality PE and sport	Countywide	Cumbria County Council	√	√			
	NI 51 Effectiveness of child and adolescent mental health (CAMHS) services	Countywide	Cumbria County Council	√	√			
	NI 70 Hospital admissions caused by unintentional and deliberate injuries to children and young people	Countywide	Cumbria County Council	√	√			
	NI 65 Children becoming the subject of a Child Protection Plan for a second or subsequent time	Countywide	Cumbria County Council	√	√			
	NI 112 Under 18 conception rate	Countywide	Cumbria County Council	√	√	√		
Improve road safety	NI 47 People killed or seriously injured in road traffic accidents	Countywide	Cumbria County Council	√	√		√	

⁷ Note - inclusion subject to further discussion regarding relationship with existing 'stretch' target

⁸ Note - inclusion subject to further discussion regarding relationship with existing 'stretch' target

Proposed LAA Indicators (Designated) 15.1.08									
Priority Outcome	Indicator	Spatial Level	Proposed Lead Partner	Contribution to Community Strategy Theme					
				SSIC	H	E	C	ENV	
Improve sustainable access to services & facilities	NI 175 Access to services and facilities by public transport, walking and cycling	Countywide	Cumbria County Council	√	√	√	√	√	
	NI 168 Principal roads where maintenance should be considered	Countywide	Cumbria County Council			√	√		
Provide balanced housing markets	NI 159 Supply of ready to develop housing sites	Countywide	Local Authorities	√		√	√	√	
	NI 154 Net additional homes provided ⁹	Countywide	Local Authorities	√		√	√	√	
Maximise Cumbria's contribution to limiting climate change	NI 185 CO2 reduction from Local Authority operations	Countywide	Cumbria County Council		√	√	√	√	
Minimise waste and improve waste management	NI 191 Residual household waste per head	Countywide	Cumbria Strategic Waste Partnership			√		√	
Improve local biodiversity	NI 197 Improved local biodiversity - active management of local sites	Countywide	Cumbria Biodiversity Partnership					√	

⁹ This is considered to be a spearhead indicator, where the supporting basket of indicators will address issues such as affordability and decent homes

Proposed LAA Indicators (Designated) 15.1.08								
Priority Outcome	Indicator	Spatial Level	Proposed Lead Partner	Contribution to Community Strategy Theme				
				SSIC	H	E	C	ENV
Ensure high standards of street scene services and reduce the visual impact of litter and graffiti	NI 195 Improved street and environmental cleanliness (levels of graffiti, litter, detritus and fly posting)	Countywide	Local Authorities	√		√		√

APPENDIX 3: Proposed LAA Indicators (Local)

Proposed LAA Indicators (Local) 15.1.08								
Priority Outcome	Indicator	Spatial Level	Proposed Lead Partner	Contribution to Community Strategy Theme				
				SSIC	H	E	C	ENV
Improve the health and well being of Children	Reduce incidence of referrals to social care for child protection, repeat referrals and repeat incidence of abuse of children	Countywide	Cumbria County Council	√	√			
Protect and enhance the environment	% of conservation areas with character appraisals and management plan	Countywide	Local Authorities					√
Increase cultural participation	NI 11 Engagement in the arts	Countywide	Cumbria County Council	√		√		
Provide balanced housing markets	The ratio of price to earnings for a flat and terraced and semi detached home	Countywide	Local Authorities	√		√	√	√
	The ratio of in-work income to weekly rent	Countywide	Local Authorities	√		√	√	√
	Percentage of social housing units meeting the Decent Homes Standard	Countywide	Local Authorities	√	√	√		√
	Percentage of all private housing providing homes for vulnerable people meeting the Decent Homes Standard	Countywide	Local Authorities	√	√			√

Note - additional indicators about business development, and healthy communities & older people, may also be considered for future inclusion

APPENDIX 4: Statutory Education and Early Years Indicators

Statutory Education and Early Years Indicators	
Indicator	Proposed Lead Partner
NI 72 Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language and Literacy	Cumbria County Council
NI 73 Achievement at level 4 or above in both English and Maths at Key Stage 2 (Threshold)	Cumbria County Council
NI 74 Achievement at level 5 or above in both English and Maths at Key Stage 3 (Threshold)	Cumbria County Council
NI 75 Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths (Threshold)	Cumbria County Council
NI 83 Achievement at level 5 or above in Science at Key Stage 3	Cumbria County Council
NI 87 Secondary school persistent absence rate	Cumbria County Council
NI 92 Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest	Cumbria County Council
NI 93 Progression by 2 levels in English between Key Stage 1 and Key Stage 2	Cumbria County Council
NI 94 Progression by 2 levels in Maths between Key Stage 1 and Key Stage 2	Cumbria County Council
NI 95 Progression by 2 levels in English between Key Stage 2 and Key Stage 3	Cumbria County Council
NI 96 Progression by 2 levels in Maths between Key Stage 2 and Key Stage 3	Cumbria County Council
NI 97 Progression by 2 levels in English between Key Stage 3 and Key Stage 4	Cumbria County Council
NI 98 Progression by 2 levels in Maths between Key Stage 3 and Key Stage 4	Cumbria County Council
NI 99 Children in care reaching level 4 in English at Key Stage 2	Cumbria County Council
NI 100 Children in care reaching level 4 in Maths at key Stage 2	Cumbria County Council
NI 101 Children in care achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and Maths)	Cumbria County Council

APPENDIX 5: Legacy (Stretch) Indicators from 2007 LAA

Legacy (Stretch) Indicators from 2007 LAA		
Indicator	Lead Partner	2007 LAA Target Reference
Number of people who have been claiming incapacity benefit for at least 6 months helped by Cumbria County Council into sustained employment of at least 16 hours per week for 13 consecutive weeks or more as measured by local data	Cumbria County Council	EDE 1.2b
NI 117 16 to 18 year olds who are not in education training and employment (NEET)	Connexions Partnership	CYP 3.1a
The number of supporting people service users who are supported to establish and maintain independent living aged 16 and over as measured by Communities and Local Government KPI A	Cumbria County Council	HCOP 3.3a
Average length of waiting time for major adaptations supplied via disabled facilities grant from assessment by occupational therapist to work beginning, as defined by CSCI self assessment survey guidance adult social care 2006 - 2007	Cumbria Housing Group	HCOP 3.3b
The number of people who have set a quit date and who are still not smoking at 4 weeks	Cumbria Primary Care Trust	HCOP 2.2a
Percentage of adult population (aged 16 or over) taking part in moderate intensity sport and recreation (including recreational walking) for 30 minutes 3 or more days per week, as measured by the Sport England Active People Survey 05-06	Cumbria County Council	HCOP 2.3a
The number of domestic violence incidents in Cumbria, as reported to Police	Cumbria Constabulary / Domestic Violence Strategic Management Board	SSC 4.1a
Increase the % of convictions for domestic violence related offences	Cumbria Constabulary / Domestic Violence Strategic Management Board	SSC 4.1c

Legacy (Stretch) Indicators from 2007 LAA		
Indicator	Lead Partner	2007 LAA Target Reference
The percentage of recorded domestic violence that are repeat incidents in the previous 12 months as reported to the police	Cumbria Constabulary / Domestic Violence Strategic Management Board	SSC 4.1d
The percentage of priority prolific offenders who re-offend within 12 months as measured by Cumbria Partnership Support data	Crime & Disorder Reduction Partnerships	SSC 1.1e
The number of 1st time entrants to the Youth Justice System as outlined by the Youth Justice Board KPI 1		SSC 1.1f
The percentage of residents who strongly agree or agree that by working together, people in my neighbourhood can influence decisions that affect their neighbourhood as measured by the Cumbria Quality of Life Survey	Cumbria County Council	SSC 6.1b
Number of deaths and injuries (excluding precautionary hospital admissions) arising from accidental fires in dwellings	Cumbria Fire & Rescue Service	SSC 8.1a
The numbers of people within the 16 - 20 age range killed and seriously injured on Cumbria's roads	Cumbria Road Safety Partnership	SSC 9.1b
The percentage of household waste arising sent for recycling or composting	Cumbria County Council	SSC 11.1b



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31 January 2008

Dear Anthony

CUMBRIA DRAFT COMMUNITY STRATEGY AND LOCAL AREA AGREEMENT

I agreed to write following our meeting on 28 January to confirm the views of Government Office on the draft community strategy and local area agreement for Cumbria.

Sustainable Community Strategy

We recognise the considerable amount of work which has gone into shaping the second consultation draft, not least to reduce the number of top level priority themes from 10 to 5. As an Office, we recognise the priorities expressed in the draft.

The draft is short and we understand that it is intended to become part of a suite of documents which will include the evidence base, the local development frameworks, the decision making process in relation to priorities and targets, and the performance management and monitoring arrangements. It would be helpful to have this confirmed and to understand how stakeholders will have access to the other documents and the extent of cross referencing between them. It is important that stakeholders can see a clear narrative between the Community Strategy, priorities, actions, indicators, targets and outcomes. Looking at any one of these areas in isolation can give a misleading picture. Clarity about the choice of priorities, particularly in an area as diverse as Cumbria, is also central to making progress on reforming governance arrangements in the County.

We have talked before about Cumbria distinctiveness and I think the draft does now bring out better the issues which are important to the County. However, it does not have much by way of explanation of Cumbria's diverse communities for the uninformed reader. Some mapping and explanation of the different communities would be helpful. A better spatial dimension would ensure that significant spatial initiatives such as the West Cumbria Masterplan can be included and would also provide good linkage to the local development frameworks as they are developed. Indeed, it is the latter – rather than the LAA – which are key to addressing many of your housing priorities.

Although there are references to deprivation, I do not think they adequately reflect the depth of the issue in parts of the County: this theme also needs to carry through into disaggregated targets in the local area agreement.



Finally the narrative might also include reference to cultural strengths in libraries, festivals, scheduled monuments and museums linked to the economy, tourism and keeping young people in the County; housing issues beyond affordability and land use planning generally; and rural issues beyond connectivity.

Draft Local Area Agreement

I am encouraged at this stage that 25 of the 35/36 indicators selected by Cumbria are also on the GONW list. There will still be a need to ensure that the final agreed selection as a whole properly reflects the agreed priorities, but it would be prudent to ensure that each of the 25 is technically robust and to start assembling baselines for agreement with us.

I recognise that the GONW list is too long at present but this is because we have kept a number of indicators in play which help to meet the same priority. This is particularly true of health and social care, where we felt that the Cumbria selection did not reflect the narrative about demographics and the elderly, and children and young people. Our Health leads have been able to meet and refine the choices on that front but our CYP leads are not able to meet until February. That meeting will also cover the youth offending agenda.

These two areas aside, there are a small number of indicators which we have agreed to reconsider as follows:

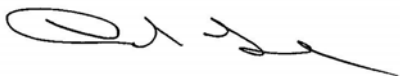
NI7: GONW to reconsider their case for inclusion,
NI 30, 38, 146, 147: Cumbria to reconsider case for inclusion,
NI 165: Cumbria to consider case for inclusion for Copeland,
NI 171/172: Cumbria to consider the case for replacing 172 with 171
NI 187: Cumbria to consider inclusion
NI 191/193: Cumbria to consider the case for including 191 and dropping 193.

We would also encourage you to drop 185 and include 186 and to consider the addition of some local targets to reflect housing issues more fully. Finally you explained that you are looking at how best to reflect the issue of multiple deprivation in a suite of disaggregated targets. We welcome that. I realise that current guidance could be more helpful on disaggregation and GONW are discussing a model with Communities and Local Government which may offer a way forward.

We agreed to meet again towards the end of March for a further update.

I am copying this letter to Bill Lowther as Chair of the CSP and to Peter Stybelski.

Yours sincerely



David Higham