



# **Employment Panel**

# Wednesday, 31 January 2018 AT 14:00 In the Slupsk Room, Civic Centre, Carlisle, CA3 8QG

# **Apologies for Absence**

To receive apologies for absence and notification of substitutions

#### **Declarations of Interest**

Members are invited to declare any disclosable pecuniary interests, other registrable interests and any interests, relating to any item on the agenda at this stage.

#### **Public and Press**

To agree that the items of business within Part A of the agenda should be dealt with in public and that the items of business within Part B of the agenda should be dealt with in private.

# **Minutes of Previous Meetings**

To note that Council, on the 9 January 2018, received and adopted the minutes of the meetings held on 31 October 2017. The Minutes will be signed by the Chairman Minute Book Volume 44(4)

# PART A

# To be considered when the Public and Press are present

# A.1 PAY POLICY STATEMENT 2018/19

The Chief Finance Officer to submit a report on the annual review of the Pay Policy Statement for Senior Officers. (Copy report RD.42/17 herewith)

# A.2 SPECIAL LEAVE POLICY

The Chief Finance Officer to submit a report on the review of the Special Leave Policy. (Copy Report RD.41/17 herewith)

# PART B

# To be considered when the Public and Press are excluded from the meeting

# - NIL -

# Members of the Employment Panel

**Conservative:** Bloxham, Mallinson J, Mitchelson, Mrs Bowman (sub), Ellis, Layden (sub) **Labour:** Glover (Chairman), Stothard, Tickner, Burns (sub), McDevitt (sub), Ms Quilter(sub)

Enquiries, requests for reports, background papers etc to: Rachel Plant, Democratic Services Officer, (01228) 817039 or <u>rachel.plant@carlisle.gov.uk</u> 3 - 14

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# Report to Employment Panel

Agenda Item:

A.1

Meeting Date:	31 <sup>st</sup> January 2018
Portfolio:	Finance, Governance and Resources
Key Decision:	No
Within Policy and	
Budget Framework	YES
Public / Private	Public
Title:	PAY POLICY STATEMENT 2018/19
Report of:	Chief Finance Officer

RD42/17

# Purpose / Summary:

Report Number:

The Localism Act 2011 requires Authorities to produce and publish a pay policy statement for Chief Officers and to review the policy on an annual basis. The Council's Pay Policy for 2018/19 is attached to this report for Members approval.

# **Recommendations:**

The Employment Panel approves the 2018/19 Policy Statement on Chief Officers' Pay, for recommendation to Council on 6<sup>th</sup> March 2018.

# Tracking

Employment Panel:	31 <sup>st</sup> January 2018
Overview and Scrutiny:	Not applicable
Council:	6 <sup>th</sup> March 2018

# 1. BACKGROUND

- 1.1 The Localism Act 2011 (Sections 38 to 43) introduced a requirement on all English and Welsh authorities to produce and review a pay policy statement for Chief Executives and Chief Officers on an annual basis.
- 1.2 The pay policy must set out the council's policies in relation to:
  - the remuneration of its chief officers;
  - the remuneration of its lowest-paid employees, and
  - the relationship between
    - o the remuneration of its chief officers, and
    - $\circ$  the remuneration of its employees who are not chief officers.
- 1.3 The definition of 'lowest paid employees' must be stated along with the reasoning behind adopting that definition. Policies in respect of chief officers must also be included relating to:
  - the levels and elements of remuneration;
  - remuneration on recruitment;
  - increases and additions to remuneration;
  - the use of performance related pay;
  - the use of bonuses;
  - the approach to any payments on their ceasing to hold office under or to be employed by council.
- 1.4 It is approved annually by full Council as recommended by the Employment Panel. Approval must be before the end of the 31 March immediately preceding the financial year to which it relates but may be amended during the year if need be, subject to Council approval.

# 2. PAY POLICY STATEMENT 2018/19

- 2.1 The definition of 'chief officers' includes the Chief Executive, Deputy Chief Executive, Corporate Directors and Chief Finance Officer. The Statement attached to this report, detailing the pay and associated benefits for Chief Officers, has been amended where necessary for 2018/19 which is now subject to the approval of full Council, as recommended by the Employment Panel.
- 2.2 The salary for all Chief Officers has been amended to reflect the Chief Officers' Pay Agreement 2016/18; however, no agreement has been reached beyond this date.

# 3. CONSULTATION

3.1 None

# 4. CONCLUSION AND REASONS FOR RECOMMENDATIONS

4.1 The Employment Panel approves the 2018/19 Policy Statement on Chief Officers' Pay for recommendation to Council on 6<sup>th</sup> March 2018.

The Statement meets the requirements of the Localism Act. Under the Council's Constitution, the Employment Panel is responsible for recommending to Council matters relating to pay and employment conditions.

# 5. CONTRIBUTION TO THE CARLISLE PLAN PRIORITIES

5.1 The Policy Statement on Chief Officers' Pay exists to provide Members and the general public with a transparent framework in which Chief Officers are paid and rewarded for their work and instil confidence in the public.

Contact Officer:	Melanie Milne	Ext:	7071
Appendices attached to report:	Appendix – Pay Policy Statement 20	18/19 f	or Chief Officers

Note: in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers:

None

CORPORATE IMPLICATIONS/RISKS:

**Community Services – Not applicable** 

Economic Development – Not applicable

**Governance & Regulatory Services –** S38 of the Localism Act 2011 requires that we must publish each year a pay policy statement setting out our policies relating to:

- The remuneration of Chief Officers
- The remuneration of our lowest paid officers
- The relationship between the remuneration of the Chief Officers and employees that are not Chief Officers.

The Policy must state our definition of 'lowest paid employees' together with our reasoning and it has to explain:

- CO levels on appointment/progression and increases and additions
- Performance related pay
- Bonuses
- Payment on ceasing to hold office

The Policy must be published in a manner deemed by the Council to be appropriate and this includes publication on the authority's website.

# **Corporate Support & Resources – Not applicable**



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# PAY POLICY STATEMENT 2018/19 FOR CHIEF OFFICERS

# CARLISLE CITY COUNCIL

# PAY POLICY STATEMENT FOR CHIEF OFFICERS

#### 1 Introduction and Purpose

- 1.1 This pay policy statement sets out Carlisle City Council's approach to Chief Officers' pay in accordance with the requirements of section 38 to 43 of the Localism Act 2011.
- 1.2 The purpose of this statement is to provide transparency with regard to the Council's approach to setting the pay of its employees by identifying:
  - the methods by which salaries of all employees are determined;
  - the detail and level of remuneration of its most senior employees i.e. 'chief officers' as determined by relevant legislation;
  - the detail and level of remuneration of the lowest paid employees'
  - the relationship between the remuneration for highest and lowest paid employees;
  - the Panel responsible for ensuring that the provisions set out in this statement are applied consistently throughout the Council and recommending any amendments to full Council.
- 1.3 Once approved by the full Council, this policy will come into immediate effect for the 2018/19 financial year and will be subject to review again for 2019/20 in accordance with the relevant legislation prevailing at the time. Where amendments are required during the year, these will be subject to approval by full Council.

#### 2 Aims and principles

2.1 Carlisle City Council's aim to offer a remuneration package which is fair and equitable, complies with all the relevant legislation, enables it to attract and retain quality staff that will achieve its strategic and operational objectives and is underpinned by the need to achieve value for money having regard to its financial restraints.

#### 3 Definitions

The Council's Senior Employees are those which fall under the definition of 'chief officers' as contained within section 43 of the Localism Act 2011. These are the Chief Executive, Deputy Chief Executive, Corporate Directors and Chief Finance Officer.

Please note that the Chief Finance Officer is the statutory Chief Officer appointed to section 151 of the Local Government Act 1972 but not a 'Chief Officer' for the purpose of the City Council's internal staffing structure.

Lowest paid employees are those on grade A (£16,302) per year in April 2017 (subject to any pay award agreed for 2018/19)). The Council uses this definition as it is the nearest equivalent to the old 'manual' grades which existed before job evaluation was used to determine pay and before Single Status was implemented. Jobs at this level are relatively

straight forward, quick to learn and require limited pre-existing knowledge.

*Employment Panel* is a politically balanced (reflecting the balance of the different parties that make up the Council) group of Councillors who are responsible for recommending to Council pay and conditions for employees.

*Multiplier* is the ratio of pay between chief officers and other employees (at full time equivalent rates) i.e. the pay for the chief officer divided by that for the lower paid employees.

# 4 Pay Structure

- 4.1 The Pay Structure and pay related allowances for all employees below Chief Officer level (except apprentices and any employee on a "permitted work" scheme) is detailed in the document *Pay Policy and Arrangements* which was approved by Council initially in November 2009, following extensive consultation with staff, and updated in December 2013 to implement the Living Wage increase with other regular updates to reflect increases to the foundation living wage and national pay awards. It is a local pay and grading structure which uses some of the nationally negotiated pay spines configured into local pay grades. Nationally negotiated cost of living awards are applied to those spine points that form part of the local pay structure.
- 4.2 From time to time, it may be necessary to take account of the external pay levels in the labour market in order to attract and retain employees with particular knowledge, experience, skills. and capacity. The document *Pay Policy and Arrangements* details these.

#### 5 Chief Officer Remuneration

- 5.1 Terms of employment for Chief Officers in Carlisle City Council are derived from a number of sources:
  - pay rates determined by Carlisle City Council;
  - cost of living awards as negotiated nationally between the Local Government Employers' Organisation and the recognised trade unions and applied to existing pay grades;
  - nationally negotiated terms and conditions of employment for Chief Officers and Chief Executives as appropriate;
  - policies determined and approved locally by Carlisle City Council.

# 6 Responsibility for determining pay and allowances

- 6.1 The Employment Panel is responsible for proposing the pay and grading structure to Council.
- 6.2 In the case of Chief Officers' pay, the Employment Panel may seek advice from a suitably experienced external organisation such as North West Employers' Organisation (NWEO) to inform their recommendations.

- 6.3 Pay rates (including car allowances) for the Town Clerk and Chief Executive are reviewed each time the job is vacant, and may be reviewed between these periods on a decision by the Chair of the Employment Panel following a request from the post holder. A review can result in the pay remaining the same, an increase or a decrease. Market rates for District Councils form the basis of any review. The pay rate is a single pay point, within a three point salary band, and determined on appointment by the Employment Panel and is based on experience of the successful candidate.
- 6.4 In the case of the other Chief Officer posts, these are reviewed when organisational structural changes take place and uses the Local Authority Senior Staff job evaluation scheme to determine the rank order, and market rates for a District Council to set the pay grade. The pay grades consist of three pay points.
- 6.5 Table 1, paragraph 10, gives current pay rates.

#### 7 Elements of the remuneration package for Chief Officers

- 7.1 This is made up of
  - actual pay as determined by the Council
  - car allowance of 9.09% of salary or participation in the Chief Executive or Chief Officer Car Lease Scheme to the same value\*
- 7.2 Pay for the <u>Town Clerk and Chief Executive</u> consists of three pay point within a salary band plus car allowance as detailed above. This rate includes returning officer duties for elections relating to Carlisle City Council. Fees for election duties for other elections (County Council, national and European elections) are paid as an additional sum at the rate prescribed by government as and when each election occurs. The pay point may be reviewed on a decision by the Chair of the Employment Panel, following a request from the post holder.
- 7.3 Pay for the <u>Deputy Chief Executive</u> and <u>Corporate Directors</u> consists of three point scales and, subject to satisfactory performance, the officer progresses through the grade on an annual basis until the top of the grade is reached, in line with national conditions. A car allowance, as detailed above is also paid.
- 7.4 No bonuses, profit related pay or other allowances are paid as part of the regular pay.
  Honoraria for undertaking additional duties are only paid if the additional duties are significant.
- 7.5 The designation of the Monitoring Officer currently sits with the Corporate Director of Governance and Regulatory Services. The Monitoring Officer is paid on the normal salary for a Chief Officer.
- 7.6 The designation of the Section 151 Officer currently sits with the Chief Finance Officer. The S151 Officer is paid on the normal salary for a grade M employee with an additional 12% in recognition of additional duties and their particular statutory responsibilities. \*The Chief Finance Officer does not receive the Chief Officer Car Lease Scheme allowance.

# 8 Chief Executive and Chief Officers' Recruitment

- 8.1 Details of the appointment process for Chief Officers and Chief Executive are set out in the Council's constitution. Recruitment is the responsibility of the Employment Panel to recommend the successful candidate to full Council for approval.
- 8.2 In the case of the Chief Executive, the Employment Panel determines the salary and takes into account the knowledge, qualifications, skills and experience of the successful candidate.
- 8.3 In the case of the other Chief Officers, the starting salary is normally the bottom point of their grade unless there are good reasons to pay at a higher point in the scale to secure the best candidate. Such a decision is made by the Employment Panel.
- 8.4 <u>Return of Chief Officers or Chief Executive to local government after redundancy or early</u> release. The same principle applies to all recruitment and any appointment is made on merit, regardless of whether the candidate has been made redundant or given early release in former employment. The provisions of the Redundancy Payments Modification Order (1999) would be applied in that if return to local government occurred within a month of redundancy, the redundancy payment would be forfeited. Cumbria County Council, as the administering body for the pension scheme operated by Carlisle City Council, implements 'abatement' which means that if pension plus earnings in the new job is greater than earnings prior to leaving the pension is reduced accordingly.

The Government is due to extend its consultation on the repayment of Public Sector exit payments and further legislation regarding such payments is expected in the foreseeable future. The Council will amend policies and processes as required to adhere to any forthcoming changes in legislation.

- 8.5 <u>Interim Support.</u> Where the Council has need for interim support to cover work at Chief Officer or Chief Executive level, and there is no-one suitable within the Council, it will make use of agencies to recommend suitable candidates from which to select the most suitable. Selection will be in line with the appointment process for chief officers unless support is required too quickly to make this possible, when it will be reported to Council at the earliest opportunity. The services of the successful interim will be engaged by either:
  - On an agency basis where the person is employed by the agency or
  - On a self-employed basis where the person meets the HMRC definition (IR35) of 'self-employed' or
  - Direct employment by the Council on a temporary contract.

Pay for temporary interim support will be at the required rate to secure a suitable candidate bearing in mind the temporary nature of the work, value for money, salaries within the Council and budgetary considerations.

At the date of this policy Statement, the Council has no temporary or interim support at Chief Officer level.

#### 9 Other aspects of remuneration

9.1 <u>Termination Payments</u> – the Council's policy on termination payments in the event of redundancy or early release in the interests of the service (ERS) apply to all employees, irrespective of level in the organisation. Full details are given in the document *Redundancy and Early Release Schemes Policy, Guidance Notes and Procedures* 

In summary, the discretionary redundancy payments are 2.5 times the statutory redundancy payment but based on actual weeks pay, with the option to convert the sum above the statutory redundancy payment to additional pension. Compensatory payments are not normally paid in the cases of early retirement in the interests of efficiency unless there is a strong business case for doing so in a particular situation. Where payments are made, these are equivalent to 1.5 times the statutory redundancy payment that would have applied had the officer been made redundant with the option to convert this to additional pension.

Dismissal of the Chief Executive and Chief Officers (including redundancy and early release) are made by Council on the recommendation of the Employment Panel.

The Government is due to extended consultation on the financial caps to exit payments of Public Sector employees and further legislation regarding such payments is expected in the foreseeable future. The Council will amend policies and processes to adhere to any forthcoming changes in legislation.

- 9.2 <u>Flexible Retirement.</u> The policy on flexible retirement applies to all employees alike and details are covered in the document *Flexible Retirement Policy Guidance Notes and Procedures.* In summary, flexible retirement (with pension) is agreed if it is supported by a business case. Hours must be reduced by a minimum of 20% and/or move to an alternative post of at least one grade reduction. Earnings plus pension after flexible retirement must not be more than earnings before it.
- 9.3 <u>Pension.</u> Where employees exercise their statutory right to become members of the Local Government Pension Scheme, the Council is required to make a contribution to the scheme representing a percentage of the pensionable remuneration due to that employee. The contribution rate is set by Actuaries advising Cumbria County Council Pension fund and reviewed on a triennial basis in order to ensure that the scheme is appropriately funded. The current rate is 15.6%. The employee contribution rates are defined by statute and relate to the salary level of that employee.

Carlisle City Council applies the discretions given to them as an employer under the Local Government Pensions Regulations to all employees on the same basis.

#### 10 Chief Officers pay and its relation to that of other employees

10.1 All aspects of other employees' pay and related benefits are detailed in the document *Pay Policy and Arrangements.* 

10.2 Table one, below, shows details of Chief Officer's current pay and the relationship to other staff's pay. The salary for the Chief Executive, Deputy Chief Executive and the other Chief Officers reflects the Chief Executive/Chief Officers' Pay Agreement 2016/18; no agreement has been reached beyond this date.

Position	£ Pay per year	Car	£ Total pay	Ratio to	Ratio to
		Allowance	+	median pay	lowest paid
			car	(note 1)	staff
			allowance		(note 2)
			per year		
Town Clerk	3 points in the range:	9.09% of			
& Chief	- 100,551	salary	-109,691	- 5.0:1	- 6.7:1
Executive	- 102,567		- 111,890	- 5.1:1	- 6.9:1
	- 106,563		- 116,250	- 5.3:1	- 7.1:1
Deputy Chief	3 points in the range:	9.09% of			
Executive		salary			
	- 77,565		- 84,616	- 3.9:1	- 5.2:1
	- 81,444		- 88,847	- 4.0:1 - 4.2:1	- 5.4:1
	- 85,323		- 93,079	- 4.2.1	- 5.7:1
Corporate	3 points in the range:	9.09% of			
Directors		salary			
	- 62,823		- 68,534	- 3.1:1	- 4.2:1
	- 66,111		- 72,120	- 3.3:1 - 3.4:1	- 4.4:1 - 4.6:1
	- 69,402		- 75,711	- 3.4.1	- 4.0.1
Chief	2 points in the range:	N/A			
Finance				<b>a</b>	
Officer	- 54,617		- 54,617	- 2.5:1	- 3.3:1
	- 59,684		- 59,684	- 2.7:1	- 3.7:1
	(Inclusive of 12%)				

# TABLE 1: Chief Officers' pay and its relationship with others

Note 1 - £21,962 per year for a full time employee

Note 2 - Grade A staff –  $\pounds$ 16,302 per year for a full time employee.

The ratio between the Chief Executive pay and other Chief Officers (at the top of the grade) is as follows:

Deputy Chief Executive	1.2:1
Corporate Directors	1.5:1
Chief Finance Officer	1.9:1

10.3 Carlisle City Council aims to keep the multipliers for median pay and lowest paid staff approximately the same in future years.



# Report to Employment Panel

Agenda

Item:

A.2

Meeting Date: Portfolio:	31 <sup>st</sup> January 2018 Finance, Governance and Resources
Key Decision:	No
Within Policy and	
Budget Framework	YES
Public / Private	Public
Title:	SPECIAL LEAVE POLICY
Report of:	Chief Finance Officer
Report Number:	RD41/17

# Purpose / Summary:

HR policies are continually being reviewed in the light of legislative changes, best practice, management roles and contacts within the Council.

The Special Leave Policy has been reviewed as part of this process and a draft replacement policy is appended to this report for consideration by the Panel.

# **Recommendations:**

Further to the Employment Panel meeting on 31<sup>st</sup> October 2017 and following consultation the Employment Panel is asked to approve the Special Leave Policy, as set out in the Appendix of the report.

# Tracking

Executive:	Not applicable
Overview and Scrutiny:	Not applicable
Council:	Not applicable

# 1. BACKGROUND

- 1.1 Following the Employment Panel decision on 31<sup>st</sup> October 2017 to consult on the Special Leave Policy, consultation has taken place with all staff and union representatives, providing details of the new policy proposed for implementation, the effect on staff and inviting comments.
- 1.2 The consultation document incorporated the suggestions made by the Employment Panel at the meeting on 31<sup>st</sup> October 2017.
- 1.3 Consultation ended on 18<sup>th</sup> December 2017 with 7 responses being received from members of staff. Highlighted changes have been made to the policy in response to the consultation feedback within Appendix1.

# 2. FEEDBACK AND PROPOSALS

- 2.1 The changes to the policy have been well received by managers with regard to the built-in flexibility that should make the new policy workable in the vast majority of circumstances, including for operational staff.
- 2.2 The 'Stuck not sick days' was also received favourably, with a staff suggestion made to the wording which has been taken on board and is highlighted in 1.4.1.
- 2.3 The main area of concern was regarding wording, such as, 'critical illness'. Many queries came via our flexi administrator due to staff querying what is 'critical illness' and therefore suggested additional wording has been added to 3.0.1 of the policy for further clarification.
- 2.4 Other comments requested that a list of volunteer/charities be identified, either some key charities or project work for the volunteering, or at least named sectors. The employees concerns relate to volunteering/charity work that may not contribute to local or civic aims. However it is felt that the policy currently allows for the scope to ensure communities within Carlisle benefit and assist with building relationships, whilst safeguarding against those that may not meet Councils standard, aims and objectives.
- 2.5 One employee suggested with regard to 'Time off for job interviews' that it would be reasonable to allow some paid time off to attend interviews within the public sector, as it is good to support progression within our own sector.

# 2.6 Changes have not been made in relation to paragraphs 2.4 and 2.5 above, however views of the Employment Panel are requested.

2.7 The revised policy (**Appendix 1**) ensures that the Council complies with its statutory duties and that its employees benefit from modern and flexible working practices, which underpin diversity and equality of opportunity, whilst affording the opportunity to delegate decisions down to Service Managers from the Senior Management Team.

- 2.8 The addition of a form, which can be completed retrospectively in emergency cases, will be placed in personnel files to assist with consistency, and for this to be monitored by HR, therefore affording the ability to clarify consistency and cost. However, it is worth noting that this is a perquisite that many employees will never need to use and therefore cost should be minimal.
- 2.9 Having a clear Special Leave Policy in place that reflects current legislation and other relevant provision will help ensure employees have the information they need to deal with situations as they arise. Maintaining work/life balance has a positive and mutual benefit on employees allowing them to maintain work and meet the demands of modern life, whilst being able to offer good quality service to customers of the Council.
- 2.10 The revised policy demonstrates that the Council is a caring and supportive employer and should assist with improving employee recruitment, retention and experience. Employer branding is increasingly recognised as a key component in the efforts of UK employers to engage and retain their employees, and to ensure the continuing recruitment of the best employees for their organisation. An effective employer brand can also support further the reputation of a corporate brand and improve overall productivity and support a better return on the resource investment in recruiting and training employees.
- 2.11 The Council is committed to being a good employer and to developing people and family friendly employment policies. This approach not only allows employees to balance their personal and working lives, but also helps us to maintain employees' productivity, loyalty and motivation. In keeping with this, we recognise that from time to time, employees' lives outside of work may necessitate some form of support from the Council. Strong consideration will therefore be given to allow employees access, where appropriate, to Special Leave and depending on the nature of the request, this may be paid or unpaid.

# 2. Principles

- 2.1 The policy sets out the provisions relating to the paid and unpaid leave to which employees are entitled, or may be granted by the Council, for a variety of work/life balance or family-care purposes.
- 2.2 The principal aims of the policy are:
  - a) to assist employees of both sexes to combine their family-care responsibilities with their employment through the provision of appropriate leave facilities;
  - b) to encourage health and wellbeing;
  - c) to help realise the Councils commitment under the Equal Employment Opportunities Policy to develop and apply relevant supporting employment policies and procedures;
  - d) to improve the Councils ability to recruit and retain skilled and experienced employees, supporting a better return on the resource investment in recruiting and training employees;
  - e) to provide a model of best employment practice in terms of the employment of those with employees, whom, from time to time, may require special leave out with family care responsibilities; and

- f) to comply with the requirements of the Employment Rights Act 1996; Employment Relations Act 1999; the National Joint Council for Local Government Services (Green Book); The Equality Act 2010; The Local Government and Housing Act 1989; relevant other regulations and guidance from authoritative bodies have been taken into consideration; and is in line with ACAS Code of Practice.
- 2.3 It is an overriding principle that, in considering applications for leave under these provisions, the needs of the service are given due priority, with particular emphasis on our commitment to the provision of operational cover and training courses.

# 3. CONSULTATION

3.1. Informal consultation with Unions took place as part of the 6<sup>th</sup> October CJC meeting and formal consultation took place with employees and union representatives during November/December 2017.

# 4. CONCLUSION AND REASONS FOR RECOMMENDATIONS

- 4.1. The Employment Panel is asked to approve adoption of the proposed new Special Leave Policy to ensure the Council remains within current legislation, relevant and meeting the needs of the Council and its employees.
- 4.2. Accepting the revised policy would offer clarity and consistency to employees making requests for special leave and managers responding to those requests, whilst making available a route for the extension of those provisions in exceptional circumstances.
- 4.3. If the revised policy was not agreed the Council could be at risk of potential liable of not fulfilling its statutory obligations and as a consequence could suffer reputational damage.

# 5. CONTRIBUTION TO THE CARLISLE PLAN PRIORITIES

5.1. The Special Leave Policy exists to provide managers and employees with a clear framework in which to handle issues in a fair and consistent way. Secondly, the revised policy demonstrates that the Council is committed to being a good employer as this approach allows employees to balance their personal and working lives, whilst aiding the Council to maintain employee's productivity, loyalty and motivation.

Contact Officer:	Gini McClure	Ext: 7417
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Appendices attached to report: Appendix 1 – Special Leave Policy

Note: in compliance with section 100d of the Local Government (Access to Information) Act 1985 the report has been prepared in part from the following papers:

CORPORATE IMPLICATIONS/RISKS:

Corporate Support and Resources – Not applicable

**Community Services – Not applicable** 

**Economic Development – Not applicable** 

**Governance and Regulatory Services** – It is important that the Council maintains up to date employment policies. As this will be a change to staff terms and conditions it was subject to consultation.



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Special Leave Policy Guidance Notes and Procedures

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## Introduction

This Special Leave Policy, Guidance and Procedures is a collection of the different types of leave that Carlisle City Council offers to its employees during certain life events, such as compassionate leave, bereavement leave, emergency care for dependant's time off and time off for public duty roles.

Whilst the use of annual leave may, in exceptional circumstances, be required to cover certain elements of this special leave policy; there is an expectation that this will be minimal thus encouraging employees to enjoy their annual leave entitlement to maintain a healthy work/life balance which improves their wellbeing.

Carlisle City Council operates an Annual Leave Purchase Policy as it is recognised that some employees may wish to take more than the normal contractual entitlement of leave enabling employees to better meet their personal commitments.

# Part 1 – Policy

#### 1 – Purpose

The purpose of this policy and guidance is to produce a comprehensive guide to the different types of special leave that are supported by the Council and how these work in practice.

#### 2 – Aim

The aim of this policy is to ensure that all employees and members are aware of the different types of leave they are entitled to when working for the Council. This will ensure that all employees and members are treated in a consistent, fair and equal way.

#### 3 – Scope and Application

This policy and guidance covers all Carlisle City Council employees and members. Leave is granted on a pro rata basis for part time/part year employees.

Application of this policy will be considered on an individual case by case basis. Managers are encouraged to use their discretion and flexibility and to seek advice from HR Advisory Service, where necessary.

#### 4 – Risks

There are some legal responsibilities that the Council will have to adhere to that cover certain aspects of special leave such as Time off for Reservists. Additional risks are that the policy is not applied consistently across the organisation.

The alternative to a flexible approach to special leave is that the time will be taken as sickness absence, over which the manager has no control.

# 5 – Confidentiality

Any requests for special leave will be treated with discretion and remain as confidential as possible. However, as with annual leave or flexitime, others may need to be made aware to ensure appropriate cover to meet service demands (this will depend on the individual circumstances of each request).

#### 6 – Individual Responsibilities

#### **Employees**

- To be aware of the options of special leave available to them.
- To be aware of the process to request special leave, and if it is an emergency by what time it needs to be recorded.
- To be aware of how to record special leave (e.g. on iTrent self-service and/or flexi system)
- To monitor the amount of special leave they have used and ensure they have not gone over any prescribed set limits.
- To be aware of who to contact for additional information.

# Manager

- To understand the types of processes.
- To be aware of the options available.
- To be aware of who to contact for additional information.
- To provide support and guidance for the employee and members.
- To monitor the amount of special leave their employees have used and ensure they have not gone over any prescribed set limits.
- To seek advice from HR Advisory Service if any queries on the application of this policy.

# **Personnel and Payroll**

- To provide advice and guidance on the options of leave available.
- To monitor the amount of special leave taken by employees and members and to raise any discrepancies with the relevant manager.
- To monitor additional 2 working days afforded as an option of time and, if appropriate, liaise with managers and employees for repayment of hours through payroll.

#### **HR Advisory Service**

- To provide advice and guidance on the consistent application of the policy.
- To monitor and update the policy and procedure.

# 7 – Links to other Policies

Family Friendly - Maternity, Paternity, Adoption, Shared Parental and Parental Leave Flexitime Scheme TOIL Scheme ACAS Code of Practice – Time off for trade union duties and activities can be found <u>here</u>. ACAS booklet Non-Union Representation in the Workplace can be found <u>here</u>. General Conditions Qualification Study Policy Attendance Absence Management Policy Flexible Working Agile Working Home Working Annual Leave Purchase Scheme

# Part 2 – Guidance

# **1.0 General Principles**

- 1.0.1 All employees, regardless of their length of service, have the right not to be unreasonably refused a reasonable amount of unpaid time off during working hours to deal with emergencies involving their dependants. This right is given by the Employment Rights Act 1996.
- 1.0.2 It must be emphasised that an employee has the right to time off only to take the action that is necessary to deal with the unexpected emergency.
- 1.0.3 The right is to reasonable time off and this amount of time is not fixed, it should simply allow the employee to deal with the immediate problem and put any other necessary arrangements in place.
- 1.0.4 The Government suggests that, while the amount of time off that is reasonable will vary according to the circumstances of the emergency, one or two days' leave should be sufficient in most cases.
- 1.0.5 Therefore, the Council has afforded the option of time, limited to 2 working days per employee on an annual basis, which can be applied for employees on whole time contractual arrangements, where flexi arrangements would not meet the requirement. Managers and employees will agree ways in which hours taken will be 'repaid' on the employees return. Longer periods of time off can be dealt with using other leave procedures.
- 1.0.6 Employees will only be paid their normal contractual hours for that day i.e. not any additional hours scheduled. If the hours would normally attract a sessional payment i.e. nights, Sunday or Bank Holiday they will not be paid as they have not actually attended work. When they repay the hours they have already been paid however, if they work at a time that would attract a sessional payment then this will be paid.
- 1.0.7 The method of repaying hours is at the discretion of line managers and subject to operational needs, in consultation with the employee. Options on how to repay hours include:
  - Working extra hours to repay hours;
  - Working additional shifts to repay hours;
  - Use of annual leave;
  - Flexitime, flexi bank and TOIL credit hours;
  - Unpaid leave; or
  - A combination of all of the above.
- 1.0.8 For those employees who work fixed hours or shifts, or where the opening times of establishments restricts the ability to work additional hours, alternative arrangements for repayment of hours may be considered by agreement between the manager and the employee.

1.0.9 For some there might be the opportunity for cross-service working to repay hours. For instance an administrative assistant in one service area could work in another Directorate or a Loader could work within Street Cleaning, etc.

**Please note** that an employee cannot be afforded the option of time of more than 2 working days on an annual basis. For example an employee will not be entitled to this under compassionate and then again under Stuck not Sick Days.

#### **1.1 Time off for Dependants and Family Emergencies**

- 1.1.1 A dependant is quite narrowly defined as a:
  - husband, wife, civil partner or partner;
  - parent or child of the employee; or
  - someone who lives in the household as part of the family, rather than being a lodger or a tenant.
  - any other person who would reasonably rely on the employee for assistance if he/she fell ill or was injured or assaulted, or who would rely on the employee to make arrangements for the provision of care in the event of illness or injury; or
  - in relation to the disruption or termination of care for a dependant, any other person who reasonably relies on the employee to make arrangements for the provision of care.
- 1.1.3 These guidelines are intended to help employees and managers apply the policy. They are not exhaustive; neither do they imply there is right to time off if a particular incident occurs. Additional guidance on interpretation can be obtained from the HR Advisory Service.
- 1.1.4 Reasonable time off during working hours may be taken in connection with one or more of the following:
  - when a dependant falls ill;
  - when a dependant is injured or assaulted;
  - when a dependant gives birth;
  - to make longer-term arrangements for a dependant who is ill or injured;
  - the death of a dependant (in addition to any Bereavement Leave);
  - an unexpected incident involving a child of the employee when the child is at an educational establishment; and/or
  - when there is an unexpected disruption or breakdown in care arrangements for a dependant.

Please note that illness for these purposes includes mental illness.

1.1.5 The Council has afforded the option of time, limited to 2 working days per employee on an annual basis, which can be applied for employees on whole time contractual arrangements, where flexi arrangements would not meet the requirement. Managers and employees will agree ways in which hours taken will be 'repaid' on the employees return. Longer periods of time off can be dealt with using other leave procedures. For further details for short term crisis only see 1.0.5 to 1.0.9 above.

1.1.6 Carers who are required to undertake training as part of their caring role can be awarded up to 5 days paid leave annually to undertake the training required.

# **1.2 Compassionate Leave**

- 1.2.1 In exceptional circumstances Compassionate Leave may be available. For example, it may be used in cases of a serious illness of a dependent (definition as set out in 1.1.1 above).
- 1.2.2 Authorities shall give particular consideration to granting reasonable paid time off for dependents as defined under the Employment Relations Act 1999. The maximum amount of Compassionate Leave that may be granted is 5 working days leave with pay.
- 1.2.3 This maximum may be extended in exceptional cases, but only in consultation with the relevant member of the Senior Management Team and HR Advisory Services; and only when other options, such as, annual, flexitime, TOIL, unpaid leave or purchase of additional annual leave have all been explored.
- 1.2.4 Additionally, the Council has afforded the option of time, limited to 2 working days per employee on an annual basis, which can be applied for employees on whole time contractual arrangements, where flexi arrangements would not meet the requirement. Managers and employees will agree ways in which hours taken will be 'repaid' on the employees return. Longer periods of time off can be dealt with using other leave procedures. For further details for short term crisis only see 1.0.5 to 1.0.9 above.

#### **1.3 Bereavement Leave**

- 1.3.1 In the event of a death of a close relative (for example a husband, wife, civil partner, partner, parent, sibling or child) paid leave up to a maximum of 5 working days will be granted. In the event of a grandparent or parental in-laws, if appropriate, paid leave of 1 working day to attend the funeral will be granted. Please note that modern family dynamics should be taken into consideration and each case dealt with on an individual basis and therefore consideration should be taken of all options under 1.3 and, if necessary, the manager is to discuss with HR Advisory Services.
- 1.3.2 This maximum may be extended in, exceptional cases, to include Compassionate Leave (see 1.2 above) when other options, such as, annual, flexitime, TOIL, unpaid leave or purchase of additional annual leave have all been explored. This time awarded under either Bereavement or Compassionate Leave does not need to be taken in one block as employees may wish to work between arranging the funeral and, for example, house clearance.
- 1.3.3 Where an employee wishes to attend a funeral other than for the relations mentioned above annual leave, flexitime, TOIL or unpaid leave must be taken.
- 1.3.4 Additionally, the Council has afforded the option of time, limited to 2 working days per employee on an annual basis, which can be applied for employees on whole time contractual arrangements, where flexi arrangements would not meet the requirement. Managers and employees will agree ways in which hours taken will be 'repaid' on the employees return. Longer periods of time off can be dealt with using other leave procedures. For further details for short term crisis only see 1.0.5 to 1.0.9 above.

- 1.3.5 The Equality Act 2010 encompasses the Employment Equality (Religion or Belief) Regulations, which prohibit discrimination in the workplace on the basis of religion or similar belief. Some religious customs may require arrangements above and beyond normal bereavement leave. To comply with the requirements of The Equality Act 2010 managers should, where reasonably practicable, accommodate the leave needs of the employee observing their religious beliefs. This may include unpaid leave where other options are not available.
- 1.3.6 The manager should try to accommodate all reasonable requests to attend a funeral and must consider all options to cover the needs of the service. If the two are in conflict the manager must contact HR Advisory Services for advice.

# 1.4 Stuck not Sick Days

- 1.4.1 The Stuck Not Sick aims to address situations where currently an employee might have a genuine reason for not making it into work and phones in sick. We all encounter problems from time to time, often with little or no notice and by introducing Stuck not sick days the Council hopes to foster a culture of honesty by allowing employees to deal with minor emergencies. For example:
  - The car won't start;
  - A child minder doesn't arrive;
  - A school closes due to severe weather conditions;
  - A child or parent is suddenly admitted into hospital; or
  - The washing machine breaks down and the kitchen is flooded.
- 1.4.2 For these and many other problems, employees need time off from work. This Stuck Not Sick enables an employee to take the time off they need to deal with the crisis, **however there is a contractual requirement to 'repay' these hours at a later date.**
- 1.4.3 The Council has afforded the option of time, limited to 2 working days per employee on an annual basis, which can be applied for employees on whole time contractual arrangements, where flexi arrangements would not meet the requirement. Managers and employees will agree ways in which hours taken will be 'repaid' on the employees return. Longer periods of time off can be dealt with using other leave procedures. For further details for short term crisis only see 1.0.5 to 1.0.9 above.

# 2.0 Foster Care

2.0.1 Carlisle City Council values the contribution to the community made by Foster Parents and the commitment by employees who provide foster care for children. Foster Care Leave is paid time off to help you if you are applying/training to be a Foster parent and when you are an approved foster parent, in order to meet the needs of a foster child in your care. The Council has a commitment to the promotion of foster parents and the valuable role they play supporting vulnerable children.

- 2.0.2 Foster Care Leave is available for fostering children through the local authority, or other recognised agencies and normally does not apply to the short or long-term care of children who are family members. However, Foster Care Leave may also be available to members of staff where children of very close relatives would otherwise have to be fostered, or go into local authority care for a period not normally less than 6 months.
- 2.0.3 To support staff make the necessary arrangements to receive a child being fostered, to attend relevant meetings, to undertake training and any emergency circumstances pertinent to their role as a foster parent, a maximum of 5 working days paid leave per year will be allowed. This can be taken as single days, a block or in hours.
- 2.0.4 To be eligible for Foster Care Leave staff must have been continuously employed by the Council for at least 6 months.
- 2.0.5 In addition to this, during the fostering period employees will be provided access to the same level of emergency leave available to parents detailed above Part 2 Section 1 Leave for urgent and other domestic crisis, which detail further rights to take time off work in certain circumstances. If the principles of this policy do not apply, employees will be allowed to take annual leave, flexitime, TOIL, or unpaid leave.
- 2.0.6 Additionally, the Council has afforded the option of time, limited to 2 working days per employee on an annual basis, which can be applied for employees on whole time contractual arrangements, where flexi arrangements would not meet the requirement. Managers and employees will agree ways in which hours taken will be 'repaid' on the employees return. Longer periods of time off can be dealt with using other leave procedures. For further details for short term crisis only see 1.0.5 to 1.0.9 above.

# **3.0 Medical and Dental Appointments**

- 3.0.1 The Council recognises that to maintain a healthy workforce employees may from time to time be required to attend hospital appointments will be allowed **up to** two hours paid leave to attend. Anything over and above the two hours will be taken out of the employee's own time. Please note 3.0.5 covers those appointments when dealing with critical illness, chronic conditions and disabilities as defined in the Equality Act 2010.
- 3.0.2 Employees should use their own time to attend doctor / dentist / wellbeing appointments, etc. and employees should try to arrange appointments at the beginning and/or end of their working day.
- 3.0.3 Where an employee is undertaking minor surgery at their Doctor's Surgery and is unable to stipulate the time of the appointment, they will be allowed **up to** two hours paid leave to attend for the duration of the appointment. Anything over and above the two hours will be taken out of the employee's own time.
- 3.0.4 Alternatively, employees may choose to take annual leave, flexitime, TOIL or unpaid leave.
- 3.0.5 In cases of critical illness (e.g. cancer) employees will be allowed paid time off to attend any medical appointments or follow up procedures. The same principle will apply for chronic conditions and disabilities as defined in the Equality Act 2010. Paid time off will also be granted for the purpose of cancer screening e.g. mammograms and smear tests.

- 3.0.6 Where an employee is pregnant or needs to accompany a dependant to an appointment, employees should refer to the Council's Family Friendly Policy Maternity, Paternity, Adoption, Shared Parental and Parental Leave and above Part 2 Section 1 Leave for urgent and other domestic crisis, which detail further rights to take time off work in certain circumstances. If the principles of these policies do not apply, employees will be allowed to take annual leave, flexitime, TOIL, or unpaid leave.
- 3.0.7 Additionally, the Council has afforded the option of time, limited to 2 working days per employee on an annual basis, which can be applied for employees on whole time contractual arrangements, where flexi arrangements would not meet the requirement. Managers and employees will agree ways in which hours taken will be 'repaid' on the employees return. Longer periods of time off can be dealt with using other leave procedures. For further details for short term crisis only see 1.0.5 to 1.0.9 above.

# 3.1 In Vitro Fertilisation (IVF) Treatment

- 3.1.1 The Council provides up to 5 working days paid leave for an employee, who will act as a parent, for the first round of IVF treatment. Managers have discretion over using additional special leave and/or flexi for IVF treatment.
- 3.1.2 Once pregnancy has been successful the parents will be covered by the Councils Family Friendly Policy Maternity, Paternity, Adoption, Shared Parental and Parental Leave.

# 3.2 Blood Donors, Bone Marrow Donors

- 3.2.1 Employees who wish to attend Blood Donor appointments will be allowed **up to** two hours paid leave to attend. Anything over and above the two hours will be taken out of the employee's own time.
- 3.2.2 Employees who wish to attend Bone Marrow appointments will normally be allowed paid time off.

# 3.3 Cosmetic and Elective Surgery

- 3.3.1 There is no automatic right to be paid during periods of time off work to undergo cosmetic or elective surgery. Any unpaid leave, flexi or annual leave granted will be subject to the availability of staff to cover the employee's period of absence. This does not include surgery that must be done to preserve an employee's life, but does not need to be performed immediately (semi-elective surgery). Examples of cosmetic and elective surgery are, but are not exclusive to:
  - Cosmetic surgery, such as a face lift, also known as *rhytidectomy* or the placement of breast implants, tummy tuck (*abdominoplasty*), nose surgery (*rhinoplasty*) are usually done to individually enhance a patient's physical appearance; and
  - Laser surgery for vision correction.

- 3.3.2 Under the Equality Act 2010, a person who has the protected characteristic of gender reassignment is protected against discrimination. Gender reassignment is defined as someone who is proposing to undergo, is undergoing or has undergone a process (or part of a process) for the purpose of reassigning his or her sex by changing physiological or other attributes of sex. Therefore, time off for these purposes will be treated no less favourably than time off for illness or other medical appointments and the Attendance Management Policy will apply.
- 3.3.3 Where the outcome of the surgery is unexpected and the employee suffers an injury, the Councils Attendance Management Policy will apply, following receipt of the relevant sickness certificate.
- 3.3.4 Where the employee returns to work following an unexpected outcome of elective surgery, the Council, in line with our Attendance Management Policy, will conduct a return-to-work interview with the employee. The meeting will be private and confidential. The purpose of the meeting will be to offer support and ensure the employee's ability to return to work.

# 4.0 Public Duties

- 4.0.1 An employee is entitled to a reasonable amount of paid and unpaid time off if they are a:
  - Magistrate (or justice of the peace);
  - Local councillor (for a council other than your employer such as a parish council);
  - School governor;
  - Member of any statutory tribunal (for example employment tribunal);
  - Member of the managing or governing body of an educational establishment;
  - Member of a health authority;
  - Member of a school council or board in Scotland;
  - Member of the General Teaching Councils for England and Wales;
  - Member of the Environment Agency or the Scottish Environment Protection agency;
  - Member of the prison independent monitoring boards (England or Wales) or a member of the prison visiting committees (Scotland);
  - Member of Scottish Water or a Water Customer Consultation Panel; and/or
  - Trade union member (for trade union duties).
- 4.0.2 Qualifying employees will be allowed reasonable time off to go to meetings, or carry out duties. The amount of time off must be agreed before taking any time off. The Council will be allowed to refuse time off if it is unreasonable.
- 4.0.3 What may be classed as reasonable will depend on:
  - What duties are carried out;
  - The time that is needed to carry out the duties;
  - The impact on the business; and
  - How much time the employee has already taken for public duties.

4.0.4 Detailed below is the Councils consideration and support of specific public duties. If any leave is granted for an employee to undertake more than one of these public duties e.g. a governor and a Local Authority Member, it cannot exceed a total of 28 working days leave in any year. This may be combined paid and unpaid leave. Any additional leave requested must be authorised by a member of the Senior Management Team.

#### 4.1 Jury Service or Attendance at Court as a Witness

- 4.1.1 An employee may be asked to provide jury service or give evidence in court as a witness. Although the employee has no contractual right to be released for such a purpose, managers must release the employee if the employee has been served with a witness summons/subpoena requiring them to attend court as a witness.
- 4.1.2 Before Jury Service/Court begins:
- a) When an employee is called for jury service/court, the employee should inform their line manager of:
  - The date and duration they are expected to be away;
  - Outline what arrangements need to be made for cover; and
  - Provide an original copy of the Confirmation of Jury Service/Court letter and Certificate of Loss of Earnings received from the court.
- b) The manager will then need to forward the Certificate of Loss of Earnings to <u>Personnel&Payroll@carlisle.gov.uk</u> who will complete and stamp the form to show the daily net loss of earnings and the employees' normal working pattern, so that a claim can be made for loss of earnings.
- 4.1.3 After Jury Service/Court ends:
- a) After the employee has completed their jury service/court, they will receive a statement from the court which gives a breakdown of the allowances to be paid by the court for any loss of earnings and any expenses due.
- b) The employee must give a copy of this statement to <u>Personnel&Payroll@carlisle.gov.uk</u> to ensure that the correct amount of money i.e. the actual loss of earnings, which has already been paid by the court, is recovered from the employees pay.
- c) The employee will not suffer any loss as they will be paid their normal gross pay less the payment received.
- d) Courts can pay for:
  - Loss of earnings;
  - Travelling costs;
  - A subsistence allowance; and
  - An allowance for other financial loss incurred solely because of jury service, up to a maximum daily rate.

- 4.1.4 Jury service usually lasts for up to 10 working days, but may last longer depending on the case. The nature of criminal cases varies greatly so if a trial is likely to last longer, the court will ask jurors if this will be difficult. While most cases can be successfully completed within 10 working days, there will be some, possibly more complicated cases that cannot. If jurors are empanelled to sit on such a case, the judge will usually advise of this before jurors are sworn in. If a juror is unable to sit for longer than two weeks, they should explain the reasons to the judge who will decide whether or not that person will serve on that trial. The judge's decision is final. If jury service is due to go on longer than expected employees should notify their manager.
- 4.1.5 There will be occasions where an employee is not required by the Court and is discharged. The employee must inform their manager to discuss returning to work. Failure to do so will render the employee absent without permission and disciplinary action may be taken.

# 4.2 Employees that are also Elected Members of another Local Authority

- 4.2.1 The Local Government and Housing Act 1989 has made it unlawful for a local authority to give in excess of **208 hours of paid time off,** in any one financial year, to any of its employees to enable them to undertake their duties as an elected member of another local authority. This limit does not, however, apply to the posts of Council Chair of an authority or mayor. A member of the Senior Management Team may still, however, grant unpaid leave of absence for local authority duties, if they consider this to be reasonable.
- 4.2.2 Please note that Under Section 1 of the Local Government and Housing Act, 1989, certain employees are disqualified from becoming or remaining a Member of any authority to which the provisions apply (e.g. County and District Councils, London Boroughs), other than a Parish or Town Council. The employees are also disqualified from membership of the House of Commons and of the European Parliament. The relevant employee's job description will state that it is a politically restricted post. Applications for exemption may be made to the Council's Standards Committee.

# 4.3 School Governors

4.3.1 Most governors meetings are held after school hours and therefore employees would not require paid time off to attend. If an employee is working with the governors on a lead project that may require them to attend school in work time, paid leave would be granted up to a maximum of 5 half days (18.5 hours). Thereafter unpaid leave or flexi may be granted, if service provision allows.

# 4.4 Election Duties

- 4.4.1 Employees will be granted paid time to serve during an election, for example as a Polling Clerk or Presiding Officer and unpaid time for associated training. This applies when the employee is supporting Carlisle City Council, Cumbria County Council, Parliamentary, Police and Crime Commissioner, European and Parish elections, together with any Local or National Referendums.
- 4.4.2 Some employees may also be involved in election duties such as undertaking tasks relating to counting of votes. In these circumstances they will be granted unpaid time for associated training and only be credited with the time they have been undertaking election duties.

- 4.4.3 In relation to 4.4.1 and 4.4.2 election duties the employee can retain the fee received.
- 4.4.4 Permission to take time to serve during an election will be given by managers, wherever possible, subject to operational demands. Employees should request permission from their manager and should provide as much notice as possible so that managers can plan for any impact on service delivery.

#### 4.5 Time off for Special Constables

- 4.5.1 As agreed by the Personnel and Training Sub Committee (25/06/1998) employees of the Council who are also Special Constables will receive an additional working week's paid leave to enable them to undertake training with the Special Constabulary.
- 4.5.2 The additional working week will be added on to the normal annual leave year, and days linked to training will be recorded on the Flexitime system.

#### 4.6 Time off for Reservists

- 4.6.1 Volunteer Reservists are a vital part of the UK's Armed Forces and make valuable contributions as civilian employees. Reservists offer benefits to employers such as transferable skills, training and high levels of motivation.
- 4.6.2 Reservists are committed to undergoing military training throughout the year, so may need time off from work to carry out this training.
- 4.6.3 There are several categories of Volunteer Reservist, each subject to different mobilisation rules, depending on their experience and skills.
- 4.6.4 The Army, Navy and Royal Air Force (RAF) each have their own Reserve Force:
  - the Territorial Army (TA) is the Reserve Force for the Army;
  - the Royal Naval Reserve and the Royal Marines Reserve is the Reserve Force for the Maritime Reserve; and
  - Reserve Air Forces, including the RAF Reserves and Royal Auxiliary Air Force, is the Reserve Force for the RAF.
- 4.6.5 The TA is the largest Reserve Force and the one that we are most likely to encounter. Annual training is a 2 week continuous training course referred to as annual camp. This may take place at a training establishment, as an attachment to a Regular Unit, a training exercise or a combination of any of these. Training normally takes place within the UK, although each year some Reservists train overseas.
- 4.6.6 The Council will grant members of the TA paid leave of absence to attend annual camp, which is no more than 2 weeks.
- 4.6.7 Where any additional training commitment takes place during scheduled working hours, the Reservist will need to request annual leave or, a mix of flexi time, annual leave, and/or unpaid leave for the duration of the absence from their line manager.

4.6.8 Further requests in excess of this may be considered in exceptional circumstances and would need to be authorised by a member of the Senior Management Team.

# 4.7 Trade Union Activities

4.7.1 Reasonable paid leave is to be granted to Trade Union Officials and members in accordance with the ACAS Code of Practice. For further details are contained within the Council's Trades Union Facilities Agreement.

ACAS Code of Practice – Time off for trade union duties and activities can be found here.

# 4.8 Non Union Representation at work

4.8.1 Reasonable paid leave is to be granted to those non-union employees providing representation at work in accordance with the ACAS Code of Practice. Chief Officers should contact the Financial Services and HR Advisory Services for advice on individual cases

ACAS booklet Non-Union Representation in the Workplace can be found here.

# 4.9 Health and Safety Activities

- 4.9.1 Reasonable paid/unpaid leave is to be permitted to Safety Representatives (as identified below) to take such time off with pay, as is necessary to undergo appropriate training. Managers should contact HR Advisory Services for advice on individual cases.
  - Safety representatives appointed under the Safety Representatives and Safety Committee Regulations 1977 by a trade union recognised by their employer;
  - Representatives of employee safety elected under the Health and Safety (Consultation with Employees) Regulations 1996, to represent employees not covered by the 1977 Regulations; and
  - Safety representatives elected under the Offshore Installations (Safety Representatives and Safety Committee) Regulations 1989.

# 4.10 Voluntary Emergency Service

- 4.10.1 Employees who are members of an approved Voluntary Emergency Service Organisation will be granted special leave, with pay, to attend actual emergencies during working hours, but subject to the deduction of pay, remuneration and like allowances received from such bodies, and subject to approval from a member of the Senior Management Team who will be satisfied with arrangements for service delivery in the absence of the member of staff during a call-out.
- 4.10.2 Approved bodies are currently British Red Cross Society; St Andrew's Ambulance Association; St John's Ambulance Association; the Voluntary Fire Service and the Retained Fire Service; HM Coastguard; Royal National Lifeboat Institution; and Mountain Rescue Services as recognised by the relevant Police Authority.

# 4.11 Volunteering/Charity Work

- 4.11.1 Volunteering/charity work can deliver benefits by giving employees the chance to build new skills and capabilities that are transferable. It can also benefit the local communities and the Council through relationship development. The amount of paid leave to undertake these activities is up to three days per year, which can be taken in days and/or hours.
- 4.11.2 Any uptake of volunteering/charity work must not constitute a conflict of interest with the Council and should be of no benefit or personal gain to the employee.
- 4.11.3 Prior to any paid time being awarded the Council will take into consideration the type of volunteer/charity work being undertaken, impact on service provision and affordability. For example, if three employees from one team apply to volunteer it would be reasonable for the Manager to fully consider if all requests can be accommodated.
- 4.11.4 In this instance, the type of volunteer/charity work that the Council see as most beneficial to the community would take priority. If there is conflict between the uptake, impact on service provision and/or affordability the manager must contact HR Advisory Services for advice.

**Please note** that if an employee has been granted special leave to undertake another activity, whatever the nature, then the Council's insurance would not respond to any claim that occurred during this period of leave. Therefore it is the employee's responsibility to ensure they are insured to undertake the volunteering/charity work.

#### 4.12 Parish Councillors

4.12.1 Most Parish Council meetings are held outside normal office hours and therefore would not require a request for time off to attend or infringe on service requirements. If an employee is required to undertake Parish Councillor duties during normal office hours unpaid leave or flexi may be granted, if service provision allows.

# 5.0 Unpaid Leave / Career Break

- 5.0.1 Short periods of unpaid leave can be agreed after discussions with the employee's line manager and recorded accordingly as unpaid leave.
- 5.0.2 Extended periods of unpaid leave (over 1 week or more) will need to be discussed with the line manager, but also approved by a member of the Senior Management Team. In addition, if the employee is in a pension, a discussion will need to take place with Personnel and Payroll as to how to proceed, as there are possible options with regards to continuity of pension payments (see Part 3 Section 3 of this policy). However, this must be agreed prior to taking the extended period of unpaid leave.
- 5.0.3 The maximum period of unpaid leave/career break that can be authorised is up to 12 months.
- 5.0.4 Employees wishing to undertake a career break of 3 months or longer, there are some eligibility criteria that must be met:

- The employee must have been employed for a minimum of 2 years' service and not be on notice at the time of applying for leave;
- During the period of any career break, the employee will be required to keep in touch with the Council at regular intervals, as agreed with their Manager, prior to starting leave;
- The employee will not be permitted to take up any other paid employment during a career break;
- The granting of a career break and the length of the break will be entirely at the Councils discretion and will depend on the needs of the business at the time in question; and
- All pension contributions and implications for the duration of the career break must be agreed in advance.
- 5.0.5 Please note that during unpaid leave, annual leave is not accrued, but continuous service is maintained.

# 6.0 Bad Weather Conditions or Public Transport Problems

- 6.0.1 Employees who are unable to get to work due to poor weather conditions or public transport problems, for example, due to roads blocked by snow, should take that time as annual leave, flexitime or TOIL. If that is not possible, then it would count as unpaid leave of absence. Some employees may be able to work from home if they are not able to get to their usual place of work due to bad weather, but that will depend on their role and needs to be approved by their line manager. The Home Working Guidelines on the intranet will provide guidance on working from home.
- 6.0.2 Employees leaving work early due to bad weather conditions should clock out and will not be credited with extra hours.
- 6.0.3 An agreed core hours violation is permissible in these circumstances, if the service allows employees may be allowed to work the time taken back. The manager should agree a reasonable timescale within which the deficit should be reduced.
- 6.0.4 Prior to travelling in adverse weather conditions it is advised that employees visit the Cumbria Police, and relevant rail and bus service websites for updated information, *before* starting your journey.
- 6.0.5 It is appreciated that both these conditions are out of an employee's control. However, where possible, keeping in contact with your line manager ensuring they are regularly informed, even if you are just going to be late for work, would be both beneficial to the service and your safety.

# 7.0 Time off for Job Interviews

- 7.0.1 Any applications for reasonable leave to attend an interview leading to possible appointments within Carlisle City Council will be allowed with pay and will not count against TOIL, flexitime or annual leave.
- 7.0.2 Any reasonable request for leave to attend an interview outside Carlisle City Council will be granted without pay, but this time off may be taken against annual leave, flexitime or TOIL.

7.0.3 If the employee has been placed on the redeployment register, at risk of redundancy or their pay is protected they will be granted paid time off for any job interview.

# 8.0 Religious Holidays

- 8.0.1 The Council is committed to equality of opportunity, promotes an inclusive culture and values diversity. Flexibility will be provided, whenever possible, to enable employees to take annual leave, flexitime, TOIL, unpaid leave or purchase of additional annual leave at a particular time so that they may celebrate and/or comply with their religious or belief related obligations.
- 8.0.2 Additionally, the Council has afforded the option of time, limited to 2 working days per employee on an annual basis, which can be applied for employees on whole time contractual arrangements, where flexi arrangements would not meet the requirement. Managers and employees will agree ways in which hours taken will be 'repaid' on the employees return. Longer periods of time off can be dealt with using other leave procedures. For further details for short term crisis only see 1.0.5 to 1.0.9 above.

# Part 3 – Process and Procedure

#### **1.0 General Process and Procedure**

- 1.0.1 The procedure for requesting any type of special leave is for the employee to discuss with their line manager, in the first instance. However, if there are any queries around the request then either the employee or the line manager should contact HR Advisory Services.
- 1.0.2 The manager should then consult this policy to see whether it expressly provides for this type of absence. If so, managers should discuss the length of leave to take.
- 1.0.3 If the leave is not provided for within this policy, the manager and employee should discuss whether annual, flexitime, TOIL or unpaid leave may be more appropriate.
- 1.0.4 After the initial discussion between the employee and their line manager, applications for special leave should be made on the form at Appendix A and, once completed and authorised, forwarded to <a href="mailto:Personnel&Payroll@carlisle.gov.uk">Personnel&Payroll@carlisle.gov.uk</a>. Once authorised managers should record the leave as normal (either on iTrent under other absence, or by the normal way).

#### 2.0 Where notice cannot be provided

- 2.0.1 There may be circumstances where Special Leave cannot be planned in advance, i.e. where bereavement occurs or something will occur which may prevent an employee from attending work that day. In these cases employees should:
  - Telephone their line manager at or before their normal working time; and
  - Explain the situation and how long the absence is likely to last.

# 3.0 Local Government Pension Scheme

- 3.0.1 For pension purposes any period of unpaid special leave will be classed as a period of 'authorised unpaid leave of absence'. Therefore pension contributions by both the employee and Council will not automatically be paid.
- 3.0.2 Employees can elect to buy these pension contributions back and if the employee chooses to cover the period of absence for pension purposes, this will be by paying an age-related Additional Pension Contribution (APC) to cover the amount of pension 'lost' during the period of authorised unpaid leave of absence.
- 3.0.3 If the employee elects to pay APCs to cover the lost pension, the Council will be liable to pay two thirds of the costs, if the election is made within 30 days of the application being approved.
- 3.0.4 If the employee elects to cover the period of absence for pension purposes after 30 days of the application being approved, the Council is not obliged to pay employer pension contribution costs and the employee will be liable for the full amount.
- 3.0.5 The employee will receive a letter confirming the amount that would have to be paid and an Election Form to complete.

# 4.0 Misuse of Special Leave

4.0.1 Should there be grounds for considering that any period of special leave has been misused, an investigation will be carried out under the Council's Disciplinary Procedure, which could result in disciplinary action.

#### 5.0 Disputes

5.0.1 If the employee feels that the refusal is unwarranted, based on the reasons or mitigating circumstances presented, the matter should be referred to HR Advisory Services. A review will then be undertaken by HR Advisory Services and the final decision will be conveyed to the employee.

#### Please note:

Any request for special leave will be based on the individual circumstances and should be discussed with your direct line manager and/or HR Advisory Services.

# **Policy review Schedule**

POLICY SCHEDULE	
Policy title	
Policy Location	
Policy owner (Directorate)	
Policy lead contact	
Approving body (SMT)	
Date of approval	
Date of implementation	
Version no. (amendment date)	
Related Guidelines, Procedures, Codes	
of Practice etc.	
Review interval	

# Version Control:

Revision date	Issue No.	Summary of Changes